

Indian River County Florida



Comprehensive Annual Financial Report

For the Fiscal Year

October 1, 2017 through September 30, 2018

INDIAN RIVER COUNTY, FLORIDA

COMPREHENSIVE ANNUAL FINANCIAL REPORT

**FOR THE FISCAL YEAR
OCTOBER 1, 2017
THROUGH
SEPTEMBER 30, 2018**

Jeffrey R. Smith, CPA, CGFO, CGMA
Clerk of the Circuit Court and Comptroller

Prepared By:
Clerk of the Circuit Court Comptroller Division

Elissa Nagy, CPA, CGFO
Finance Director

Indian River County, Florida
COMPREHENSIVE ANNUAL FINANCIAL REPORT

Fiscal Year Ended September 30, 2018

Board of County Commissioners as of September 30, 2018

Peter D. O'Bryan
Chairman
Bob Solari
Vice-Chairman

Susan Adams
Joseph E. Flescher
Tim Zorc

Current Board of County Commissioners (effective November 22, 2018)

Bob Solari
Chairman
Susan Adams
Vice-Chairman

Peter D. O'Bryan
Joseph E. Flescher
Tim Zorc

Constitutional Officers as of September 30, 2018

Jeffrey R. Smith
Clerk of the Circuit Court and Comptroller

David C. Nolte **
Property Appraiser

**Wesley Davis was appointed January 8, 2019

Leslie R. Swan
Supervisor of Elections

Deryl Loar
Sheriff

Carole Jean Jordan
Tax Collector

County Management

Jason Brown
County Administrator

Dylan Reingold
County Attorney

Michael Zito
Assistant County Administrator

Kristin Daniels
Budget Director

Rich Szpyrka
Director of Public Works

Stan Boling
Director of Community Development

Tad Stone
Director of Emergency Services

Vincent Burke
Director of Utilities

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JEFFREY R. SMITH, CPA, CGFO, CGMA

Clerk of Circuit Court & Comptroller

1801 27th Street

Vero Beach, FL 32960

Telephone: (772) 226-1945



March 6, 2019

To the Citizens of Indian River County:

The Comprehensive Annual Financial Report of Indian River County, Florida for the fiscal year ended September 30, 2018, is respectfully submitted. State law requires that every general-purpose government publish a complete set of audited financial statements within nine months of the close of each fiscal year. This report was prepared by the Comptroller Division under the supervision of the Clerk of the Circuit Court and Comptroller. Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the Comptroller Division and is contingent upon the internal control established for this purpose.

The County has established a comprehensive internal control framework designed to ensure that the assets of the County are protected from loss, theft or misuse and to certify that the financial records and data used for preparing the financial statements are in conformity with generally accepted accounting principles (GAAP) as applicable to governmental entities. The internal control system is designed to provide reasonable, rather than absolute, assurance that these objectives are met. The idea of reasonable assurance recognizes two aspects: 1) the cost of internal control should not exceed the anticipated benefits; and 2) the valuation of the costs and benefits require estimates and judgment by management. All internal control evaluations take place within this framework. We believe the County's internal controls adequately safeguard its assets and provide reasonable assurance of properly recorded financial transactions.

Section 218.39, Florida Statutes, requires an annual audit of local governments. The unmodified opinion of the auditors (Rehmann Robson LLC) on the County's financial statements for the year ended September 30, 2018 has been included in this report. The independent auditors' report is located at the front of the financial section of this report. The audit was also designed to meet the requirements of *Government Auditing Standards*, the Florida Single Audit Act, Title 2 U.S. Code of Federal Regulations (CFR) Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance) and Chapter 10.550, Rules of the Auditor General.

Readers of this report are encouraged to read Management's Discussion and Analysis (MD&A), which provides basic financial information about the County and an overview of the County's activities. The MD&A immediately follows the independent auditors' report.

Profile of Indian River County

Indian River County, established on June 29, 1925 by an act of the Florida Legislature, is located on the central Atlantic coast of Florida, approximately 100 miles southeast of Orlando and 135 miles north of Miami. The County is bordered by Brevard County to the north, St. Lucie County to the south, and Osceola and Okeechobee Counties on the west. There are approximately 100 miles of waterfront land in the County, including 23 miles of Atlantic beaches.

The City of Vero Beach is the seat of County government. Indian River County is a non-charter county established under the Constitution and the Laws of the State of Florida. It is governed by a five member Board of County Commissioners (Board) elected at large from the five districts within the County. A County Administrator is appointed by the Board and is responsible for implementing the policies set forth by the Board. The Administrator is charged with the proper fiscal management of the resources of the County as well. In addition to the Board, there are five elected Constitutional Officers serving specific governmental functions: Clerk of the Circuit Court and Comptroller, Property Appraiser, Sheriff, Supervisor of Elections and Tax Collector. Although the funding for all Constitutional Officers is part of the County's General Fund, the Board does not have direct responsibility for their operations. Each office is run separately within each of its respective legal guidelines.

Indian River County provides a full range of services including, but not limited to: construction and maintenance of roadways, sidewalks and other infrastructure, fire rescue/emergency services, law enforcement, library services, traffic operations and control, parks and recreational services, human services, building inspections, licenses and permits, water/sewer utility services, and refuse collection and disposal.

The Clerk of the Circuit Court and Comptroller (Clerk), Sheriff, and Supervisor of Elections submit proposed operating budgets to the Board prior to May 1. The Florida Department of Revenue receives budgets from the Property Appraiser prior to June 1 and from the Tax Collector prior to August 1. Once these budgets are approved, they are forwarded to the Board. The court-related function of the Clerk submits a budget to the Florida Clerks of Court Operations Corporation (CCOC) prior to May 1. These operating budgets include proposed expenditures and the sources to finance them as set forth in Section 28.36, Florida Statutes.

Constitutional Officers, all departments controlled by the Board of County Commissioners, and outside State and local agencies submit their proposed budgets to the Office of Management and Budget for assistance, review and compilation. The County Administrator then reviews all the budgets of the County departments, state agencies and nonprofit organizations, and makes his budget recommendations to the Board of County Commissioners in July of each year. The Board then holds public workshops to review the tentative budget by fund on a departmental level.

During September, public hearings are held pursuant to Section 200.065, Florida Statutes, in order for the Board to receive public input on the tentative budget. At the end of the last public hearing, the Board enacts ordinances to legally adopt (at the fund level) the budgets for all governmental fund types. The budgets legally adopted by the Board set forth the anticipated revenues by source and the appropriations by function. Budgets for Enterprise and Internal Service funds are adopted on a basis consistent with generally accepted accounting principles. Management is authorized to transfer budgeted amounts between objects and departments in any fund as long as the total appropriations of a fund are not exceeded. Board approval to amend the budget is required when unanticipated revenues are received that management wishes to have appropriated, thereby increasing the total appropriations of a fund. Appropriations for the County lapse at the close of the fiscal year. Unexpended ongoing project costs may be appropriated in the new fiscal year through a budget amendment.

This Comprehensive Annual Financial Report (CAFR) includes the funds of the primary government (the Board of County Commissioners, the Clerk of the Circuit Court and Comptroller, the Property Appraiser, the Sheriff, the Supervisor of Elections and the Tax Collector), and the blended component units consisting of the Emergency Services District and the Solid Waste Disposal District.

These component units were included because generally accepted accounting principles require that organizations which are fiscally dependent on the County and that financially benefit from the relationship with the County be reported with the primary government (the County) as the reporting entity. This CAFR does not include the Indian River County School District, the Indian River County Mosquito Control District or the Cleveland Clinic Indian River Hospital.

Local Economy

Indian River County's estimated population of 151,825 was a 1.92% increase over the previous year. While the population of the County has been steadily increasing, so has the median age of residents living here. Indian River County is ranked seventh among Florida counties by percent of population ages 65 and older with 29.7%. Nationally, average ages have risen due to the increasing age of the baby boomer generation as well as the increase in life expectancy for all Americans. In addition, Florida continues to be a popular destination for retirees.

Historically, Indian River County's economy was made up of agriculture (citrus and cattle) and tourism. Those industries have now been complemented with an increase in health care and information technology firms, light manufacturing, wholesale and retail trade and service sector jobs. The top three major employers in Indian River County, providing 9.93% of total employed persons, are the School District, Cleveland Clinic Indian River Hospital and Indian River County government. The unemployment rate has decreased from 4.6% in 2017 to 3.9% in 2018.

Piper Aircraft, Inc., whose headquarters for aircraft research, development and manufacturing operations are located in Vero Beach, is the largest manufacturing employer in the area. CVS Pharmacy operates a distribution center which provides the distribution of products to all CVS locations in the southern half of Florida. The Atlantic beaches and the Indian River, along with the comfortable climate, provide the basis for a year-round tourism industry. Residents can enjoy these resources at any of the County parks, the Sebastian Inlet State Park or the Pelican Island National Wildlife Refuge.

Indian River County continues to experience signs of improvement in the economy. Total property tax values increased from \$16.3 billion in 2017 to \$17.3 billion in 2018. Construction activity saw a significant increase with 8.5% more building permits issued for new construction in 2018 over 2017. Please see Statistical Schedules 6 and 17 for more information.

The citrus industry in Indian River County saw a decrease in production of 40% from 4.3 million boxes in 2017 to 2.6 million in 2018. This ranked the County 7th among all Florida counties in total citrus production. The acreage dedicated to citrus production within the County also saw a 19% decrease from 23,761 acres in 2017 to 19,228 acres in 2018, ranking Indian River County 8th among all Florida counties.

Long Term Financial Planning and Major Initiatives

Chapter 163 Florida Statutes and Florida Administrative Code Rule 9J-5 requires each local government to have a Comprehensive Land Use Plan. An important part of this plan is the Capital Improvements Plan (CIP) which evaluates the need for public facilities in support of the Future Land Use Element, to estimate the costs of improvements for which local government has fiscal responsibility, to analyze the fiscal capacity of the local government to finance and construct improvements, and to adopt financial policies to guide the funding and construction of the improvements. The CIP is updated annually and encompasses a period of five years. Listed below are some major projects included in the current CIP along with the source of funding and estimated costs:

- ◆ Osprey Acres Floway and Nature Preserve - The 83.14 acres of undeveloped land purchased east of Osprey Marsh Treatment Facility will serve to create a pollutant removal system (stormwater park) that will remove nitrogen and phosphorus from Osprey Marsh's outflow water and increase the County's ability to meet proposed total maximum daily loads ("TMDL") for nutrients discharged into the Indian River Lagoon. The cost for construction is estimated at \$7.5 million and will be funded with a Florida Department of Environmental Protection TMDL Grant, St. John's River Water Management District Cost-Share Grant, Florida House Appropriations Grant and optional one cent sales tax.
- ◆ North County Commercial Septic to Sewer - The \$3 million project will construct a gravity sewer system to service an area that has a land use designation of commercial properties on septic. The area currently has thirty eight (38) existing structures with a total of sixty one (61) parcels. Indian River County Department of Utility Services is constructing a new gravity sanitary sewer system and sections of water main to serve commercial areas along US Highway #1 and in the City of Sebastian. Customer assessments, optional one cent sales tax and a St. John's River Water Management District Cost-Share Grant will provide the funding.
- ◆ South County Water Treatment Plant Well Construction and Rehabilitation - The Indian River County Department of Utility Services currently owns and operates six (#1-6) Floridan supply wells that are the source water for the South County Reverse Osmosis Water Treatment Facility. This project consists of the construction of a new well #7, the rehabilitation of wells #2, #3 and #5 and the replacement of well #4 at a cost of \$3 million from the Utilities operating fund.
- ◆ 800 Mhz P25 Radio System Migration Project - To meet current operational standards, the 800 Mhz radio system will migrate to the Federal Communications Commission recommended Project 25 (P25) which is the standard for the design and manufacture of interoperable digital two way communications for public safety organizations. The \$5.9 million phased upgrade of the system over a five year period will be funded from optional one cent sales tax.
- ◆ 58th Avenue Resurfacing from 25th Street to 49th Street – The \$2.8 million proposed improvements to 58th Avenue from north of 26th Street to south of 49th Street consist of reconstruction the roadway utilized full depth reclamation, milling and resurfacing, widening the existing shoulders to 5-feet, structural asphalt, surface asphalt, minor drainage improvements, utility adjustments, signage, and pavement markings. This project is a Florida Department of Transportation Small County Outreach Program funded project.
- ◆ Landfill Expansion and Partial Closure – The construction of Cell 2 of Segment 3 (approximately 10.6 acres in size), partial closure of Segment 2 (approximately 25 acres in size) and expansion of the landfill gas system is underway at a cost of approximately \$16 million.

- ◆ North County Office at Sebastian Corners Renovations – Improvements and renovations to the existing commercial plaza known as Sebastian Corners are being done for the relocation of the North County offices at a cost of \$1.8 million which is funded by the Optional Sales Tax Fund.
- ◆ Countywide Meter Replacement Program - Indian River County Department of Utility Services is currently working on a countywide meter replacement program to replace over 32,000 manual read meters, many of which are over 20 years old. Aging manual read meters which require a meter reader to physically drive to every meter location to obtain a visual read are being replaced with an Automated Meter Reading (AMR) solution. With AMR, a meter read is obtained by driving by a location and automatically receiving the meter read via a hand held meter reading device, tablet or laptop computer.

Major projects or initiatives that were completed during fiscal year 2018 are listed below:

- Fire Station #14 – The \$2.6 million facility on 26th Street was opened to accommodate new growth and development in the County.
- Administration Buildings Roof Replacements- The roof replacements of County Administration Buildings A & B were completed at a cost of \$1.8 million.
- Vero Lake Estates Sidewalks – The 87th Street and 91st Avenue sidewalk and drainage improvements were constructed totaling \$1.2 million.
- County Road 512 Resurfacing - The \$3.5 million project consisted of dual resurfacing of the westbound lanes from Roseland Road to US Highway 1 and the eastbound lanes from Easy Street to US Highway 1.

Relevant Financial Policies

In accordance with Section 218.415, Florida Statutes, the County adopted an investment policy, which guides the investment of County surplus funds. This policy establishes investment objectives, maturity and liquidity requirements, portfolio composition, risk and diversification requirements, and authorized investments. The primary objectives of investment activities are to preserve capital and maintain sufficient liquidity to meet anticipated cash flow needs. The secondary objective is to obtain competitive returns on the investment of County surplus funds.

On September 23, 2008, the County established the OPEB (Other Postemployment Benefits) Trust. An OPEB investment policy was approved by the Board of County Commissioners in February 2009. The objective was to establish an advisory committee and to provide short-term and long-term investment guidelines. This policy also outlines the same criteria as noted in the County's investment policy, as well as including performance measures. The County's policy is to fund the annual OPEB obligation monthly.

The County's goal is to maintain an overall fund balance equal to 30% of the annual budget in all of its taxing funds, which provides a three month cushion for operating expenses. The three month reserve is necessary due to the timing of property tax levies in the State of Florida. Although the fiscal year begins in October, property tax monies are not typically received until mid to late December, which would require the County to operate in a deficit position for the first two months of the fiscal year without this reserve. Reserve funds are needed in order to allow the County to respond to events without facing serious financial burdens. County policy is to maintain fund balance levels and prohibit the use of fund

balance to fund recurring expenditures. Information on the County's fund balance policy can be found in County Note 16.

During fiscal year 2018, the County implemented Government Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. The objective of this Statement is to improve accounting and financial reporting by state and local governments for postemployment benefits (other postemployment benefits or OPEB) other than pensions. It also improves information provided by state and local governmental employers about financial support for OPEB that is provided by other entities.

Awards and Acknowledgements

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Indian River County for its comprehensive annual financial report (CAFR) for the fiscal year ended September 30, 2017. This was the 35th consecutive year that the County has received this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

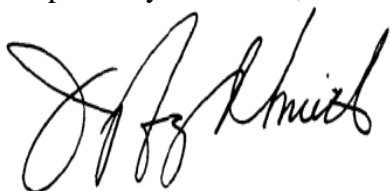
A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

Indian River County also received the GFOA's Award for Outstanding Achievement in Popular Annual Financial Reporting for the fiscal year ended September 30, 2017. This was the third consecutive year the County has received this award. This program was developed by the GFOA to encourage and assist governments to extract information from the CAFR to produce a high-quality report specifically designed to be readily accessible and easily understandable to the general public and other interested parties without a background in public finance.

In addition, Indian River County also received the GFOA's Distinguished Budget Presentation Award for its annual budget document for the 2017-2018 fiscal year. This was the 27th consecutive year that the County has received this prestigious award. In order to qualify for the Distinguished Budget Presentation Award, the County's budget document had to be judged proficient as a policy document, financial plan, operations guide, and communications device.

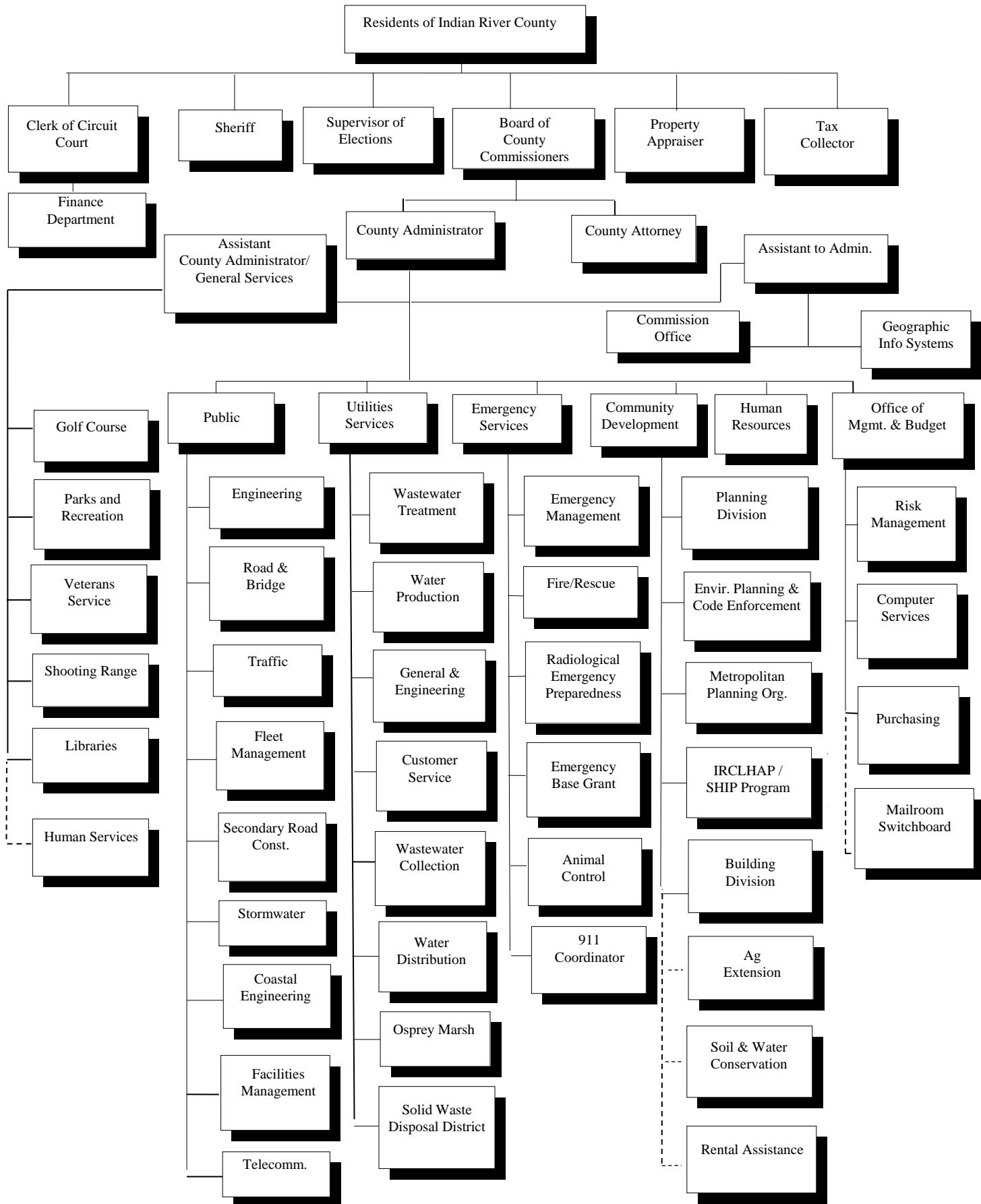
I would like to thank the entire staff of the Comptroller Division for their invaluable assistance in the preparation of this report. I would also like to thank the Board of County Commissioners and their staff, and the other Constitutional Officers for their personal interest and support in planning and conducting the financial operations of the County in a responsible and progressive manner. Finally, thanks to the citizens for the trust you continue to place in your County and those who work to serve you.

Respectfully submitted,

A handwritten signature in black ink, appearing to read 'Jeffrey R. Smith', written in a cursive style.

Jeffrey R. Smith, CPA, CGFO, CGMA
Clerk of the Circuit Court and Comptroller

Indian River County BCC Departmental Organization





Government Finance Officers Association

**Certificate of
Achievement
for Excellence
in Financial
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Presented to

**Indian River County
Florida**

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

September 30, 2017

Christopher P. Morill

Executive Director/CEO

INDEPENDENT AUDITORS' REPORT

March 5, 2019

The Honorable Board of County Commissioners
and Constitutional Officers
Indian River County, Florida

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the **Indian River County, Florida** (the "County"), as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Independent Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of governmental activities, business-type activities, each major fund and the aggregate remaining fund information of ***Indian River County, Florida*** as of September 30, 2018, and the respective changes in financial position and, where applicable, cash flows thereof, and the respective budgetary comparison for the general fund and each major special revenue fund, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Implementation of GASB Statement No. 75

As described in Note 14, the County implemented the provisions of GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other than Pensions, in the current year. Accordingly, beginning net position of governmental activities and business-type activities were restated. Our opinion is not modified with respect to this matter.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the schedules for the pension and other postemployment benefit plans, as listed in the table of contents, be presented by management to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements. The combining and individual fund financial statements and schedules, and introductory and statistical sections are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund financial statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory section and statistical tables have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated March 5, 2019, on our consideration of ***Indian River County, Florida's*** internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance.

Rehmann Lobson LLC



Indian River County, Florida
Management's Discussion and Analysis
For the Year Ended September 30, 2018

We offer readers of the County's financial statements this narrative overview and analysis of the financial activities of the County for the fiscal year ended September 30, 2018. We encourage readers to consider the information presented here, in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages i-vi of this report.

FINANCIAL HIGHLIGHTS

- The County's overall financial position improved over 2017.
- The assets and deferred outflows of resources of the County exceeded its liabilities and deferred inflows by \$1,003.2 million (net position). Of this amount, \$92.4 million (unrestricted net position) may be used to meet the government's ongoing obligations to its citizens and creditors. Further information can be found on page 8.
- The government's total net position increased by \$24.8 million or 2.5%. Governmental activities accounted for \$20.4 million of this increase and business-type activities accounted for the remaining \$4.4 million. Further information can be found on page 10.
- Governmental activities expenses reflected a 6.2% increase (\$172.9 million in 2017 to \$183.6 million in 2018) and business-type activities expenses reflected a 2.4% increase (\$59.3 million in 2017 to \$60.7 million in 2018). Further information can be found on page 10.
- Unassigned fund balance for the general fund was \$47.9 million, or a 10.6% increase from the prior year general fund unassigned fund balance of \$43.3 million.

OVERVIEW OF FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements are composed of three elements: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements

The government-wide financial statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to a private-sector business.

The Statement of Net Position presents information on all of the County's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

Indian River County, Florida
Management's Discussion and Analysis
For the Year Ended September 30, 2018

The Statement of Activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected grant revenue and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the County include general government, public safety, physical environment, transportation, economic environment, human services, culture and recreation, and court related functions. The major business-type activities include a water and sewer utility, a solid waste disposal district, a golf course, and a building department.

The government-wide financial statements include not only the Board of County Commissioners (BCC), but also the Clerk of the Circuit Court and Comptroller, Property Appraiser, Sheriff, Supervisor of Elections and Tax Collector. The government-wide financial statements can be found on pages 21 and 23 of this report.

Fund financial statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financial requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financial decisions. Both the governmental fund Balance Sheet and the governmental fund Statement of Revenues, Expenditures, and Changes in Fund Balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

Indian River County, Florida
Management's Discussion and Analysis
For the Year Ended September 30, 2018

The County maintains numerous individual governmental funds. Information is presented separately in the governmental fund Balance Sheet and in the governmental fund Statement of Revenues, Expenditures, and Changes in Fund Balances for the general fund, special revenue funds, and capital projects fund. All are considered to be major funds. Data from the remaining governmental funds are combined into a single, aggregated presentation.

Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements located behind the notes to the financial statements. The combining statements for the nonmajor governmental funds can be found on pages 117-167 of this report.

The County adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget. The basic governmental fund financial statements can be found on pages 24-35 of this report.

Proprietary funds. The County maintains *two* different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as business-type activities in the government-wide financial statements. The County uses enterprise funds to account for its water and sewer utility, solid waste disposal district, golf course, and building department. *Internal service funds* are an accounting device used to accumulate and allocate costs internally among the County's various functions. The County uses internal service funds to account for fleet management, self-insurance, and information technology. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary fund financial statements provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the water and sewer utility, solid waste disposal district, golf course, and building department, which are considered to be major funds of the County. Conversely, internal service funds are combined into a single, aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the form of combining statements behind the notes to the financial statements on pages 169-173 of this report. The basic proprietary fund financial statements can be found on pages 37-43 of this report.

Fiduciary funds. Fiduciary funds are used to account for resources held for the benefit of parties outside the government. The Indian River County OPEB Trust holds the assets of the County's other postemployment benefits. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The basic fiduciary fund financial statements can be found on pages 44-45 of this report.

Notes to the financial statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 47-109 of this report.

Indian River County, Florida
Management's Discussion and Analysis
For the Year Ended September 30, 2018

Other information

In addition to the basic financial statements and accompanying notes, this report also contains required supplementary information concerning Indian River County's progress in funding its obligations to provide other postemployment benefits to its employees, as well as information regarding the County's proportionate share of its pension liability. Required supplementary information can be found on pages 110-115 of this report.

Government-wide financial analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the County, assets and deferred outflows of resources exceeded liabilities and deferred inflows by \$1,003.2 million at the close of the fiscal year.

Indian River County Net Position (In Millions)

	Governmental Activities		Business-type Activities		Total	
	2018	2017	2018	2017	2018	2017
Current and other assets	\$ 269.7	\$ 257.7	\$ 143.9	\$ 134.9	\$ 413.6	\$ 392.6
Capital assets	570.4	564.4	215.7	222.8	786.1	787.2
Total assets	<u>840.1</u>	<u>822.1</u>	<u>359.6</u>	<u>357.7</u>	<u>1,199.7</u>	<u>1,179.8</u>
Deferred outflows of resources	<u>54.5</u>	<u>54.4</u>	<u>4.5</u>	<u>4.7</u>	<u>59.0</u>	<u>59.1</u>
Other liabilities	140.3	132.9	17.1	16.1	157.4	149.0
Long-term liabilities	<u>39.8</u>	<u>43.7</u>	<u>33.9</u>	<u>37.0</u>	<u>73.7</u>	<u>80.7</u>
Total liabilities	<u>180.1</u>	<u>176.6</u>	<u>51.0</u>	<u>53.1</u>	<u>231.1</u>	<u>229.7</u>
Deferred inflows of resources	<u>22.6</u>	<u>8.2</u>	<u>1.8</u>	<u>0.5</u>	<u>24.4</u>	<u>8.7</u>
Net position:						
Net investment in capital assets	553.5	542.9	197.9	201.8	751.4	744.7
Restricted	159.4	150.1	-	-	159.4	150.1
Unrestricted	(21.0)	(1.3)	113.4	107.0	92.4	105.7
Total net position	<u>\$ 691.9</u>	<u>\$ 691.7</u>	<u>\$ 311.3</u>	<u>\$ 308.8</u>	<u>\$ 1,003.2</u>	<u>\$ 1,000.5</u>

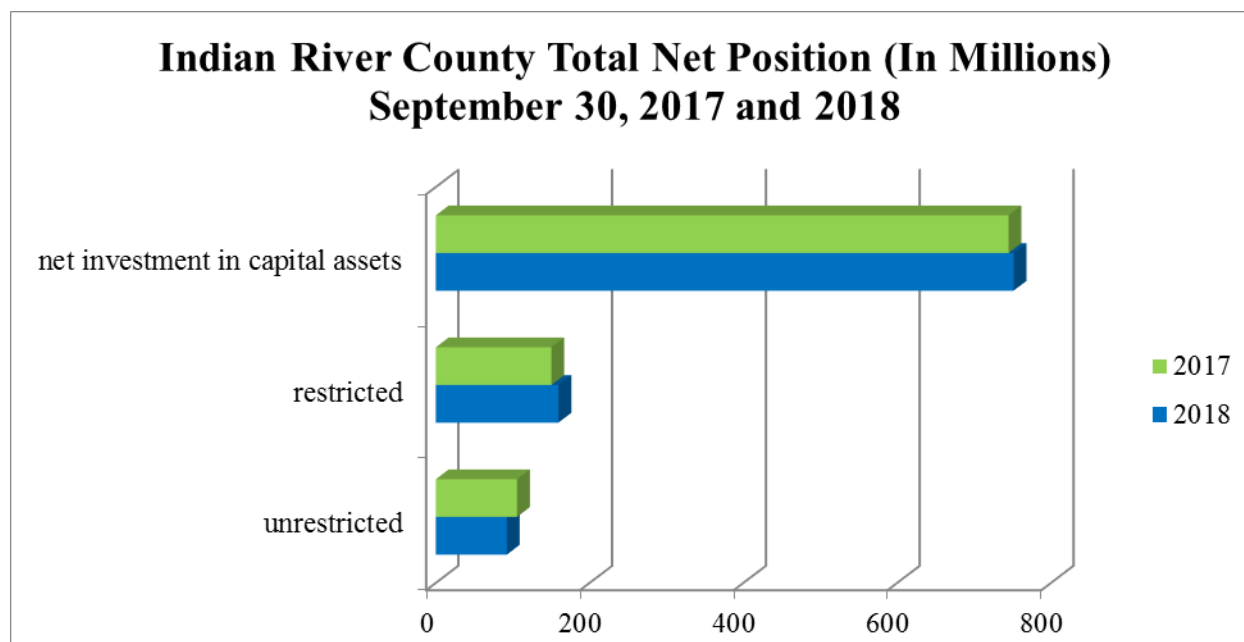
Governmental Activities

In governmental activities, the increase in restricted net position was mainly due to an increase in revenues for state and federal grants, including hurricane reimbursements, and insurance proceeds. The increase in net investment in capital assets was a result of completed construction projects and decreased outstanding debt. The net OPEB liability is now reflected on the financial statements, resulting in a decrease in unrestricted net position. An increase in the net pension liability also contributed to this decrease.

Business-type Activities

In business-type activities, the decrease in invested in capital assets resulted from a decreasing book value of existing assets as well as decreased outstanding debt. This decrease resulted in an overall increase in unrestricted net position.

**Indian River County, Florida
Management's Discussion and Analysis
For the Year Ended September 30, 2018**



By far, the largest portion of the County's net position (75% or \$751.4 million) reflects its investment in capital assets (e.g., land, buildings, infrastructure, intangibles, machinery, and equipment), less any related outstanding debt used to acquire those assets. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported as net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

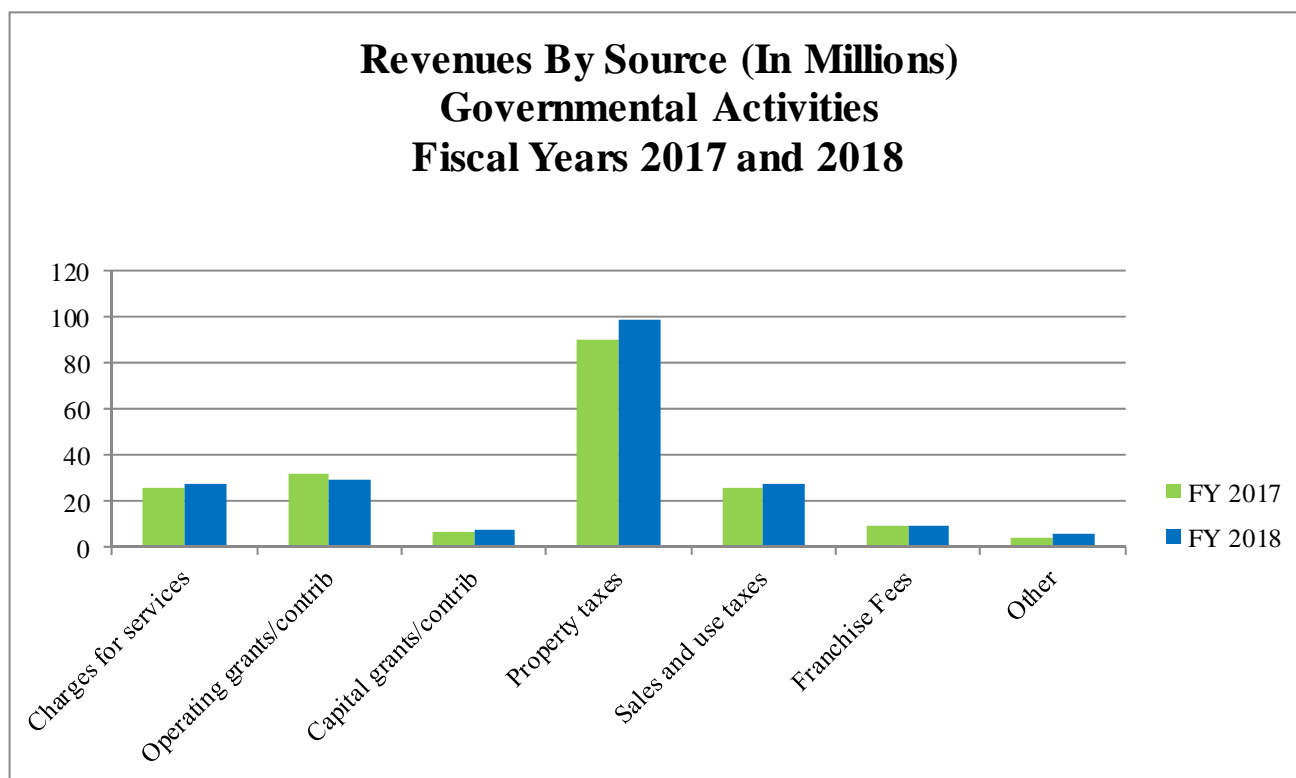
A portion of the County's net position (16% or \$159.4 million) represents resources that are subject to external restrictions on how they may be used. The remaining balance of the unrestricted net position (\$92.4 million) may be used to meet the government's ongoing obligations to its citizens and creditors.

Indian River County, Florida
Management's Discussion and Analysis
For the Year Ended September 30, 2018

Indian River County Changes in Net Position (In Millions)

	Governmental Activities		Business-type Activities		Total	
	2018	2017	2018	2017	2018	2017
Revenues:						
Program revenues:						
Charges for services	\$ 27.3	\$ 25.3	\$ 55.5	\$ 52.8	\$ 82.8	\$ 78.1
Operating grants/contributions	28.8	32.1	1.5	1.5	30.3	33.6
Capital grants/contributions	7.1	6.8	6.8	6.1	13.9	12.9
General revenues:						
Property taxes	98.6	90.2	-	-	98.6	90.2
Sales taxes	27.1	25.6	-	-	27.1	25.6
Franchise fees	9.4	9.1	-	-	9.4	9.1
Other	5.7	4.1	1.3	0.9	7.0	5.0
Total revenues	<u>204.0</u>	<u>193.2</u>	<u>65.1</u>	<u>61.3</u>	<u>269.1</u>	<u>254.5</u>
Expenses:						
General government	28.3	25.9	-	-	28.3	25.9
Public safety	86.0	83.3	-	-	86.0	83.3
Physical environment	1.6	2.3	-	-	1.6	2.3
Transportation	34.9	28.9	-	-	34.9	28.9
Economic environment	0.4	0.4	-	-	0.4	0.4
Human services	9.3	8.0	-	-	9.3	8.0
Culture/recreation	15.4	16.0	-	-	15.4	16.0
Court related	7.0	7.3	-	-	7.0	7.3
Interest and fiscal charges	0.7	0.8	-	-	0.7	0.8
Water and sewer	-	-	38.3	38.6	38.3	38.6
Solid waste	-	-	15.7	14.5	15.7	14.5
Golf course	-	-	2.8	2.7	2.8	2.7
Building	-	-	3.9	3.5	3.9	3.5
Total expenses	<u>183.6</u>	<u>172.9</u>	<u>60.7</u>	<u>59.3</u>	<u>244.3</u>	<u>232.2</u>
Increase (decrease) in net position before transfers	20.4	20.3	4.4	2.0	24.8	22.3
Transfers	<u>(0.08)</u>	<u>(0.08)</u>	<u>0.08</u>	<u>0.08</u>	<u>-</u>	<u>-</u>
Increase (decrease) in net position	20.4	20.3	4.4	2.0	24.8	22.3
Net position - October 1, 2017	691.7	671.4	308.8	306.8	1,000.5	978.2
Restatement to implement GASB 75	<u>(20.2)</u>	<u>-</u>	<u>(1.9)</u>	<u>-</u>	<u>(22.1)</u>	<u>-</u>
Net position - September 30, 2018	<u>\$ 691.9</u>	<u>\$ 691.7</u>	<u>\$ 311.3</u>	<u>\$ 308.8</u>	<u>\$ 1,003.2</u>	<u>\$ 1,000.5</u>

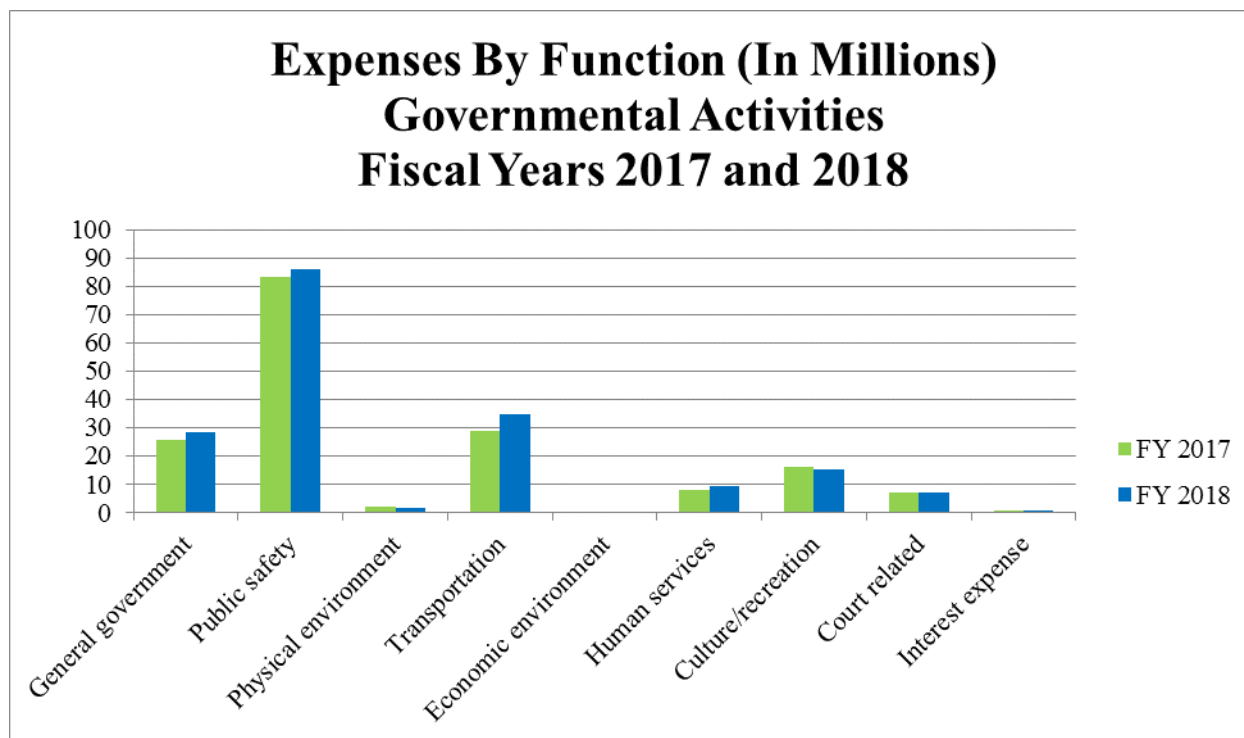
**Indian River County, Florida
Management's Discussion and Analysis
For the Year Ended September 30, 2018**



Governmental Activities

- Overall program revenues decreased \$1.0 million.
 - 1) Operating grants and contributions decreased \$3.3 million due to hurricane related grant reimbursements and insurance recoveries reported in fiscal year 2017.
 - 2) Charges for services increased \$2.0 million due to increased impact fee collections as a result of the improving economy and housing market.
- Overall general revenues increased by \$11.8 million mainly due to a combination of increased property tax values and increases in the General and Emergency Services District funds millage rates (increase of \$8.4 million or 9.3%). In addition, sales taxes grew \$1.5 million and other revenues (interest earnings) grew \$1.6 million due to improving economic conditions.

**Indian River County, Florida
Management's Discussion and Analysis
For the Year Ended September 30, 2018**



- The governmental activities expenses were \$10.7 million higher in 2018 than in 2017. This increase was mainly due to the allocation of the \$8.0 million dollar self insurance internal service fund loss to all of the funds. In addition, the increase of \$5.9 million in transportation expenses was mainly due to the expensing in the current year of projects previously reported as construction in progress. Contributing to the \$2.3 million increase in public safety expenses was an increase in salaries and benefits.
- Governmental activities expenses were charged \$8.2 million for their related share of overall pension expense as calculated by the Florida Retirement System. The increase in expense was allocated to the following functions: general government \$0.8 million, public safety \$6.3 million, physical environment \$0.03 million, transportation \$0.4 million, economic environment \$0.007 million, human services \$0.03 million, culture and recreation \$0.3 million, and court related \$0.3 million.

**Indian River County, Florida
Management's Discussion and Analysis
For the Year Ended September 30, 2018**

Business-type Activities

Business-type activities net position increased by \$4.4 million. Key elements of this increase are as follows:

- Overall program revenues increased \$3.4 million
 - 1) Charges for services increased by \$2.7 million or 5%. A gradual improvement in the local economy has attributed to the following increases over 2017 revenues: water and sewer revenues increased by \$0.8 million or 2.5%, solid waste revenues increased \$1.0 or 7%, and the building revenues increased by \$0.9 million or 25%.
 - 2) Capital grants and contributions were \$0.7 million higher in 2018 than in 2017. This was mainly due to a grant reimbursement.
- Overall expenses were \$1.4 million or 2% higher in 2018 than in 2017. The water and sewer utilities expenses were \$0.3 million or about 1% lower in 2018 than in 2017. The solid waste expenses were \$1.2 million or 8% higher in 2018 than in 2017 due to increased landfill closure costs, increased recycling costs, and a loss on the sale of an asset. The golf course had \$0.1 million or 4% higher expenses in 2018 than in 2017 due to increased maintenance, landscape, and depreciation costs. The building department had \$0.4 million or 11% higher expenses in 2018 than in 2017 due to increases in professional and other contractual services required to meet service level needs of developers and builders.
- Business-type activities expenses were charged \$0.6 million for their related share of overall pension expense as calculated by the Florida Retirement System. The expense was allocated to the following activities: water and sewer \$0.4 million, solid waste \$0.03 million, golf course \$0.03 million, and building \$0.1 million.

Indian River County, Florida
Management's Discussion and Analysis
For the Year Ended September 30, 2018

FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

Governmental funds

Unassigned fund balance may serve as a useful measure of the County's net resources available for spending at the end of the fiscal year. Approximately 22% (\$47.9 million) constitutes unassigned fund balance, which is available for spending at the County's discretion.

The remainder of fund balance is presented in classifications that comprise a hierarchy based primarily on the extent to which the County is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. The County had fund balances in 1) a nonspendable category for inventories, prepaid items, and advances to other funds (\$1.2 million), 2) a restricted category for resources that are either restricted externally by creditors, grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation (\$154.2 million), 3) a committed category for constraints imposed by approval of ordinances and contracts by the Board of County Commissioners (\$3.2 million), and 4) an assigned category for constraints by the County's intent to use for specific purposes (\$7.6 million).

The two largest restricted amounts are in the Impact Fees Fund with a \$19.4 million restricted fund balance and the Optional Sales Tax Fund with a \$77.9 million restricted fund balance. Forty-seven percent of the Impact Fees Fund (\$9.2 million) and twenty-one percent (\$16.0 million) of the Optional Sales Tax Fund is slated for major road expansions throughout the County in fiscal year 2019. The Optional Sales Tax Fund is a principal funding source in the five year Transportation Capital Improvement Program.

The County's governmental funds reported a combined fund balance of \$214.1 million, which is an increase of \$24.1 million over the prior year of \$190.0 million. Contributing factors to the \$24.1 million increase in fund balance are:

- Fund balance in the General Fund increased by \$4.2 million. This was due to increased tax revenues and federal grant revenues.
- Fund balance in the Impact Fees Fund increased by \$4.3 million due to an increase in building permits for construction and decreased expenditures for completed projects.
- Fund balance in the Emergency Services District Fund increased by \$2.6 million mainly due to an increase in tax revenues because of increasing home values.
- Fund balance in the Optional Sales Tax Fund increased by \$2.6 million due to increase in sales tax revenues and state and federal grant revenues.

**Indian River County, Florida
Management's Discussion and Analysis
For the Year Ended September 30, 2018**

Proprietary funds

Unrestricted net position at the end of the year amounted to \$18.2 million in the Solid Waste Disposal District (SWDD) Fund, (\$1.0) million in the Golf Course Fund, \$6.7 million in the County Building Fund, and \$89.5 million in the County Utilities Fund. Other factors concerning the finances of these funds have already been addressed in the discussion of the County's business-type activities.

GENERAL FUND BUDGETARY HIGHLIGHTS

During the year there was a \$10.5 million increase in operating appropriations between the original and final amended budget. The main components of the increase are as follows:

- \$5.6 million grants appropriations and prior year rollovers for the Senior Resource Association (SRA) to provide County-wide public transportation
- \$1.5 million for capital improvements and purchases at recreational facilities
- \$0.6 million for All Aboard Florida legal and professional services
- \$0.5 million for building and equipment maintenance including purchase of portable generator
- \$0.3 million in Hurricane Irma sheltering costs

Actual expenditures were \$5.9 million lower than anticipated for the following reasons:

- \$2.1 million in SRA grant costs not yet expended
- \$1.1 million in unspent recreational capital expenditures
- \$1.6 million in unspent professional and other contractual services
- \$0.4 million in unspent salary and benefits expenditures

The General Fund Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual is shown on page 31.

Indian River County, Florida
Management's Discussion and Analysis
For the Year Ended September 30, 2018

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital Assets

The County's investment in capital assets for its governmental and business-type activities as of September 30, 2018, amounts to \$786.1 million (net of accumulated depreciation). This investment in capital assets includes land, right-of-way, buildings and improvements, intangibles, equipment, infrastructure and construction in progress. The overall decrease in the County's investment in capital assets for the current fiscal year was less than 1%.

Indian River County Capital Assets
(Net of Depreciation, In Millions)

	Governmental Activities		Business-type Activities		Total	
	2018	2017	2018	2017	2018	2017
Land	\$ 134.8	\$ 134.5	\$ 25.7	\$ 27.5	\$ 160.5	\$ 162.0
Right-of-way	59.3	58.6	-	-	59.3	58.6
Buildings and improvements	162.0	162.2	174.5	186.0	336.5	348.2
Equipment	24.9	19.8	4.3	3.7	29.2	23.5
Intangibles	2.4	2.7	2.0	2.0	4.4	4.7
Infrastructure	151.0	156.2	-	-	151.0	156.2
Construction in progress	36.0	30.4	9.2	3.6	45.2	34.0
Total	<u>\$ 570.4</u>	<u>\$ 564.4</u>	<u>\$ 215.7</u>	<u>\$ 222.8</u>	<u>\$ 786.1</u>	<u>\$ 787.2</u>

Governmental activities had the following major increases during the fiscal year:

- An increase in equipment primarily due to the purchase of heavy roadway equipment and vehicles (\$1.2 million) and fire rescue vehicles and equipment (\$3.8 million).
- An increase in construction in progress due to the Osprey Acres Stormwater and Nature Preserve project (\$4.0 million), and the 800mhz P25 compliance project (\$1.6 million).

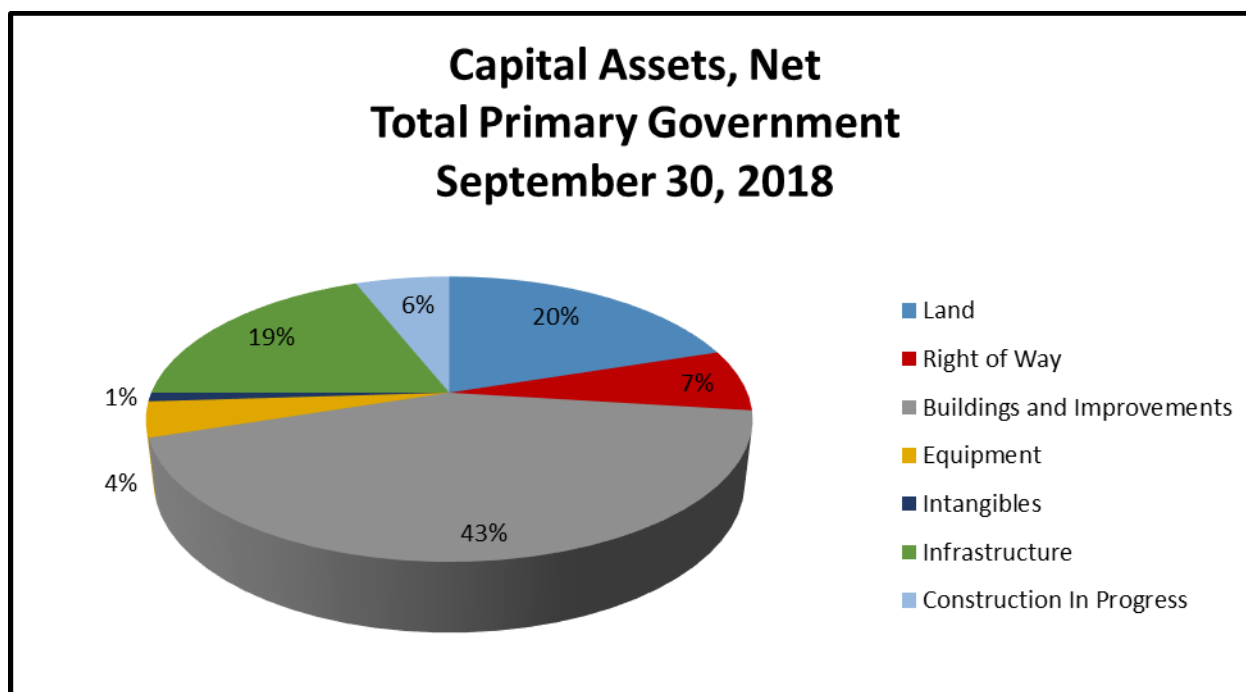
Governmental activities only major decrease occurred in infrastructure as a result of increasing depreciation on existing assets.

Business-type activities major increase was in construction in progress due to the landfill expansion project (\$1.3 million), North County Septic to Sewer conversion (\$2.7 million), Collier Creek water assessment (\$1.1 million) and various other water and sewer projects.

Business-type activities only major decrease occurred in buildings and improvements as a result of increasing depreciation on existing assets.

**Indian River County, Florida
Management's Discussion and Analysis
For the Year Ended September 30, 2018**

Additional information on the County's capital assets can be found in Note 5 on pages 67-69 of this report.



Debt Administration – Long-term debt

At the end of the current fiscal year, the County had total debt outstanding of \$35.9 million. Of this amount, \$11.5 million is debt backed by the full faith and credit of the government. The revenue bonds represent bonds secured solely by specified revenue sources.

**Indian River County's Outstanding Debt
General Obligation and Revenue Bonds
(In Millions)**

	Governmental Activities		Business-type Activities		Total	
	2018	2017	2018	2017	2018	2017
<u>General Obligation Debt:</u>						
Limited General Oblig. Note, Series 2015	\$ 11.5	\$ 15.7	\$ -	\$ -	\$ 11.5	\$ 15.7
<u>Revenue Bonds/Notes:</u>						
Spring Training Facility, Series 2001	5.7	6.2	-	-	5.7	6.2
Water and Sewer Rev Note, Series 2015	-	-	4.2	5.2	4.2	5.2
Water and Sewer Ref. Rev., Series 2009	-	-	14.5	16.8	14.5	16.8
Total	\$ 17.2	\$ 21.9	\$ 18.7	\$ 22.0	\$ 35.9	\$ 43.9

Additional information on the County's long-term debt can be found in Note 10 on pages 74-81 of this report.

**Indian River County, Florida
Management's Discussion and Analysis
For the Year Ended September 30, 2018**

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

Service demands have increased as Indian River County recovers from the economic downturn and as the population continues to grow. There is a delicate balance in meeting service needs and maintaining low tax rates for the citizens in Indian River County.

The approved budget for FY 2018/2019 is \$339,878,868, a decrease of \$33,464,461 or 8.96% from the prior year. For FY 2018/2019, the tax roll is increasing 6.93% and is consistent with more moderate increases experienced during the last three years.

The largest individual expense in the budget is personnel services. In total, 34.03 net additional full-time (FT) positions are proposed for FY 2018/2019. BCC departments are increasing 18 full-time positions, resulting in an additional cost of \$1,143,561. Constitutional officers show a net increase of 16.03 positions. School safety is a major issue in Florida, prompting state legislators to adopt a comprehensive bill regarding school safety. The Sheriff's Office budget includes funding for seven additional positions, which will provide a minimum of one School Resource Officer at every school.

Another major issue impacting budget development is the sale of Vero Beach Electric to Florida Power and Light (FPL). Electricity budgets were reduced approximately 20% for County facilities currently served by Vero Beach Electric due to FPL's lower rate structure. Electric franchise fee revenues are expected to decrease. It must also be noted that in FY 2020, the value of transmission lines and related infrastructure will be added to the tax roll. This will have a positive impact on the taxable value in all taxing funds.

Overall, the countywide millage rate is decreasing by 0.34%. This is reflective of the General Fund millage rate remaining constant at 3.4604 mills, offset by a 4.33% reduction in the Land Acquisition Bond millage.

The M.S.T.U. Fund millage rate of 1.0733 remains the same as the current year. The Emergency Services District millage is also remaining flat at 2.3655.

Within the Solid Waste Disposal District Fund, proposed residential assessment rates are increasing by \$7.75 or 7.1% to \$116.85 per Equivalent Residential Unit. Commercial rates are increasing by \$2.83 or 7.5% to \$40.50 per Waste Generation Unit (W.G.U.). The proposed readiness-to-use fee is \$24.60 per W.G.U., an increase of \$3.01 from last fiscal year.

REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the County's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to:

Clerk of the Circuit Court and Comptroller
Attention: Comptroller Division
1801 27th Street
Vero Beach, FL 32960

BASIC FINANCIAL STATEMENTS



Indian River County, Florida
Statement of Net Position
September 30, 2018

	Governmental Activities	Business-type Activities	Total
ASSETS			
Current assets:			
Cash and investments	\$ 243,629,725	\$ 73,201,160	\$ 316,830,885
Accounts receivable - net	4,832,241	3,751,114	8,583,355
Internal balances	778,809	(778,809)	-
Due from other governments	11,279,409	2,142,182	13,421,591
Interest receivable	949,432	827,373	1,776,805
Inventories	436,536	1,515,109	1,951,645
Prepaid expenses	1,582,174	11,173	1,593,347
Current restricted assets:			
Cash and investments	6,018,650	54,554,166	60,572,816
Total current assets	<u>269,506,976</u>	<u>135,223,468</u>	<u>404,730,444</u>
Non-current assets:			
Capital assets - non-depreciable	234,899,903	36,755,123	271,655,026
Capital assets - depreciable	686,868,022	475,874,150	1,162,742,172
Capital assets - accumulated depreciation	(351,290,909)	(296,900,730)	(648,191,639)
Non-current restricted assets:			
Special assessments receivable	175,151	620,377	795,528
Impact fees receivable	-	273,956	273,956
Liens receivable	-	7,738,123	7,738,123
Total non-current assets	<u>570,652,167</u>	<u>224,360,999</u>	<u>795,013,166</u>
Total assets	<u>840,159,143</u>	<u>359,584,467</u>	<u>1,199,743,610</u>
DEFERRED OUTFLOWS OF RESOURCES			
Deferred outflows related to pensions	51,812,650	3,425,620	55,238,270
Deferred outflows related to other postemployment benefits	2,427,603	226,096	2,653,699
Deferred amounts on refunding	269,710	862,724	1,132,434
Total deferred outflows of resources	<u>54,509,963</u>	<u>4,514,440</u>	<u>59,024,403</u>
LIABILITIES			
Current liabilities (payable from current assets):			
Accounts payable	12,934,205	3,877,645	16,811,850
Retainage payable	-	199,956	199,956
Claims payable	2,530,000	-	2,530,000
Due to other governments	855,182	90,736	945,918
Other deposits held in escrow	23,047	1,000	24,047
Unearned revenues	728,891	49,079	777,970
Accrued compensated absences	6,270,529	671,627	6,942,156
Pollution remediation costs payable	92,647	-	92,647
Current liabilities (payable from current restricted assets):			
Accounts payable	-	827,641	827,641
Retainage payable	540,650	183,653	724,303
Accrued interest payable	-	62,107	62,107
Customer deposits	666,000	3,322,176	3,988,176
Notes payable	4,227,000	1,025,000	5,252,000
Closure and maintenance costs payable	-	8,506,674	8,506,674
Bonds payable	585,000	2,205,000	2,790,000
Total current liabilities	<u>29,453,151</u>	<u>21,022,294</u>	<u>50,475,445</u>
Non-current liabilities:			
Accrued compensated absences	5,781,214	338,121	6,119,335
Pollution remediation costs payable	2,029,253	-	2,029,253
Claims payable	5,909,000	-	5,909,000
Net pension liability	121,413,468	8,201,394	129,614,862
Net other postemployment benefits liability	3,159,291	294,240	3,453,531
Notes payable	7,268,000	3,174,000	10,442,000
Closure and maintenance costs payable	-	5,608,504	5,608,504
Bonds payable, net of premium and discount	5,080,000	12,345,183	17,425,183
Total non-current liabilities	<u>150,640,226</u>	<u>29,961,442</u>	<u>180,601,668</u>
Total liabilities	<u>180,093,377</u>	<u>50,983,736</u>	<u>231,077,113</u>
DEFERRED INFLOWS OF RESOURCES			
Deferred inflows related to pensions	12,931,650	900,838	13,832,488
Deferred inflows related to other postemployment benefits	9,714,052	904,719	10,618,771
Total deferred inflows of resources	<u>22,645,702</u>	<u>1,805,557</u>	<u>24,451,259</u>
NET POSITION			
Net investment in capital assets	553,586,726	197,842,084	751,428,810
Restricted for:			
Transportation/road projects	24,140,955	-	24,140,955
Public safety	18,774,267	-	18,774,267
Court related costs	2,157,218	-	2,157,218
Housing assistance	927,281	-	927,281
Capital projects	79,398,595	-	79,398,595
Beach renourishment	17,105,108	-	17,105,108
Culture/recreation	9,349,813	-	9,349,813
Debt service	4,421,410	-	4,421,410
Environmental conservation/preservation	1,281,501	-	1,281,501
Special assessment projects	1,819,519	-	1,819,519
Unrestricted (deficit)	<u>(21,032,366)</u>	<u>113,467,530</u>	<u>92,435,164</u>
Total net position	<u>\$ 691,930,027</u>	<u>\$ 311,309,614</u>	<u>\$ 1,003,239,641</u>

The accompanying notes are an integral part of the financial statements.



Indian River County, Florida
Statement of Activities
For the Year Ended September 30, 2018

Functions/Programs	Program Revenues				Net (Expense) Revenue and Changes in Net Position		
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-type Activities	Total
Primary Government:							
Governmental activities:							
General government	\$ 28,331,287	\$ 7,029,378	\$ 15,019,956	\$ 124,053	\$ (6,157,900)	\$ -	\$ (6,157,900)
Public safety	85,963,087	8,389,034	2,192,282	3,600	(75,378,171)	-	(75,378,171)
Physical environment	1,610,264	9,192	-	3,571,911	1,970,839	-	1,970,839
Transportation	34,860,409	5,098,549	7,644,082	1,017,859	(21,099,919)	-	(21,099,919)
Economic environment	422,142	-	-	-	(422,142)	-	(422,142)
Human services	9,346,942	458,452	3,705,026	44,407	(5,139,057)	-	(5,139,057)
Culture/recreation	15,399,398	3,136,349	37,687	2,396,907	(9,828,455)	-	(9,828,455)
Court related	7,038,280	3,225,394	166,809	-	(3,646,077)	-	(3,646,077)
Interest and fiscal charges	668,269	-	-	-	(668,269)	-	(668,269)
Total governmental activities	183,640,078	27,346,348	28,765,842	7,158,737	(120,369,151)	-	(120,369,151)
Business-type activities:							
Water and sewer	38,257,678	32,834,696	549,264	6,737,992	-	1,864,274	1,864,274
Solid waste	15,756,764	14,769,028	884,166	-	-	(103,570)	(103,570)
Golf course	2,785,664	3,216,513	8,592	-	-	439,441	439,441
Building	3,908,938	4,673,531	23,869	-	-	788,462	788,462
Total business-type activities	60,709,044	55,493,768	1,465,891	6,737,992	-	2,988,607	2,988,607
Total primary government	<u>\$ 244,349,122</u>	<u>\$ 82,840,116</u>	<u>\$ 30,231,733</u>	<u>\$ 13,896,729</u>	<u>(120,369,151)</u>	<u>2,988,607</u>	<u>(117,380,544)</u>
General revenues:							
Property taxes, levied for general purposes					94,003,409	-	94,003,409
Property taxes, levied for debt service					4,636,034	-	4,636,034
Sales and use taxes					27,083,593	-	27,083,593
Franchise fees, levied on gross receipts					9,447,649	-	9,447,649
Interest earnings					2,768,691	1,302,025	4,070,716
Miscellaneous					2,906,764	29,650	2,936,414
Transfers					(85,616)	85,616	-
Total general revenues and transfers					140,760,524	1,417,291	142,177,815
Change in net position					20,391,373	4,405,898	24,797,271
Net position - beginning, as restated (Note 17)					671,538,654	306,903,716	978,442,370
Net position - ending					<u>\$ 691,930,027</u>	<u>\$ 311,309,614</u>	<u>\$ 1,003,239,641</u>

The accompanying notes are an integral part of the financial statements.

Indian River County, Florida
Balance Sheet
Governmental Funds
September 30, 2018

	General	Impact Fees	Secondary Roads Construction
ASSETS			
Cash and investments	\$ 53,582,719	\$ 19,662,000	\$ 11,037,688
Accounts receivable	852,551	-	-
Special assessments receivable	-	-	-
Due from other funds	400,255	-	-
Due from other governments	5,380,244	56,579	808,559
Interest receivable	97,863	36,758	20,996
Inventories	118,388	-	-
Prepays and other assets	286,590	-	39,569
Advances to other funds	571,994	-	-
Total assets	<u>\$ 61,290,604</u>	<u>\$ 19,755,337</u>	<u>\$ 11,906,812</u>
LIABILITIES			
Accounts payable	\$ 4,711,575	\$ 139,643	\$ 1,061,191
Retainage payable	-	116,957	75,529
Due to other funds	950,603	-	-
Due to other governments	620,924	98,318	-
Unearned revenues	606,515	-	-
Other deposits	676,852	-	-
Total liabilities	<u>7,566,469</u>	<u>354,918</u>	<u>1,136,720</u>
DEFERRED INFLOWS OF RESOURCES			
Unavailable revenue - special assessments	-	-	-
Unavailable revenue - ambulance services	-	-	-
Unavailable revenue - insurance recoveries	16,834	-	-
Unavailable revenue - state and federal grants	2,058,302	-	391,368
Total deferred inflows of resources	<u>2,075,136</u>	<u>-</u>	<u>391,368</u>
FUND BALANCES			
Nonspendable:			
Inventories	118,388	-	-
Prepaid items	286,590	-	39,569
Advances to other funds	571,994	-	-
Restricted for:			
Transportation/road improvements	-	12,838,054	10,339,155
Court-related costs and improvements	-	-	-
Housing assistance	-	-	-
Law enforcement/public safety	-	917,416	-
Fire/emergency services	-	480,425	-
Tourism-related activities	-	-	-
Beach renourishment	-	-	-
Boating related projects	-	-	-
Library services	-	657,423	-
Land acquisition	-	-	-
Stormwater, street lighting, and other special assessments	-	-	-
Voting/election activities	-	-	-
Debt service	-	-	-
Capital projects	-	1,037,918	-
Dodgertown repairs/improvements	-	-	-
Parks/recreational projects	1,139,811	3,469,183	-
Committed to:			
Economic incentives	1,279,573	-	-
Environmental conservation/preservation	-	-	-
Law enforcement/public safety	12,898	-	-
Library services	160,088	-	-
Parks/recreational projects	175,069	-	-
Assigned to:			
Law enforcement/public safety	-	-	-
Transportation/road improvements	-	-	-
Unassigned (deficit)	<u>47,904,588</u>	<u>-</u>	<u>-</u>
Total fund balances	<u>51,648,999</u>	<u>19,400,419</u>	<u>10,378,724</u>
Total liabilities, deferred inflows and fund balances	<u>\$ 61,290,604</u>	<u>\$ 19,755,337</u>	<u>\$ 11,906,812</u>

The accompanying notes are an integral part of the financial statements.

Transportation	Emergency Services District	Optional Sales Tax	Other Governmental Funds	Total Governmental Funds
\$ 8,047,961	\$ 11,138,929	\$ 78,990,202	\$ 37,375,435	\$ 219,834,934
17,529	2,302,749	60,985	120,919	3,354,733
175,151	-	-	-	175,151
-	352,697	-	59,869	812,821
703,504	479,244	3,030,709	745,214	11,204,053
175,829	22,828	147,250	53,189	554,713
-	39,683	-	22,881	180,952
939	28,733	-	67,329	423,160
-	-	-	-	571,994
<u>\$ 9,120,913</u>	<u>\$ 14,364,863</u>	<u>\$ 82,229,146</u>	<u>\$ 38,444,836</u>	<u>\$ 237,112,511</u>
\$ 715,313	\$ 1,167,507	\$ 3,537,879	\$ 757,426	\$ 12,090,534
-	-	330,590	17,574	540,650
-	-	-	60,000	1,010,603
108,512	-	-	27,428	855,182
-	146	-	122,230	728,891
-	-	-	12,195	689,047
<u>823,825</u>	<u>1,167,653</u>	<u>3,868,469</u>	<u>996,853</u>	<u>15,914,907</u>
335,929	-	-	-	335,929
-	2,299,917	-	-	2,299,917
15,661	41	60,801	-	93,337
<u>433,338</u>	<u>479,244</u>	<u>372,639</u>	<u>604,044</u>	<u>4,338,935</u>
<u>784,928</u>	<u>2,779,202</u>	<u>433,440</u>	<u>604,044</u>	<u>7,068,118</u>
-	39,683	-	22,881	180,952
939	28,733	-	67,329	423,160
-	-	-	-	571,994
-	-	-	3,342	23,180,551
-	-	-	2,100,876	2,100,876
-	-	-	920,529	920,529
-	-	-	3,814,467	4,731,883
-	10,349,592	-	-	10,830,017
-	-	-	994,518	994,518
-	-	-	16,635,438	16,635,438
-	-	-	2,880,568	2,880,568
-	-	-	-	657,423
-	-	-	1,237,533	1,237,533
-	-	-	1,819,519	1,819,519
-	-	-	335	335
-	-	-	4,421,410	4,421,410
-	-	77,927,237	-	78,965,155
-	-	-	208,310	208,310
-	-	-	-	4,608,994
-	-	-	-	1,279,573
-	-	-	1,391,924	1,391,924
-	-	-	218,375	231,273
-	-	-	-	160,088
-	-	-	-	175,069
-	-	-	108,985	108,985
7,511,221	-	-	-	7,511,221
-	-	-	(2,400)	47,902,188
<u>7,512,160</u>	<u>10,418,008</u>	<u>77,927,237</u>	<u>36,843,939</u>	<u>214,129,486</u>
<u>\$ 9,120,913</u>	<u>\$ 14,364,863</u>	<u>\$ 82,229,146</u>	<u>\$ 38,444,836</u>	<u>\$ 237,112,511</u>

Indian River County, Florida
Reconciliation of Total Governmental Fund Balances
to Net Position of Governmental Activities
September 30, 2018

Total governmental fund balances:	\$ 214,129,486
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	569,878,348
Long-term liabilities, including bonds payable (\$5,395,290), notes payable (\$11,495,000), accrued compensated absences (\$11,893,769), and accrued pollution remediation costs (\$2,121,900), are not due and payable in the current period and, therefore, not reported in the funds.	(30,905,959)
On the governmental fund statements, a net pension or OPEB plan liability is not recorded until an amount is due and payable and the plan's fiduciary net position is not sufficient for payment of those benefits. On the statement of net position, the County's proportionate share of the net pension liability (\$120,307,966) of the cost-sharing defined benefit pension plans in which the County participates is reported. The County's net OPEB liability (\$3,120,266) of the single employer defined benefit plan is also reported on the statement of net position. Additionally, deferred outflows (\$51,346,748) and deferred inflows (\$12,812,842) related to pensions and deferred outflows (\$2,397,616) and deferred inflows (\$9,594,060) related to OPEB are also reported.	(92,090,770)
Special assessments, ambulance services, state and federal grant receivables, and insurance recoveries are not available to pay for current period expenditures and, therefore, are reported as unavailable revenue in the funds.	7,068,118
Accrued interest is not recognized in the current period because the resources are not available and, therefore, not reported in the funds.	289,159
Internal service funds are used by management to charge the costs of certain activities, such as insurance, fleet, and information technology services, to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position.	23,561,645
Net position of governmental activities	<u>\$ 691,930,027</u>

The accompanying notes are an integral part of the financial statements.



Indian River County, Florida
Statement of Revenues, Expenditures, and Changes in Fund Balances
Governmental Funds
For the Year Ended September 30, 2018

	General	Impact Fees	Secondary Roads Construction
REVENUES			
Taxes	\$ 64,911,751	\$ -	\$ 4,024,001
Permits, fees and special assessments	9,763,658	7,244,549	-
Intergovernmental	20,548,487	-	2,416,621
Charges for services	8,587,569	-	-
Judgments, fines and forfeits	1,235,819	-	-
Interest	710,088	176,419	108,879
Miscellaneous	4,701,257	2,653	23,431
Total revenues	<u>110,458,629</u>	<u>7,423,621</u>	<u>6,572,932</u>
EXPENDITURES			
Current:			
General government	22,672,669	629,102	-
Public safety	49,339,249	-	-
Physical environment	391,427	-	-
Transportation	4,702,480	2,322,212	6,074,974
Economic environment	423,432	-	-
Human services	4,755,503	-	-
Culture/recreation	9,879,282	158,309	-
Court related	5,956,511	-	-
Debt service:			
Principal	-	-	-
Interest and other fiscal charges	-	-	-
Capital projects	-	-	-
Total expenditures	<u>98,120,553</u>	<u>3,109,623</u>	<u>6,074,974</u>
Excess of revenues over (under) expenditures	<u>12,338,076</u>	<u>4,313,998</u>	<u>497,958</u>
OTHER FINANCING SOURCES (USES)			
Insurance recoveries	48,801	-	-
Transfers in	2,313,435	-	-
Transfers out	(10,471,762)	-	-
Total other financing sources (uses)	<u>(8,109,526)</u>	<u>-</u>	<u>-</u>
Net change in fund balances	4,228,550	4,313,998	497,958
Fund balances at beginning of year	<u>47,420,449</u>	<u>15,086,421</u>	<u>9,880,766</u>
Fund balances at end of year	<u><u>\$ 51,648,999</u></u>	<u><u>\$ 19,400,419</u></u>	<u><u>\$ 10,378,724</u></u>

The accompanying notes are an integral part of the financial statements.

Transportation	Emergency Services District	Optional Sales Tax	Other Governmental Funds	Total Governmental Funds
\$ -	\$ 30,416,229	\$ 18,708,376	\$ 7,662,679	\$ 125,723,036
286,124	-	-	530,716	17,825,047
3,245,894	103,665	2,647,659	7,573,067	36,535,393
111,993	6,639,383	-	1,794,250	17,133,195
-	7,300	-	453,966	1,697,085
86,789	162,899	734,584	293,717	2,273,375
575,414	23,026	97,431	468,084	5,891,296
<u>4,306,214</u>	<u>37,352,502</u>	<u>22,188,050</u>	<u>18,776,479</u>	<u>207,078,427</u>
320,016	-	-	1,394,820	25,016,607
-	34,056,372	-	1,762,519	85,158,140
659,885	-	-	80,084	1,131,396
13,507,744	-	-	292,974	26,900,384
-	-	-	2,653	426,085
-	-	-	4,546,622	9,302,125
-	-	-	2,052,346	12,089,937
-	-	-	583,534	6,540,045
-	-	-	4,708,000	4,708,000
-	-	-	562,153	562,153
-	-	17,978,862	-	17,978,862
<u>14,487,645</u>	<u>34,056,372</u>	<u>17,978,862</u>	<u>15,985,705</u>	<u>189,813,734</u>
<u>(10,181,431)</u>	<u>3,296,130</u>	<u>4,209,188</u>	<u>2,790,774</u>	<u>17,264,693</u>
256,364	-	-	6,708,922	7,014,087
10,228,276	-	-	606,044	13,147,755
<u>(85,616)</u>	<u>(671,122)</u>	<u>(1,604,343)</u>	<u>(441,895)</u>	<u>(13,274,738)</u>
<u>10,399,024</u>	<u>(671,122)</u>	<u>(1,604,343)</u>	<u>6,873,071</u>	<u>6,887,104</u>
217,593	2,625,008	2,604,845	9,663,845	24,151,797
<u>7,294,567</u>	<u>7,793,000</u>	<u>75,322,392</u>	<u>27,180,094</u>	<u>189,977,689</u>
<u>\$ 7,512,160</u>	<u>\$ 10,418,008</u>	<u>\$ 77,927,237</u>	<u>\$ 36,843,939</u>	<u>\$ 214,129,486</u>

Indian River County, Florida
Reconciliation of the Statement of Revenues,
Expenditures, and Changes in Fund Balances of Governmental Funds
to the Statement of Activities
For the Year Ended September 30, 2018

Net change in fund balances - total governmental funds	\$ 24,151,797
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlay as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.	
Expenditures for capital assets	26,509,214
Less current year loss on assets	(26,459)
Less current year depreciation	<u>(20,384,148)</u>
	6,098,607
Payments of bond principal, pollution remediation, and medicaid settlement costs are expenditures in the governmental funds, but the payment reduces long-term liabilities in the statement of net position.	
Bond principal payment	550,000
Note principal payment	4,158,000
Pollution remediation costs	<u>(2,200)</u>
	4,705,800
Changes in accrued compensated absences do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.	(605,148)
Governmental funds report interest expenditures based on when they are paid. The statement of activities reports these expenses as they are incurred. This is the net number of the prior year and current year accrual.	
Deferred amount on refunding amortization expense	(106,116)
Governmental funds report contributions in defined benefit pension plans as expenditures. However, in the statement of activities, the amount contributed to defined benefit pension plans reduces future net pension liabilities and is reported as part of deferred outflows of resources.	
	2,756,557
In the statement of activities, pension expense is recorded for the County's proportionate share of collective pension expense of the cost-sharing defined benefit plans in which the County participates. Also included in the statement of activities is the County's OPEB expense for the single employer defined benefit plan.	(1,344,153)
Internal service funds are used by management to charge the costs of insurance, fleet and information technology services to individual funds. The net costs of the internal service funds are reported in governmental activities.	(7,500,635)
Governmental funds report non-exchange transactions when the applicable eligibility requirements have been met and resources are available. However, in the statement of activities, non-exchange transactions are recognized when the eligibility requirements are met. This is the net number of the prior year and current year accrual.	(7,932,051)
Some interest revenues reported in the statement of activities do not provide current financial resources, therefore, are not reported as revenues in governmental funds. This is the net number of the prior year and current year accrual.	<u>166,715</u>
Change in net position of governmental activities	<u>\$ 20,391,373</u>

Indian River County, Florida
Statement of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual
General Fund
For the Year Ended September 30, 2018

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts	Final Budget
				Positive
				(Negative)
REVENUES				
Taxes	\$ 63,897,259	\$ 63,897,259	\$ 64,911,751	\$ 1,014,492
Permits, fees and special assessments	8,776,100	8,776,100	9,763,658	987,558
Intergovernmental	13,001,897	17,833,126	20,548,487	2,715,361
Charges for services	8,622,908	8,395,055	8,587,569	192,514
Judgments, fines and forfeits	1,014,115	1,014,115	1,235,819	221,704
Interest	199,495	199,495	710,088	510,593
Miscellaneous	4,090,431	4,216,994	4,701,257	484,263
Total revenues	<u>99,602,205</u>	<u>104,332,144</u>	<u>110,458,629</u>	<u>6,126,485</u>
EXPENDITURES				
General government	21,666,074	23,530,149	22,672,669	857,480
Public safety	48,962,216	49,773,642	49,339,249	434,393
Physical environment	411,403	453,158	391,427	61,731
Transportation	1,083,333	6,769,663	4,702,480	2,067,183
Economic environment	459,863	463,885	423,432	40,453
Human services	5,059,135	5,079,353	4,755,503	323,850
Culture/recreation	9,916,993	12,159,989	9,879,282	2,280,707
Court related	5,880,586	5,790,328	5,956,511	(166,183)
Total expenditures	<u>93,439,603</u>	<u>104,020,167</u>	<u>98,120,553</u>	<u>5,899,614</u>
Excess of revenues over (under) expenditures	<u>6,162,602</u>	<u>311,977</u>	<u>12,338,076</u>	<u>12,026,099</u>
OTHER FINANCING SOURCES (USES)				
Insurance recoveries	-	-	48,801	48,801
Transfers in	1,521,700	2,336,376	2,313,435	(22,941)
Transfers out	<u>(10,464,042)</u>	<u>(10,473,176)</u>	<u>(10,471,762)</u>	<u>1,414</u>
Total other financing sources (uses)	<u>(8,942,342)</u>	<u>(8,136,800)</u>	<u>(8,109,526)</u>	<u>27,274</u>
Net change in fund balances	<u>(2,779,740)</u>	<u>(7,824,823)</u>	<u>4,228,550</u>	<u>\$ 12,053,373</u>
Fund balances at beginning of year	<u>2,779,740</u>	<u>7,824,823</u>	<u>47,420,449</u>	
Fund balances at end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 51,648,999</u>	

The accompanying notes are an integral part of the financial statements.

Indian River County, Florida
Statement of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual
Impact Fees Fund
For the Year Ended September 30, 2018

	Budgeted Amounts		Actual	Variance
	Original	Final	Amounts	with Final Budget Positive (Negative)
REVENUES				
Permits, fees and special assessments	\$ 3,752,500	\$ 3,752,500	\$ 7,244,549	\$ 3,492,049
Interest	33,250	33,250	176,419	143,169
Miscellaneous	-	-	2,653	2,653
Total revenues	<u>3,785,750</u>	<u>3,785,750</u>	<u>7,423,621</u>	<u>3,637,871</u>
EXPENDITURES				
General government	359,996	862,254	629,102	233,152
Transportation	7,402,000	9,843,920	2,322,212	7,521,708
Culture/recreation	<u>1,249,200</u>	<u>1,276,616</u>	<u>158,309</u>	<u>1,118,307</u>
Total expenditures	<u>9,011,196</u>	<u>11,982,790</u>	<u>3,109,623</u>	<u>8,873,167</u>
Net change in fund balances	(5,225,446)	(8,197,040)	4,313,998	<u>\$ 12,511,038</u>
Fund balances at beginning of year	<u>5,225,446</u>	<u>8,197,040</u>	<u>15,086,421</u>	
Fund balances at end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 19,400,419</u>	

The accompanying notes are an integral part of the financial statements.

Indian River County, Florida
Statement of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual
Secondary Roads Construction Fund
For the Year Ended September 30, 2018

	Budgeted Amounts		Actual	Variance
	Original	Final	Amounts	with Final Budget Positive (Negative)
REVENUES				
Taxes	\$ 3,576,750	\$ 3,576,750	\$ 4,024,001	\$ 447,251
Intergovernmental	-	7,128,311	2,416,621	(4,711,690)
Interest	23,750	23,750	108,879	85,129
Miscellaneous	-	-	23,431	23,431
Total revenues	<u>3,600,500</u>	<u>10,728,811</u>	<u>6,572,932</u>	<u>(4,155,879)</u>
EXPENDITURES				
Transportation	<u>6,294,030</u>	<u>17,021,892</u>	<u>6,074,974</u>	<u>10,946,918</u>
Total expenditures	<u>6,294,030</u>	<u>17,021,892</u>	<u>6,074,974</u>	<u>10,946,918</u>
Net change in fund balances	(2,693,530)	(6,293,081)	497,958	<u>\$ 6,791,039</u>
Fund balances at beginning of year	<u>2,693,530</u>	<u>6,293,081</u>	<u>9,880,766</u>	
Fund balances at end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 10,378,724</u>	

The accompanying notes are an integral part of the financial statements.

Indian River County, Florida
Statement of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual
Transportation Fund
For the Year Ended September 30, 2018

	Budgeted Amounts		Actual	Variance
	Original	Final	Amounts	with Final Budget Positive (Negative)
REVENUES				
Permits, fees and special assessments	\$ 213,750	\$ 213,750	\$ 286,124	\$ 72,374
Intergovernmental	2,753,749	2,753,749	3,245,894	492,145
Charges for services	89,775	89,775	111,993	22,218
Interest	30,400	30,400	86,789	56,389
Miscellaneous	353,101	353,101	575,414	222,313
Total revenues	<u>3,440,775</u>	<u>3,440,775</u>	<u>4,306,214</u>	<u>865,439</u>
EXPENDITURES				
General government	331,294	335,914	320,016	15,898
Physical environment	733,278	917,833	659,885	257,948
Transportation	13,512,249	15,143,842	13,507,744	1,636,098
Total expenditures	<u>14,576,821</u>	<u>16,397,589</u>	<u>14,487,645</u>	<u>1,909,944</u>
Excess of revenues over (under) expenditures	<u>(11,136,046)</u>	<u>(12,956,814)</u>	<u>(10,181,431)</u>	<u>2,775,383</u>
OTHER FINANCING SOURCES (USES)				
Insurance recoveries	-	-	256,364	256,364
Transfers in	10,228,276	10,228,276	10,228,276	-
Transfers out	<u>(85,616)</u>	<u>(85,616)</u>	<u>(85,616)</u>	<u>-</u>
Total other financing sources (uses)	<u>10,142,660</u>	<u>10,142,660</u>	<u>10,399,024</u>	<u>256,364</u>
Net change in fund balances	(993,386)	(2,814,154)	217,593	<u>\$ 3,031,747</u>
Fund balances at beginning of year	<u>993,386</u>	<u>2,814,154</u>	<u>7,294,567</u>	
Fund balances at end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 7,512,160</u>	

The accompanying notes are an integral part of the financial statements.

Indian River County, Florida
Statement of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual
Emergency Services District Fund
For the Year Ended September 30, 2018

	Budgeted Amounts		Actual	Variance
	Original	Final	Amounts	with Final Budget Positive (Negative)
REVENUES				
Taxes	\$ 30,033,653	\$ 30,033,653	\$ 30,416,229	\$ 382,576
Intergovernmental	45,125	69,784	103,665	33,881
Charges for services	5,659,451	5,659,451	6,639,383	979,932
Judgments, fines and forfeits	11,400	11,400	7,300	(4,100)
Interest	28,500	28,500	162,899	134,399
Miscellaneous	38,029	38,029	23,026	(15,003)
Total revenues	<u>35,816,158</u>	<u>35,840,817</u>	<u>37,352,502</u>	<u>1,511,685</u>
EXPENDITURES				
Public safety	<u>35,758,558</u>	<u>38,249,700</u>	<u>34,056,372</u>	<u>4,193,328</u>
Total expenditures	<u>35,758,558</u>	<u>38,249,700</u>	<u>34,056,372</u>	<u>4,193,328</u>
Excess of revenues over (under) expenditures	<u>57,600</u>	<u>(2,408,883)</u>	<u>3,296,130</u>	<u>5,705,013</u>
OTHER FINANCING SOURCES (USES)				
Transfers out	<u>(603,334)</u>	<u>(680,169)</u>	<u>(671,122)</u>	<u>9,047</u>
Total other financing sources (uses)	<u>(603,334)</u>	<u>(680,169)</u>	<u>(671,122)</u>	<u>9,047</u>
Net change in fund balances	(545,734)	(3,089,052)	2,625,008	<u>\$ 5,714,060</u>
Fund balances at beginning of year	<u>545,734</u>	<u>3,089,052</u>	<u>7,793,000</u>	
Fund balances at end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 10,418,008</u>	

The accompanying notes are an integral part of the financial statements.



Indian River County, Florida
Statement of Fund Net Position
Proprietary Funds
September 30, 2018

	Business-type Activities - Enterprise funds					Governmental Activities Internal Service Funds
	Solid Waste Disposal District	Golf Course	County Utilities	County Building	Total	
ASSETS						
Current assets:						
Cash and investments	\$ 17,625,386	\$ 301,547	\$ 47,313,970	\$ 7,960,257	\$ 73,201,160	\$ 29,813,441
Accounts receivable - net	857,525	1,597	2,891,914	78	3,751,114	1,477,508
Due from other funds	133,440	-	-	-	133,440	404,597
Due from other governments	1,319,563	30,095	763,227	29,297	2,142,182	75,356
Interest receivable	61,308	1,653	738,807	25,605	827,373	105,560
Inventories	-	108,207	1,406,902	-	1,515,109	255,584
Prepays and other assets	-	60	11,113	-	11,173	1,159,014
Current restricted assets:						
Cash and investments	14,278,421	-	40,275,745	-	54,554,166	-
Total current assets	34,275,643	443,159	93,401,678	8,015,237	136,135,717	33,291,060
Non-current assets:						
Capital assets - non-depreciable	12,895,248	6,606,283	17,253,592	-	36,755,123	-
Capital assets - depreciable	31,954,052	4,879,812	438,440,608	599,678	475,874,150	3,017,627
Capital assets - accumulated depreciation	(14,767,925)	(2,074,722)	(279,674,687)	(383,396)	(296,900,730)	(2,418,959)
Non-current restricted assets:						
Special assessments receivable	-	-	620,377	-	620,377	-
Impact fees receivable	-	-	273,956	-	273,956	-
Liens receivable	-	-	7,738,123	-	7,738,123	-
Total non-current assets	30,081,375	9,411,373	184,651,969	216,282	224,360,999	598,668
Total assets	64,357,018	9,854,532	278,053,647	8,231,519	360,496,716	33,889,728
DEFERRED OUTFLOWS OF RESOURCES						
Deferred outflows related to pensions	205,052	168,480	2,502,036	550,052	3,425,620	465,902
Deferred outflows related to other postemployment benefits	13,534	3,981	168,510	40,071	226,096	29,987
Deferred amounts on refundings	-	-	862,724	-	862,724	-
Total deferred outflows of resources	218,586	172,461	3,533,270	590,123	4,514,440	495,889
LIABILITIES						
Current liabilities (payable from current assets):						
Accounts payable	1,255,451	77,052	2,398,450	146,692	3,877,645	843,671
Retainage payable	89,511	-	110,445	-	199,956	-
Due to other funds	-	340,255	-	-	340,255	-
Claims payable	-	-	-	-	-	2,530,000
Due to other governments	1,514	10,354	49,527	29,341	90,736	-
Other deposits	-	1,000	-	-	1,000	-
Unearned revenues	-	49,079	-	-	49,079	-
Accrued compensated absences	34,488	20,432	521,749	94,958	671,627	86,222
Total current liabilities (payable from current assets)	1,380,964	498,172	3,080,171	270,991	5,230,298	3,459,893
Current liabilities (payable from restricted assets):						
Accounts payable	-	-	827,641	-	827,641	-
Retainage payable	-	-	183,653	-	183,653	-
Accrued interest payable	-	-	62,107	-	62,107	-
Closure and maintenance costs payable	8,506,674	-	-	-	8,506,674	-
Notes payable	-	-	1,025,000	-	1,025,000	-
Bonds payable	-	-	2,205,000	-	2,205,000	-
Customer deposits	163,243	-	3,158,933	-	3,322,176	-
Total current liabilities (payable from restricted assets)	8,669,917	-	7,462,334	-	16,132,251	-
Total current liabilities	10,050,881	498,172	10,542,505	270,991	21,362,549	3,459,893
Non-current liabilities:						
Accrued compensated absences	25,145	54,297	223,560	35,119	338,121	71,752
Advance from other funds	-	571,994	-	-	571,994	-
Claims payable	-	-	-	-	-	5,909,000
Closure and maintenance costs payable	5,608,504	-	-	-	5,608,504	-
Net pension liability	478,042	410,404	6,071,140	1,241,808	8,201,394	1,105,502
Net other postemployment benefits liability	17,613	5,180	219,299	52,148	294,240	39,025
Notes payable	-	-	3,174,000	-	3,174,000	-
Bonds payable - net of unamortized discount/premium	-	-	12,345,183	-	12,345,183	-
Total non-current liabilities	6,129,304	1,041,875	22,033,182	1,329,075	30,533,436	7,125,279
Total liabilities	16,180,185	1,540,047	32,575,687	1,600,066	51,895,985	10,585,172
DEFERRED INFLOWS OF RESOURCES						
Deferred inflows related to pensions	44,870	45,294	674,931	135,743	900,838	118,808
Deferred inflows related to other postemployment benefits	54,156	15,928	674,292	160,343	904,719	119,992
Total deferred inflows of resources	99,026	61,222	1,349,223	296,086	1,805,557	238,800
NET POSITION						
Net investment in capital assets	30,081,375	9,411,373	158,133,054	216,282	197,842,084	598,668
Unrestricted (deficit)	18,215,018	(985,649)	89,528,953	6,709,208	113,467,530	22,962,977
Total net position	\$ 48,296,393	\$ 8,425,724	\$ 247,662,007	\$ 6,925,490	\$ 311,309,614	\$ 23,561,645

The accompanying notes are an integral part of the financial statements.

Indian River County, Florida
Statement of Revenues, Expenses, and Changes in Fund Net Position
Proprietary Funds
For the Year Ended September 30, 2018

	Business-type Activities -	
	Solid Waste Disposal District	Golf Course
OPERATING REVENUES		
Charges for services	\$ 14,774,028	\$ 3,216,513
Charges for services pledged as security for revenue bonds	-	-
Total operating revenues	<u>14,774,028</u>	<u>3,216,513</u>
OPERATING EXPENSES		
Personal services	635,008	579,871
Material, supplies, services and other operating	13,153,521	1,952,642
Depreciation	1,106,933	233,762
Total operating expenses	<u>14,895,462</u>	<u>2,766,275</u>
Operating income (loss)	<u>(121,434)</u>	<u>450,238</u>
NONOPERATING REVENUES (EXPENSES)		
Intergovernmental	191,393	8,592
Interest income	302,534	7,985
Interest income pledged as security for revenue bonds	-	-
Insurance recoveries	687,773	-
Gain on disposal of assets	-	1,350
Interest expense	-	(18,829)
Loss on disposal of assets	(861,302)	(560)
Total nonoperating revenues (expenses)	<u>320,398</u>	<u>(1,462)</u>
Income (loss) before transfers and capital grants and contributions	198,964	448,776
Capital grants and contributions	-	-
Transfers	-	-
Change in net position	<u>198,964</u>	<u>448,776</u>
Total net position - beginning, as restated (Note 17)	48,097,429	7,976,948
Total net position - ending	<u>\$ 48,296,393</u>	<u>\$ 8,425,724</u>

The accompanying notes are an integral part of the financial statements.

Enterprise Funds			Governmental
County	County		Activities -
Utilities	Building	Total	Internal
			Service Funds
\$ -	\$ 4,673,531	\$ 22,664,072	\$ 28,530,876
32,834,696	-	32,834,696	-
32,834,696	4,673,531	55,498,768	28,530,876
8,370,362	2,137,114	11,722,355	12,125,310
14,355,102	1,686,720	31,147,985	24,789,600
14,665,273	85,104	16,091,072	183,578
37,390,737	3,908,938	58,961,412	37,098,488
(4,556,041)	764,593	(3,462,644)	(8,567,612)
408,930	23,869	632,784	691
-	78,740	389,259	327,510
912,766	-	912,766	-
140,334	-	828,107	698,679
28,300	-	29,650	780
(857,620)	-	(876,449)	-
(9,321)	-	(871,183)	(2,050)
623,389	102,609	1,044,934	1,025,610
(3,932,652)	867,202	(2,417,710)	(7,542,002)
6,737,992	-	6,737,992	-
85,616	-	85,616	41,367
2,890,956	867,202	4,405,898	(7,500,635)
244,771,051	6,058,288	306,903,716	31,062,280
\$ 247,662,007	\$ 6,925,490	\$ 311,309,614	\$ 23,561,645

Indian River County, Florida
Statement of Cash Flows
Proprietary Funds
For the Year Ended September 30, 2018

	Business-type Activities -	
	Solid Waste Disposal District	Golf Course
CASH FLOWS FROM OPERATING ACTIVITIES		
Cash received from customers	\$ 15,295,966	\$ 3,233,432
Cash paid to suppliers for goods and services	(13,068,256)	(2,001,157)
Cash paid to employees for services	(652,889)	(567,753)
Net cash provided by (used in) operating activities	1,574,821	664,522
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES		
Transfers	-	-
Operating grants	3,923	6,209
Insurance recoveries	4,994	1,708
Net cash provided by (used in) noncapital financing activities	8,917	7,917
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES		
Principal payments - bonds/notes	-	-
Interest paid on long-term debt	-	(18,829)
Payments on advances from other funds	-	(338,927)
Proceeds from sales of capital assets	-	1,350
Purchase of capital assets	(1,278,180)	(149,398)
Bond paying agent fees	-	-
Capital contributed by others	-	-
Net cash flows provided by (used in) capital and related financing activities	(1,278,180)	(505,804)
CASH FLOWS FROM INVESTING ACTIVITIES		
Interest and dividends on investments	274,236	6,332
Net cash provided by investing activities	274,236	6,332
Net increase (decrease) in cash and investments	579,794	172,967
Cash and investments at beginning of year	31,324,013	128,580
Cash and investments at end of year	<u>\$ 31,903,807</u>	<u>\$ 301,547</u>
Classified as:		
Current assets	\$ 17,625,386	\$ 301,547
Restricted assets	14,278,421	-
Total	<u>\$ 31,903,807</u>	<u>\$ 301,547</u>

The accompanying notes are an integral part of the financial statements.

Enterprise Funds			Governmental
County	County		Activities -
Utilities	Building	Total	Internal
			Service Funds
\$ 32,139,346	\$ 4,673,453	\$ 55,342,197	\$ 27,207,465
(14,186,342)	(1,597,324)	(30,853,079)	(24,212,062)
(8,644,770)	(2,174,845)	(12,040,257)	(3,638,812)
9,308,234	901,284	12,448,861	(643,409)
85,616	-	85,616	41,367
75,967	-	86,099	-
-	-	6,702	698,679
161,583	-	178,417	740,046
(3,107,000)	-	(3,107,000)	-
(866,899)	-	(885,728)	-
-	-	(338,927)	-
28,300	-	29,650	780
(6,191,073)	(15,811)	(7,634,462)	(137,631)
(1,550)	-	(1,550)	-
4,044,180	-	4,044,180	-
(6,094,042)	(15,811)	(7,893,837)	(136,851)
785,536	66,122	1,132,226	272,469
785,536	66,122	1,132,226	272,469
4,161,311	951,595	5,865,667	232,255
83,428,404	7,008,662	121,889,659	29,581,186
\$ 87,589,715	\$ 7,960,257	\$ 127,755,326	\$ 29,813,441
\$ 47,313,970	\$ 7,960,257	\$ 73,201,160	\$ 29,813,441
40,275,745	-	54,554,166	-
\$ 87,589,715	\$ 7,960,257	\$ 127,755,326	\$ 29,813,441

Continued

Indian River County, Florida
Statement of Cash Flows
Proprietary Funds
For the Year Ended September 30, 2018

	Business-type Activities -	
	Solid Waste Disposal District	Golf Course
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES:		
Operating income (loss)	\$ (121,434)	\$ 450,238
Adjustments to reconcile operating income to net cash provided by (used in) operating activities:		
Depreciation	1,106,933	233,762
(Increase) Decrease in assets:		
Accounts receivable	539,774	8,486
Due from other funds	(8,653)	-
Due from other governments	-	(1,298)
Inventories	-	31,635
Impact fees receivable	-	-
Special assessments receivable	-	-
Liens receivable	-	-
Prepaid expenses	-	1,190
Increase (Decrease) in liabilities:		
Accounts payable	(21,691)	(86,098)
Due to other governments	1,514	4,758
Retainage payable	-	-
Customer deposits	(9,183)	-
Closure and maintenance costs payable	105,442	-
Net pension liability	29,136	25,251
Net OPEB liability	(56,606)	(16,649)
Unearned revenues	-	9,731
Claims payable	-	-
Accrued compensated absences	9,589	3,516
Total adjustments	1,696,255	214,284
Net cash provided by (used in) operating activities	\$ 1,574,821	\$ 664,522
NONCASH CAPITAL AND RELATED FINANCING ACTIVITIES		
Change in fair value of investments	\$ 10,956	\$ 295
Contributed property, infrastructure, and equipment	\$ -	\$ -
Capital assets purchased through accounts payable	\$ 317,552	\$ -

The accompanying notes are an integral part of the financial statements.

Enterprise Funds			Governmental
County	County		Activities -
Utilities	Building	Total	Internal
			Service Funds
\$ (4,556,041)	\$ 764,593	\$ (3,462,644)	\$ (8,567,612)
14,665,273	85,104	16,091,072	183,578
36,402	(78)	584,584	(1,226,950)
-	-	(8,653)	-
3,214	-	1,916	(96,461)
(343,609)	-	(311,974)	(52,533)
281,399	-	281,399	-
389,960	-	389,960	-
(1,477,011)	-	(1,477,011)	-
59,715	45,299	106,204	8,415,793
372,312	36,916	301,439	543,807
4,405	7,181	17,858	-
75,937	-	75,937	-
70,686	-	61,503	-
-	-	105,442	-
392,845	107,802	555,034	73,324
(704,797)	(167,598)	(945,650)	(125,421)
-	-	9,731	-
-	-	-	184,000
37,544	22,065	72,714	25,066
13,864,275	136,691	15,911,505	7,924,203
\$ 9,308,234	\$ 901,284	\$ 12,448,861	\$ (643,409)

\$ 47,843	\$ 4,576	\$ 63,670	\$ 18,624
\$ 2,693,813	\$ -	\$ 2,693,813	\$ -
\$ 1,020,844	\$ -	\$ 1,338,396	\$ -

Indian River County, Florida
Statement of Fiduciary Net Position
Fiduciary Funds
September 30, 2018

	<u>Agency</u>	<u>Other Postemployment Benefits Trust</u>
ASSETS		
Cash	\$ 10,439,782	\$ 49,235
Investments, at fair value		
Index funds	-	14,805,055
U.S. government securities funds	-	11,734,781
Primary money market fund	-	2,931,777
Total assets	<u>\$ 10,439,782</u>	<u>\$ 29,520,848</u>
LIABILITIES		
Due to other governments	5,809,711	-
Other deposits held in escrow	4,630,071	-
Total liabilities	<u>\$ 10,439,782</u>	<u>-</u>
NET POSITION		
Net position restricted for OPEB		29,520,848
Total net position		<u>\$ 29,520,848</u>

The accompanying notes are an integral part of the financial statements.

Indian River County, Florida
Statement of Changes in Fiduciary Net Position
Other Postemployment Benefits Trust Fund
For the Year Ended September 30, 2018

ADDITIONS

Employer contributions	\$ 2,461,947
Net appreciation in fair value of investments	1,426,792
Less investment expense	<u>(1,252)</u>
Net investment income	<u>1,425,540</u>
Total additions	<u>3,887,487</u>

DEDUCTIONS

Benefit payments	<u>2,037,101</u>
Total deductions	<u>2,037,101</u>
Change in net position	1,850,386
Net position - beginning	<u>27,670,462</u>
Net position - ending	<u><u>\$ 29,520,848</u></u>

The accompanying notes are an integral part of the financial statements.



Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

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Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Indian River County, Florida, (the “County”) is a political subdivision of the State pursuant to Article VIII, Section 1(a) of the Constitution of the State of Florida. Created on June 29, 1925 by an act of Legislature, separating it from St. Lucie County. The County encompasses approximately 497 square miles of land with an estimated population of 151,825. The County is governed by the Board of County Commissioners and five elected constitutional officers (Clerk of the Circuit Court and Comptroller, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector) in accordance with state statutes and regulations. The constitutional officers maintain separate accounting records and budgets from the Board of County Commissioners. The Constitution of the State of Florida, Article VIII, Section 1(d) created the constitutional officers and Article VIII, Section 1(e), created the Board of County Commissioners.

The financial statements of the County have been prepared in accordance with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the standard-setting body for governmental accounting and financial reporting. The GASB periodically updates its codification of the existing Governmental Accounting and Financial Reporting Standards which, along with subsequent GASB pronouncements (Statements and Interpretations), constitutes GAAP for governmental units.

A. Reporting Entity

The concept underlying the definition of the reporting entity is that elected officials are accountable to their constituents for their actions. The reporting entity’s financial statements should allow users to distinguish between the primary government (the County) and its component units. However, some component units, because of the closeness of their relationships with the County, should be blended as though they are part of the County. As required by generally accepted accounting principles, the financial reporting entity consists of: (1) the primary government (the County), (2) organizations for which the County is financially accountable, and (3) other organizations for which the nature and significance of their relationship with the County are such that exclusion would cause the reporting entity’s financial statements to be misleading or incomplete. The County is financially accountable if it appoints a voting majority of the organization’s governing body and (a) it is able to impose its will on that organization or (b) there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the County.

The County may be financially accountable if an organization is fiscally dependent on the County regardless of whether the organization has (a) a separately elected governing board, (b) a governing board appointed by a higher level of government, or (c) a jointly appointed board. Based on these criteria, management determined that the Solid Waste Disposal District and the Emergency Services District were the only organizations that should be included in the County’s financial statements as blended component units.

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

A. Reporting Entity – Continued

Blended Component Units

Solid Waste Disposal District (SWDD) – Created pursuant to County Ordinance 87-67, the Board of County Commissioners serves as the governing body for and has operational responsibility over the SWDD. The Board also sets the non ad valorem assessment fees for the SWDD. Although legally separate, the SWDD is appropriately blended as a proprietary fund type (enterprise) component unit into the primary government.

Emergency Services District (EMS) – Created pursuant to County Ordinance 90-25, the Board of County Commissioners serves as the governing body for and has operational responsibility over the EMS. The Board also sets the millage rate for the EMS. Although legally separate, the EMS is appropriately blended as a governmental fund type (special revenue) component unit into the primary government.

B. Measurement Focus and Basis of Accounting

The basic financial statements of the County are composed of the following:

- Government-wide financial statements
- Fund financial statements
- Notes to the financial statements

1. Government-wide Financial Statements

Government-wide financial statements display information about the reporting government as a whole, except for its fiduciary activities. These statements include separate columns for the governmental and business-type activities of the primary government (including its blended component units). Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely, to a significant extent, on fees and charges for support.

Government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund financial statements. Under the accrual basis of accounting, revenues, expenses, gains, losses, assets, deferred outflows/inflows of resources, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets, and liabilities resulting from nonexchange transactions are recognized in accordance with the requirements of GASB Statement 33 – *Accounting and Financial Reporting for Nonexchange Transactions*.

Program revenues include charges for services, special assessments, and payments made by parties outside of the reporting government's citizenry if that money is restricted to a particular program. Program revenues are netted with program expenses in the statement of activities to present the net expense of each program.

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

B. Measurement Focus and Basis of Accounting - Continued

1. Government-wide Financial Statements - Continued

Amounts paid to acquire capital assets are capitalized as assets in the government-wide financial statements, rather than reported as expenditures. Issuance of long-term debt is recorded as a liability in the government-wide financial statements, rather than as an other financing source. Amounts paid to reduce long-term indebtedness of the reporting government are reported as a reduction of the related liability, rather than as an expenditure.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. The County chooses to eliminate the indirect costs between governmental activities to avoid a “doubling up” effect. However, interfund services provided and used, such as the sale of gas and diesel from Fleet Management to the government, are not eliminated in the statement of activities.

2. Fund Financial Statements

The underlying accounting system of the County is organized and operated on the basis of separate funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, fund balance, revenues and expenditures or expenses, as appropriate. Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

Fund financial statements for the primary government’s governmental, proprietary, and fiduciary funds are presented after the government-wide financial statements. These statements display information about major funds individually and nonmajor funds in the aggregate for governmental and enterprise funds.

Governmental Funds

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers revenues to be available if they are collected within 45 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. Franchise fees, sales taxes, gas taxes, operating and capital grants, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable only when the County receives cash.

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

B. Measurement Focus and Basis of Accounting - Continued

2. Fund Financial Statements - Continued

Governmental Funds - Continued

Under the current financial resources measurement focus, only current assets, deferred outflows of resources, current liabilities and deferred inflows of resources are generally included on the balance sheet. The reported fund balance is considered to be a measure of “available spendable resources”. Governmental funds operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net fund balance. Accordingly, they are said to present a summary of sources and uses of “available spendable resources” during a period.

Non-current portions of special assessments due to governmental funds are reported on their balance sheets in spite of their spending measurement focus. Non-current portions of special assessment receivables are offset by deferred inflows of resources.

Because of their spending measurement focus, expenditure recognition for governmental fund types excludes amounts represented by non-current liabilities. Since they do not affect fund balances, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities.

Amounts expended to acquire capital assets are recorded as expenditures in the year that resources were expended, rather than as fund assets. The issuance of long-term debt is recorded as an other financing source rather than as a fund liability. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Proprietary Funds

The County’s enterprise funds and internal service funds are proprietary funds. In the fund financial statements, proprietary funds are presented using the accrual basis of accounting. Revenues are recognized when they are earned and expenses are recognized when the related goods or services are delivered. In the fund financial statements, proprietary funds are presented using the economic resources measurement focus. This means that all assets, deferred outflows of resources, liabilities and deferred inflows of resources (whether current or non-current) associated with their activity are included on their balance sheets. Proprietary fund type operating statements present increases (revenues) and decreases (expenses) in total net position.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Proprietary fund operating revenues, such as charges for services and premiums charged to the County and employees under various insurance programs, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Non-operating revenues, such as subsidies, taxes, and investment earnings result from nonexchange transactions or ancillary activities. Principal operating expenses include salary and benefits, cost of sales and services, claims, and insurance premiums. All revenues and expenses not meeting these definitions are reported as non-operating revenues and expenses.

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

B. Measurement Focus and Basis of Accounting - Continued

2. Fund Financial Statements - Continued

Proprietary Funds - Continued

Amounts paid to acquire capital assets are capitalized as assets in the fund financial statements, rather than reported as expenditures. Issuance of long-term debt is recorded as a liability in the fund financial statements, rather than as an other financing source. Amounts paid to reduce long-term indebtedness are reported as a reduction of the related liabilities, rather than as an expense.

Fiduciary Funds

The fiduciary funds financial statements include financial information for the agency fund and the other postemployment benefit trust fund. The agency fund of the County primarily represents assets held by the County in a custodial capacity for other individuals or governments. The other postemployment benefits trust fund (OPEB Trust) accounts for activities of the OPEB Trust, which accumulates resources for health insurance benefit payments for current retirees and for current employees upon their retirement. The fiduciary fund statements are presented using the accrual basis of accounting.

C. Basis of Presentation

GASB Statement 34, *Basic Financial Statements - and Management's Discussion and Analysis - For State and Local Governments* sets forth minimum criteria (percentage of the assets, liabilities, deferred outflows/inflows of resources, revenues or expenditures/expenses of either fund category and the governmental and enterprise combined) for the determination of major funds. The County has used GASB 34 minimum criteria for major fund determination and has also electively disclosed funds that either had debt outstanding or specific community focus as major funds. The nonmajor funds are combined in a column in the fund financial statements and detailed in the combining section.

1. Governmental Major Funds

General Fund – The General Fund is the general operating fund of the County. It is used to account for all financial resources, except those accounted for and reported in another fund.

Impact Fees Fund – The Impact Fees Fund accounts for the receipt of various impact fees. Funds are used for the construction of roads and bridges, correctional, public safety, library, park, public building, and solid waste facilities. Funds are also used for administrative expenditures of monitoring the aforementioned activities.

Secondary Roads Construction Fund – The Secondary Roads Construction Fund accounts for the expenditures of road and bridge construction, roadway, bridge and right of way maintenance and drainage, and related administrative costs. Financing is provided by collections of the local option gas tax.

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

C. Basis of Presentation - Continued

1. Governmental Major Funds - Continued

Transportation Fund – The Transportation Fund accounts for expenditures incurred for the maintenance and repair of County roads. Financing is provided by the 5th and 6th cent gas taxes, county gas tax and transfers from the General Fund.

Emergency Services District Fund – The Emergency Services District Fund accounts for the expenditures of providing fire protection and advanced life support to the County. Financing is provided by ad valorem taxes.

Optional Sales Tax Fund – The Optional Sales Tax Fund, a capital projects fund, accounts for revenues generated by the local option one-cent sales tax and some capital grants that use the local option one-cent sales tax as matching funds.

2. Proprietary Major Funds

Solid Waste Disposal District Fund – The Solid Waste Disposal District Fund accounts for the revenues, expenses, assets and liabilities associated with the County landfill.

Golf Course Fund – The Golf Course Fund accounts for the revenues, expenses, assets and liabilities associated with the Golf Course.

County Utilities Fund – The County Utilities Fund accounts for the revenues, expenses, assets and liabilities associated with the County water and sewer system.

County Building Fund – The County Building Fund accounts for revenues, expenses, assets and liabilities associated with the County building permit and inspection program.

3. Other Fund Types

Internal Service Funds – Internal Service Funds account for Fleet Management, Self Insurance and Information Technology services provided to other departments of the County on a cost reimbursement basis.

Agency Fund - The Agency Fund is used to account for assets held in a custodial capacity by the County for other governmental units, other funds, individuals and businesses. Examples include payroll deductions, self insurance premiums, and developer escrow funds.

Other Postemployment Benefits Trust Fund – The Other Postemployment Benefits Trust Fund (OPEB Trust) accounts for activities of the OPEB Trust, which accumulates resources for health insurance benefit payments for current retirees and for current employees upon their retirement. Contributions are recorded when earned and benefit payments and refunds when incurred within each year.

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

C. Basis of Presentation – Continued

4. Non-current Governmental Assets/Liabilities

GASB Statement 34 requires non-current governmental assets, such as land and buildings, and non-current governmental liabilities, such as general obligation bonds and capital leases, be reported in the governmental activities column in the government-wide Statement of Net Position.

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position or Fund Balances

1. Cash and Investments

Cash reported on the financial statements includes bank deposits, cash on hand, certificates of deposit, money market accounts, and all highly liquid investments with maturities of ninety days or less when purchased. Investments consist of U.S. Treasury Securities, U.S. Government Agency Securities, Florida PRIME Fund (formerly known as the Local Government Surplus Funds Trust Fund Investment (SBA) Fund A), the Florida Trust Day to Day Fund (Florida Trust), and the Florida Cooperative Liquid Assets Securities System (FLCLASS). Investments are reported at fair value based upon the average price obtained from three brokers/dealers. The FLCLASS and Florida Trust values are presented at Net Asset Value (NAV), which reflects fair value. The Florida PRIME is valued at amortized cost. Refer to Note 3C, Investments, for further information on individual investments.

The County maintains a cash and investment pool that is available for use by all funds. Earnings from the pooled investments are allocated to the respective funds based on applicable cash participation by each fund. The investment pool is managed such that all participating funds have the ability to deposit and withdraw cash as if they were demand deposit accounts. Therefore, all balances representing participants' equity in the investment pools are classified as cash and investments for financial statement purposes.

In addition, longer-term investments are held by several of the County's funds and are reported as restricted cash on these statements. Cash and investments of the constitutional officers are maintained in separate accounts, but have been combined with the Board's cash and investments for financial statement purposes.

When restricted and unrestricted resources are available, expenses are paid first from restricted resources.

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position or Fund Balances - Continued

2. Allowance for Doubtful Accounts

The County provides an allowance for water and sewer and ambulance services accounts receivables that may become uncollectible. At September 30, 2018, the allowance for water and sewer services was \$424,493 and the allowance for ambulance services was \$514,472. No other allowances for doubtful accounts are maintained since other accounts receivable are considered collectible as reported at September 30, 2018.

3. Receivables and Payables

Activities between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as “due to/from other funds.” Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as “internal balances.” All receivables are shown net of allowance for doubtful accounts. Water and sewer receivables in excess of 120 days and ambulance services receivables in excess of 180 days for self-pay accounts and 365 days for commercial insurance accounts comprise the trade accounts receivable allowance for doubtful accounts.

4. Inventories

Inventories are valued at cost, which approximates market, using the “first-in, first-out” method of accounting, with the exception of the Golf Course and Fleet Internal Service Fund’s inventories which are valued using the average cost method of accounting. Inventories of all funds are recorded as expenditures (expenses) when consumed rather than when purchased.

5. Prepaids and Other Assets

Prepaid items in the governmental funds represent prepayments for services that will be used in future periods. The County’s policy is to record the expenditure for the services when they are used rather than when the cash is disbursed.

6. Restricted Net Position

Certain resources of the County are classified as restricted net position on the statement of net position because their use is limited either by law through constitutional provisions or enabling legislation; or by restrictions imposed externally by creditors, grantors, contributors, or laws or regulations of other governments. In a fund with both restricted and unrestricted net position, qualified expenses are considered to be paid first from restricted net position and then from unrestricted net position. Further information on the restrictions can be found in Note 17.

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position or Fund Balances - Continued

7. Capital Assets

Capital assets, which include property, plant, equipment, infrastructure (e.g., roads, bridges, right-of-ways, water and sewer distribution systems, beach restoration, stormwater systems and similar items), and intangible assets (e.g. software, easements, and rights), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. The County defines capital assets as assets with an initial, individual cost of \$1,000 or more and an estimated useful life in excess of one year. Except for roads and bridges constructed prior to October 1, 1981, assets are recorded at historical cost. Roads and bridges constructed prior to October 1, 1981 are reported at estimated historical cost. Donated capital assets, donated works of art, historical treasures and similar assets, as well as capital assets that are received in a service concession arrangement are reported at original acquisition value. Transfers of capital assets within the County are recorded at their carrying value at the time of the transfer.

The costs of normal maintenance and repairs that do not add to the value of the asset nor materially extend its useful life are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

The Board holds legal title to the capital assets used in the operations of the Board, Clerk of the Circuit Court and Comptroller, Property Appraiser, Supervisor of Elections and Tax Collector, and is accountable for them under Florida Law.

The Sheriff is accountable for and thus maintains capital asset records pertaining only to equipment used in his operations. These assets have been combined with the Board's governmental activities capital assets in the statement of net position.

Property, plant, equipment, intangible, and infrastructure assets of the primary government, as well as the component units, are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Building and improvements	10 – 50
Machinery and equipment	3 – 10
Utility distribution system	25 – 50
Road and bridge infrastructure	20 – 50
Fiberoptics	20
Software	3-5
Beach preservation infrastructure	7
Stormwater infrastructure	30

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position or Fund Balances - Continued

8. Capitalization of Interest

Interest costs related to bond issues are capitalized during the construction period. These costs are netted against applicable interest earnings on construction fund investments. During the current period, the County did not have any capitalized interest.

9. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The County reports the deferred charge on refundings in the amount of \$1,132,434 in this category on the government-wide Statement of Net Position. A deferred charge on refundings results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, the statement of financial position may report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The County has one item, unavailable revenue, which arises under the modified accrual basis of accounting and is reported on the governmental funds balance sheet in the total amount of \$7,068,118. The sources of the unavailable revenue are a special assessments on road paving, ambulance service billings, insurance recoveries, and state and federal grants. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

In addition to the above two deferred items, there are deferred outflows and inflows items related to pensions as calculated in accordance with GASB Statement 68, *Accounting and Financial Reporting for Pensions*. These deferred outflows and inflows will be recognized as adjustments to pension expense in future reporting years. Also, there are deferred outflows and inflows items related to OPEB as calculated in accordance with GASB Statement 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*.

Detail on the composition of the deferred inflows and outflows related to pensions and OPEB are further discussed in Notes 13 and 14.

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position or Fund Balances - Continued

10. Pensions/Net Pension Liability

The County participates in both the Florida Retirement System (FRS), which operates a defined benefit and compensation plan, and the Health Insurance Subsidy Program (HIS Program), which is a defined benefit plan. For purposes of measuring the net pension liability, deferred outflows and inflows of resources related to pensions, pension expense, and fiduciary net position are determined on the same basis as the FRS. Benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

The net pension liability represents the County's proportionate share of the net pension liability of the cost-sharing pension plans in which it participates. This proportionate amount represents a share of the present value of projected benefit payments to be provided through the cost-sharing pension plan to current active and inactive employees. The benefit payments are attributable to those employees past periods of service, less the amount of the cost-sharing pension plans' fiduciary net position. See Note 13 for additional information.

11. Other Postemployment Benefits Trust Fund (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the County's Retiree Benefits Plan and additions to/deductions from the County's fiduciary net position have been determined on the same basis as they are reported by the County. For this purpose, the County recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments that have a maturity at the time of the purchase of one year or less, which are reported at cost.

12. Change in Accounting Principles/New Accounting Pronouncement

The Board implemented Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. This statement's objective was to improve accounting and financial reporting by state and local governments for postemployment benefits (OPEB) other than pensions. It also improves information provided by state and local governmental employers about financial support for OPEB that is provided by other entities.

13. Unearned Revenues

Unearned revenues represent revenues, which are available but unearned. At September 30, 2018, the total amount of unearned revenues reported on the statement of net position for the governmental activities is \$728,891 and for the business-type activities is \$49,079.

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

D. Assets, Liabilities, Deferred Outflows/Inflows of Resources and Net Position or Fund Balances - Continued

14. Accrued Compensated Absences

The County accrues accumulated unpaid vacation and sick leave when earned by the employee. The current portion is the amount estimated to be used in the following year. The non-current portion is the amount estimated to be used in subsequent fiscal years. Both the current and non-current estimated accrued compensated absences amounts for governmental funds are maintained separately and represent a reconciling item between the fund and government-wide presentations.

15. Obligation for Bond Arbitrage Rebate

Pursuant to Section 148(f) of the U. S. Internal Revenue Code, the County must rebate to the United States Government the excess of interest earned from the investment of certain debt proceeds and pledged revenues over the yield rate of the applicable debt. The County uses the “revenue reduction” approach in accounting for rebatable arbitrage. This approach treats excess earnings as a reduction of revenue. The County has no arbitrage liability outstanding as of September 30, 2018.

16. Landfill Closure Costs

Under the terms of current state and federal regulations, the Solid Waste Disposal District (SWDD) is required to place a final cover on closed landfill areas, and to perform certain monitoring and maintenance functions for a period of up to thirty years after closure. The SWDD recognizes these costs of closure and post-closure maintenance over the active life of each landfill area, based on landfill capacity used during the period. Required obligations for closure and post-closure costs are recognized in the Solid Waste Disposal District Enterprise Fund.

17. Unamortized Bond Discounts and Premiums

Bond discounts and premiums associated with the issuance of proprietary fund revenue bonds are amortized according to the straight-line method over the remaining life of the bonds. For financial reporting, unamortized bond discounts and premiums are netted against the applicable long-term debt.

18. Capital Contributions

The capital contributions accounted for in the proprietary fund types represent contributions from other funds, developers, state and federal grant programs, and impact fees charged to new customers for their anticipated burden on the existing system. The contributions amount is reported after non-operating revenues and expenses on the Statement of Revenues, Expenses, and Changes in Fund Net Position in accordance with GASB Statement 33. Capital contributions for the governmental funds are reported on the Statement of Activities in accordance with GASB Statement 34 and represent contributions of capital assets from developers and state agencies.

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 2 - STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

Budgets and Budgetary Accounting

The County uses the following procedures in establishing the budgetary data reflected in the financial statements:

- (1) The constitutional officers submit, at various times, to the Board and to certain divisions within the Florida Department of Revenue and the Florida Clerks of Court Operations Corporation, a proposed operating budget for the following fiscal year. The operating budget includes proposed expenditures and the means of financing them, as set forth in Chapter 129 of the Florida Statutes.
- (2) The Department of Revenue, State of Florida, has the final authority on the operating budgets for the Tax Collector and the Property Appraiser included in the General Fund.
- (3) Constitutional officers, all departments controlled by the Board, and outside state and local agencies submit their proposed budgets to the Office of Management and Budget for assistance, review and compilation. The County Administrator then reviews all County departments, state agencies and nonprofit organization's budgets and makes his budget recommendation to the Board.
- (4) On or before July 15 of each year, the County Administrator and the Director of the Office of Management and Budget, as the Board's designated budget officer, submit to the Board a tentative budget for the ensuing fiscal year. The tentative budget includes proposed expenditures and the means of financing them. The Board then holds workshops to review the tentative budget by fund on a departmental level.
- (5) During September, public hearings are held pursuant to Section 200.065 of the Florida Statutes in order for the Board to receive public input on the tentative budget. At the end of the last public hearing, the Board enacts ordinances to legally adopt the budgets at the fund level. The budgets legally adopted by the Board set forth the anticipated revenues by source and the appropriations by function.
- (6) Formal budgetary integration on an object level is used as a management control device for the governmental and proprietary funds of the County. Management is authorized to transfer budgeted amounts between objects and departments in any fund as long as management does not exceed the total appropriations of a fund. Board approval to amend the budget is only required when unanticipated revenues are received that management wishes to have appropriated, thereby increasing the total appropriations of a fund.
- (7) Budgets for the governmental and proprietary fund types are adopted on a basis consistent with generally accepted accounting principles.
- (8) Appropriations for the County lapse at the close of the fiscal year. Unexpected ongoing project costs may be appropriated in the new fiscal year through a budget amendment.

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 3 - CASH AND INVESTMENTS

The County maintains a cash and investment pool that is available for use by all funds except those whose cash and investments must be segregated due to bond covenants or other legal restrictions. The following table reconciles the caption totals on the Statements of Net Position with the amounts discussed in the footnotes below.

Cash and investments - Statement of Net Position:

Cash and investments	\$ 316,830,885
Restricted cash and investments	60,572,816
Cash - Statement of Fiduciary Net Position-Agency Fund	10,439,782
Total:	<u>\$ 387,843,483</u>

Deposits	\$ 101,188,242
Investments	286,655,241
Total:	<u>\$ 387,843,483</u>

A. Deposits

At September 30, 2018, the carrying amount of the primary government's deposits, including \$10,439,782 in the Agency Fund, was \$101,188,242, and the bank balance was \$106,117,225. The County's policy requires all deposits with financial institutions to be 100% insured by federal depository insurance or by collateral provided by qualified public depositories to the State Treasurer, in accordance with Chapter 280, Florida Statutes, also known as the Florida Security for Public Deposits Act. The Act established a Trust Fund, maintained by the State Treasurer, which is a multiple financial institution pool with the ability to assess its member financial institutions for collateral shortfalls if a member fails.

B. Accrued Interest

Interest earnings on U.S. Treasury Notes and government agency bonds are recorded in the cash and investment pools and then allocated to each fund based on each fund's average monthly balance. As of September 30, 2018, accrued interest for the County's portfolio totaled \$855,789. The remaining accrued interest is reflected in utilities and road paving assessments.

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 3 - CASH AND INVESTMENTS - Continued

C. Investments

As of September 30, 2018, the County had the following investments:

Investment Type	Fair Value	Weighted Average Maturity In Years	Portfolio Percentage	Credit Risks*
Fixed Rate Debt Instruments:				
U.S. Treasuries	\$ 87,979,650	0.99	30.69 %	N/A
U.S. Agencies:**				
Federal Farm Credit Bureau	52,160,396	1.45	18.20	AA+
Federal Home Loan Bank	56,369,577	1.04	19.66	AA+
Federal Home Loan Mortgage	38,603,160	1.08	13.47	AA+
Federal National Mortgage Assoc.	30,526,573	1.22	10.65	AA+
Other Market Rate Investments:				
Florida Trust Day to Day Fund	531,066	0.08	0.19	AAAm
Florida Prime	1,151,486	0.08	0.40	AAAm
FLCLASS	15,176,069	0.08	5.29	AAAm
W&S Sinking Fund Reserve:				
U.S. Treasuries	4,157,264	0.97	1.45	N/A
Total Fair Value	<u>\$ 286,655,241</u>		<u>100.00 %</u>	
Weighted Average Maturity of Investments		<u>1.06</u>		

* Ratings based upon Standard and Poor's

** The weighted calculation considers the investments are carried until full maturity
(i.e. call dates are not considered).

Fair Value Measurement

The County categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of assets, as determined by the County's investment advisors. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The County's fair value measurements for U.S. Treasuries and U.S. Agencies are categorized as Level 2 and are valued by the County's investment brokers using independent pricing services based on the type of asset. The pricing services may use valuation models or matrix pricing, which consider benchmark yields, reported trades, broker/dealer quotes, benchmark securities, bids or offers, and reference data.

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 3 - CASH AND INVESTMENTS - Continued

C. Investments - Continued

Florida PRIME is valued at amortized cost. There are no restrictions or limitations on withdrawals, however, Florida PRIME may, on the occurrence of an event that has material impact on liquidity or operations, impose restrictions on withdrawals for up to 48 hours. The County's investments in the Florida Cooperative Liquid Assets Securities Systems (FLCLASS) and the Florida Trust, both external local government investment pools organized under the laws of the State of Florida, are presented at Net Asset Value (NAV), which reflects fair value. The objectives of the FLCLASS and Florida Trust are to generate investment income while maintaining safety and liquidity.

Interest Rate Risk

The County's investment policy limits interest rate risk by attempting to match investment maturities with known cash needs and anticipated cash flow requirements. All investments must have stated maturities of ten (10) years or less and no more than 25% of the portfolio shall be invested in instruments with stated final maturities greater than five (5) years. The portfolio shall have securities with varying maturity and at least 10% of the portfolio shall be invested in readily available funds. All constitutional officers with the exception of the Tax Collector and Clerk of Circuit Court and Comptroller (Clerk) follow this policy. The Tax Collector's policy is to limit maturities to 24 months or less. The Clerk's policy is to limit maturities to three years or less and maintain at least 50% of the portfolio in readily available funds.

Credit Risk

Florida Statutes Section 218.415 limit investments to the following:

1. Direct obligations of the United States Treasury;
2. Florida PRIME (formerly known as Fund A);
3. Florida Local Government Investment Trust Funds (Florida Trust);
4. Interest-bearing time deposits or savings in qualified public depositories as defined in Section 280.02 Florida Statutes;
5. Federal agencies and instrumentalities;
6. Securities of, or other interests in, any open-end or closed-end management-type investment company or investment trust registered under the Investment Company Act of 1940, 15 U.S.C. ss. 80a-1 et seq., as amended from time to time, provided that the portfolio of such investment company or investment trust is limited to obligations of the United States Government or any agency or instrumentality thereof and to repurchase agreements fully collateralized by such United States Government obligations, and provided that such investment company or investment trust takes delivery of such collateral either directly or through an authorized custodian;

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 3 - CASH AND INVESTMENTS - Continued

C. Investments - Continued

Credit Risk - Continued

7. Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency;
8. Repurchase agreements with a term of one year or less collateralized by direct obligations of the United States Government which have maturities of three (3) years or less and a market value 103% or more of the repurchase amount.

Concentration Risk

The Indian River County Board of County Commissioners, the Clerk of the Circuit Court and Comptroller, and the Tax Collector follow their own investment policies. The policies have established asset allocation and issuer limits to reduce concentration of credit risk. Their investments are stated at fair value.

The County's investment policy does not allow for more than 20% of the entire portfolio to be invested in any one issuer, with the exception of United States Treasury Obligations and state authorized pools. No more than 10% of the portfolio may be placed in certificates of deposit (CD) and no more than \$6.5 million of the portfolio may be placed in certificates of deposit with any one financial institution. No more than 10% of the portfolio may be placed in any one money market fund, mutual fund, or intergovernmental investment pool.

The Tax Collector's cash and investment policy limits portfolio composition to the following maximum guidelines:

Local Government Surplus Funds Trust Fund	50%
Florida Trust Day to Day Fund	50%
Florida Cooperative Liquid Assets Securities System	95%
Direct Obligations of the U.S. Government	25%
Money Market, CD's, and Savings Accounts	95%
Securities & Exchange Commission Money Funds	25%
Bank Super NOW Accounts	95%
Bank Repo Agreements	50%
United States Government Agencies	25%

The Clerk's cash and investment policy limits portfolio composition to no more than 10% or \$1 million in certificates of deposit with a qualified public depository with any one financial institution. The Clerk's cash and investment policy was updated in April 2014 to limit no more than 40% of the portfolio in any money market fund or intergovernmental investment pool.

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 3 - CASH AND INVESTMENTS - Continued

C. Investments - Continued

Custodial Credit Risk

The Board's investment policy pursuant to Section 218.415 (18), Florida Statutes requires securities to be registered and shall be held with a third party custodian and all securities purchased by, and all collateral obtained by, the Board shall be held in the name of the Board. The securities must be held in an account separate and apart from the assets of the financial institution. As of September 30, 2018, the Board's investment portfolio in U.S. Treasuries, U.S. Agencies, and money market funds, was held by The Bank of New York/Mellon. The Board and Tax Collector's investments in the FLCLASS were held by Wells Fargo Bank, N.A.. Additional Tax Collector investments include the Florida Trust Day to Day Fund, which was held by UMB Fund Services and the Florida PRIME, which was held by the Bank of New York/Mellon.

D. OPEB Trust Investments

Funds are held in the name of the Indian River County OPEB Trust (OPEB Trust), an irrevocable trust, by a third party custodian, Bank of New York/Mellon. The contribution for the year ended September 30, 2018 was \$2,461,947. Cash balance in the OPEB Trust at September 30, 2018 was \$49,235. The investments are reported at fair value based upon market-close price on the last business day of each month.

The County approved a separate investment policy for the OPEB Trust assets on February 3, 2009 (last amended on November 5, 2013). The County adopted a broadly diversified investment portfolio composition consisting of equity, debt, and cash. Asset allocations are divided between short-term and long-term investments. Short-term asset allocations include cash and investments with maturities of 180 days or less. Long-term asset allocations range from 0-60% for equities, 0-60% for fixed income securities, and 0-100% for cash.

For the fiscal year ended September 30, 2018, the annual money-weighted rate of return on investments, net of investment expense, was 4.95%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 3 - CASH AND INVESTMENTS - Continued

D. OPEB Trust Investments - Continued

As of September 30, 2018, the OPEB Trust had the following investments:

Investment Type	Fair Value	Weighted Average Maturity in Years	Portfolio Percentage
Vanguard 500 Index	\$ 6,633,064	N/A	22.51 %
Vanguard All World Ex-US	5,989,895	N/A	20.32
Vanguard Mid Cap Index	1,457,015	N/A	4.94
Vanguard Small Cap Index	725,081	N/A	2.46
Vanguard Short-Term Treasury	8,805,132	2.20	29.88
Vanguard Intermediate Treasury	2,929,649	6.00	9.94
Vanguard Prime Money Market	2,931,777	0.13	9.95
Total Fair Value	<u>\$ 29,471,613</u>		<u>100.00 %</u>

The County has the following recurring fair value measurements for investments in the OPEB Trust as of September 30, 2018:

	Level 1	Level 2	Level 3	Total
Index funds	\$ 14,805,055	\$ -	\$ -	\$ 14,805,055
U.S. government securities funds	11,734,781	-	-	11,734,781
Money market fund	2,931,777	-	-	2,931,777
Total investments	<u>\$ 29,471,613</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 29,471,613</u>

Investments classified as Level 1 of the fair value hierarchy are valued using quoted prices in active markets from the County's custodian bank.

NOTE 4 - PROPERTY TAX REVENUES

Taxable values for all property are established as of January 1, which is the date of lien, for the fiscal year starting October 1. Property tax revenues recognized for the 2017-2018 fiscal year were levied in October 2017. All taxes are due and payable on November 1 or as soon as the assessment roll is certified and delivered to the Tax Collector. Discounts are allowed for early payment at the rate of 4% in November, 3% in December, 2% in January, and 1% in February. Taxes paid in March are without discount. All unpaid taxes become delinquent as of April 1. Virtually all unpaid taxes are collected via the sale of tax certificates on or prior to June 1; therefore, there were no material taxes receivable at fiscal year end.

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 5 - CAPITAL ASSETS

A. Governmental Activities

Primary Government Governmental activities:	Beginning Balance	Additions	Deletions	Ending Balance
Capital assets, not being depreciated:				
Land	\$ 134,491,628	\$ 473,223	\$ (183,196)	\$ 134,781,655
Construction in progress	30,458,691	19,396,040	(13,832,026)	36,022,705
Right-of-way	58,607,302	729,138	-	59,336,440
Intangibles	1,180,279	3,757	-	1,184,036
Infrastructure	3,575,067	-	-	3,575,067
Total capital assets, not being depreciated	228,312,967	20,602,158	(14,015,222)	234,899,903
Capital assets, being depreciated:				
Buildings and improvements	239,909,125	6,935,923	-	246,845,048
Equipment	70,864,259	11,180,049	(4,714,843)	77,329,465
Intangibles	5,124,119	188,248	(389,226)	4,923,141
Infrastructure	355,110,769	2,659,599	-	357,770,368
Total capital assets, being depreciated	671,008,272	20,963,819	(5,104,069)	686,868,022
Less accumulated depreciation for:				
Buildings and improvements	(77,732,961)	(7,173,503)	-	(84,906,464)
Equipment	(51,063,367)	(5,144,533)	3,782,752	(52,425,148)
Intangibles	(3,571,806)	(489,072)	389,226	(3,671,652)
Infrastructure	(202,527,027)	(7,760,618)	-	(210,287,645)
Total accumulated depreciation	(334,895,161)	(20,567,726)	4,171,978	(351,290,909)
Total capital assets, being depreciated, net	336,113,111	396,093	(932,091)	335,577,113
Governmental activities capital assets, net	\$ 564,426,078	\$ 20,998,251	\$ (14,947,313)	\$ 570,477,016

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 5 - CAPITAL ASSETS – Continued

A. Governmental Activities - Continued

Depreciation expense, which includes amortization expense on intangible assets, was charged to the functions/programs of the primary government's governmental activities as follows:

General government	\$ 3,428,644
Public safety	5,012,536
Physical environment	648,325
Transportation	7,632,445
Human service	135,474
Culture/recreation	3,244,585
Court related	282,139
Capital assets held by the government's internal service funds are charged to the various functions based on their usage of the assets	<u>183,578</u>
Total depreciation expense – governmental activities	<u><u>\$ 20,567,726</u></u>

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 5 - CAPITAL ASSETS – Continued

B. Business-type Activities

Primary Government	Beginning			Ending
Business-type activities:	Balance	Additions	Deletions	Balance
Capital assets, not being depreciated:				
Land, improvements to land	\$ 27,492,902	\$ -	\$ (1,761,710)	\$ 25,731,192
Intangibles	1,776,972	22,434	-	1,799,406
Construction in progress	3,572,670	6,830,602	(1,178,747)	9,224,525
Total capital assets, not being depreciated	32,842,544	6,853,036	(2,940,457)	36,755,123
Capital assets, being depreciated:				
Buildings, distribution systems, & improvements	453,058,748	3,188,965	(1,080)	456,246,633
Intangibles	1,218,061	123,610	-	1,341,671
Equipment	17,712,913	1,867,451	(1,294,518)	18,285,846
Total capital assets, being depreciated	471,989,722	5,180,026	(1,295,598)	475,874,150
Less accumulated depreciation for:				
Buildings, distribution systems, & improvements	(267,019,095)	(14,705,031)	2,200	(281,721,926)
Intangibles	(1,011,397)	(134,873)	-	(1,146,270)
Equipment	(14,033,215)	(1,251,168)	1,251,849	(14,032,534)
Total accumulated depreciation	(282,063,707)	(16,091,072)	1,254,049	(296,900,730)
Total capital assets, being depreciated, net	189,926,015	(10,911,046)	(41,549)	178,973,420
Business-type activities capital assets, net	\$ 222,768,559	\$ (4,058,010)	\$ (2,982,006)	\$ 215,728,543

Depreciation expense, which includes amortization expense on intangible assets, was charged to the functions/programs of the primary government's business-type activities as follows:

Solid Waste Disposal District	\$ 1,106,933
Golf Course	233,762
County Utilities	14,665,273
County Building	<u>85,104</u>

Total depreciation expense – business-type activities \$ 16,091,072

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 6 - RESTRICTED CASH AND INVESTMENTS

Various bond covenants, resolutions, and state regulations require that the County restrict cash and investments. Restricted cash and investments are as follows:

	Primary Government		
	Governmental Activities	Business-type Activities	Total
Sinking funds/current portion of debt	\$ 4,812,000	\$ 4,488,537	\$ 9,300,537
Renewal and replacement	-	3,485,928	3,485,928
Retainage payable	540,650	-	540,650
Customer deposits	666,000	3,322,176	3,988,176
Capital construction	-	29,142,347	29,142,347
Closure and maintenance costs	-	14,115,178	14,115,178
Total	<u>\$ 6,018,650</u>	<u>\$ 54,554,166</u>	<u>\$ 60,572,816</u>

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 7 - INTERFUND BALANCES

Interfund balances at September 30, 2018, consisted of the following:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
Major governmental funds:		
General Fund	Nonmajor governmental funds	\$ 60,000
General Fund	Golf Course Enterprise Fund	340,255
		<u>400,255</u>
Emergency Services District Fund	General Fund	<u>352,697</u>
Nonmajor governmental funds:		
Land Acquisition Bonds Fund	General Fund	53,872
Street Lighting Districts Fund	General Fund	3,224
Vero Lake Estates Fund	General Fund	2,762
East Gifford Stormwater Fund	General Fund	11
		<u>59,869</u>
Total governmental funds		<u><u>\$ 812,821</u></u>
Major enterprise fund:		
Solid Waste Disposal District Fund	General Fund	<u><u>\$ 133,440</u></u>
Internal service fund:		
Self Insurance Fund	General Fund	<u><u>\$ 404,597</u></u>

Amounts due from the General Fund represent excess fees and payments of the constitutional officers remitted to various funds subsequent to September 30, 2018. In January 2016, the General Fund loaned \$254,500 to the Golf Course Fund to purchase new golf carts. In September 2017, the General Fund loaned \$1,100,000 to the Golf Course Fund for a new irrigation system. The amount reported as due from the Golf Course Fund is the current portion of the scheduled payments due to the General Fund in fiscal year 2019. The amounts due from the nonmajor governmental funds represent short-term cash loans that will be repaid within the next twelve months. The remaining amount due from the Golf Course Fund is reported as an interfund advance.

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 7 - INTERFUND BALANCES - Continued

Interfund advances at September 30, 2018, consisted of the following:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
General Fund	Golf Course Fund	\$ 571,994

This amount is considered a long-term advance between major funds expected to be paid in fiscal years 2020 and 2021. This amount has been presented as nonspendable on the General Fund balance sheet.

NOTE 8 - INTERFUND TRANSFERS

Interfund transfers for the year ended September 30, 2018, consisted of the following:

<u>Transfers In:</u>						
<u>Transfers Out:</u>	<u>General Fund</u>	<u>Transportation Fund</u>	<u>Nonmajor Governmental Funds</u>	<u>County Utilities Fund</u>	<u>Internal Service Funds</u>	<u>Total</u>
General Fund	\$ -	\$ 10,228,276	\$ 202,119	\$ -	\$ 41,367	\$ 10,471,762
Transportation Fund	-	-	-	85,616	-	85,616
Emergency Services District Fund	671,122	-	-	-	-	671,122
Optional Sales Tax Fund	1,479,343	-	125,000	-	-	1,604,343
Nonmajor Governmental Funds	162,970	-	278,925	-	-	441,895
Total	<u>\$ 2,313,435</u>	<u>\$ 10,228,276</u>	<u>\$ 606,044</u>	<u>\$ 85,616</u>	<u>\$ 41,367</u>	<u>\$ 13,274,738</u>

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 8 - INTERFUND TRANSFERS - Continued

Transfers are used for the following purposes: 1) use unrestricted general fund revenues to finance transportation activities which are accounted for in a special revenue fund, 2) use unrestricted general fund revenues for beach restoration activities which must be accounted for in another fund, 3) use unrestricted general fund revenues to offset a portion of salaries and benefits expenses for an employee accounted for in the health insurance fund, 4) use unrestricted stormwater revenues to offset Egret Marsh employee costs accounted for in the utilities fund, 5) to use capital project fund revenues for improvements to the Historic Dodgertown facility, 6) provide matching funds for grants, and 7) move revenues from the fund that state law requires to collect them to the fund that state law requires to expend them.

NOTE 9 – ACCOUNTS PAYABLE

Payables

Payables at September 30, 2018, were as follows:

	Vendors	Salaries and Benefits	Total Payables
Governmental Activities:			
General	\$ 3,496,054	\$ 1,215,506	\$ 4,711,560
Impact Fees	134,556	5,087	139,643
Secondary Roads Construction	1,046,845	14,346	1,061,191
Transportation	407,553	307,760	715,313
Emergency Services	212,122	955,385	1,167,507
Optional Sales Tax	3,537,879	-	3,537,879
Other Governmental	1,345,318	255,794	1,601,112
Total Governmental Activities	<u>\$ 10,180,327</u>	<u>\$ 2,753,878</u>	<u>\$ 12,934,205</u>
Business-type Activities:			
Payable from current assets:			
Solid Waste	\$ 1,231,980	\$ 23,471	\$ 1,255,451
Golf Course	57,799	19,253	77,052
Utilities	2,095,701	302,749	2,398,450
Building	58,420	88,272	146,692
Payable from restricted assets:			
Utilities	827,641	-	827,641
Total Business-type Activities	<u>\$ 4,271,541</u>	<u>\$ 433,745</u>	<u>\$ 4,705,286</u>

Included in salaries and benefits payable is a liability to the Florida Retirement System (FRS) for pension contributions due for the month of September 2018. The amounts due to FRS at September 30, 2018 are \$239,316 for governmental activities and \$32,154 for business-type activities. Payments to FRS are made by the fifth working day of the following month. The County has not engaged in any short-term debt activity during fiscal year 2018 other than that listed in Note 8.

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 10 - LONG-TERM LIABILITIES

A. Changes in Long-Term Liabilities

Long-term liability activity for the year ended September 30, 2018, was as follows:

	Beginning Balance	Additions	Retirements	Ending Balance	Due Within One Year
Governmental Activities:					
Bonds payable:					
Spring Training Facility Revenue Bonds - Series 2001	\$ 6,215,000	\$ -	\$ 550,000	\$ 5,665,000	\$ 585,000
Notes payable:					
Limited General Obligation Refunding	15,653,000	-	4,158,000	11,495,000	4,227,000
Other liabilities:					
Pollution remediation	2,119,700	2,200	-	2,121,900	92,647
Claims payable	8,255,000	21,400,694	21,216,694	8,439,000	2,530,000
Compensated absences	11,421,529	7,326,053	6,695,839	12,051,743	6,270,529
Total other liabilities	21,796,229	28,728,947	27,912,533	22,612,643	8,893,176
Governmental activities long-term liabilities	<u>\$ 43,664,229</u>	<u>\$ 28,728,947</u>	<u>\$ 32,620,533</u>	<u>\$ 39,772,643</u>	<u>\$ 13,705,176</u>
Business-type Activities:					
Bonds payable:					
Water & Sewer Refunding Revenue Bonds - Series 2009	\$ 15,620,000	\$ -	\$ 2,100,000	\$ 13,520,000	\$ 2,205,000
Add: Unamortized bonds premium	1,205,534	-	175,351	1,030,183	-
Total bonds payable	<u>16,825,534</u>	<u>-</u>	<u>2,275,351</u>	<u>14,550,183</u>	<u>2,205,000</u>
Notes payable:					
Water & Sewer Revenue Refunding	5,206,000	-	1,007,000	4,199,000	1,025,000
Other liabilities:					
Landfill closure and maintenance costs	14,009,736	1,270,000	1,164,558	14,115,178	8,506,674
Compensated absences	937,034	730,590	657,875	1,009,749	671,627
Total notes payable and other liabilities	<u>20,152,770</u>	<u>2,000,590</u>	<u>2,829,433</u>	<u>19,323,927</u>	<u>10,203,301</u>
Business-type activities long-term liabilities	<u>\$ 36,978,304</u>	<u>\$ 2,000,590</u>	<u>\$ 5,104,784</u>	<u>\$ 33,874,110</u>	<u>\$ 12,408,301</u>

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 10 - LONG-TERM LIABILITIES - Continued

B. Primary Government

Governmental Activities

Annual Debt Service Payments - Governmental Activities

The annual debt service payments for bonds outstanding at September 30, 2018, are as follows:

Fiscal Year Ending September 30	Spring Training Facility Revenue Bonds Series 2001		Limited General Obligation Refunding Note Series 2015	
	Principal	Interest	Principal	Interest
2019	\$ 585,000	\$ 287,875	\$ 4,227,000	\$ 190,817
2020	615,000	257,163	4,298,000	120,649
2021	650,000	224,875	2,970,000	49,302
2022	305,000	190,750	-	-
2023	320,000	175,500	-	-
2024-2028	1,870,000	619,250	-	-
2029-2031	1,320,000	132,250	-	-
Total	5,665,000	1,887,663	11,495,000	360,768
Less:				
Current portion	585,000	-	4,227,000	-
Total	<u>\$ 5,080,000</u>	<u>\$ 1,887,663</u>	<u>\$ 7,268,000</u>	<u>\$ 360,768</u>

Spring Training Facility Revenue Bonds

Purpose - On August 15, 2001, the County issued \$16,810,000 of Spring Training Facility Revenue Bonds, Series 2001. The Series 2001 bonds are being issued by the County to provide funds, together with other available funds, to (1) finance a portion of the cost of acquisition and expansion of a spring training facility currently known as “Historic Dodgertown”; (2) pay a premium for a municipal bond insurance policy and a debt service reserve account surety bond, and (3) pay certain costs and expenses incurred in connection with the issuance of the Series 2001 bonds.

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 10 - LONG-TERM LIABILITIES - Continued

B. Primary Government - Continued

Spring Training Facility Revenue Bonds - Continued

Pledge of Revenues - The principal and interest on the Series 2001 bonds will be payable from and secured by a first lien upon and pledge of the following, together with any investment income realized on any funds held under the Resolution, except the Cost of Issuance Account and the Rebate Fund:

1. Payments received by the County from the State of Florida pursuant to Section 212.20, Florida Statutes; and
2. The Fourth Cent Tourist Development Tax levied by the County in Ordinance No. 2000-029, enacted pursuant to Section 125.0104(3)(1), Florida Statutes; and
3. Eighty-six percent (86%) of the Local Government Half-Cent Sales Tax distributed to the County, pursuant to Chapter 218, Part VI, Florida Statutes.

The foregoing are collectively referred to herein as the “pledged revenues”. These revenue streams are pledged for the remaining term of the bonds and are listed on Schedule 25 in the statistical section.

The Fourth Cent Tourist Development Tax and the Local Government Half-Cent Sales Tax pledged to the payment of debt service on the Series 2001 bonds are automatically released as a pledged revenue for the Series 2001 bonds immediately following the April 1, 2021 principal payment on the Series 2001 bonds.

The current principal and interest payments of \$852,312 represent 8.72% of total pledged revenues. All three revenue sources totaled \$9,777,026 for the current fiscal year. The County applied 100% of the state subsidy, 46% of the Fourth-Cent Tourist Tax, and none of the Half-Cent Sales Tax to the debt service payments. The total principal and interest remaining to be paid on the bonds is \$7,552,663.

Bonds Issued - At September 30, 2018, Spring Training Facility Revenue Bonds consisted of the following:

Description	Interest Rates and Date	Maturity	Issue	Outstanding at September 30, 2018
Spring Training Facility Revenue Bonds, Series 2001	3.30%-5.25% 4/1 and 10/1	2031	\$ 16,810,000	<u>\$ 5,665,000</u>

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 10 - LONG-TERM LIABILITIES - Continued

B. Primary Government - Continued

Spring Training Facility Revenue Bonds - Continued

Remaining Mandatory Redemption - The Series 2001 Term Bonds are subject to mandatory redemption prior to maturity, by lot, at par plus accrued interest, according to the following schedule:

Term Bonds due April 1, 2021	
Date	Principal Amount
April 1, 2019	\$ 585,000
April 1, 2020	615,000
April 1, 2021	650,000
Term Bonds due April 1, 2027	
Date	Principal Amount
April 1, 2022	\$ 305,000
April 1, 2023	320,000
April 1, 2024	340,000
April 1, 2025	355,000
April 1, 2026	375,000
April 1, 2027	390,000
Term Bonds due April 1, 2031	
Date	Principal Amount
April 1, 2028	\$ 410,000
April 1, 2029	430,000
April 1, 2030	455,000
April 1, 2031	435,000

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 10 - LONG-TERM LIABILITIES - Continued

B. Primary Government - Continued

Limited General Obligation Refunding Note, Series 2015

Purpose - On April 7, 2015, the County voted to redeem \$19,075,000 of outstanding 2006 Limited General Obligation Bonds with a 7 year note from Regions Capital Advantage, Inc. The refunding ultimately saved the County \$1.2 million over the 7 year remaining life of the bonds.

The aggregate difference in debt service between the 2015 note (\$28,959,008) and the 2006 bonds (\$30,315,331) was \$1,356,323. These amounts include the 7/1/2015 and 7/1/2016 principal and interest payments which were excluded in the refunding. The net economic gain was \$636,694 and is amortized over the life (72 months) of the new debt. The unamortized balance of \$375,826 is reflected as a deferred outflow of resources on the Statement of Net Position. This refinancing lowered the annual debt service by \$150,000.

Pledge of Revenues – The principal and interest on the bonds are payable from the sole source of ad valorem taxes not exceeding ½ mil and having a maturity not exceeding fifteen years, which are levied by the County upon the taxable real and personal property of the County. The total tax revenue received was \$4,636,034 of which 100% is pledged for payment of this note and the 2006 bond. Total principal and interest paid on this note was \$4,417,840 and represents 95% of total pledged revenue.

Maturity and Interest Rate - Interest payments are made semiannually beginning July 1, 2015 through July 1, 2021. Annual principal payments begin July 1, 2015 and end July 1, 2021. The interest rate is fixed at 1.66%. The note may be paid early without a prepayment penalty.

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 10 - LONG-TERM LIABILITIES - Continued

B. Primary Government - Continued

Business-type Activities

Annual Debt Service Payments – Business-type Activities

The annual debt service payments for bonds outstanding at September 30, 2018 are as follows:

Fiscal Year Ending September 30	Water and Sewer Revenue Refunding Note Series 2015		Water and Sewer Revenue Refunding Bonds Series 2009	
	Principal	Interest	Principal	Interest
2019	\$ 1,025,000	\$ 69,284	\$ 2,205,000	\$ 676,000
2020	1,042,000	52,371	2,315,000	565,750
2021	1,058,000	35,178	2,430,000	450,000
2022	1,074,000	17,721	2,550,000	328,500
2023	-	-	2,680,000	201,000
2024	-	-	1,340,000	67,000
Total	4,199,000	174,554	13,520,000	2,288,250
Less:				
Current portion	1,025,000	-	2,205,000	-
Add:				
Unamortized bond premium	-	-	1,030,183	-
Total	<u>\$ 3,174,000</u>	<u>\$ 174,554</u>	<u>\$ 12,345,183</u>	<u>\$ 2,288,250</u>

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 10 - LONG-TERM LIABILITIES - Continued

B. Primary Government - Continued

Water and Sewer Revenue Refunding Note, Series 2015

Purpose - On August 18, 2015, the County voted to early call all of the outstanding 2005 Water and Sewer Revenue Refunding Bonds. The County paid down 50% of the debt (\$7,100,000) with cash and refinanced the remaining 50% (\$7,105,000) with a 7 year note. The total amount borrowed included the cost of issuance and accrued interest totaling \$66,000, for a grand total of \$7,171,000.

The aggregate difference in debt service between the Series 2005 bonds (\$18,866,875) and the Series 2015 note (\$7,653,356), cash contribution and September 1, 2016 principal and interest payment (\$9,162,642) is \$2,050,877. The net economic gain was \$583,991; which included the refinancing, accrued interest, and cash contribution. This lowered the annual debt service by \$1.2 million. The net economic gain is amortized over the 7 year life of the note. The unamortized balance of the deferred amount on the refunding at September 30, 2017 is \$410,184 and is reflected as a deferred outflow of resources on the Statement of Net Position.

Pledge of Revenues – The note is collateralized, for the remaining term of the note, by a pledge of all net revenues derived from the operation of the system, certain surcharges, and special assessments. Annual principal and interest payments of \$1,092,899 represent approximately eight percent of net revenues of \$14,510,727 of the utility system. The total principal and interest remaining to be paid on the 2015 note is \$4,373,554. Refer to Schedule 14 in the statistical section for further detail.

Rate Covenant – Net revenues shall be sufficient to pay 100% of reserve and 120% of current year principal and interest requirements.

Maturity and Interest Rate - Interest payments are made semiannually beginning September 1, 2016 through September 1, 2022. Annual principal payments begin September 1, 2016 and end September 1, 2022. The interest rate is fixed at 1.65%. Note may be paid early without any prepayment penalty.

Water and Sewer Revenue Refunding Bonds, Series 2009

Purpose - The Series 2009 bonds were issued to refund and redeem on September 11, 2009, \$28,270,000 of the County's outstanding Water and Sewer Revenue Bonds, Series 1993A. The refunding excluded debt service payments due September 1, 2010 and 2011, which were consequently paid at their respective maturity date.

The aggregate difference in debt service between the Series 1993A (\$80,434,415) and Series 2009 (\$78,755,772) is \$1,678,643. The net economic gain, which lowered average annual debt service by \$126,000, was \$1,368,427 and is amortized over the life of the bonds. The unamortized balance of the deferred amount on the refunding at September 30, 2017 is \$627,196 and is reflected as a deferred outflow of resources on the Statement of Net Position.

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 10 - LONG-TERM LIABILITIES - Continued

B. Primary Government - Continued

Water and Sewer Revenue Refunding Bonds, Series 2009 - Continued

Pledge of Revenues – The revenue bonds are collateralized, for the remaining term of the bonds, by a pledge of all net revenues derived from the operation of the system, certain surcharges, and special assessments. The principal and interest payments of \$2,881,000 represent approximately twenty percent of net revenues of \$14,510,727 of the utility system. Refer to Schedule 14 in the statistical section for further detail. The total principal and interest remaining to be paid on the bonds is \$15,808,250.

Rate Covenant – Net revenues shall be sufficient to pay 100% of the reserve account requirement and 120% of the current year's principal and interest payment.

Bonds Issued - At September 30, 2018, the revenue bonds consisted of the following:

Description	Interest Rates and Date	Maturity	Issue	Outstanding at September 30, 2018
Water and Sewer Revenue Refunding Bonds, Series 2009	4-5% 3/1 and 9/1	2024	\$ 26,370,000	<u>\$ 13,520,000</u>

Optional Redemption - The Series 2009 bonds maturing on or prior to September 1, 2019, are not subject to redemption prior to their respective dates of maturity. The Series 2009 bonds stated to mature after September 1, 2019, are subject to redemption at the option of the County in whole or, from time to time, in part on September 1, 2019, at the redemption price of the principal amount to be redeemed, plus accrued interest to the date of redemption.

C. Compensated Absences

For the governmental activities compensated absences liability, the General Fund normally liquidates 75 percent, and the Transportation and Emergency Services District funds normally liquidate 6 percent and 16 percent, respectively. The remaining 3 percent is liquidated by other governmental and internal service funds.

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 11 - PROVISION FOR CLOSURE COSTS

Current regulations of the U.S. Environmental Protection Agency (EPA) and the Florida Department of Environmental Protection (FDEP) require the Solid Waste Disposal District (SWDD) to place a final cover on closed landfill areas, and to maintain those areas for up to thirty years after closure. The SWDD annually obtains updated and revised estimates of total future closure and post-closure costs from its consulting engineers. The SWDD recognizes the expenses associated with the final closure and post-closure maintenance of the landfill areas over the active life of those areas. The provision for closure costs reported in the financial statements as operating expense represents the portion of these estimated future outlays which are allocable to the current year based on the amount of capacity used.

The total unrecognized closure and post-closure costs are approximately \$5.7 million. These costs will be recognized in future periods as the remaining capacity is filled. The County's policy is to fund 100% of the current year's allocation (based upon the consulting engineers' report) of both closure and post-closure care.

Required closure and post-closure sub-accounts:

	<u>Capacity Used</u>	<u>Estimated Closing</u>	<u>Amount</u>
<u>Closure Costs</u>			
Class I - Segments I and II	59%	2021	\$ 12,437,389
Construction and Demolition - Cell I	91%	2027	884,866
<u>Post-closure Costs</u>			
Class I - Segments I and II	N/A	N/A	763,435
Construction and Demolition - Cell I	N/A	N/A	29,488
Total account balance at 9/30/18			<u><u>\$ 14,115,178</u></u>

All amounts recognized are based on what it would cost to perform all closure and post-closure functions in current dollars. Actual costs may be different due to inflation, deflation, changes in technology, or changes in laws and regulations. The SWDD is required by FDEP to annually show proof of ability to finance closure and post-closure costs. The SWDD is making annual deposits to a closure and post-closure cost escrow account to provide for the financing of future closure-related expenses. At September 30, 2018, \$14,091,026 was on deposit at the Florida Cooperative Liquid Assets Securities System (FLCLASS) and \$24,152 was on deposit in the County's Operating account.

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 11 - PROVISION FOR CLOSURE COSTS - Continued

A summary of changes in the landfill closure liability account is as follows:

	Balance 10/1/2017	Deposits	Withdrawals	Balance 09/30/18
Closure and long-term care costs	<u>\$ 14,009,736</u>	<u>\$ 1,270,000</u>	<u>\$ (1,164,558)</u>	<u>\$ 14,115,178</u>

Of the \$14,115,178 liability for closure and long-term care costs, management estimates that \$8,506,674 will be due and payable within one year.

NOTE 12 – POLLUTION REMEDIATION

In accordance with GASB Statement 49, *Accounting and Financial Reporting for Pollution Remediation Obligations*, a consultant evaluated two sites to assess pollution remediation liabilities. The consultant calculated for each site an expected value (EV) estimate for pollution remediation based on three plausible mitigation scenarios. An obligating event occurred at each of the following two sites requiring the County (using the consultant's services) to attempt to accrue a liability for pollution remediation. The liability totaled \$2,121,900 at September 30, 2018 for the two sites. Of the \$2,121,900 liability for pollution remediation, management estimates that \$92,647 will be due and payable within one year. The pollution remediation obligation is an estimate and subject to changes resulting from price increases and reductions, technology, and changes in applicable laws or regulations. There are no estimated recoveries that would reduce the liability.

Governmental Activities:

- 1) ***South Gifford Road closed landfill*** – The nature of the pollution remediation obligation is chlorinated solvent contamination. The consultant will conduct monitoring, bioremediation and reporting with the FDEP. The amount of the estimated year end liability is \$2,110,000 and will be paid from the Optional Sales Tax Fund.
- 2) ***Old Administration Building*** – The nature of the pollution remediation obligation is closed underground storage tank contamination. The consultant will conduct monitoring and reporting with the FDEP. The amount of the estimated year end liability is \$11,900 and will be paid from the General Fund.

Total Governmental Activities liability: \$2,121,900

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 13 - RETIREMENT PLAN

General Information: All of the County's employees participate in the Florida Retirement System (FRS). As provided by Chapters 121 and 112, Florida Statutes, the FRS provides two cost sharing, multiple-employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, including the FRS Pension Plan (Pension Plan) and the Retiree Health Insurance Subsidy (HIS Program). Under Section 121.4501, Florida Statutes, the FRS also provides a defined contribution plan (Investment Plan) alternative to the FRS Pension Plan, which is administered by the State Board of Administration (SBA). As a general rule, membership in the FRS is compulsory for all employees working in a county, state university, community college, or a participating city or special district within the State of Florida. The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, Florida Statutes, and Chapter 60S, Florida Administrative Code. Amendments to the law can be made only by an act of the Florida State Legislature.

The State of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by writing to the State of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000, or from the web site: www.dms.myflorida.com/workforce_operations/retirement/publications.

Pension Plan

Plan Description: The Pension Plan is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program (DROP) for eligible employees.

Benefits Provided: Benefits under the Pension Plan are computed on the basis of age, average final compensation, and service credit. For Pension Plan members enrolled before July 1, 2011, Regular class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the five highest years of salary for each year of credited service. Vested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits.

Special Risk Administrative Support class members who retire at or after age 55 with at least six years of credited service or 25 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 1.6% of their final average compensation based on the 5 highest years of salary for each year of credited service.

Special Risk class members (sworn law enforcement officers, firefighters, and correctional officers) who retire at or after age 55 with at least 6 years of credited service, or with 25 years of service regardless of age, are entitled to a retirement benefit payable monthly for life equal to 3% of their final average compensation based on the 5 highest years of salary for each year of credited service.

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 13 - RETIREMENT PLAN - Continued

Pension Plan - Continued

Senior Management Service class members who retire at or after age 62 with at least 6 years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 2% of their final average compensation based on the 5 highest years of salary for each year of credited service. Elected Officers' class members who retire at or after age 62 with at least 6 years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 3% (3.33% for judges and justices) of their final average compensation based on the 5 highest years of salary for each year of credited service.

For Plan members enrolled on or after July 1, 2011, the vesting requirement is extended to 8 years of credited service for all these members and increasing normal retirement to age 65 or 33 years of service regardless of age for Regular, Senior Management Service, and Elected Officers' class members, and to age 60 or 30 years of service regardless of age for Special Risk and Special Risk Administrative Support class members. Also, the final average compensation for all these members will be based on the eight highest years of salary.

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the Pension Plan before July 1, 2011 and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3% per year. If the member is initially enrolled before July 1, 2011 and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3%. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

In addition to the above benefits, the DROP program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with a FRS employer for a period not to exceed 60 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants.

Contributions: The State of Florida establishes contribution rates for participating employers and employees in section 121.71 Florida Statutes. Effective July 1, 2011, the FRS became a contributory plan for all members, except DROP participants, whereby members contribute 3% and employers pay a rate based upon each member's employment class. Classes and rates in effect at July 1, 2018 were: Regular class 8.26%, Special Risk 24.50%, Special Risk Administrative Support 34.98%, Senior Management 24.06%, DROP 14.03%, and Elected Official class 48.70%. Included in these rates is a health insurance subsidy of 1.66%. Employer contributions to the FRS are based on a percentage of covered payroll that has been actuarially determined as an amount, when combined with the 3% employee contributions, is expected to finance the cost of benefits earned by employees during the year with an additional amount to finance any unfunded accrued liability.

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 13 - RETIREMENT PLAN - Continued

Pension Plan - Continued

The County's actuarial contribution to FRS under the Pension Plan for the year ended September 30, 2018, was \$10,011,292. Employee contributions for September 30, 2018 were \$1,931,003. Both employer and employee contributions were equal to 100% of the required contribution.

Pension Liabilities, Pension Expense, and Deferred Outflow of Resources and Deferred Inflow of Resources Related to Pension Plan: At September 30, 2018, the Division of Retirement calculated the County's liability of \$104,240,729 for the FRS plan for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2018. The County's proportion of the net pension liability was based on a projection of the County's long-term share of contributions to the Pension Plan relative to the projected contributions of all participating employers, actuarially determined. At June 30, 2018, the County's proportion share was .3461% for the FRS Pension Plan. This was a decrease of 0.0023% from its proportionate share measured as of June 30, 2017.

We anticipate that the pension liability will be liquidated in the following manner: General Fund 56 percent, Emergency Services District Fund 27 percent, Transportation Fund 7 percent, Enterprise Funds 8 percent, and the remaining 2 percent is by the Other Governmental Funds and Internal Service Funds.

For the year ended September 30, 2018, the County's calculated total increase of actuarially determined pension expense was \$10,642,190. In addition, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 8,830,752	\$ 320,515
Changes in assumptions	34,060,802	-
Net difference between projected and actual earnings on pension plan investments	-	8,053,862
Changes in proportion and differences between County contributions and proportionate share of contributions	4,690,356	2,337,698
County contributions subsequent to the measurement date	2,622,527	-
Total	<u>\$ 50,204,437</u>	<u>\$ 10,712,075</u>

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 13 - RETIREMENT PLAN - Continued

Pension Plan - Continued

The deferred outflows of resources related to the pension plan totaling \$2,622,527 resulting from County contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended September 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ending September 30:</u>	<u>Amount Recognized</u>
2019	\$ 14,284,926
2020	9,748,868
2021	1,359,278
2022	6,491,469
2023	4,340,579
Thereafter	644,715
Total	<u>\$ 36,869,835</u>

Actuarial Assumptions: The total pension liability in the July 1, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Valuation date:	July 1, 2018
Measurement date:	June 30, 2018
Discount rate:	7.00%
Long-term expected rate of return:	7.00%, net of pension plan investment expense, including inflation
Inflation:	2.60%
Salary increase:	3.25%, including inflation
Mortality:	Generational RP-2000 with Projections Scale BB
Actuarial cost method:	Individual Entry Age

The actuarial assumptions that determined the total pension liability used in the July 1, 2018 valuation were based on the results of an actuarial experience study for the period July 1, 2008 through June 30, 2013.

The following changes in actuarial assumptions occurred in 2018:

- The long-term expected rate of return was decreased from 7.10% to 7.00%, and the active member mortality assumption was updated for the Pension Plan.

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 13 - RETIREMENT PLAN - Continued

Pension Plan - Continued

Long-Term Expected Rate of Return: The long-term expected rate of return on pension plan investments are not based on historical returns, but instead are based on a forward-looking capital market economic model. The allocation policy's description of each class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based upon a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Annual Arithmetic Return	Compound Annual (Geometric) Return	Standard Deviation
Cash	1%	2.9%	2.9%	1.8%
Fixed Income	18%	4.4%	4.3%	4.0%
Global Equity	54%	7.6%	6.3%	17.0%
Real Estate (Property)	11%	6.6%	6.0%	11.3%
Private Equity	10%	10.7%	7.8%	26.5%
Strategic Investments	6%	6.0%	5.7%	8.6%
Total	100%			
Assumed inflation-mean			2.6%	1.9%

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 13 - RETIREMENT PLAN - Continued

Pension Plan - Continued

Discount Rate for Pension Plan: The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that the County's contributions will be made at statutorily required rates, actuarially determined. Based on those assumptions, the Pension Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees if future experience follows assumptions and the actuarially determined contribution is contributed in full each year. Therefore, the discount rate for calculation of the total pension liability is equal to the long-term expected rate of return.

Sensitivity of the County's Proportionate Share of the Net Position Liability to Changes in the Discount Rate for the Pension Plan: The following presents the County's proportionate share of the net pension liability (NPL) of the Pension Plan calculated using the discount rate of 7.00%. Also presented is what the County's proportionate share of the FRS plan NPL would be if it were calculated using a discount rate that is 1% lower or 1% higher than the current rate:

	<u>1% Decrease</u> <u>(6.00%)</u>	<u>Current Discount</u> <u>Rate (7.00%)</u>	<u>1% Increase</u> <u>(8.00%)</u>
County's proportionate share of NPL	\$190,243,707	\$104,240,729	\$32,810,176

Pension Plan Fiduciary Net Position: Detailed information regarding the Pension Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report. This report is available by writing to the State of Florida, Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000 or by email at rep@dms.myflorida.com, or by telephone toll free at (844) 377-1888 or (850) 907-6500. This report identifies statements that were prepared in accordance with generally accepted accounting principles, the measurement focus and basis of accounting, various investment valuations, various pension plan benefits, assumptions used, and many other details.

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 13 - RETIREMENT PLAN - Continued

Retiree Health Insurance Subsidy (HIS) Program

Plan Description: The HIS Program is a cost-sharing, multiple-employer, defined benefit pension plan established to provide a monthly subsidy payment to retired members of any state-administered retirement system. It was established under Section 112.363, Florida Statutes. Benefits are not guaranteed and are subject to annual legislative appropriation. In the event legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled. HIS Program is administered by the Florida Department of Management Services, Division of Retirement.

Benefits Provided: For fiscal year ended September 30, 2018, eligible retirees and beneficiaries received a monthly HIS Program payment of \$5 for each year of creditable service completed. The payments are at least \$30 but not more than \$150 per month. To be eligible to receive a HIS Program benefit, a retiree under a state-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

Contributions: The HIS Program is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended September 30, 2018, the HIS Program contribution rate was 1.66%. There are no employee contributions required. The County contributed 100% of its statutorily required contributions for the current and preceding three years. HIS Program contributions are deposited in a separate trust fund from which payments are authorized. The County's actuarial contributions to the HIS Program totaled \$1,299,514 for the fiscal year ended September 30, 2018.

Pension Liabilities, Pension Expense, and Deferred Outflow of Resources and Deferred Inflow of Resources Related to HIS Program: At September 30, 2018, the Division of Retirement calculated the County's liability of \$25,374,133 for its proportionate share of the HIS Program's net pension liability. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2018. At June 30, 2018, the County's proportional share was 0.2397% for the HIS Program. This was an increase of 0.0023% from its proportionate share measured as of June 30, 2017.

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 13 - RETIREMENT PLAN - Continued

Retiree Health Insurance Subsidy (HIS) Program - Continued

For the year ended September 30, 2018, the County recognized pension expense of \$1,088,725. In addition, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 388,467	\$ 43,110
Changes in assumptions	2,821,912	2,682,761
Net difference between projected and actual earnings on pension plan investments	15,316	-
Changes in proportion and differences between County contributions and proportionate share of contributions	1,486,303	394,542
County contributions subsequent to the measurement date	321,835	-
Total	<u>\$ 5,033,833</u>	<u>\$ 3,120,413</u>

The deferred outflows of resources related to HIS Program totaling \$321,835 resulting from County contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended September 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to HIS Program will be recognized in pension expense as follows:

<u>Fiscal Year Ending September 30:</u>	<u>Amount Recognized</u>
2019	\$ 1,111,593
2020	1,107,481
2021	775,866
2022	174,263
2023	(1,081,698)
Thereafter	(495,920)
Total	<u>\$ 1,591,585</u>

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 13 - RETIREMENT PLAN - Continued

Retiree Health Insurance Subsidy (HIS) Program - Continued

Actuarial Assumptions: The total pension liability for the HIS Program in the July 1, 2018 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Valuation date:	July 1, 2018
Measurement date:	June 30, 2018
Discount rate:	3.87%
Long-term expected rate of return:	N/A
Municipal bond rate:	3.87%
Inflation:	2.60%
Salary increase:	3.25%, average, including inflation
Mortality:	Generational RP-2000 with Projections Scale BB
Actuarial cost method:	Individual Entry Age

The actuarial assumptions that determined the total HIS Program pension liability used in the July 1, 2018 valuation were based on the results of an actuarial experience study for the period July 1, 2008 through June 30, 2013.

The following changes in actuarial assumptions occurred in 2018:

- The municipal rate used to determine the total pension liability was increased from 3.58% to 3.87%.

Discount Rate for HIS Program: In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS Program is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate. The single equivalent discount rate is equal to the municipal bond rate selected by the plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

Long-term Expected Rate of Return: As stated above, the HIS Program is essentially funded on a pay-as-you-go basis. As such, there is no assumption for a long-term expected rate of return on a portfolio, no assumptions for cash flows into and out of the pension plan, or assumed asset allocation.

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 13 - RETIREMENT PLAN - Continued

Retiree Health Insurance Subsidy (HIS) Program - Continued

Sensitivity of the County's Proportionate Share of the Net Position Liability to Changes in the Discount Rate for the HIS Program: The following presents the County's proportionate share of the Net Pension Liability (NPL) of the HIS Program calculated using the discount rate of 3.87%. Also presented is what the County's proportionate share of the HIS Program NPL would be if it were calculated using a discount rate that is 1% lower or 1% higher than the current rate:

	1% Decrease <u>(2.87%)</u>	Current Discount <u>Rate (3.87%)</u>	1% Increase <u>(4.87%)</u>
County's proportionate share of NPL	\$28,899,652	\$25,374,133	\$22,435,410

HIS Plan Fiduciary Net Position: Detailed information regarding the HIS Program's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report. This report is available by writing to the State of Florida, Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000 or by email at rep@dms.myflorida.com, or by telephone toll free at (844) 377-1888 or (850) 907-6500.

FRS Investment Plan

Plan Description: The County contributes to the Investment Plan, a defined contribution pension plan, for its eligible employees electing to participate in the Investment Plan. The Investment Plan is administered by the State Board of Administration (SBA), and is reported in the SBA's annual financial statements and in the State of Florida Comprehensive Annual Financial Report. As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. County employees already participating in DROP are not eligible to participate in this program.

Benefits Provided: Service retirement benefits are based upon the value of the member's account upon retirement. Employers and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature.

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 13 - RETIREMENT PLAN - Continued

FRS Investment Plan - Continued

For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. Nonvested employer contributions are placed in a suspense account for up to five years. If the employee returns to FRS-covered employment within the five year period, the employee will regain control over his/her account. If the employee does not return within the five-year period, the employee will forfeit the accumulated account balance. For fiscal year ended September 30, 2018, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the County.

If an accumulated benefit obligation for service credit originally earned under the Pension Plan is transferred to the Investment Plan, the member must have the years of service required for Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

Contributions: Cost of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of .06% of payroll and by forfeited benefits of Investment Plan members. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances to various approved investment choices.

Allocations to the investment member's accounts during the 2017-2018 fiscal year are based on a percentage of gross compensation by class as follows: Regular class 6.30%, Special Risk class 14.00%, Senior Management Service class 7.67%, and County Elected Officers' class 11.34%. This includes the employee contribution of 3%.

The County's Investment Plan contributions and pension expense totaled \$1,859,751 for fiscal year ended September 30, 2018. Employee contributions totaled \$378,868 for the same period.

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 14 – OTHER POSTEMPLOYMENT BENEFITS PLAN (OPEB)

A. Plan Description

On September 23, 2008, the Board of County Commissioners approved resolution number 2008-163, establishing an irrevocable trust (OPEB Trust) to separately identify assets accumulated to pay OPEB benefits for eligible retirees. The OPEB Trust includes the Board of County Commissioners and the five constitutional officers (Clerk of the Circuit Court and Comptroller, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector). The resolution also established the Board of County Commissioners as trustees of the OPEB Trust and the authority for the trustees to amend the benefit provisions.

The OPEB Trust is a single-employer defined benefit plan (OPEB Plan). The OPEB plan subsidizes the cost of health care for employees hired prior to February 1, 2006 and their eligible dependents according to the provisions of the substantive plan (the plan as understood by the employer and plan members). Employees hired on or after February 1, 2006, will not be eligible for any subsidy, regardless of the years of service or Medicare eligibility.

Active participants as well as retirees are subject to the same benefits and rules. Retired employees are permitted to remain covered under the County's medical and life insurance plans as long as they pay a premium applicable to the coverage elected. This conforms to the minimum required of Florida governmental employers per Florida Statute 112.0801. The retiree has the option to continue with the County group health plan or elect Medicare Advantage Plan.

The implicit rate subsidy applies to health and life insurance coverage since the premiums charged are based upon a blending of younger active employees and older retired employees. Health insurance monthly premiums, effective October 1, 2017, range from \$364 for single coverage Medicare participants to \$875 for family coverage. Life insurance is available to retirees at a flat rate of \$.50 per \$1,000 of coverage (to a maximum of \$20,000 until the age of 70). After 70, the maximum amount of life insurance is \$10,000.

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 14 – OTHER POSTEMPLOYMENT BENEFITS PLAN (OPEB) - Continued

A. Plan Description - Continued

The County subsidizes the cost of the health premiums for each retiree based upon their years of service and employment date (as mentioned above); a 2% discount is given for each year of service based upon the following table:

Hired Before 2/1/2006				Hired On or After 2/1/2006
Retirement Date	Service	Under Age 65	Retiree or Spouse Medicare Eligible	
Before 10/1/2004		No Subsidy	60% *	No Subsidy
			**	
After 10/1/2004 but on or before 1/31/2009***	Less than 15 years	No Subsidy	20% Subsidy**	
	At least 15 years	2% per Year of Service (maximum of 40%)	Additional 20% Subsidy (maximum of 60%)**	
After 1/31/2009***	Less than 15 years	No Subsidy	No Subsidy	
	At least 15 years	2% per Year of Service (maximum of 40%)	Subsidy Ceases****	

*60% Subsidy if Medicare Eligible prior to October 1, 2004 or 20% if becoming Medicare Eligible after October 1, 2004

**Additional Subsidy will be paid to Medicare Eligible retirees regardless of which plan they are enrolled in (County's medical plan or Medicare Advantage Plan) and regardless of whether they become Medicare Eligible before or after October 1, 2004.

***Employees who commit by June 1, 2008 to retire before January 31, 2009 will receive subsidy as if retired before June 1, 2008.

****Effective May 1, 2016 and prospectively, subsidy does not cease until both Retiree and Spouse are Medicare eligible.

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 14 – OTHER POSTEMPLOYMENT BENEFITS PLAN (OPEB) - Continued

A. Plan Description - Continued

The OPEB Trust financial statements are reported using the accrual basis of accounting and are included in the Indian River County Comprehensive Annual Financial Report (CAFR). Questions regarding the OPEB Plan may be directed to the Finance Director.

At October 1, 2017, the date of the latest actuarial valuation, plan participation consisted of:

Active participants	1,380
Retired participants	<u>558</u>
Total participants	<u>1,938</u>

There are two classes of participants at October 1, 2017:

Regular and senior management	1,248
Special risk	<u>690</u>
Total participants	<u>1,938</u>

The average employer's contribution was \$1,784 per employee, approximately 3.6% of current payroll. Financial statements for the OPEB Trust are included in this report and can be found on pages 44-45. A separate, stand-alone financial report is not issued by the County. The OPEB Trust investments can be found in Note 3D.

B. Contributions and Funding Policy

The Board of County Commissioners, in concert with the OPEB Board of Trustees, has the authority to establish and amend the funding policy of the OPEB Plan. The OPEB Trust is advance funded by the County. For the year ended September 30, 2018, the County contributed \$2.5 million to the qualifying OPEB Trust. Plan members receiving benefits contributed \$2.0 million. We anticipate that the OPEB liability will be liquidated in the following manner: General Fund 56 percent, Transportation Fund 7 percent, Emergency Services District Fund 27 percent, Enterprise Funds 8 percent, Internal Service Funds 1 percent, and the remaining 1 percent is by the Other Governmental Funds. It is the County's policy to base future OPEB Trust contributions on the annual required contribution (ARC) in subsequent annual actuarial reports. Custodial and individual fund administrative fees are paid from the portfolio dividend and interest income.

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 14 – OTHER POSTEMPLOYMENT BENEFITS PLAN (OPEB) - Continued

C. Net OPEB Liability

The County's net OPEB liability was measured as of October 1, 2017 and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The components of the net OPEB liability of the County at September 30, 2018, were as follows:

Total OPEB Liability	\$ 32,974,379
Plan fiduciary net position	<u>(29,520,848)</u>
County's net OPEB liability	<u>\$ 3,453,531</u>

Plan fiduciary net position as a percentage of the total OPEB liability	89.53%
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D. Actuarial Methods and Assumptions

The total OPEB liability was determined by an actuarial valuation as of October 1, 2017, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Methods and Assumptions Used to Determine Net OPEB Liability:

Actuarial Cost Method	Entry age normal
Inflation	2.50%
Discount Rate	6.00%
Salary Increases	3.7% to 7.8%, including inflation, varies by plan type and years of service.
Retirement Age	Experience-based table of rates that are specific to the plan and type of eligibility condition.
Mortality	Mortality tables used in the July 1, 2016 actuarial valuation of the Florida Retirement System. They are based on the results of a statewide experience study covering the period 2008 through 2013.
Healthcare Cost Trend Rates	Based on the Getzen Model, with trend starting at 7.0% and gradually decreasing to an ultimate trend rate of 4.39% (including the impact of the excise tax).

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 14 – OTHER POSTEMPLOYMENT BENEFITS PLAN (OPEB) - Continued

D. Actuarial Methods and Assumptions - Continued

Aging Factors	Based on the 2013 SOA Study "Health Care Costs - From Birth to Death".
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Expenses	Investment expenses are net of the investment returns; Administrative expenses are included in the premium costs.
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Other Information:

Notes	There were no benefit changes during the year.
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E. Discount Rate

Calculation of the Single Discount Rate

GASB Statement No. 74 includes a specific requirement for the discount rate that is used for the purpose of the measurement of the Total OPEB Liability. This rate considers the ability of the fund to meet benefit obligations in the future. To make this determination, employer contributions, employee contributions, benefit payments, expenses and investment returns are projected into the future. The Plan Net Position (assets) in future years can then be determined and compared to its obligation to make benefit payments in those years. As long as assets are projected to be on hand in a future year, the assumed valuation discount rate is used. In years where assets are not projected to be sufficient to meet benefit payments, the use of a municipal bond rate is required, as described in the following paragraph.

The Single Discount Rate (SDR) is equivalent to applying these two rates to the benefits that are projected to be paid during the different time periods. The SDR reflects (1) the long-term expected rate of return on OPEB Plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of this valuation the expected rate of return on OPEB Plan investments is 6.00%, the municipal bond rate is 3.83%; and the resulting SDR is 6.00%. The County has adopted a broadly diversified investment portfolio composition consisting of equity, debt, and cash. Asset allocations are divided between short-term and long-term investments. Short-term asset allocations include cash and investments with maturities of 180 days or less. Long-term asset allocations range from 0-60% for equities, 0-60% for fixed income securities, and 0-100% for cash.

The County has a policy and a track record of depositing a full amount of the Actuarially Determined Contribution developed under the Entry Age Method. Consequently, the plan's fiduciary net position is projected to be sufficient to pay benefits and the resulting SDR is 6.00%.

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 14 – OTHER POSTEMPLOYMENT BENEFITS PLAN (OPEB) - Continued

F. Sensitivity of Net OPEB Liability

Regarding the sensitivity of the net OPEB liability to changes in the SDR, the following presents the plan's net OPEB liability, calculated using a SDR of 6.00%, as well as what the plan's net OPEB liability would be if it were calculated using a SDR that is one percent lower or one percent higher:

**Sensitivity of Net OPEB Liability
to the Single Discount Rate Assumption**

1% Decrease 5.00%	Current Single Discount Rate Assumption 6.00%	1% Increase 7.00%
\$ 6,473,988	\$ 3,453,531	\$ 768,754

Regarding the sensitivity of the net OPEB liability to changes in the healthcare cost trend rates, the following presents the plan's net OPEB liability, calculated using the assumed trend rates as well as what the plan's net OPEB liability would be if it were calculated using a trend rate that is one percent lower or one percent higher:

**Sensitivity of Net OPEB Liability
to the Healthcare Cost Trend Rate Assumption**

1% Decrease (6% down to 3.39%)	Current Healthcare Cost Trend Rate Assumption (7% down to 4.39%)	1% Increase (8% down to 5.39%)
\$ 662,882	\$ 3,453,531	\$ 6,660,276

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 14 – OTHER POSTEMPLOYMENT BENEFITS PLAN (OPEB) - Continued

G. Changes in the Net OPEB Liability

	Increase(Decrease)		
	Total OPEB Liability (a)	Plan Fiduciary Net Position (b)	Net OPEB Liability (a)-(b)
Balances at 9/30/2017	\$ 41,252,267	\$ 27,670,462	\$ 13,581,805
Changes for the year:			
Service cost	498,665	-	498,665
Interest	2,443,943	-	2,443,943
Differences between expected and actual experience	2,762,722	-	2,762,722
Changes of assumptions and other inputs	(11,946,117)	-	(11,946,117)
Contributions - employer	-	2,461,947	(2,461,947)
Net investment income	-	1,425,540	(1,425,540)
Benefit payments	(2,037,101)	(2,037,101)	-
Net changes	(8,277,888)	1,850,386	(10,128,274)
Balances at 9/30/2018	<u>\$ 32,974,379</u>	<u>\$ 29,520,848</u>	<u>\$ 3,453,531</u>

H. OPEB Expense and Deferred Outflows and Inflows of Resources Related to OPEB

For the year ended September 30, 2018, the County recognized OPEB expense of \$298,745. At September 30, 2018, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 2,455,753	\$ -
Changes of assumptions	-	10,618,771
Net difference between projected and actual earnings on OPEB plan investments	197,946	-
	<u>\$ 2,653,699</u>	<u>\$ 10,618,771</u>

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 14 – OTHER POSTEMPLOYMENT BENEFITS PLAN (OPEB) - Continued

J. OPEB Expense and Deferred Outflows and Inflows of Resources Related to OPEB-Continued

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Year Ending September 30</u>	<u>Net Deferred Outflows of Resources</u>
2019	\$ (970,890)
2020	(970,890)
2021	(970,890)
2022	(970,892)
2023	(1,020,377)
Thereafter	(3,061,133)
Total	<u><u>\$ (7,965,072)</u></u>

NOTE 15 - OPERATING LEASES

The County has entered into non-cancelable operating leases, both as lessor and lessee. Lease terms vary from 1 to 99 years. Lease revenues totaled \$766,252 and lease expenditures totaled \$192,013 for the year ended September 30, 2018. The County also leases other equipment and office facilities as both lessor and lessee on a month-to-month basis.

A. Future Minimum Lease Receipts

<u>Year</u>	<u>Amount</u>
2019	\$ 699,312
2020	721,788
2021	678,876
2022	695,360
2023	711,993
2024-2028	2,381,619
2029-2033	1,238,195
2034-2038	586,647
2039-2043	490,192
2044-2047	225,167
Total future minimum receipts:	<u><u>\$ 8,429,149</u></u>

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 15 - OPERATING LEASES - Continued

The property being leased is included in the statement of net position governmental activities and business-type activities columns and has a cost of \$33,928,527 and a carrying value of \$23,503,799. Current year depreciation on property being leased was \$599,980.

B. Future Minimum Lease Payments

The following is a schedule of minimum future rentals to be paid by the County for various non-cancelable operating leases such as office space and office equipment as of September 30, 2018:

Year	Amount
2019	\$ 244,887
2020	122,278
2021	123,350
2022	66,563
2023	1,500
2024-2028	7,500
2029-2033	7,500
2034-2038	6,900
2039-2043	4,500
2044-2048	4,200
2049-2053	2,100
2054-2058	1,500
2059-2063	1,500
2064-2068	1,500
2069-2073	1,500
2074-2077	900
Total future minimum lease payments:	\$ 598,178

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 16 - FUND BALANCE

GASB Statement 54, *Fund Balance Reporting and Governmental Funds Type Definitions*, requires the fund balance for governmental funds to be reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

A. Categories

There are five categories of fund balance for governmental funds under Statement 54:

Nonspendable – Amounts that cannot be spent because they are not in spendable form or are legally or contractually required to remain intact.

Restricted – Use of these resources is based on the constraints imposed externally by creditors, grantors, contributors, or laws and regulations of other governments; or imposed by law through constitutional provisions or enabling legislation.

Committed – Amounts whose use is constrained by the approval of a County ordinance by the Board of County Commissioners. This category also includes existing resources on hand to satisfy the obligations that arise from contractual obligations entered into by the Board of County Commissioners.

Assigned – The Board of County Commissioners is the governing body authorized to assign fund balance amounts to be used for specific purposes. This assignment is done through the budget approval and amendment process. Amounts appropriated to eliminate a budgetary deficit in a subsequent year are reported in this category as well.

Unassigned – Residual amounts in the general fund that do not meet any of the other fund balance classifications.

B. Fund Balance Policy

On September 21, 2010, the County approved a Fund Balance and Reserve Policy that set forth the following reserves of fund balance in the General, Transportation, and Emergency Services District Funds:

Emergency/Disaster Relief Reserve – A balance of no less than 5% of budgeted operating expenditures for the current fiscal year will be reserved only for the purpose of responding to natural and man-made disasters. Disasters include hurricanes, tropical storms, floods, wildfires, or terrorist activities. These funds can only be used to respond and provide relief after such a disaster. Funds will be replenished over a five-year period after the completion of the recovery from the disaster.

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 16 - FUND BALANCE – Continued

B. Fund Balance Policy - Continued

Budget Stabilization Reserve – A balance of no less than 5% of budgeted operating expenditures for the current fiscal year will be reserved only for the purpose of revenue declines or unfunded mandates from the state and federal governments. Funds utilized due to revenue declines will be replenished over a five-year period. Funds utilized for unfunded mandates or unanticipated expenditures cannot be used for more than a three-year period and must be replenished within five-years after the three-year period.

At September 30, 2018, reserve amounts for those funds were:

	Disaster Relief	Budget Stabilization	Total
General Fund	\$ 6,350,000	\$ 6,350,000	\$ 12,700,000
Transportation Fund	900,000	900,000	1,800,000
Emergency Services District Fund	2,000,000	2,000,000	4,000,000
Total	<u>\$ 9,250,000</u>	<u>\$ 9,250,000</u>	<u>\$ 18,500,000</u>

The General Fund reserves are included in the unassigned fund balance on the balance sheet. The Transportation Fund reserves are included in the assigned fund balance and the Emergency Services District Fund reserves are included in the restricted fund balance on the balance sheet. Emergency/Disaster Relief and Budget Stabilization Reserve amounts may only be revised by the Board of County Commissioners.

Minimum Fund Balance - The approved fund balance policy dictates the County's attempt to maintain a minimum fund balance in the General, Transportation, and Emergency Services District funds of 20% of budgeted annual operating expenditures. The minimum fund balance level may be revised by the County Administrator or his designee.

C. Spending Hierarchy

For all governmental funds, when restricted, committed, assigned, and unassigned fund balances are combined in a fund, qualified expenditures are paid first from restricted or committed fund balance, as appropriate, then assigned and finally unassigned fund balances.

D. Fund Balance Deficit

The Federal/State Grants Fund, a nonmajor Governmental Fund, had a deficit in fund balance of \$2,400 at September 30, 2018. This deficit will be eliminated by grant proceeds in fiscal year 2019.

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 17 – NET POSITION

A. Net Position Restricted by Enabling Legislation

The government-wide statement of net position for the primary government reports \$159,375,667 of restricted net position, of which \$121,303,536 is restricted by enabling legislation.

B. Restatement of Beginning Net Position

The County's beginning net position at October 1, 2017 was decreased due to the adoption of the new GASB Statement No. 75 (See County Note 1.D.12 for further explanation). This statement requires the County to recognize its net OPEB liability and operating statement activities related to changes in the OPEB liability. The beginning net position has been adjusted as follows:

	Original 10/1/2017 Net Position	GASB 75 Adjustment	Restated 10/1/2017 Net Position
Governmental Activities	\$ 691,715,781	\$ (20,177,127)	\$ 671,538,654
<u>Business-Type Activities</u>			
Solid Waste Disposal District	48,212,270	(114,841)	48,097,429
Golf Course	8,010,724	(33,776)	7,976,948
County Utilities	246,200,929	(1,429,878)	244,771,051
County Building	6,398,306	(340,018)	6,058,288
	<u>308,822,229</u>	<u>(1,918,513)</u>	<u>306,903,716</u>
Total	<u>\$ 1,000,538,010</u>	<u>\$ (22,095,640)</u>	<u>\$ 978,442,370</u>

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 18 - RISK MANAGEMENT

General Liability, Property, Worker's Compensation and Medical

The County is exposed to various risks of loss related to torts, theft of, damage to and destruction of assets, errors or omissions, injuries to employees, and natural disasters. The County established a Self Insurance Fund (an internal service fund) to account for and finance its uninsured risk of loss. Under this program, the Self Insurance Fund provides coverage as follows:

	10/01/14 to 9/30/2015	10/01/15 to 9/30/2016	10/01/16 to 9/30/2017	10/01/17 to 9/30/2018
Worker's Compensation \$	750,000	\$ 650,000	\$ 650,000	\$ 650,000
General Liability	200,000	200,000	200,000	200,000
Auto Liability	200,000	200,000	200,000	200,000
Property Damage	200,000	200,000	200,000	200,000
Error or Omissions	200,000	200,000	200,000	200,000
Annual Aggregate	2,000,000	2,000,000	2,000,000	2,000,000
Liquor Liability	1,000,000	N/A	N/A	N/A

All departments of the County participate in the program. Payments are made by various funds to the Self Insurance Fund based on past experience and actual estimates of the amounts needed to pay current year claims. The County has received three workers compensation reimbursements totaling \$1,685 in fiscal year 2018, three workers compensation reimbursements totaling \$37,643 in fiscal year 2017, and two workers compensation reimbursements totaling \$49,222 in fiscal year 2016.

The County purchases excess insurance to cover claims in excess of the amounts listed above. There is a 5% deductible per location for property damages arising due to a hurricane under the reinsurance policy. In fiscal year 2018, the County was approved by the insurance carriers to receive approximately \$1.03 million in insurance recoveries related to Hurricane Irma damage.

The County is also self insured for medical claims covering employees and their eligible dependents. As required by Section 112.081, Florida Statutes, retirees and their eligible dependents are provided the same health care coverage as is offered to active employees; however, the retirees are responsible for payment of the premiums. Medical claims are paid from premiums contributed by employees, retirees and by the County. Premiums and contributions are determined by projected claims based on historical and actuarial experience. The self insurance plan assumes all risk for claims, other than worker's compensation, up to \$300,000 per occurrence. The County has purchased a reinsurance policy to cover claims in excess of these limits. There were eleven medical claim reimbursements totaling \$471,549 in excess of the \$300,000 limit for fiscal year 2018. In fiscal year 2017 there were three medical claim reimbursements totaling \$61,593 and in fiscal year 2016 there were none.

The claims liability of \$8,439,000 reported at September 30, 2018, is based on the requirements of generally accepted governmental accounting standards, which require that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements, and the amount of the loss can be reasonably estimated.

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 18 - RISK MANAGEMENT - Continued

General Liability, Property, Worker's Compensation and Medical - Continued

Estimates for claims incurred but not reported are actuarially determined and recorded. Based on the actuary's report, \$2,530,000 will be liquidated over the next twelve months.

Changes in the fund's claim liability amount during the current and prior three fiscal years are as follows:

	Balance at Fiscal Year Beginning	Claims and Changes in Estimates	Claims Payments	Balance at Fiscal Year End
2014-2015	\$ 8,226,545	\$ 17,188,927	\$ (17,237,952)	\$ 8,177,520
2015-2016	8,177,520	17,953,550	(17,618,550)	8,512,520
2016-2017	8,512,520	16,364,331	(16,621,851)	8,255,000
2017-2018	8,255,000	21,400,694	(21,216,694)	8,439,000

Included in the charges to other funds is an amount to fund future catastrophic losses not actuarially determined and at September 30, 2018, unrestricted net position of \$22,844,067 has been designated for this purpose. The County has elected to accrue the larger of the discounted liability or undiscounted liability. At September 30, 2018, the undiscounted liability was the greater of the two amounts. The discount rate used in the calculation was 2%.

NOTE 19 - COMMITMENTS AND CONTINGENCIES

A. Litigation

The County is involved in litigation regarding a zoning dispute and other matters, and may be required to pay damages at a future date. While the ultimate amount of damages is currently unknown, management has estimated that the amount is likely to equal or exceed \$537,000. Accordingly, management has recorded an estimated liability in that amount in the financial statements.

Various other suits and claims are currently pending against the County. It is impossible for the County to accurately quantify the exposure involved given the jury's latitude in assessing compensatory and punitive damages, and the court's latitude in awarding attorney's fees. The County intends to vigorously defend against these lawsuits and believes it has a good chance of prevailing on their merits. The County is contingently liable with respect to lawsuits and other claims incidental to the ordinary course of its operations. In the opinion of management and based on the advice of legal counsel, the ultimate disposition of lawsuits will not have a material adverse effect on the financial position of the County.

B. Contracts and Other Commitments

The County has various contracts and commitments outstanding at September 30, 2018. In the General Fund, contracts are for janitorial services, beach park landscape and custodial maintenance, legislative consulting services and external auditing services.

Indian River County, Florida
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 19 - COMMITMENTS AND CONTINGENCIES - Continued

B. Contracts and Other Commitments - Continued

In the Special Revenue Funds, contracts are for 58th Avenue pavement reclamation and resurfacing, CR512 resurfacing and shoulder widening from Myrtle Street to 125th Avenue, Courthouse renovations, 45th Street beautification - Phase II, beach profile surveys and monitoring, several conservation area improvements as well as a variety of other road paving and drainage projects. In the Capital Projects Fund, contracts are for roof replacements at the jail, health department and Sebastian Corners, the Osprey Acres floway and nature preserve, P25 radio system migration project, and several sidewalk and road improvement projects throughout the County. In the Enterprise Funds, contracts are for the golf course maintenance, aquifer wells rehabilitation project, north county water and sewer, and various other water and sewer projects. In the Internal Service Funds, contracts are for GIS oblique aerial imagery acquisition.

A summary of these projects at September 30, 2018, is as follows:

	Total Contract Price	Total Paid as of September 30, 2018	Remaining Balance at September 30, 2018
General	\$ 1,228,107	\$ (551,378)	\$ 676,729
Special Revenue	11,716,034	(5,249,011)	6,467,023
Capital Projects	19,358,468	(11,532,277)	7,826,191
Enterprise	30,883,618	(10,661,789)	20,221,829
Internal Service	345,933	(230,622)	115,311
Total	<u>\$ 63,532,160</u>	<u>\$ (28,225,077)</u>	<u>\$ 35,307,083</u>

C. Grants

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies. If any expenditures are disallowed as a result of these audits, the claims for reimbursement to the grantor agency would become a liability of the County. In the opinion of management, any such adjustments would not be significant.

NOTE 20 - SUBSEQUENT EVENTS

On December 18, 2018 the County approved a new lease agreement with Major League Baseball (MLB) for the Historic Dodgertown facility. This 11 year agreement included repairs and improvements to be completed by both the County and MLB. In addition, the County will fund \$800,000 per year into the Capital Reserve Account for the first 5 years of the agreement, and then \$400,000 per year for the remaining term. On January 22, 2019, the Board approved a partial payoff of the Series 2001 Spring Training Bonds in the amount of \$1,125,000 with Fourth Cent Tourist Tax reserves. This partial payoff eliminated the need to utilize the Fourth Cent Tourist Development Tax for debt service payments. Future debt service payments will be funded from the State of Florida spring training facility payments. In February 2019, the City of Vero Beach agreed to sell the former Dodgertown Golf Course property to the County for \$2,450,000. The property will be used for future anticipated expansions and parking needs.

Indian River County, Florida
Required Supplementary Information
For the Year Ended September 30, 2018

Schedule of the County's Proportionate Share of the Net Pension Liability
Florida Retirement System (FRS) Defined Benefit Pension Plan

Fiscal Year Ending September 30,	Plan Sponsor Measurement Date June 30,	County's Proportion of the FRS Net Pension Liability	County's Proportionate Share of the FRS Net Pension Liability	County's Covered Payroll	County's Proportionate Share of the FRS Net Pension Liability as a Percentage of Covered Payroll	FRS Plan Fiduciary Net Position as a Percentage of Total Pension Liability
2018	2018	0.3461%	\$ 104,240,729	\$ 65,771,799	158.49%	84.26%
2017	2017	0.3484%	\$ 103,046,280	\$ 64,801,659	159.02%	83.89%
2016	2016	0.3356%	\$ 84,737,012	\$ 60,358,527	140.39%	84.88%
2015	2015	0.3067%	\$ 39,616,455	\$ 57,879,163	68.45%	92.00%
2014	2014	0.3018%	\$ 18,416,343	\$ 55,095,601	33.43%	96.09%

Schedule of the County's Proportionate Share of the Net Pension Liability
Retiree Health Insurance Subsidy (HIS) Program Defined Benefit Pension Plan

Fiscal Year Ending September 30,	Plan Sponsor Measurement Date June 30,	County's Proportion of the HIS Net Pension Liability	County's Proportionate Share of the HIS Net Pension Liability	County's Covered Payroll	County's Proportionate Share of the HIS Net Pension Liability as a Percentage of Covered Payroll	HIS Plan Fiduciary Net Position as a Percentage of Total Pension Liability
2018	2018	0.2397%	\$ 25,374,133	\$ 78,355,087	32.39%	2.15%
2017	2017	0.2374%	\$ 25,383,666	\$ 75,720,001	33.52%	1.64%
2016	2016	0.2281%	\$ 26,578,559	\$ 70,444,190	37.73%	0.97%
2015	2015	0.2232%	\$ 22,760,252	\$ 67,812,302	33.56%	0.50%
2014	2014	0.2186%	\$ 20,441,863	\$ 64,984,255	31.46%	0.99%

The County implemented GASB Statement No. 68 for the fiscal year ended September 30, 2015, including a restatement as of September 30, 2014. Information for prior years is not available. This schedule is being built prospectively. Ultimately, 10 years of data will be presented.

Information on the above defined benefit pension plan's annual money-weighted rate of return on pension plan investments can be obtained in a separately issued report. Information may also be requested by calling (844)377-1888 or online at frs.myflorida.com, click on publications, then annual reports.

Indian River County, Florida
Required Supplementary Information
For the Year Ended September 30, 2018

Schedule of the County's Contributions
Florida Retirement System (FRS) Defined Benefit Pension Plan

Fiscal Year Ending September 30,	FRS Contractually Required Contribution	FRS Contributions in Relation to the Contractually Required Contribution	FRS Contribution Deficiency (Excess)	County's Covered Payroll	FRS Contributions as a Percentage of Covered Payroll
2018	\$ 10,011,292	\$ 10,011,292	\$ -	\$ 65,642,971	15.26%
2017	\$ 9,099,495	\$ 9,099,495	\$ -	\$ 64,835,532	14.03%
2016	\$ 8,660,907	\$ 8,660,907	\$ -	\$ 61,851,481	14.01%
2015	\$ 7,503,166	\$ 7,503,166	\$ -	\$ 57,717,461	13.00%
2014	\$ 6,760,058	\$ 6,760,058	\$ -	\$ 56,156,975	11.94%

Schedule of the County's Contributions
Retiree Health Insurance Subsidy (HIS) Program Defined Benefit Pension Plan

Fiscal Year Ending September 30,	HIS Contractually Required Contribution	HIS Contributions in Relation to the Contractually Required Contribution	HIS Contribution Deficiency (Excess)	County's Covered Payroll	HIS Contributions as a Percentage of Covered Payroll
2018	\$ 1,299,514	\$ 1,299,514	\$ -	\$ 78,304,866	1.66%
2017	\$ 1,262,482	\$ 1,262,482	\$ -	\$ 76,071,289	1.66%
2016	\$ 1,198,477	\$ 1,198,477	\$ -	\$ 72,247,706	1.66%
2015	\$ 918,200	\$ 918,200	\$ -	\$ 67,455,498	1.36%
2014	\$ 782,940	\$ 782,940	\$ -	\$ 66,229,010	1.18%

The County implemented GASB Statement No. 68 for the fiscal year ended September 30, 2015, including a restatement as of September 30, 2014. Information for prior years is not available. This schedule is being built prospectively. Ultimately, 10 years of data will be presented.

Indian River County, Florida
Required Supplementary Information
Fiscal Year Ended September 30, 2018

Schedules of Changes in Net OPEB Liability and Related Ratios

Fiscal year ending September 30,	<u>2018</u>	<u>2017</u>
Total OPEB liability		
Service cost	\$ 498,665	\$ 673,067
Interest on the total OPEB liability	2,443,943	2,405,638
Difference between expected and actual experience	2,762,722	-
Changes of assumptions	(11,946,117)	-
Benefit payments	(2,037,101)	(2,494,672)
Net change in total OPEB liability	<u>(8,277,888)</u>	<u>584,033</u>
Total OPEB liability - beginning	41,252,267	40,668,234
Total OPEB liability - ending (a)	<u>\$ 32,974,379</u>	<u>\$ 41,252,267</u>
Plan fiduciary net position		
Employer contributions	\$ 2,461,947	\$ 2,274,341
OPEB plan net investment income	1,425,540	2,387,483
Benefit payments	(2,037,101)	(2,494,672)
Net change in plan fiduciary net position	<u>1,850,386</u>	<u>2,167,152</u>
Plan fiduciary net position - beginning	27,670,462	25,503,310
Plan fiduciary net position - ending (b)	<u>\$ 29,520,848</u>	<u>\$ 27,670,462</u>
Net OPEB liability - ending (a) - (b)	<u>\$ 3,453,531</u>	<u>\$ 13,581,805</u>
Plan fiduciary net position as a percentage of total OPEB liability	89.53%	67.08%
Covered payroll*	\$ 68,982,061	\$ 65,923,502
Net OPEB liability as a percentage of covered payroll	5.01%	20.60%

Notes to Schedule:

Covered-Employee Payroll presented above is an estimate based on the data submitted for the valuation. GASB Statement 75 defined Covered-employee payroll as the payroll of employees that are provided with OPEB through the OPEB plan, including employees terminating during the measurement period (fiscal year ended September 30, 2018).

* Estimate

Note: GASB 74 was implemented in fiscal year 2017. This schedule is being built prospectively. Ultimately, 10 years of data will be presented.

Indian River County, Florida
Required Supplementary Information
For the Year Ended September 30, 2018

Schedule of OPEB Contributions

FY Ending September 30,	Actuarially Determined Contribution	Actual Contribution	Contribution Deficiency (Excess)	Covered Payroll	Actual Contribution as a % of Covered Payroll
2018	\$ 1,061,118	\$ 2,461,947	\$ (1,400,829)	\$ 68,982,061	3.57%
2017	\$ 2,583,447	\$ 2,274,341	\$ 309,106	\$ 65,923,502	3.45%

Note: GASB 74 was implemented in fiscal year 2017. This schedule is being built prospectively. Ultimately, 10 years of data will be presented.

Indian River County, Florida

Required Supplementary Information

For the Year Ended September 30, 2018

Notes to Schedule of OPEB Contributions

Valuation Date: October 1, 2017
Notes: Actuarially determined contribution rates are calculated as of October 1, the beginning of the fiscal year preceding the year in which contributions are reported.

Methods and Assumptions Used to Determine Contribution Rates:

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Percentage of Payroll, Closed
Remaining Amortization Period	10 years
Asset Valuation Method	Market Value
Inflation	2.50%
Salary Increases	3.7% to 7.8%, including inflation; varies by plan type and years of service.
Investment Rate of Return	6.00%, net of OPEB plan investment expense, including inflation.
Retirement Age	Experience-based table of rates that are specific to the plan and type of eligibility condition.
Mortality	Mortality tables used in July 1, 2016 actuarial valuation of the Florida Retirement System. They are based on the results of a statewide experience study covering the period 2008 to 2013.
Health Care Trend Rates	Based on the Getzen Model, with trend starting at 7.0% and gradually decreasing to an ultimate trend rate of 4.39% (including the impact of the excise tax).
Aging factors	Based on the 2013 SOA Study "Health Care Costs - From Birth to Death". See Section C of the October 1, 2017, Actuarial Valuation Report dated May 23, 2018.
Expenses	Investment expenses are net of the investment returns; Administrative expenses are included in the per capita health costs.

Other Information:
Notes: There were no benefit changes during the year.

Indian River County, Florida
Required Supplementary Information
For the Year Ended September 30, 2018

Schedule of OPEB Investment Returns Multiyear

FY Ending September 30,	Annual Return*
2018	4.95%
2017	9.00%

**Annual money-weighted rate of return, net of
investment expenses.*

Note: GASB 74 was implemented in fiscal year 2017. This schedule is being built prospectively. Ultimately, 10 years of data will be presented.



**COMBINING AND INDIVIDUAL
FUND STATEMENTS
AND
SCHEDULES**

NONMAJOR GOVERNMENTAL FUNDS

SPECIAL REVENUE FUNDS

Court Facilities-	To account for the court facility surcharge, additional court costs, the additional recording fee for court technology, and improvements made to court facilities.
Section 8 Rental Assistance-	To account for the provision of rental assistance for low income housing. Financing is provided by grants from the U.S. Department of Housing and Urban Development.
Special Law Enforcement-	To account for the expenditures of providing law enforcement equipment. Financing is provided by confiscation of monies and property in accordance with Section 932.704 of the Florida Statutes.
Tree Ordinance Fines-	To account for fines assessed against individuals for illegal removal of protected trees. Funds are used for park improvements.
Tourist Development-	To account for the proceeds from the levy of a local option Tourist Development tax. Funds are used to attract tourism trade and for the benefit of County residents.
911 Surcharge-	To account for the receipt of the 911 surcharge on all telephone bills of the County. Monies are used to pay the operating costs of the 911 Emergency Center.
Drug Abuse-	To account for the collection of fines on criminal drug cases. Monies are used for drug prevention and education programs.
State Housing Initiatives Partnership-	To account for State funds distributed under the State Housing Initiatives Partnership Act. The purpose of this program is to provide for the creation and preservation of affordable housing. Funds are provided by the documentary stamp taxes.

Metropolitan Planning Organization-	To account for expenditures incurred for planning community transportation in the County. Financing is provided by grants.
Multi-Jurisdictional Law Enforcement-	To account for expenditures incurred in connection with the cooperative drug enforcement task force established by the County, the City of Vero Beach and the City of Sebastian. Funds are provided by grants and program generated income.
Native Uplands Land Acquisition-	To account for expenditures related to the acquisition of native habitat preserve areas and for the management of such lands. Funding is provided by developers of property who pay to mitigate native uplands destruction where native upland plant communities will be destroyed.
Beach Restoration-	To account for the expenditure of funds to preserve and improve County beaches. Funds are provided by the levy of a local option tourist development tax.
CDBG Neighborhood Stabilization Program-	To account for the proceeds from the Community Development Block Grant. The purpose of this grant is to provide neighborhood stabilization through resale and rental of housing units purchased by the grant funds.
Florida Boating Improvement Program-	To account for boat registration fees which may be used for providing recreational channel marking, public launching facilities, and other boating-related activities.
Library Bequests-	To account for bequests which may be used for improvements to the Indian River County Libraries.
Disabled Access Program-	To account for fines assessed against individuals for illegal use of handicapped parking spaces.
Federal/State Grants-	To account for revenues and expenditures of various grants from. Federal and State agencies.
Traffic Education Program-	To account for the proceeds of an additional \$3 add-on to traffic fines authorized by County Ordinance. Proceeds must be used for traffic education programs.

Land Acquisition-	To account for expenditures incurred in the purchase of environmentally sensitive land, preservation of water sources, historic sites and agricultural lands. Financing is provided by bond proceeds and state grants.
East Gifford Stormwater-	To account for expenditures of funds for stormwater improvements in the East Gifford Watershed. Funds are provided by non-ad valorem taxes.
Vero Lake Estates-	To account for the expenditure of funds to improve roads in the Vero Lake Estates subdivision. Funds are provided by the levying of special assessments.
Dodgertown Reserve-	To provide additional improvements to the Historic Dodgertown facility per a lease agreement. Funds are provided from the half-cent sales tax and a transfer from the Optional Sales Tax Fund.
Clerk Special Revenue-	To account for the proceeds from a special recording fee to be used for computer linkage and modernizing the Clerk of the Circuit Court and Comptroller's public records system.
Sheriff Special Revenue-	To account for the expenditure of grants, fines, and restricted revenues received by the Sheriff.
Supervisor of Elections Special Revenue-	To account for revenues and expenditures from state grants for voter education and pollworker activities.
Street Lighting Districts-	To account for the costs of providing street lights. Financing is provided by the levying of special assessments.
CDBG Neighborhood Stabilization Program 3 Grant-	To account for the proceeds from the Community Development Block Neighborhood Stabilization Program 3 Grant. The purpose of this grant is to provide neighborhood stabilization through resale of housing units purchased with the grant funds.

DEBT SERVICE FUNDS

Spring Training Facility Bonds-

To account for the accumulation of State assistance and tourist tax monies pledged to pay the principal, interest, and fiscal charges on the Spring Training Facility Bonds.

Land Acquisition Bonds-

To account for the accumulation of ad valorem taxes to pay the principal, interest, and fiscal charges related to the Land Acquisition Bonds and Note.

Indian River County, Florida
Combining Balance Sheet
Nonmajor Governmental Funds
September 30, 2018

	Special Revenue		
	Court Facilities	Section 8 Rental Assistance	Special Law Enforcement
ASSETS			
Cash and investments	\$ 507,723	\$ 386,187	\$ 317,875
Accounts receivable	-	-	-
Due from other funds	-	-	-
Due from other governments	-	-	-
Interest receivable	204	502	580
Inventories	-	-	-
Prepays and other assets	-	4,196	-
Total Assets	<u>\$ 507,927</u>	<u>\$ 390,885</u>	<u>\$ 318,455</u>
LIABILITIES			
Accounts payable	\$ 40,853	\$ 16,754	\$ -
Retainage payable	-	-	-
Due to other funds	-	-	-
Due to other governments	-	-	-
Unearned revenues	-	-	-
Other deposits	-	-	-
Total Liabilities	<u>40,853</u>	<u>16,754</u>	<u>-</u>
DEFERRED INFLOWS OF RESOURCES			
Unavailable revenue - state and federal grants	-	-	-
Total Deferred Inflows of Resources	<u>-</u>	<u>-</u>	<u>-</u>
FUND BALANCES			
Nonspendable:			
Inventories	-	-	-
Prepaid items	-	4,196	-
Restricted for:			
Transportation/road improvements	-	-	-
Court-related costs and improvements	467,074	-	-
Housing assistance	-	369,935	-
Law enforcement/public safety	-	-	318,455
Tourism-related activities	-	-	-
Beach renourishment	-	-	-
Boating related projects	-	-	-
Land acquisition	-	-	-
Stormwater, street lighting, and other special assessments	-	-	-
Voting/election activities	-	-	-
Debt service	-	-	-
Dodgertown repairs/improvements	-	-	-
Committed to:			
Environmental conservation/preservation	-	-	-
Law Enforcement/public safety	-	-	-
Assigned to:			
Law enforcement/public safety	-	-	-
Unassigned (deficit)	-	-	-
Total Fund Balances	<u>467,074</u>	<u>374,131</u>	<u>318,455</u>
Total Liabilities and Fund Balances	<u>\$ 507,927</u>	<u>\$ 390,885</u>	<u>\$ 318,455</u>

Special Revenue

Tree Ordinance Fines	Tourist Development	911 Surcharge	Drug Abuse	State Housing Initiatives Partnership	Metropolitan Planning Organization
\$ 717,005	\$ 1,055,177	\$ 1,576,798	\$ 251,753	\$ 524,590	\$ 13,128
-	-	-	-	21,169	-
-	-	-	-	-	-
-	-	65,030	-	156	148,351
1,335	1,821	2,920	468	1,030	-
-	-	-	-	-	-
-	-	6,791	-	-	-
<u>\$ 718,340</u>	<u>\$ 1,056,998</u>	<u>\$ 1,651,539</u>	<u>\$ 252,221</u>	<u>\$ 546,945</u>	<u>\$ 161,479</u>
\$ -	\$ 62,480	\$ 27,517	\$ 1,528	\$ 162,594	\$ 17,669
-	-	-	-	-	-
-	-	-	-	-	60,000
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
<u>-</u>	<u>62,480</u>	<u>27,517</u>	<u>1,528</u>	<u>162,594</u>	<u>77,669</u>
<u>-</u>	<u>-</u>	<u>7,383</u>	<u>-</u>	<u>156</u>	<u>80,468</u>
<u>-</u>	<u>-</u>	<u>7,383</u>	<u>-</u>	<u>156</u>	<u>80,468</u>
-	-	-	-	-	-
-	-	6,791	-	-	-
-	-	-	-	-	3,342
-	-	-	-	-	-
-	-	-	-	384,195	-
-	-	1,609,848	250,693	-	-
-	994,518	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
718,340	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
<u>718,340</u>	<u>994,518</u>	<u>1,616,639</u>	<u>250,693</u>	<u>384,195</u>	<u>3,342</u>
<u>\$ 718,340</u>	<u>\$ 1,056,998</u>	<u>\$ 1,651,539</u>	<u>\$ 252,221</u>	<u>\$ 546,945</u>	<u>\$ 161,479</u>

Continued

Indian River County, Florida
Combining Balance Sheet
Nonmajor Governmental Funds
September 30, 2018

	Special Revenue		
	Native Uplands Land Acquisition	Beach Restoration	CDBG Neighborhood Stabilization Program
ASSETS			
Cash and investments	\$ 680,956	\$ 16,748,438	\$ 58,912
Accounts receivable	-	-	-
Due from other funds	-	-	-
Due from other governments	-	469,669	-
Interest receivable	1,268	26,384	112
Inventories	-	-	-
Prepays and other assets	-	-	-
Total Assets	<u>\$ 682,224</u>	<u>\$ 17,244,491</u>	<u>\$ 59,024</u>
LIABILITIES			
Accounts payable	\$ 8,640	\$ 125,213	\$ -
Retainage payable	-	14,171	-
Due to other funds	-	-	-
Due to other governments	-	-	-
Unearned revenues	-	-	-
Other deposits	-	-	-
Total Liabilities	<u>8,640</u>	<u>139,384</u>	<u>-</u>
DEFERRED INFLOWS OF RESOURCES			
Unavailable revenue - state and federal grants	-	469,669	-
Total Deferred Inflows of Resources	<u>-</u>	<u>469,669</u>	<u>-</u>
FUND BALANCES			
Nonspendable:			
Inventories	-	-	-
Prepaid items	-	-	-
Restricted for:			
Transportation/road improvements	-	-	-
Court-related costs and improvements	-	-	-
Housing assistance	-	-	59,024
Law enforcement/public safety	-	-	-
Tourism-related activities	-	-	-
Beach renourishment	-	16,635,438	-
Boating related projects	-	-	-
Land acquisition	-	-	-
Stormwater, street lighting, and other special assessments	-	-	-
Voting/election activities	-	-	-
Debt service	-	-	-
Dodgertown repairs/improvements	-	-	-
Committed to:			
Environmental conservation/preservation	673,584	-	-
Law Enforcement/public safety	-	-	-
Assigned to:			
Law enforcement/public safety	-	-	-
Unassigned (deficit)	<u>-</u>	<u>-</u>	<u>-</u>
Total Fund Balances	<u>673,584</u>	<u>16,635,438</u>	<u>59,024</u>
Total Liabilities and Fund Balances	<u>\$ 682,224</u>	<u>\$ 17,244,491</u>	<u>\$ 59,024</u>

Special Revenue

Florida Boating Improvement Program	Disabled Access Program	Federal/State Grants	Traffic Education Program	Land Acquisition	East Gifford Stormwater
\$ 2,914,582	\$ 68,721	\$ 1,098	\$ 93,205	\$ 1,234,468	\$ 23,490
-	-	-	-	769	-
-	-	-	-	-	11
43,968	-	7,623	-	-	-
2,281	127	-	160	2,296	44
-	-	-	-	-	-
-	-	-	-	-	-
<u>\$ 2,960,831</u>	<u>\$ 68,848</u>	<u>\$ 8,721</u>	<u>\$ 93,365</u>	<u>\$ 1,237,533</u>	<u>\$ 23,545</u>
\$ 30,623	\$ -	\$ 7,623	\$ 8,040	\$ -	\$ -
3,403	-	-	-	-	-
-	-	-	-	-	-
2,269	-	-	-	-	-
-	-	1,098	-	-	-
-	-	-	-	-	-
<u>36,295</u>	<u>-</u>	<u>8,721</u>	<u>8,040</u>	<u>-</u>	<u>-</u>
43,968	-	2,400	-	-	-
<u>43,968</u>	<u>-</u>	<u>2,400</u>	<u>-</u>	<u>-</u>	<u>-</u>
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	68,848	-	85,325	-	-
-	-	-	-	-	-
-	-	-	-	-	-
2,880,568	-	-	-	-	-
-	-	-	-	1,237,533	-
-	-	-	-	-	23,545
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
-	-	(2,400)	-	-	-
<u>2,880,568</u>	<u>68,848</u>	<u>(2,400)</u>	<u>85,325</u>	<u>1,237,533</u>	<u>23,545</u>
<u>\$ 2,960,831</u>	<u>\$ 68,848</u>	<u>\$ 8,721</u>	<u>\$ 93,365</u>	<u>\$ 1,237,533</u>	<u>\$ 23,545</u>

Continued

Indian River County, Florida
Combining Balance Sheet
Nonmajor Governmental Funds
September 30, 2018

	Special Revenue		
	Vero Lakes Estates	Dodgertown Reserve	Clerk Special Revenue
ASSETS			
Cash and investments	\$ 1,192,171	\$ 256,362	\$ 1,655,711
Accounts receivable	-	-	-
Due from other funds	2,762	-	-
Due from other governments	-	10,417	-
Interest receivable	2,219	-	-
Inventories	-	-	-
Prepays and other assets	-	-	56,342
Total Assets	<u>\$ 1,197,152</u>	<u>\$ 266,779</u>	<u>\$ 1,712,053</u>
LIABILITIES			
Accounts payable	\$ 1,178	\$ 33,430	\$ 9,594
Retainage payable	-	-	-
Due to other funds	-	-	-
Due to other governments	-	25,039	120
Unearned revenues	-	-	-
Other deposits	-	-	12,195
Total Liabilities	<u>1,178</u>	<u>58,469</u>	<u>21,909</u>
DEFERRED INFLOWS OF RESOURCES			
Unavailable revenue - state and federal grants	-	-	-
Total Deferred Inflows of Resources	<u>-</u>	<u>-</u>	<u>-</u>
FUND BALANCES			
Nonspendable:			
Inventories	-	-	-
Prepaid items	-	-	56,342
Restricted for:			
Transportation/road improvements	-	-	-
Court-related costs and improvements	-	-	1,633,802
Housing assistance	-	-	-
Law enforcement/public safety	-	-	-
Tourism-related activities	-	-	-
Beach renourishment	-	-	-
Boating related projects	-	-	-
Land acquisition	-	-	-
Stormwater, street lighting, and other special assessments	1,195,974	-	-
Voting/election activities	-	-	-
Debt service	-	-	-
Dodgertown repairs/improvements	-	208,310	-
Committed to:			
Environmental conservation/preservation	-	-	-
Law Enforcement/public safety	-	-	-
Assigned to:			
Law enforcement/public safety	-	-	-
Unassigned (deficit)	<u>-</u>	<u>-</u>	<u>-</u>
Total Fund Balances	<u>1,195,974</u>	<u>208,310</u>	<u>1,690,144</u>
Total Liabilities and Fund Balances	<u>\$ 1,197,152</u>	<u>\$ 266,779</u>	<u>\$ 1,712,053</u>

Special Revenue

Sheriff Special Revenue	Supervisor of Elections Special Revenue	Street Lighting Districts	CDBG NSP3 Grant
\$ 1,892,665	\$ 121,467	\$ 616,323	\$ 107,178
98,981	-	-	-
-	-	3,224	-
-	-	-	-
-	-	1,155	197
22,881	-	-	-
-	-	-	-
<u>\$ 2,014,527</u>	<u>\$ 121,467</u>	<u>\$ 620,702</u>	<u>\$ 107,375</u>
\$ 182,988	\$ -	\$ 20,702	\$ -
-	-	-	-
-	-	-	-
-	-	-	-
-	121,132	-	-
-	-	-	-
<u>182,988</u>	<u>121,132</u>	<u>20,702</u>	<u>-</u>
-	-	-	-
-	-	-	-
22,881	-	-	-
-	-	-	-
-	-	-	-
-	-	-	-
-	-	-	107,375
1,481,298	-	-	-
-	-	-	-
-	-	-	-
-	-	-	-
-	-	-	-
-	-	600,000	-
-	335	-	-
-	-	-	-
-	-	-	-
-	-	-	-
218,375	-	-	-
108,985	-	-	-
-	-	-	-
<u>1,831,539</u>	<u>335</u>	<u>600,000</u>	<u>107,375</u>
<u>\$ 2,014,527</u>	<u>\$ 121,467</u>	<u>\$ 620,702</u>	<u>\$ 107,375</u>

Continued

Indian River County, Florida
Combining Balance Sheet
Nonmajor Governmental Funds
September 30, 2018

	<u>Debt Service</u>		Total
	Spring Training Facility Bonds	Land Acquisition Bonds	Nonmajor Governmental Funds
ASSETS			
Cash and investments	\$ 3,009,245	\$ 1,350,207	\$ 37,375,435
Accounts receivable	-	-	120,919
Due from other funds	-	53,872	59,869
Due from other governments	-	-	745,214
Interest receivable	5,565	2,521	53,189
Inventories	-	-	22,881
Prepays and other assets	-	-	67,329
Total Assets	<u>\$ 3,014,810</u>	<u>\$ 1,406,600</u>	<u>\$ 38,444,836</u>
LIABILITIES			
Accounts payable	\$ -	\$ -	\$ 757,426
Retainage payable	-	-	17,574
Due to other funds	-	-	60,000
Due to other governments	-	-	27,428
Unearned revenues	-	-	122,230
Other deposits	-	-	12,195
Total Liabilities	<u>-</u>	<u>-</u>	<u>996,853</u>
DEFERRED INFLOWS OF RESOURCES			
Unavailable revenue - state and federal grants	-	-	604,044
Total Deferred Inflows of Resources	<u>-</u>	<u>-</u>	<u>604,044</u>
FUND BALANCES			
Nonspendable:			
Inventories	-	-	22,881
Prepaid items	-	-	67,329
Restricted for:			
Transportation/road improvements	-	-	3,342
Court-related costs and improvements	-	-	2,100,876
Housing assistance	-	-	920,529
Law enforcement/public safety	-	-	3,814,467
Tourism-related activities	-	-	994,518
Beach renourishment	-	-	16,635,438
Boating related projects	-	-	2,880,568
Land acquisition	-	-	1,237,533
Stormwater, street lighting, and other special assessments	-	-	1,819,519
Voting/election activities	-	-	335
Debt service	3,014,810	1,406,600	4,421,410
Dodgertown repairs/improvements	-	-	208,310
Committed to:			
Environmental conservation/preservation	-	-	1,391,924
Law Enforcement/public safety	-	-	218,375
Assigned to:			
Law enforcement/public safety	-	-	108,985
Unassigned (deficit)	<u>-</u>	<u>-</u>	<u>(2,400)</u>
Total Fund Balances	<u>3,014,810</u>	<u>1,406,600</u>	<u>36,843,939</u>
Total Liabilities and Fund Balances	<u>\$ 3,014,810</u>	<u>\$ 1,406,600</u>	<u>\$ 38,444,836</u>



Indian River County, Florida
Combining Statement of Revenues, Expenditures and
Changes in Fund Balances
Nonmajor Governmental Funds
For the Year Ended September 30, 2018

	Special Revenue		
	Court Facilities	Section 8 Rental Assistance	Special Law Enforcement
REVENUES			
Taxes	\$ -	\$ -	\$ -
Permits, fees and special assessments	-	-	-
Intergovernmental	-	2,156,279	-
Charges for services	565,197	31,062	49,865
Judgments, fines and forfeits	-	-	121,730
Interest	3,340	3,608	2,838
Miscellaneous	-	1,650	-
Total revenues	<u>568,537</u>	<u>2,192,599</u>	<u>174,433</u>
EXPENDITURES			
General government	35,029	-	-
Public safety	-	-	-
Physical environment	-	-	-
Transportation	-	-	-
Economic environment	-	-	-
Human services	-	2,231,968	-
Culture/recreation	-	-	-
Court related	583,534	-	-
Debt service:			
Principal	-	-	-
Interest and other fiscal charges	-	-	-
Total expenditures	<u>618,563</u>	<u>2,231,968</u>	<u>-</u>
Excess of revenues over (under) expenditures	(50,026)	(39,369)	174,433
OTHER FINANCING SOURCES (USES)			
Insurance recoveries	-	-	-
Transfers in	9,134	-	-
Transfers out	-	-	(97,814)
Total other financing sources (uses)	<u>9,134</u>	<u>-</u>	<u>(97,814)</u>
Net changes in fund balances	(40,892)	(39,369)	76,619
Fund balances at beginning of year	<u>507,966</u>	<u>413,500</u>	<u>241,836</u>
Fund balances at end of year	<u>\$ 467,074</u>	<u>\$ 374,131</u>	<u>\$ 318,455</u>

Special Revenue

Tree Ordinance Fines	Tourist Development	911 Surcharge	Drug Abuse	State Housing Initiatives Partnership
\$ -	\$ 1,134,558	\$ -	\$ -	\$ -
-	-	-	-	-
-	-	709,327	-	657,875
-	-	-	-	427,390
191,750	-	-	13,285	-
6,636	8,909	15,803	2,369	5,774
-	-	140	-	-
<u>198,386</u>	<u>1,143,467</u>	<u>725,270</u>	<u>15,654</u>	<u>1,091,039</u>
-	-	-	-	-
-	-	711,309	-	-
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
-	-	-	14,312	1,409,626
-	884,908	-	-	-
-	-	-	-	-
-	-	-	-	-
<u>-</u>	<u>884,908</u>	<u>711,309</u>	<u>14,312</u>	<u>1,409,626</u>
198,386	258,559	13,961	1,342	(318,587)
-	-	-	-	-
-	-	-	-	-
-	-	(212,357)	-	-
<u>-</u>	<u>-</u>	<u>(212,357)</u>	<u>-</u>	<u>-</u>
198,386	258,559	(198,396)	1,342	(318,587)
<u>519,954</u>	<u>735,959</u>	<u>1,815,035</u>	<u>249,351</u>	<u>702,782</u>
<u>\$ 718,340</u>	<u>\$ 994,518</u>	<u>\$ 1,616,639</u>	<u>\$ 250,693</u>	<u>\$ 384,195</u>

Continued

Indian River County, Florida
Combining Statement of Revenues, Expenditures and
Changes in Fund Balances
Nonmajor Governmental Funds
For the Year Ended September 30, 2018

	Special Revenue		
	Metropolitan Planning Organization	Multi- Jurisdictional Law Enforcement	Native Uplands Land Acquisition
REVENUES			
Taxes	\$ -	\$ -	\$ -
Permits, fees and special assessments	-	-	-
Intergovernmental	874,044	-	-
Charges for services	-	-	4,250
Judgments, fines and forfeits	-	-	-
Interest	-	-	6,468
Miscellaneous	2,198	-	-
Total revenues	<u>876,242</u>	<u>-</u>	<u>10,718</u>
EXPENDITURES			
General government	589,558	-	-
Public safety	-	-	-
Physical environment	-	-	56,262
Transportation	-	-	-
Economic environment	-	-	-
Human services	-	-	-
Culture/recreation	-	-	-
Court related	-	-	-
Debt service:			
Principal	-	-	-
Interest and other fiscal charges	-	-	-
Total expenditures	<u>589,558</u>	<u>-</u>	<u>56,262</u>
Excess of revenues over (under) expenditures	286,684	-	(45,544)
OTHER FINANCING SOURCES (USES)			
Insurance recoveries	-	-	-
Transfers in	-	-	-
Transfers out	-	(11,111)	-
Total other financing sources (uses)	<u>-</u>	<u>(11,111)</u>	<u>-</u>
Net changes in fund balances	286,684	(11,111)	(45,544)
Fund balances at beginning of year	<u>(283,342)</u>	<u>11,111</u>	<u>719,128</u>
Fund balances at end of year	<u>\$ 3,342</u>	<u>\$ -</u>	<u>\$ 673,584</u>

Special Revenue				
Beach Restoration	CDBG Neighborhood Stabilization Program	Florida Boating Improvement Program	Library Bequests	Disabled Access Program
\$ 1,134,557	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-
92,949	-	168,369	-	-
-	-	-	-	-
-	-	-	-	545
134,624	573	10,881	-	642
14,615	-	30,000	-	-
<u>1,376,745</u>	<u>573</u>	<u>209,250</u>	<u>-</u>	<u>1,187</u>
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
-	2,353	-	-	-
-	-	-	-	-
891,814	-	75,038	87	-
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
<u>891,814</u>	<u>2,353</u>	<u>75,038</u>	<u>87</u>	<u>-</u>
484,931	(1,780)	134,212	(87)	1,187
5,021,507	-	1,684,123	-	-
190,499	-	-	-	-
-	-	-	-	-
<u>5,212,006</u>	<u>-</u>	<u>1,684,123</u>	<u>-</u>	<u>-</u>
5,696,937	(1,780)	1,818,335	(87)	1,187
10,938,501	60,804	1,062,233	87	67,661
<u>\$ 16,635,438</u>	<u>\$ 59,024</u>	<u>\$ 2,880,568</u>	<u>\$ -</u>	<u>\$ 68,848</u>

Continued

Indian River County, Florida
Combining Statement of Revenues, Expenditures and
Changes in Fund Balances
Nonmajor Governmental Funds
For the Year Ended September 30, 2018

	Special Revenue		
	Federal/State Grants	Traffic Education Program	Land Acquisition
REVENUES			
Taxes	\$ -	\$ -	\$ -
Permits, fees and special assessments	-	-	-
Intergovernmental	888,316	-	1,156,406
Charges for services	-	-	-
Judgments, fines and forfeits	-	59,237	-
Interest	-	921	4,934
Miscellaneous	-	-	-
Total revenues	<u>888,316</u>	<u>60,158</u>	<u>1,161,340</u>
EXPENDITURES			
General government	-	-	-
Public safety	-	-	-
Physical environment	-	-	23,822
Transportation	-	44,409	-
Economic environment	-	-	-
Human services	890,716	-	-
Culture/recreation	-	-	-
Court related	-	-	-
Debt service:			
Principal	-	-	-
Interest and other fiscal charges	-	-	-
Total expenditures	<u>890,716</u>	<u>44,409</u>	<u>23,822</u>
Excess of revenues over (under) expenditures	(2,400)	15,749	1,137,518
OTHER FINANCING SOURCES (USES)			
Insurance recoveries	-	-	-
Transfers in	-	-	-
Transfers out	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>
Net changes in fund balances	(2,400)	15,749	1,137,518
Fund balances at beginning of year	<u>-</u>	<u>69,576</u>	<u>100,015</u>
Fund balances at end of year	<u>\$ (2,400)</u>	<u>\$ 85,325</u>	<u>\$ 1,237,533</u>

Special Revenue

East Gifford Stormwater	Vero Lakes Estates	Dodgertown Reserve	Clerk Special Revenue	Sheriff Special Revenue
\$ -	\$ 66	\$ -	\$ -	\$ -
978	244,897	-	-	-
-	-	159,606	-	120,150
-	-	-	454,939	261,547
-	-	-	-	67,419
220	11,227	-	12,323	-
-	-	-	-	378,513
<u>1,198</u>	<u>256,190</u>	<u>159,606</u>	<u>467,262</u>	<u>827,629</u>
-	-	-	674,182	-
-	-	-	-	1,051,210
-	-	-	-	-
-	14,030	-	-	-
-	-	-	-	-
-	-	-	-	-
-	-	200,499	-	-
-	-	-	-	-
-	-	-	-	-
-	-	-	-	-
<u>-</u>	<u>14,030</u>	<u>200,499</u>	<u>674,182</u>	<u>1,051,210</u>
1,198	242,160	(40,893)	(206,920)	(223,581)
-	-	3,292	-	-
-	-	125,000	-	278,925
(56)	(4,554)	-	-	-
<u>(56)</u>	<u>(4,554)</u>	<u>128,292</u>	<u>-</u>	<u>278,925</u>
1,142	237,606	87,399	(206,920)	55,344
<u>22,403</u>	<u>958,368</u>	<u>120,911</u>	<u>1,897,064</u>	<u>1,776,195</u>
<u>\$ 23,545</u>	<u>\$ 1,195,974</u>	<u>\$ 208,310</u>	<u>\$ 1,690,144</u>	<u>\$ 1,831,539</u>

Continued

Indian River County, Florida
Combining Statement of Revenues, Expenditures and
Changes in Fund Balances
Nonmajor Governmental Funds
For the Year Ended September 30, 2018

	Special Revenue		
	Supervisor of Elections Special Revenue	Street Lighting Districts	CDBG NSP3 Grant
REVENUES			
Taxes	\$ -	\$ 1,092	\$ -
Permits, fees and special assessments	-	284,841	-
Intergovernmental	89,742	-	-
Charges for services	-	-	-
Judgments, fines and forfeits	-	-	-
Interest	361	6,129	932
Miscellaneous	-	2,440	38,528
Total revenues	<u>90,103</u>	<u>294,502</u>	<u>39,460</u>
EXPENDITURES			
General government	96,051	-	-
Public safety	-	-	-
Physical environment	-	-	-
Transportation	-	234,535	-
Economic environment	-	-	300
Human services	-	-	-
Culture/recreation	-	-	-
Court related	-	-	-
Debt service:			
Principal	-	-	-
Interest and other fiscal charges	-	-	-
Total expenditures	<u>96,051</u>	<u>234,535</u>	<u>300</u>
Excess of revenues over (under) expenditures	(5,948)	59,967	39,160
OTHER FINANCING SOURCES (USES)			
Insurance recoveries	-	-	-
Transfers in	2,486	-	-
Transfers out	-	(7,805)	-
Total other financing sources (uses)	<u>2,486</u>	<u>(7,805)</u>	<u>-</u>
Net changes in fund balances	(3,462)	52,162	39,160
Fund balances at beginning of year	<u>3,797</u>	<u>547,838</u>	<u>68,215</u>
Fund balances at end of year	<u>\$ 335</u>	<u>\$ 600,000</u>	<u>\$ 107,375</u>

Debt Service		
Spring Training Facility Bonds	Land Acquisition Bonds	Total Nonmajor Governmental Funds
\$ 756,372	\$ 4,636,034	\$ 7,662,679
-	-	530,716
500,004	-	7,573,067
-	-	1,794,250
-	-	453,966
26,968	27,237	293,717
-	-	468,084
<u>1,283,344</u>	<u>4,663,271</u>	<u>18,776,479</u>
-	-	1,394,820
-	-	1,762,519
-	-	80,084
-	-	292,974
-	-	2,653
-	-	4,546,622
-	-	2,052,346
-	-	583,534
550,000	4,158,000	4,708,000
302,313	259,840	562,153
<u>852,313</u>	<u>4,417,840</u>	<u>15,985,705</u>
431,031	245,431	2,790,774
-	-	6,708,922
-	-	606,044
-	(108,198)	(441,895)
<u>-</u>	<u>(108,198)</u>	<u>6,873,071</u>
431,031	137,233	9,663,845
<u>2,583,779</u>	<u>1,269,367</u>	<u>27,180,094</u>
<u>\$ 3,014,810</u>	<u>\$ 1,406,600</u>	<u>\$ 36,843,939</u>

Indian River County, Florida
Budgetary Comparison Schedule
Court Facilities
For the Year Ended September 30, 2018

	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance Positive (Negative)</u>
REVENUES			
Charges for services	\$ 556,600	\$ 565,197	\$ 8,597
Interest	2,000	3,340	1,340
Total revenues	<u>558,600</u>	<u>568,537</u>	<u>9,937</u>
EXPENDITURES			
General government	143,681	35,029	108,652
Court related	661,688	583,534	78,154
Total expenditures	<u>805,369</u>	<u>618,563</u>	<u>186,806</u>
Excess of revenues over (under) expenditures	(246,769)	(50,026)	196,743
OTHER FINANCING SOURCES (USES)			
Transfers in	9,134	9,134	-
Total other financing sources (uses)	<u>9,134</u>	<u>9,134</u>	<u>-</u>
Net change in fund balances	(237,635)	(40,892)	196,743
Fund balances at beginning of year	<u>237,635</u>	<u>507,966</u>	<u>270,331</u>
Fund balances at end of year	<u><u>\$ -</u></u>	<u><u>\$ 467,074</u></u>	<u><u>\$ 467,074</u></u>

**Indian River County, Florida
Budgetary Comparison Schedule
Section 8 Rental Assistance
For the Year Ended September 30, 2018**

	Final Budget	Actual Amounts	Variance Positive (Negative)
REVENUES			
Intergovernmental	\$ 2,185,944	\$ 2,156,279	\$ (29,665)
Charges for services	32,000	31,062	(938)
Interest	-	3,608	3,608
Miscellaneous	-	1,650	1,650
Total revenues	<u>2,217,944</u>	<u>2,192,599</u>	<u>(25,345)</u>
EXPENDITURES			
Human services	<u>2,370,430</u>	<u>2,231,968</u>	<u>138,462</u>
Total expenditures	<u>2,370,430</u>	<u>2,231,968</u>	<u>138,462</u>
Net change in fund balances	(152,486)	(39,369)	113,117
Fund balances at beginning of year	<u>152,486</u>	<u>413,500</u>	<u>261,014</u>
Fund balances at end of year	<u><u>\$ -</u></u>	<u><u>\$ 374,131</u></u>	<u><u>\$ 374,131</u></u>

**Indian River County, Florida
Budgetary Comparison Schedule
Special Law Enforcement
For the Year Ended September 30, 2018**

	Final Budget	Actual Amounts	Variance Positive (Negative)
REVENUES			
Charges for services	\$ -	\$ 49,865	\$ 49,865
Judgments, fines and forfeits	-	121,730	121,730
Interest	-	2,838	2,838
Total revenues	<u>-</u>	<u>174,433</u>	<u>174,433</u>
OTHER FINANCING SOURCES (USES)			
Transfers out	(97,814)	(97,814)	-
Total other financing sources (uses)	<u>(97,814)</u>	<u>(97,814)</u>	<u>-</u>
Net change in fund balances	(97,814)	76,619	174,433
Fund balances at beginning of year	<u>97,814</u>	<u>241,836</u>	<u>144,022</u>
Fund balances at end of year	<u><u>\$ -</u></u>	<u><u>\$ 318,455</u></u>	<u><u>\$ 318,455</u></u>

Indian River County, Florida
Budgetary Comparison Schedule
Tree Ordinance Fines
For the Year Ended September 30, 2018

	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance Positive (Negative)</u>
REVENUES			
Judgments, fines and forfeits	\$ -	\$ 191,750	\$ 191,750
Interest	-	6,636	6,636
Total revenues	<u>-</u>	<u>198,386</u>	<u>198,386</u>
EXPENDITURES			
Culture/recreation	<u>50,000</u>	<u>-</u>	<u>50,000</u>
Total expenditures	<u>50,000</u>	<u>-</u>	<u>50,000</u>
Net change in fund balances	(50,000)	198,386	248,386
Fund balances at beginning of year	<u>50,000</u>	<u>519,954</u>	<u>469,954</u>
Fund balances at end of year	<u><u>\$ -</u></u>	<u><u>\$ 718,340</u></u>	<u><u>\$ 718,340</u></u>

Indian River County, Florida
Budgetary Comparison Schedule
Tourist Development
For the Year Ended September 30, 2018

	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance Positive (Negative)</u>
REVENUES			
Taxes	\$ 881,718	\$ 1,134,558	\$ 252,840
Interest	950	8,909	7,959
Total revenues	<u>882,668</u>	<u>1,143,467</u>	<u>260,799</u>
EXPENDITURES			
Culture/recreation	<u>930,169</u>	<u>884,908</u>	<u>45,261</u>
Total expenditures	<u>930,169</u>	<u>884,908</u>	<u>45,261</u>
Net change in fund balances	(47,501)	258,559	306,060
Fund balances at beginning of year	<u>47,501</u>	<u>735,959</u>	<u>688,458</u>
Fund balances at end of year	<u><u>\$ -</u></u>	<u><u>\$ 994,518</u></u>	<u><u>\$ 994,518</u></u>

Indian River County, Florida
Budgetary Comparison Schedule
911 Surcharge
For the Year Ended September 30, 2018

	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance Positive (Negative)</u>
REVENUES			
Intergovernmental	\$ 572,375	\$ 709,327	\$ 136,952
Interest	-	15,803	15,803
Miscellaneous	-	140	140
Total revenues	<u>572,375</u>	<u>725,270</u>	<u>152,895</u>
EXPENDITURES			
Public safety	1,565,908	711,309	854,599
Total expenditures	<u>1,565,908</u>	<u>711,309</u>	<u>854,599</u>
Excess of revenues over (under) expenditures	(993,533)	13,961	1,007,494
OTHER FINANCING SOURCES (USES)			
Transfers out	<u>(212,357)</u>	<u>(212,357)</u>	-
Total other financing sources (uses)	<u>(212,357)</u>	<u>(212,357)</u>	-
Net change in fund balances	(1,205,890)	(198,396)	1,007,494
Fund balances at beginning of year	<u>1,205,890</u>	<u>1,815,035</u>	<u>609,145</u>
Fund balances at end of year	<u><u>\$ -</u></u>	<u><u>\$ 1,616,639</u></u>	<u><u>\$ 1,616,639</u></u>

Indian River County, Florida
Budgetary Comparison Schedule
Drug Abuse
For the Year Ended September 30, 2018

	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance Positive (Negative)</u>
REVENUES			
Judgments, fines and forfeits	\$ -	\$ 13,285	\$ 13,285
Interest	-	2,369	2,369
Total revenues	<u>-</u>	<u>15,654</u>	<u>15,654</u>
EXPENDITURES			
Human services	<u>25,000</u>	<u>14,312</u>	<u>10,688</u>
Total expenditures	<u>25,000</u>	<u>14,312</u>	<u>10,688</u>
Net change in fund balances	(25,000)	1,342	26,342
Fund balances at beginning of year	<u>25,000</u>	<u>249,351</u>	<u>224,351</u>
Fund balances at end of year	<u><u>\$ -</u></u>	<u><u>\$ 250,693</u></u>	<u><u>\$ 250,693</u></u>

**Indian River County, Florida
Budgetary Comparison Schedule
State Housing Initiatives Partnership
For the Year Ended September 30, 2018**

	Final Budget	Actual Amounts	Variance Positive (Negative)
REVENUES			
Intergovernmental	\$ 654,116	\$ 657,875	\$ 3,759
Charges for services	200,000	427,390	227,390
Interest	-	5,774	5,774
Total revenues	<u>854,116</u>	<u>1,091,039</u>	<u>236,923</u>
EXPENDITURES			
Human services	<u>1,556,716</u>	<u>1,409,626</u>	<u>147,090</u>
Total expenditures	<u>1,556,716</u>	<u>1,409,626</u>	<u>147,090</u>
Net change in fund balances	(702,600)	(318,587)	384,013
Fund balances at beginning of year	<u>702,600</u>	<u>702,782</u>	<u>182</u>
Fund balances at end of year	<u><u>\$ -</u></u>	<u><u>\$ 384,195</u></u>	<u><u>\$ 384,195</u></u>

**Indian River County, Florida
Budgetary Comparison Schedule
Metropolitan Planning Organization
For the Year Ended September 30, 2018**

	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance Positive (Negative)</u>
REVENUES			
Intergovernmental	\$ 776,875	\$ 874,044	\$ 97,169
Miscellaneous	-	2,198	2,198
Total revenues	<u>776,875</u>	<u>876,242</u>	<u>99,367</u>
EXPENDITURES			
General government	<u>777,216</u>	<u>589,558</u>	<u>187,658</u>
Total expenditures	<u>777,216</u>	<u>589,558</u>	<u>187,658</u>
Net change in fund balances	(341)	286,684	287,025
Fund balances at beginning of year	<u>341</u>	<u>(283,342)</u>	<u>(283,683)</u>
Fund balances at end of year	<u><u>\$ -</u></u>	<u><u>\$ 3,342</u></u>	<u><u>\$ 3,342</u></u>

**Indian River County, Florida
Budgetary Comparison Schedule
Multi-Jurisdictional Law Enforcement
For the Year Ended September 30, 2018**

	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance Positive (Negative)</u>
OTHER FINANCING SOURCES (USES)			
Transfers out	\$ (11,112)	\$ (11,111)	\$ 1
Total other financing sources (uses)	<u>(11,112)</u>	<u>(11,111)</u>	<u>1</u>
Net change in fund balances	(11,112)	(11,111)	1
Fund balances at beginning of year	<u>11,112</u>	<u>11,111</u>	<u>(1)</u>
Fund balances at end of year	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>

**Indian River County, Florida
Budgetary Comparison Schedule
Native Uplands Land Acquisition
For the Year Ended September 30, 2018**

	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance Positive (Negative)</u>
REVENUES			
Charges for services	\$ -	\$ 4,250	\$ 4,250
Interest	-	6,468	6,468
Total revenues	<u>-</u>	<u>10,718</u>	<u>10,718</u>
EXPENDITURES			
Physical environment	<u>165,000</u>	<u>56,262</u>	<u>108,738</u>
Total expenditures	<u>165,000</u>	<u>56,262</u>	<u>108,738</u>
Net change in fund balances	(165,000)	(45,544)	119,456
Fund balances at beginning of year	<u>165,000</u>	<u>719,128</u>	<u>554,128</u>
Fund balances at end of year	<u><u>\$ -</u></u>	<u><u>\$ 673,584</u></u>	<u><u>\$ 673,584</u></u>

Indian River County, Florida
Budgetary Comparison Schedule
Beach Restoration
For the Year Ended September 30, 2018

	Final Budget	Actual Amounts	Variance Positive (Negative)
REVENUES			
Taxes	\$ 881,718	\$ 1,134,557	\$ 252,839
Intergovernmental	-	92,949	92,949
Interest	9,500	134,624	125,124
Miscellaneous	3,000	14,615	11,615
Total revenues	<u>894,218</u>	<u>1,376,745</u>	<u>482,527</u>
EXPENDITURES			
Culture/recreation	3,712,979	891,814	2,821,165
Total expenditures	<u>3,712,979</u>	<u>891,814</u>	<u>2,821,165</u>
Excess of revenues over (under) expenditures	(2,818,761)	484,931	3,303,692
OTHER FINANCING SOURCES (USES)			
Insurance recoveries	-	5,021,507	5,021,507
Transfers in	190,499	190,499	-
Total other financing sources (uses)	<u>190,499</u>	<u>5,212,006</u>	<u>5,021,507</u>
Net change in fund balances	(2,628,262)	5,696,937	8,325,199
Fund balances at beginning of year	<u>2,628,262</u>	<u>10,938,501</u>	<u>8,310,239</u>
Fund balances at end of year	<u><u>\$ -</u></u>	<u><u>\$ 16,635,438</u></u>	<u><u>\$ 16,635,438</u></u>

Indian River County, Florida
Budgetary Comparison Schedule
CDBG Neighborhood Stabilization Program
For the Year Ended September 30, 2018

	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance Positive (Negative)</u>
REVENUES			
Interest	\$ -	\$ 573	\$ 573
Total revenues	<u>-</u>	<u>573</u>	<u>573</u>
EXPENDITURES			
Economic environment	<u>60,803</u>	<u>2,353</u>	<u>58,450</u>
Total expenditures	<u>60,803</u>	<u>2,353</u>	<u>58,450</u>
Net change in fund balances	(60,803)	(1,780)	59,023
Fund balances at beginning of year	<u>60,803</u>	<u>60,804</u>	<u>1</u>
Fund balances at end of year	<u><u>\$ -</u></u>	<u><u>\$ 59,024</u></u>	<u><u>\$ 59,024</u></u>

Indian River County, Florida
Budgetary Comparison Schedule
Florida Boating Improvement Program
For the Year Ended September 30, 2018

	Final Budget	Actual Amounts	Variance Positive (Negative)
REVENUES			
Intergovernmental	\$ 170,000	\$ 168,369	\$ (1,631)
Interest	-	10,881	10,881
Miscellaneous	-	30,000	30,000
Total revenues	<u>170,000</u>	<u>209,250</u>	<u>39,250</u>
EXPENDITURES			
Culture/recreation	484,009	75,038	408,971
Total expenditures	<u>484,009</u>	<u>75,038</u>	<u>408,971</u>
Excess of revenues over (under) expenditures	(314,009)	134,212	448,221
OTHER FINANCING SOURCES (USES)			
Insurance recoveries	-	1,684,123	1,684,123
Total other financing sources (uses)	<u>-</u>	<u>1,684,123</u>	<u>1,684,123</u>
Net change in fund balances	(314,009)	1,818,335	2,132,344
Fund balances at beginning of year	<u>314,009</u>	<u>1,062,233</u>	<u>748,224</u>
Fund balances at end of year	<u>\$ -</u>	<u>\$ 2,880,568</u>	<u>\$ 2,880,568</u>

**Indian River County, Florida
Budgetary Comparison Schedule
Library Bequests
For the Year Ended September 30, 2018**

	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance Positive (Negative)</u>
EXPENDITURES			
Culture/recreation	\$ 87	\$ 87	\$ -
Total expenditures	<u>87</u>	<u>87</u>	<u>-</u>
Net change in fund balances	(87)	(87)	-
Fund balances at beginning of year	<u>87</u>	<u>87</u>	<u>-</u>
Fund balances at end of year	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>	<u><u>\$ -</u></u>

**Indian River County, Florida
Budgetary Comparison Schedule
Disabled Access Program
For the Year Ended September 30, 2018**

	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance Positive (Negative)</u>
REVENUES			
Judgments, fines and forfeits	\$ -	\$ 545	\$ 545
Interest	-	642	642
Total revenues	<u>-</u>	<u>1,187</u>	<u>1,187</u>
EXPENDITURES			
Human services	<u>20,000</u>	<u>-</u>	<u>20,000</u>
Total expenditures	<u>20,000</u>	<u>-</u>	<u>20,000</u>
Net change in fund balances	(20,000)	1,187	21,187
Fund balances at beginning of year	<u>20,000</u>	<u>67,661</u>	<u>47,661</u>
Fund balances at end of year	<u><u>\$ -</u></u>	<u><u>\$ 68,848</u></u>	<u><u>\$ 68,848</u></u>

Indian River County, Florida
Budgetary Comparison Schedule
Federal/State Grants
For the Year Ended September 30, 2018

	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance Positive (Negative)</u>
REVENUES			
Intergovernmental	\$ 1,590,698	\$ 888,316	\$ (702,382)
Total revenues	<u>1,590,698</u>	<u>888,316</u>	<u>(702,382)</u>
EXPENDITURES			
Human services	<u>1,590,698</u>	<u>890,716</u>	<u>699,982</u>
Total expenditures	<u>1,590,698</u>	<u>890,716</u>	<u>699,982</u>
Net change in fund balances	-	(2,400)	(2,400)
Fund balances at beginning of year	<u>-</u>	<u>-</u>	<u>-</u>
Fund balances at end of year	<u><u>\$ -</u></u>	<u><u>\$ (2,400)</u></u>	<u><u>\$ (2,400)</u></u>

**Indian River County, Florida
Budgetary Comparison Schedule
Traffic Education Program
For the Year Ended September 30, 2018**

	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance Positive (Negative)</u>
REVENUES			
Judgments, fines and forfeits	\$ 57,000	\$ 59,237	\$ 2,237
Interest	-	921	921
Total revenues	<u>57,000</u>	<u>60,158</u>	<u>3,158</u>
EXPENDITURES			
Transportation	<u>48,000</u>	<u>44,409</u>	<u>3,591</u>
Total expenditures	<u>48,000</u>	<u>44,409</u>	<u>3,591</u>
Net change in fund balances	9,000	15,749	6,749
Fund balances at beginning of year	<u>(9,000)</u>	<u>69,576</u>	<u>78,576</u>
Fund balances at end of year	<u><u>\$ -</u></u>	<u><u>\$ 85,325</u></u>	<u><u>\$ 85,325</u></u>

Indian River County, Florida
Budgetary Comparison Schedule
Land Acquisition
For the Year Ended September 30, 2018

	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance Positive (Negative)</u>
REVENUES			
Intergovernmental	\$ -	\$ 1,156,406	\$ 1,156,406
Interest	-	4,934	4,934
Total revenues	<u>-</u>	<u>1,161,340</u>	<u>1,161,340</u>
EXPENDITURES			
Physical environment	<u>90,000</u>	<u>23,822</u>	<u>66,178</u>
Total expenditures	<u>90,000</u>	<u>23,822</u>	<u>66,178</u>
Net change in fund balances	(90,000)	1,137,518	1,227,518
Fund balances at beginning of year	<u>90,000</u>	<u>100,015</u>	<u>10,015</u>
Fund balances at end of year	<u><u>\$ -</u></u>	<u><u>\$ 1,237,533</u></u>	<u><u>\$ 1,237,533</u></u>

**Indian River County, Florida
Budgetary Comparison Schedule
East Gifford Stormwater
For the Year Ended September 30, 2018**

	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance Positive (Negative)</u>
REVENUES			
Permits, fees and special assessments	\$ 940	\$ 978	\$ 38
Interest	-	220	220
Total revenues	<u>940</u>	<u>1,198</u>	<u>258</u>
EXPENDITURES			
Transportation	<u>19,881</u>	-	<u>19,881</u>
Total expenditures	<u>19,881</u>	<u>-</u>	<u>19,881</u>
Excess of revenues over (under) expenditures	(18,941)	1,198	20,139
OTHER FINANCING SOURCES (USES)			
Transfers out	<u>(62)</u>	<u>(56)</u>	<u>6</u>
Total other financing sources (uses)	<u>(62)</u>	<u>(56)</u>	<u>6</u>
Net change in fund balances	(19,003)	1,142	20,145
Fund balances at beginning of year	<u>19,003</u>	<u>22,403</u>	<u>3,400</u>
Fund balances at end of year	<u><u>\$ -</u></u>	<u><u>\$ 23,545</u></u>	<u><u>\$ 23,545</u></u>

Indian River County, Florida
Budgetary Comparison Schedule
Vero Lakes Estates
For the Year Ended September 30, 2018

	Final Budget	Actual Amounts	Variance Positive (Negative)
REVENUES			
Taxes	\$ -	\$ 66	\$ 66
Permits, fees and special assessments	238,450	244,897	6,447
Interest	2,850	11,227	8,377
Total revenues	<u>241,300</u>	<u>256,190</u>	<u>14,890</u>
EXPENDITURES			
Transportation	926,855	14,030	912,825
Total expenditures	<u>926,855</u>	<u>14,030</u>	<u>912,825</u>
Excess of revenues over (under) expenditures	(685,555)	242,160	927,715
OTHER FINANCING SOURCES (USES)			
Transfers out	(4,762)	(4,554)	208
Total other financing sources (uses)	<u>(4,762)</u>	<u>(4,554)</u>	<u>208</u>
Net change in fund balances	(690,317)	237,606	927,923
Fund balances at beginning of year	690,317	958,368	268,051
Fund balances at end of year	<u>\$ -</u>	<u>\$ 1,195,974</u>	<u>\$ 1,195,974</u>

Indian River County, Florida
Budgetary Comparison Schedule
Dodgertown Reserve
For the Year Ended September 30, 2018

	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance Positive (Negative)</u>
REVENUES			
Intergovernmental	\$ 159,606	\$ 159,606	\$ -
Miscellaneous	3,292	3,292	-
Total revenues	<u>162,898</u>	<u>162,898</u>	<u>-</u>
EXPENDITURES			
Culture/recreation	<u>287,898</u>	<u>200,499</u>	<u>87,399</u>
Total expenditures	<u>287,898</u>	<u>200,499</u>	<u>87,399</u>
Excess of revenues over (under) expenditures	(125,000)	(37,601)	87,399
OTHER FINANCING SOURCES (USES)			
Transfers in	<u>125,000</u>	<u>125,000</u>	<u>-</u>
Total other financing sources (uses)	<u>125,000</u>	<u>125,000</u>	<u>-</u>
Net change in fund balances	-	87,399	87,399
Fund balances at beginning of year	<u>-</u>	<u>120,911</u>	<u>120,911</u>
Fund balances at end of year	<u><u>\$ -</u></u>	<u><u>\$ 208,310</u></u>	<u><u>\$ 208,310</u></u>

**Indian River County, Florida
Budgetary Comparison Schedule
Clerk Special Revenue
For the Year Ended September 30, 2018**

	Final Budget	Actual Amounts	Variance Positive (Negative)
REVENUES			
Charges for services	\$ 414,550	\$ 454,939	\$ 40,389
Interest	3,552	12,323	8,771
Total revenues	<u>418,102</u>	<u>467,262</u>	<u>49,160</u>
EXPENDITURES			
General government	703,790	674,182	29,608
Total expenditures	<u>703,790</u>	<u>674,182</u>	<u>29,608</u>
Net change in fund balances	(285,688)	(206,920)	78,768
Fund balances at beginning of year	<u>285,688</u>	<u>1,897,064</u>	<u>1,611,376</u>
Fund balances at end of year	<u><u>\$ -</u></u>	<u><u>\$ 1,690,144</u></u>	<u><u>\$ 1,690,144</u></u>

Indian River County, Florida
Budgetary Comparison Schedule
Sheriff Special Revenue
For the Year Ended September 30, 2018

	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance Positive (Negative)</u>
REVENUES			
Intergovernmental	\$ 120,150	\$ 120,150	\$ -
Charges for services	250,000	261,547	11,547
Judgments, fines and forfeits	70,000	67,419	(2,581)
Miscellaneous	480,924	378,513	(102,411)
Total revenues	<u>921,074</u>	<u>827,629</u>	<u>(93,445)</u>
EXPENDITURES			
Public safety	1,200,000	1,051,210	148,790
Total expenditures	<u>1,200,000</u>	<u>1,051,210</u>	<u>148,790</u>
Excess of revenues over (under) expenditures	(278,926)	(223,581)	55,345
OTHER FINANCING SOURCES (USES)			
Transfers in	278,926	278,925	(1)
Total other financing sources (uses)	<u>278,926</u>	<u>278,925</u>	<u>(1)</u>
Net change in fund balances	-	55,344	55,344
Fund balances at beginning of year	<u>-</u>	<u>1,776,195</u>	<u>1,776,195</u>
Fund balances at end of year	<u><u>\$ -</u></u>	<u><u>\$ 1,831,539</u></u>	<u><u>\$ 1,831,539</u></u>

Indian River County, Florida
Budgetary Comparison Schedule
Supervisor of Elections Special Revenue
For the Year Ended September 30, 2018

	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance Positive (Negative)</u>
REVENUES			
Intergovernmental	\$ 149,647	\$ 89,742	\$ (59,905)
Interest	-	361	361
Total revenues	<u>149,647</u>	<u>90,103</u>	<u>(59,544)</u>
EXPENDITURES			
General government	<u>152,133</u>	<u>96,051</u>	<u>56,082</u>
Total expenditures	<u>152,133</u>	<u>96,051</u>	<u>56,082</u>
Excess of revenues over (under) expenditures	(2,486)	(5,948)	(3,462)
OTHER FINANCING SOURCES (USES)			
Transfers in	<u>2,486</u>	<u>2,486</u>	<u>-</u>
Total other financing sources (uses)	<u>2,486</u>	<u>2,486</u>	<u>-</u>
Net change in fund balances	-	(3,462)	(3,462)
Fund balances at beginning of year	<u>-</u>	<u>3,797</u>	<u>3,797</u>
Fund balances at end of year	<u><u>\$ -</u></u>	<u><u>\$ 335</u></u>	<u><u>\$ 335</u></u>

Indian River County, Florida
Budgetary Comparison Schedule
Street Lighting Districts
For the Year Ended September 30, 2018

	Final Budget	Actual Amounts	Variance Positive (Negative)
REVENUES			
Taxes	\$ -	\$ 1,092	\$ 1,092
Permits, fees and special assessments	279,204	284,841	5,637
Interest	1,469	6,129	4,660
Miscellaneous	2,318	2,440	122
Total revenues	<u>282,991</u>	<u>294,502</u>	<u>11,511</u>
EXPENDITURES			
Transportation	374,926	234,535	140,391
Total expenditures	<u>374,926</u>	<u>234,535</u>	<u>140,391</u>
Excess of revenues over (under) expenditures	(91,935)	59,967	151,902
OTHER FINANCING SOURCES (USES)			
Transfers out	(8,460)	(7,805)	655
Total other financing sources (uses)	<u>(8,460)</u>	<u>(7,805)</u>	<u>655</u>
Net change in fund balances	(100,395)	52,162	152,557
Fund balances at beginning of year	<u>100,395</u>	<u>547,838</u>	<u>447,443</u>
Fund balances at end of year	<u><u>\$ -</u></u>	<u><u>\$ 600,000</u></u>	<u><u>\$ 600,000</u></u>

Indian River County, Florida
Budgetary Comparison Schedule
CDBG NSP3 Grant
For the Year Ended September 30, 2018

	<u>Final Budget</u>	<u>Actual Amounts</u>	<u>Variance Positive (Negative)</u>
REVENUES			
Interest	\$ -	\$ 932	\$ 932
Miscellaneous	-	38,528	38,528
Total revenues	<u>-</u>	<u>39,460</u>	<u>39,460</u>
EXPENDITURES			
Economic environment	<u>68,214</u>	<u>300</u>	<u>67,914</u>
Total expenditures	<u>68,214</u>	<u>300</u>	<u>67,914</u>
Net change in fund balances	(68,214)	39,160	107,374
Fund balances at beginning of year	<u>68,214</u>	<u>68,215</u>	<u>1</u>
Fund balances at end of year	<u><u>\$ -</u></u>	<u><u>\$ 107,375</u></u>	<u><u>\$ 107,375</u></u>

**Indian River County, Florida
Budgetary Comparison Schedule
Spring Training Facility Bonds
For the Year Ended September 30, 2018**

	Final Budget	Actual Amounts	Variance Positive (Negative)
REVENUES			
Taxes	\$ 587,812	\$ 756,372	\$ 168,560
Intergovernmental	475,000	500,004	25,004
Interest	-	26,968	26,968
Total revenues	<u>1,062,812</u>	<u>1,283,344</u>	<u>220,532</u>
EXPENDITURES			
Debt service:			
Principal	550,000	550,000	-
Interest and other fiscal charges	440,700	302,313	138,387
Total expenditures	<u>990,700</u>	<u>852,313</u>	<u>138,387</u>
Net change in fund balances	72,112	431,031	358,919
Fund balances at beginning of year	<u>(72,112)</u>	<u>2,583,779</u>	<u>2,655,891</u>
Fund balances at end of year	<u><u>\$ -</u></u>	<u><u>\$ 3,014,810</u></u>	<u><u>\$ 3,014,810</u></u>

Indian River County, Florida
Budgetary Comparison Schedule
Land Acquisition Bonds
For the Year Ended September 30, 2018

	Final Budget	Actual Amounts	Variance Positive (Negative)
REVENUES			
Taxes	\$ 4,576,047	\$ 4,636,034	\$ 59,987
Interest	4,750	27,237	22,487
Total revenues	<u>4,580,797</u>	<u>4,663,271</u>	<u>82,474</u>
EXPENDITURES			
Debt service:			
Principal	4,158,000	4,158,000	-
Interest and other fiscal charges	269,840	259,840	10,000
Total expenditures	<u>4,427,840</u>	<u>4,417,840</u>	<u>10,000</u>
Excess of revenues over (under) expenditures	152,957	245,431	92,474
OTHER FINANCING SOURCES (USES)			
Transfers out	(121,223)	(108,198)	13,025
Total other financing sources (uses)	<u>(121,223)</u>	<u>(108,198)</u>	<u>13,025</u>
Net change in fund balances	31,734	137,233	105,499
Fund balances at beginning of year	<u>(31,734)</u>	<u>1,269,367</u>	<u>1,301,101</u>
Fund balances at end of year	<u><u>\$ -</u></u>	<u><u>\$ 1,406,600</u></u>	<u><u>\$ 1,406,600</u></u>

Indian River County, Florida
Budgetary Comparison Schedule
Optional Sales Tax Capital Projects Fund
For the Year Ended September 30, 2018

	Final Budget	Actual Amounts	Variance Positive (Negative)
REVENUES			
Taxes	\$ 15,675,000	\$ 18,708,376	\$ 3,033,376
Intergovernmental	4,113,372	2,647,659	(1,465,713)
Interest	142,500	734,584	592,084
Miscellaneous	-	97,431	97,431
Total revenues	<u>19,930,872</u>	<u>22,188,050</u>	<u>2,257,178</u>
EXPENDITURES			
Capital projects	<u>45,818,675</u>	<u>17,978,862</u>	<u>27,839,813</u>
Total expenditures	<u>45,818,675</u>	<u>17,978,862</u>	<u>27,839,813</u>
Excess of revenues over (under) expenditures	<u>(25,887,803)</u>	<u>4,209,188</u>	<u>30,096,991</u>
OTHER FINANCING USES			
Transfers out	<u>(1,604,343)</u>	<u>(1,604,343)</u>	<u>-</u>
Total other financing uses	<u>(1,604,343)</u>	<u>(1,604,343)</u>	<u>-</u>
Net change in fund balances	(27,492,146)	2,604,845	30,096,991
Fund balances at beginning of year	<u>27,492,146</u>	<u>75,322,392</u>	<u>47,830,246</u>
Fund balances at end of year	<u><u>\$ -</u></u>	<u><u>\$ 77,927,237</u></u>	<u><u>\$ 77,927,237</u></u>



INTERNAL SERVICE FUNDS

Fleet Management-	To account for the expenses incurred to repair and maintain the County's vehicles and equipment. Revenues are generated by charging user departments for maintenance of their vehicles and equipment.
Self Insurance-	To account for the expenses incurred for worker's compensation claims, general and auto liability and property damage, and employee health insurance claims. Revenues are generated by charges to the various departments and funds based on past experience and actuarial estimates.
Information Technology-	To account for the expenses incurred for maintaining the County's computer services and geographic information systems. Revenues are generated by charging user departments based on their number of computer equipment and their use of the geographic information system.

Indian River County, Florida
Combining Statement of Net Position
Internal Service Funds
September 30, 2018

	<u>Fleet Management</u>	<u>Self Insurance</u>	<u>Information Technology</u>	<u>Totals</u>
ASSETS				
Current assets:				
Cash and investments	\$ 450,761	\$ 28,949,797	\$ 412,883	\$ 29,813,441
Accounts receivable - net	102,398	1,375,110	-	1,477,508
Due from other funds	-	404,597	-	404,597
Due from other governments	63,392	176	11,788	75,356
Interest receivable	1,414	102,881	1,265	105,560
Inventories	255,584	-	-	255,584
Prepays and other assets	825	1,110,614	47,575	1,159,014
Total current assets	<u>874,374</u>	<u>31,943,175</u>	<u>473,511</u>	<u>33,291,060</u>
Non-current assets:				
Capital assets - depreciable	283,768	19,011	2,714,848	3,017,627
Capital assets - accumulated depreciation	(262,307)	(18,009)	(2,138,643)	(2,418,959)
Total non-current assets	<u>21,461</u>	<u>1,002</u>	<u>576,205</u>	<u>598,668</u>
Total assets	<u>895,835</u>	<u>31,944,177</u>	<u>1,049,716</u>	<u>33,889,728</u>
DEFERRED OUTFLOWS OF RESOURCES				
Deferred outflows related to pensions	141,016	66,575	258,311	465,902
Deferred outflows related to other postemployment benefits	9,288	3,981	16,718	29,987
Total deferred outflows of resources	<u>150,304</u>	<u>70,556</u>	<u>275,029</u>	<u>495,889</u>
LIABILITIES				
Current liabilities (payable from current assets):				
Accounts payable	274,687	507,511	61,473	843,671
Claims payable	-	2,530,000	-	2,530,000
Accrued compensated absences	16,654	12,370	57,198	86,222
Total current liabilities (payable from current assets)	<u>291,341</u>	<u>3,049,881</u>	<u>118,671</u>	<u>3,459,893</u>
Non-current liabilities:				
Accrued compensated absences	12,049	7,428	52,275	71,752
Claims payable	-	5,909,000	-	5,909,000
Net pension liability	328,848	162,914	613,740	1,105,502
Net other postemployment benefits liability	12,087	5,181	21,757	39,025
Total non-current liabilities	<u>352,984</u>	<u>6,084,523</u>	<u>687,772</u>	<u>7,125,279</u>
Total liabilities	<u>644,325</u>	<u>9,134,404</u>	<u>806,443</u>	<u>10,585,172</u>
DEFERRED INFLOWS OF RESOURCES				
Deferred inflows related to pensions	31,931	19,332	67,545	118,808
Deferred inflows related to other postemployment benefits	37,166	15,928	66,898	119,992
Total deferred inflows of resources	<u>69,097</u>	<u>35,260</u>	<u>134,443</u>	<u>238,800</u>
NET POSITION				
Net investment in capital assets	21,461	1,002	576,205	598,668
Unrestricted (deficit)	311,256	22,844,067	(192,346)	22,962,977
Total net position	<u>\$ 332,717</u>	<u>\$ 22,845,069</u>	<u>\$ 383,859</u>	<u>\$ 23,561,645</u>

Indian River County, Florida
Combining Statement of Revenues, Expenses,
and Changes in Fund Net Position
Internal Service Funds
For the Year Ended September 30, 2018

	Fleet Management	Self Insurance	Information Technology	Totals
OPERATING REVENUES				
Charges for services	\$ 2,976,026	\$ 23,862,169	\$ 1,692,681	\$ 28,530,876
Total revenues	<u>2,976,026</u>	<u>23,862,169</u>	<u>1,692,681</u>	<u>28,530,876</u>
OPERATING EXPENSES				
Personal services	327,466	10,805,995	991,849	12,125,310
Material, supplies, services and other operating	2,530,424	21,794,568	464,608	24,789,600
Depreciation	5,077	249	178,252	183,578
Total operating expenses	<u>2,862,967</u>	<u>32,600,812</u>	<u>1,634,709</u>	<u>37,098,488</u>
Operating income (loss)	113,059	(8,738,643)	57,972	(8,567,612)
NONOPERATING REVENUES (EXPENSES)				
Intergovernmental	691	-	-	691
Interest income	4,717	318,934	3,859	327,510
Insurance recoveries	-	698,679	-	698,679
Gain on disposal of assets	780	-	-	780
Loss on disposal of assets	-	-	(2,050)	(2,050)
Total nonoperating revenues (expenses)	<u>6,188</u>	<u>1,017,613</u>	<u>1,809</u>	<u>1,025,610</u>
Income (loss) before transfers	119,247	(7,721,030)	59,781	(7,542,002)
Transfers in (out)	<u>-</u>	<u>41,367</u>	<u>-</u>	<u>41,367</u>
Change in net position	119,247	(7,679,663)	59,781	(7,500,635)
Total net position - beginning, as restated (Note 17)	<u>213,470</u>	<u>30,524,732</u>	<u>324,078</u>	<u>31,062,280</u>
Total net position - ending	<u>\$ 332,717</u>	<u>\$ 22,845,069</u>	<u>\$ 383,859</u>	<u>\$ 23,561,645</u>

Indian River County, Florida
Combining Statement of Cash Flows
Internal Service Funds
For the Year Ended September 30, 2018

	Fleet Management	Self Insurance	Information Technology	Totals
CASH FLOWS FROM OPERATING ACTIVITIES				
Cash received from customers	\$ 2,962,462	\$ 22,548,605	\$ 1,696,398	\$ 27,207,465
Cash paid to suppliers for goods and services	(2,425,625)	(21,315,976)	(470,461)	(24,212,062)
Cash paid to employees for services	(347,211)	(2,293,026)	(998,575)	(3,638,812)
Net cash provided by (used in) operating activities	189,626	(1,060,397)	227,362	(643,409)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES				
Transfers	-	41,367	-	41,367
Insurance recoveries	-	698,679	-	698,679
Net cash provided by noncapital financing activities	-	740,046	-	740,046
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES				
Proceeds from sales of capital assets	780	-	-	780
Purchase of capital assets	-	(1,179)	(136,452)	(137,631)
Net cash provided by (used in) capital and related financing activities	780	(1,179)	(136,452)	(136,851)
CASH FLOWS FROM INVESTING ACTIVITIES				
Interest and dividends on investments	3,731	265,603	3,135	272,469
Net cash provided by investing activities	3,731	265,603	3,135	272,469
Net increase (decrease) in cash and investments	194,137	(55,927)	94,045	232,255
Cash and investments at beginning of year	256,624	29,005,724	318,838	29,581,186
Cash and investments at end of year	\$ 450,761	\$ 28,949,797	\$ 412,883	\$ 29,813,441
Classified as:				
Current assets	\$ 450,761	\$ 28,949,797	\$ 412,883	\$ 29,813,441

Indian River County, Florida
Combining Statement of Cash Flows
Internal Service Funds
For the Year Ended September 30, 2018

	<u>Fleet Management</u>	<u>Self Insurance</u>	<u>Information Technology</u>	<u>Totals</u>
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY OPERATING ACTIVITIES				
Operating income (loss)	\$ 113,059	\$ (8,738,643)	\$ 57,972	\$ (8,567,612)
Adjustments to reconcile operating income (loss) to net cash provided by operating activities:				
Depreciation	5,077	249	178,252	183,578
(Increase) decrease in assets:				
Accounts receivable	(6,696)	(1,220,254)	-	(1,226,950)
Due from other governments	(6,868)	(93,310)	3,717	(96,461)
Inventories	(52,533)	-	-	(52,533)
Deposits	(825)	8,358,997	57,621	8,415,793
Increase (decrease) in liabilities:				
Accounts payable	158,157	449,431	(63,781)	543,807
Claims payable	-	184,000	-	184,000
Net pension liability	15,539	13,111	44,674	73,324
Net OPEB liability	(38,847)	(16,649)	(69,925)	(125,421)
Accrued compensated absences	3,563	2,671	18,832	25,066
Total adjustments	76,567	7,678,246	169,390	7,924,203
Net cash provided by (used in) operating activities	<u>\$ 189,626</u>	<u>\$ (1,060,397)</u>	<u>\$ 227,362</u>	<u>\$ (643,409)</u>
NONCASH CAPITAL AND RELATED FINANCING ACTIVITIES				
Change in fair value of investments	\$ 253	\$ 18,145	\$ 226	\$ 18,624



FIDUCIARY FUND

Agency Fund-

To account for the assets held solely in a custodial capacity by the County.

Indian River County, Florida
Combining Statement of Changes in Assets and Liabilities
Agency Fund
For the Fiscal Year Ended September 30, 2018

	Balance October 1, 2017	Additions	Deductions	Balance September 30, 2018
ASSETS				
Cash and investments	\$ 10,617,814	\$ 409,673,159	\$ 409,851,191	\$ 10,439,782
Total assets	<u>\$ 10,617,814</u>	<u>\$ 409,673,159</u>	<u>\$ 409,851,191</u>	<u>\$ 10,439,782</u>
 LIABILITIES				
Accounts payable	\$ 30,559	\$ -	\$ 30,559	\$ -
Due to other governments	6,185,534	419,085,100	419,460,923	5,809,711
Other deposits held in escrow	4,401,721	22,585,296	22,356,946	4,630,071
Total liabilities	<u>\$ 10,617,814</u>	<u>\$ 441,670,396</u>	<u>\$ 441,848,428</u>	<u>\$ 10,439,782</u>

Statistical Section

This part of the Indian River County Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures and required supplementary information says about the County's overall financial health.

<u>Contents</u>	<u>Page(s)</u>
Financial Trends (Schedules 1 - 5) These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.	178-188
Revenue Capacity (Schedules 6 - 9) These schedules contain information to help the reader assess the County's most significant local revenue source, the property tax.	189-193
Debt Capacity (Schedules 10 - 14) These schedules present information to help the reader assess the affordability of the County's current levels of outstanding debt and the County's ability to issue additional debt in the future.	194-201
Demographic and Economic Information (Schedules 15 - 16) These schedules offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place.	202-203
Operating Information (Schedules 17 - 20) These schedules contain service and infrastructure data to help the reader understand how the information in the County's financial report relates to the services the County provides and the activities it performs.	204-215
Additional Bond Disclosures (Schedules 21 - 25) These schedules provide information for required continuing disclosure for the water and sewer, golf course and spring training bonds.	216-220

Sources:

Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial report for the relevant year.

Indian River County, Florida
Net Position by Component (Unaudited)
Last Ten Fiscal Years
(accrual basis of accounting)

	2009	2010	2011	2012
Governmental activities				
Net investment in capital assets	\$ 461,709,848	\$ 480,243,738	\$ 492,300,301	\$ 509,076,923
Restricted	158,306,364	132,928,838	125,452,516	121,189,228
Unrestricted	55,914,407	85,810,359	84,860,897	76,523,757
Total governmental activities net position	<u>\$ 675,930,619</u>	<u>\$ 698,982,935</u>	<u>\$ 702,613,714</u>	<u>\$ 706,789,908</u>
Business-type activities				
Net investment in capital assets	\$ 223,273,040	\$ 223,375,337	\$ 217,876,742	\$ 211,631,529
Restricted	51,021,928	27,898,292	24,230,101	17,941,773
Unrestricted	37,122,462	54,592,201	61,041,483	70,286,599
Total business-type activities net position	<u>\$ 311,417,430</u>	<u>\$ 305,865,830</u>	<u>\$ 303,148,326</u>	<u>\$ 299,859,901</u>
Primary government				
Net investment in capital assets	\$ 684,982,888	\$ 703,619,075	\$ 710,177,043	\$ 720,708,452
Restricted	209,328,292	160,827,130	149,682,617	139,131,001
Unrestricted	93,036,869	140,402,560	145,902,380	146,810,356
Total primary government net position	<u>\$ 987,348,049</u>	<u>\$ 1,004,848,765</u>	<u>\$ 1,005,762,040</u>	<u>\$ 1,006,649,809</u>

(A) The County reclassified water and sewer funds from restricted to unrestricted net position.

2013	2014	2015	2016	2017	2018
\$ 518,255,719	\$ 514,764,316	\$ 520,214,002	\$ 533,304,941	\$ 542,933,904	\$ 553,586,726
117,321,755	116,203,827	128,580,087	132,069,178	150,132,598	159,375,667
71,830,421	72,873,567	7,158,887	5,985,180	(1,350,721)	(21,032,366)
<u>\$ 707,407,895</u>	<u>\$ 703,841,710</u>	<u>\$ 655,952,976</u>	<u>\$ 671,359,299</u>	<u>\$ 691,715,781</u>	<u>\$ 691,930,027</u>
\$ 210,772,860	\$ 211,660,190	\$ 213,114,279	\$ 206,497,575	\$ 201,774,405	\$ 197,842,084
20,871,037	- (A)	-	-	-	-
68,686,611	88,420,541	91,057,348	100,336,692	107,047,824	113,467,530
<u>\$ 300,330,508</u>	<u>\$ 300,080,731</u>	<u>\$ 304,171,627</u>	<u>\$ 306,834,267</u>	<u>\$ 308,822,229</u>	<u>\$ 311,309,614</u>
\$ 729,028,579	\$ 726,424,506	\$ 733,328,281	\$ 739,802,516	\$ 744,708,309	\$ 751,428,810
138,192,792	116,203,827	128,580,087	132,069,178	150,132,598	159,375,667
140,517,032	161,294,108	98,216,235	106,321,872	105,697,103	92,435,164
<u>\$ 1,007,738,403</u>	<u>\$ 1,003,922,441</u>	<u>\$ 960,124,603</u>	<u>\$ 978,193,566</u>	<u>\$ 1,000,538,010</u>	<u>\$ 1,003,239,641</u>

Indian River County, Florida
Changes in Net Position (Unaudited)
Last Ten Fiscal Years
(accrual basis of accounting)

	2009	2010	2011	2012
<u>Expenses</u>				
Governmental activities:				
General government	\$ 25,837,007	\$ 23,506,576	\$ 21,324,680	\$ 19,069,181
Public safety	71,221,082	68,235,492	67,393,943	66,456,674
Physical environment	813,580	1,405,690	1,353,074	2,424,109
Transportation	23,711,653	20,861,672	22,300,819	23,629,799
Economic environment	661,897	2,525,988	2,056,453	1,986,091
Human service	8,453,562	7,370,995	7,762,962	7,749,253
Cultural/recreation	24,559,117 (A)	16,009,122	16,484,242	18,089,432
Court related	6,765,203	6,251,773	5,774,032	5,635,245
Interest on long-term debt	2,906,802	2,714,422	2,526,114	2,350,241
Total governmental activities expenses	<u>164,929,903</u>	<u>148,881,730</u>	<u>146,976,319</u>	<u>147,390,025</u>
Business-type activities:				
Water and sewer	37,523,097	34,748,276	33,818,640	34,246,967
Solid waste	10,407,437	10,683,984	10,370,476	10,659,004
Golf course	2,937,141	2,715,607	2,537,665	2,451,603
Other	2,168,894	1,858,420	1,623,862	1,487,515
Total business-type activities expenses	<u>53,036,569</u>	<u>50,006,287</u>	<u>48,350,643</u>	<u>48,845,089</u>
Total primary government expenses	<u>\$ 217,966,472</u>	<u>\$ 198,888,017</u>	<u>\$ 195,326,962</u>	<u>\$ 196,235,114</u>
<u>Program Revenues</u>				
Governmental activities:				
Charges for services:				
General government	\$ 6,028,321	\$ 5,889,678	\$ 5,845,567	\$ 5,304,385
Public safety	5,884,118	5,267,209	6,076,085	5,852,093
Physical environment	636,219	21,006	24,204	20,923
Transportation	2,157,456 (B)	1,514,132 (B)	2,090,194	2,345,186
Human service	204,299	295,812	346,689	358,279
Cultural/recreation	1,322,785	1,328,225	1,340,550	1,397,660
Court related	2,375,430	545,967	501,980	414,356
Operating grants and contributions	11,077,388	15,772,265 (C)	7,926,832	8,230,411
Capital grants and contributions	15,032,731	7,016,429 (D)	1,937,488	7,053,494
Total governmental activities program revenues	<u>44,718,747</u>	<u>37,650,723</u>	<u>26,089,589</u>	<u>30,976,787</u>
Business-type activities:				
Charges for services:				
Water and sewer	26,957,649	27,738,920	27,842,092	28,361,246
Solid waste	9,713,883	8,972,136	9,221,396	9,582,955
Golf course	3,279,135	3,148,029	3,163,062	3,216,471
Other	1,572,693	1,612,870	1,588,934	1,735,713
Operating grants and contributions	1,194,994	-	-	-
Capital grants and contributions	3,748,585	1,713,074	1,923,271	2,545,759
Total business-type activities program revenues	<u>46,466,939</u>	<u>43,185,029</u>	<u>43,738,755</u>	<u>45,442,144</u>
Total primary government program revenues	<u>\$ 91,185,686</u>	<u>\$ 80,835,752</u>	<u>\$ 69,828,344</u>	<u>\$ 76,418,931</u>

Notes:

(A) Increase due to \$5 million contribution towards joint use library and increased depreciation for beach restoration projects.

(B) Decrease due to reduced impact fees collections (slowdown in construction activity).

(C) Received Neighborhood Stabilization Grant of \$2.6 million.

(D) Contribution of \$4.2 million for Sector 3 beach renourishment from Sebastian Inlet District.

(E) State Shared Revenues reclassified to operating grants and contributions.

Schedule 2

2013	2014	2015	2016	2017	2018
\$ 20,637,750	\$ 22,968,835	\$ 24,732,636	\$ 27,472,414	\$ 25,936,632	\$ 28,331,287
66,178,467	66,954,956	66,364,113	77,587,638	83,312,452	85,963,087
1,858,307	1,031,710	1,636,749	1,457,248	2,312,036	1,610,264
26,286,998	23,577,720	25,992,461	28,221,515	28,844,114	34,860,409
2,550,157	1,084,204	421,057	427,227	439,460	422,142
6,818,023	7,136,042	7,352,777	7,790,430	8,030,927	9,346,942
19,369,326	16,610,269	17,011,188	14,713,304	16,000,837	15,399,398
5,835,184	6,360,814	6,677,054	7,077,295	7,241,707	7,038,280
2,087,204	1,944,229	1,013,527	938,123	763,636	668,269
<u>151,621,416</u>	<u>147,668,779</u>	<u>151,201,562</u>	<u>165,685,194</u>	<u>172,881,801</u>	<u>183,640,078</u>
33,815,749	35,821,287	35,223,882	35,420,291	38,609,232	38,257,678
10,405,143	10,801,408	11,708,383	12,714,713	14,542,100	15,756,764
2,537,525	2,588,424	2,498,397	2,605,612	2,693,389	2,785,664
1,547,815	1,833,528	7,085,190	2,724,650	3,504,086	3,908,938
48,306,232	51,044,647	51,515,852	53,465,266	59,348,807	60,709,044
<u>\$ 199,927,648</u>	<u>\$ 198,713,426</u>	<u>\$ 202,717,414</u>	<u>\$ 219,150,460</u>	<u>\$ 232,230,608</u>	<u>\$ 243,926,995</u>
\$ 5,482,814	\$ 5,895,424	\$ 6,641,363	\$ 7,192,821	\$ 6,436,467	\$ 7,029,378
6,625,924	8,025,849	6,457,584	8,244,224	8,557,148	8,389,034
5,900	20,970	-	9,153	9,650	9,192
2,768,107	3,365,961	4,273,591	4,508,637	4,139,569	5,098,549
213,485	211,294	277,279	165,041	201,484	458,452
1,765,912	1,883,347	1,941,993	2,405,951	2,723,416	3,136,349
1,301,135	3,592,298	3,308,235	2,394,385	3,214,658	3,225,394
26,921,514 (E)	22,229,254	24,872,734	24,587,446	32,161,715	28,765,842
6,681,421	7,521,538	11,671,085	5,969,099	6,820,530	7,158,737
<u>51,766,212</u>	<u>52,745,935</u>	<u>59,443,864</u>	<u>55,476,757</u>	<u>64,264,637</u>	<u>63,270,927</u>
28,522,667	29,565,901	30,089,101	31,089,758	32,020,230	32,834,696
9,998,410	10,272,415	11,455,302	13,345,745	13,784,379	14,769,028
3,072,332	3,080,960	3,235,879	3,230,630	3,219,311	3,216,513
2,018,104	2,417,724	2,958,488	3,406,022	3,742,659	4,673,531
-	-	-	-	1,523,631	1,465,891
4,700,473	5,032,042	8,616,416	5,035,914	6,108,117	6,737,992
48,311,986	50,369,042	56,355,186	56,108,069	60,398,327	63,697,651
<u>\$ 100,078,198</u>	<u>\$ 103,114,977</u>	<u>\$ 115,799,050</u>	<u>\$ 111,584,826</u>	<u>\$ 124,662,964</u>	<u>\$ 126,968,578</u>

Continued

Indian River County, Florida
Changes in Net Position (Unaudited)
Last Ten Fiscal Years
(accrual basis of accounting)

	2009	2010	2011	2012
Net (Expense)/Revenue				
Governmental activities	\$ (120,211,156)	\$ (111,231,007)	\$ (120,886,730)	\$ (116,413,238)
Business-type activities	(6,569,630)	(6,821,258)	(4,611,888)	(3,402,945)
Total primary government net expenses	<u>\$ (126,780,786)</u>	<u>\$ (118,052,265)</u>	<u>\$ (125,498,618)</u>	<u>\$ (119,816,183)</u>
<u>General Revenues and Other Changes in Net Position</u>				
Governmental activities:				
Property taxes, levied for general purposes	\$ 87,265,989	\$ 78,670,463	\$ 69,856,750	\$ 64,753,566
Property taxes, levied for debt service	7,131,231	5,933,535	5,600,767	5,574,183
Sales and use taxes	19,292,179	19,022,728	19,261,033	20,144,820
Franchise fees	9,670,169	9,254,621	8,730,861	8,620,401
State shared revenues	11,227,450	17,487,653	17,328,867	17,908,806
Interest earnings	5,747,573	2,079,873	1,299,894	668,012
Miscellaneous	2,018,901	2,061,415	3,082,481	3,079,701
Transfers	(7,452,905)	(25,965)	(643,144)	(32,957)
Total governmental activities	<u>134,900,587</u>	<u>134,484,323</u>	<u>124,517,509</u>	<u>120,716,532</u>
Business-type activities:				
State shared revenues	417,500	-	-	-
Interest earnings	3,685,805	1,173,512	723,870	600,116
Miscellaneous	7,893	70,181	562,651 (A)	8,400
Transfers	7,452,905	25,965	643,144	32,957
Total business-type activities	<u>11,564,103</u>	<u>1,269,658</u>	<u>1,929,665</u>	<u>641,473</u>
Total primary government	<u>\$ 146,464,690</u>	<u>\$ 135,753,981</u>	<u>\$ 126,447,174</u>	<u>\$ 121,358,005</u>
<u>Change in Net Position</u>				
Governmental activities	\$ 14,689,431	\$ 23,253,316	\$ 3,630,779	\$ 4,303,294
Business-type activities	4,994,473	(5,551,600)	(2,682,223)	(2,761,472)
Total primary government change in net position	<u>\$ 19,683,904</u>	<u>\$ 17,701,716</u>	<u>\$ 948,556</u>	<u>\$ 1,541,822</u>

Notes:

(A) Gain on sale of capital assets due to the privatization of the County landfill.

(B) State Shared Revenues reclassified to operating grants and contributions.

2013	2014	2015	2016	2017	2018
\$ (99,855,204) 5,754	\$ (94,922,844) (675,605)	\$ (91,757,698) 4,839,334	\$ (110,208,437) 2,642,803	\$ (108,617,164) 1,049,520	\$ (120,369,151) 2,988,607
<u>\$ (99,849,450)</u>	<u>\$ (95,598,449)</u>	<u>\$ (86,918,364)</u>	<u>\$ (107,565,634)</u>	<u>\$ (107,567,644)</u>	<u>\$ (117,380,544)</u>
\$ 62,305,177 4,664,885 21,035,360 8,818,952 - 637,099 2,903,771 -	(B) \$ 67,985,321 4,730,556 21,860,958 9,310,711 - 542,542 2,459,033 (44,000)	\$ 71,825,109 4,795,927 23,549,042 9,180,652 - 1,051,822 1,799,538 (3,057,421)	\$ 80,100,810 4,594,381 24,387,340 9,273,567 - 1,333,048 5,141,162 784,452	\$ 85,572,692 4,619,804 25,564,904 9,130,133 - 1,474,698 2,694,082 (82,667)	\$ 94,003,409 4,636,034 27,083,593 9,447,649 - 2,768,691 2,906,764 (85,616)
<u>100,365,244</u>	<u>106,845,121</u>	<u>109,144,669</u>	<u>125,614,760</u>	<u>128,973,646</u>	<u>140,760,524</u>
- 427,041 37,812 -	- 381,497 331 44,000	- 625,525 56,887 3,057,421	- 791,683 12,606 (784,452)	- 818,490 37,285 82,667	- 1,302,025 29,650 85,616
<u>464,853</u>	<u>425,828</u>	<u>3,739,833</u>	<u>19,837</u>	<u>938,442</u>	<u>1,417,291</u>
<u>\$ 100,830,097</u>	<u>\$ 107,270,949</u>	<u>\$ 112,884,502</u>	<u>\$ 125,634,597</u>	<u>\$ 129,912,088</u>	<u>\$ 142,177,815</u>
\$ 510,040 470,607	\$ 11,922,277 (249,777)	\$ 17,386,971 8,579,167	\$ 15,406,323 2,662,640	\$ 20,356,482 1,987,962	\$ 20,391,373 4,405,898
<u>\$ 980,647</u>	<u>\$ 11,672,500</u>	<u>\$ 25,966,138</u>	<u>\$ 18,068,963</u>	<u>\$ 22,344,444</u>	<u>\$ 24,797,271</u>

Indian River County, Florida
Fund Balances, Governmental Funds (Unaudited)
Last Ten Fiscal Years
(modified accrual basis of accounting)

	2009	2010 (A)	2011	2012
General Fund				
Reserved	\$ 8,000,000	N/A	N/A	N/A
Unreserved	47,616,773	N/A	N/A	N/A
Total general fund	<u>\$ 55,616,773</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>
All other governmental funds				
Reserved	\$ 53,252,040	N/A	N/A	N/A
Unreserved, reported in:		N/A	N/A	N/A
Special revenue funds	91,600,421	N/A	N/A	N/A
Total all other governmental funds	<u>\$ 144,852,461</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>
Total governmental funds	<u>\$ 200,469,234</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>
General Fund				
Nonspendable		\$ 162,760	\$ 363,619	\$ 311,241
Restricted		18,290	50,015	1,120,087
Committed		21,757,565	21,041,045	2,374,790 (B)
Assigned		1,415,000	1,660,000	1,808,000
Unassigned		33,160,873	33,694,612	48,722,929 (B)
Total general fund		<u>\$ 56,514,488</u>	<u>\$ 56,809,291</u>	<u>\$ 54,337,047</u>
All other governmental funds				
Nonspendable		\$ 2,316,373	\$ 814,858	\$ 557,128
Restricted		130,175,284	125,082,370	116,379,943
Committed		4,691,573	4,661,146	1,483,393
Assigned		9,471,022	10,013,457	11,288,602
Unassigned		(1,184,722)	(354,995)	(202,971)
Total all other governmental funds		<u>\$ 145,469,530</u>	<u>\$ 140,216,836</u>	<u>\$ 129,506,095</u>
Total governmental funds		<u>\$ 201,984,018</u>	<u>\$ 197,026,127</u>	<u>\$ 183,843,142</u>

Notes:

(A) The County implemented GASB Statement 54, *Fund Balance Reporting and Governmental Fund Types*, in fiscal year 2010.

(B) Reclassified emergency/disaster and budget stabilization reserves from Committed to Unassigned fund balance categories.

(C) Budget appropriation of fund balance to balance budget no longer necessary.

2013	2014	2015	2016	2017	2018
N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A
N/A	N/A	N/A	N/A	N/A	N/A
\$ 1,224,835	\$ 1,134,846	\$ 459,546	\$ 371,121	\$ 1,183,875	\$ 976,972
1,000,000	1,000,000	1,000,000	1,000,000	1,246,278	1,139,811
2,370,079	1,223,183	1,092,575	1,166,830	1,655,789	1,627,628
900,000	- (C)	-	-	-	-
44,385,674	48,320,836	47,727,109	45,909,787	43,334,507	47,904,588
\$ 49,880,588	\$ 51,678,865	\$ 50,279,230	\$ 48,447,738	\$ 47,420,449	\$ 51,648,999
\$ 50,788	\$ 39,337	\$ 69,907	\$ 121,906	\$ 217,550	\$ 199,134
112,523,743	112,266,321	120,531,318	127,285,732	133,714,625	153,053,248
1,481,312	1,492,929	1,504,391	1,401,530	1,515,217	1,610,299
8,964,238	8,139,695	7,139,358	7,118,688	7,400,390	7,620,206
(339,223)	(201,587)	(439,479)	-	(290,542)	(2,400)
\$ 122,680,858	\$ 121,736,695	\$ 128,805,495	\$ 135,927,856	\$ 142,557,240	\$ 162,480,487
\$ 172,561,446	\$ 173,415,560	\$ 179,084,725	\$ 184,375,594	\$ 189,977,689	\$ 214,129,486

Indian River County, Florida
Changes in Fund Balances, Governmental Funds (Unaudited)
Last Ten Fiscal Years
(modified accrual basis of accounting)

	2009	2010	2011	2012
Revenues				
Taxes	\$ 113,689,399	\$ 103,626,726	\$ 94,718,550	\$ 90,472,569
Permits, fees, and special assessments	12,433,598	11,322,039	11,189,393	11,486,235
Intergovernmental	34,305,682	37,687,574	30,453,182	29,759,832
Charges for services	16,852,653	14,665,805	15,030,329	14,760,125
Judgments, fines and forfeits	1,792,517	852,012	936,995	739,275
Interest	5,721,869	2,061,385	1,173,103	613,023
Miscellaneous	2,489,532	2,383,493	4,175,614	5,237,426
Total Revenues	187,285,250	172,599,034	157,677,166	153,068,485
Expenditures				
Current:				
General government	22,566,113	20,894,116	19,271,196	20,477,898
Public safety	74,813,164	71,489,613	70,432,615	67,761,985
Physical environment	910,213	1,131,173	1,371,734	1,751,623
Transportation	38,111,512	27,497,907	28,432,207	29,058,310
Economic environment	653,547	2,520,339	2,099,698	2,021,184
Human service	8,621,760	7,267,406	7,625,369	6,888,883
Culture/recreation	15,450,688	18,453,642	14,706,194	13,808,303
Court related	6,620,830	6,214,831	5,983,085	5,860,925
Debt service:				
Principal	5,120,000	5,315,000	4,270,000	8,060,000 (A)
Interest and fiscal charges	2,948,758	2,758,138	2,562,374	2,426,083
Capital outlay	10,435,212	7,487,068	5,825,287	8,108,370
Total Expenditures	186,251,797	171,029,233	162,579,759	166,223,564
Excess of revenues over (under) expenditures	1,033,453	1,569,801	(4,902,593)	(13,155,079)
Other Financing Sources (Uses)				
Issuance of refunding notes	-	-	-	-
Insurance recoveries	-	-	-	-
Transfers out	(14,366,145)	(17,057,014)	(8,918,267)	(11,622,984)
Payments to refunded bond escrow agent	-	-	-	-
Transfers in	14,309,733	17,001,997	8,862,969	11,595,078
Total other financing sources (uses)	(56,412)	(55,017)	(55,298)	(27,906)
Net change in fund balances	\$ 977,041	\$ 1,514,784	\$ (4,957,891)	\$ (13,182,985)
Debt service as a percentage of noncapital expenditures	5.4%	5.6%	5.0%	7.6%

(A) Early call of remaining General Obligation Bonds, Series 2001 of \$3.6 million.

(B) Payoff of portion of Spring Training Bonds, Series 2001 of \$2.275 million.

(C) Refunded all of General Obligation Bonds, Series 2006 with a fixed rate 7-year note.

(D) Completed widening of major north-south road.

2013	2014	2015	2016	2017	2018
\$ 88,005,422	\$ 94,585,345	\$ 100,170,078	\$ 109,082,531	\$ 115,757,400	\$ 125,723,036
12,769,844	14,321,389	15,567,731	16,530,179	15,900,775	17,825,047
30,086,479	30,563,650	32,065,821	33,535,027	30,031,350	36,535,393
15,887,241	18,076,888	18,558,182	15,532,928	16,006,929	17,133,195
778,575	1,004,374	897,860	1,672,773	1,620,964	1,697,085
570,559	463,274	894,705	1,133,215	1,287,415	2,273,375
3,841,294	3,221,548	2,470,553	8,158,393	6,392,927	5,891,296
151,939,414	162,236,468	170,624,930	185,645,046	186,997,760	207,078,427
19,056,322	20,681,570	22,957,111	22,693,234	24,681,861	25,016,607
66,908,328	67,799,667	71,703,248	77,316,218	83,397,539	85,158,140
771,942	781,306	1,055,021	788,803	1,300,862	1,131,396
28,223,229	23,321,248	27,945,569	27,505,659	26,562,596	26,900,384
2,581,401	1,106,886	436,320	424,593	437,031	426,085
6,952,460	7,178,542	7,519,756	7,868,392	8,116,910	9,302,125
11,538,809	11,627,286	15,719,709	13,562,765	12,013,338	12,089,937
6,054,822	6,487,906	6,677,909	6,605,682	6,755,050	6,540,045
6,050,000 (B)	3,700,000	4,180,000	4,383,000	4,573,000	4,708,000
2,118,704	1,984,616	1,266,070	832,007	657,520	562,153
13,037,552	16,560,991	5,309,597 (D)	13,329,391	12,777,795	17,978,862
163,293,569	161,230,018	164,770,310	175,309,744	181,273,502	189,813,734
(11,354,155)	1,006,450	5,854,620	10,335,302	5,724,258	17,264,693
-	-	20,369,000 (C)	-	-	-
-	-	-	-	-	7,014,087
(12,540,187)	(10,244,980)	(11,354,519)	(17,375,606)	(14,453,902)	(13,274,738)
-	-	(20,340,959) (C)	-	-	-
12,504,699	10,092,644	11,141,023	12,331,173	14,331,739	13,147,755
(35,488)	(152,336)	(185,455)	(5,044,433)	(122,163)	6,887,104
\$ (11,389,643)	\$ 854,114	\$ 5,669,165	\$ 5,290,869	\$ 5,602,095	\$ 24,151,797
6.0%	4.3%	3.8%	3.6%	3.4%	3.2%

Indian River County, Florida
Tax Revenues by Source, Governmental Funds (Unaudited)
Last Ten Fiscal Years
(modified accrual basis of accounting)

Schedule 5

Fiscal Year	Property (A)	Sales & Use	Tourist	Gasoline	Other	Total
2009	\$ 94,397,220	\$ 13,023,095	\$ 1,294,163	\$ 3,369,962	\$ 1,604,959	\$ 113,689,399
2010	84,603,998	12,660,518	1,324,953	3,498,698	1,538,559	103,626,726
2011	75,457,517	12,942,483	1,487,060	3,346,362	1,485,128	94,718,550
2012	70,327,749	13,708,911	1,604,920	3,329,183	1,501,806	90,472,569
2013	66,970,062	14,422,829	1,743,283	3,303,751	1,565,497	88,005,422
2014	72,715,877	15,228,304	1,918,201	3,294,709	1,428,254	94,585,345
2015	76,621,036	16,190,352	2,267,101	3,672,972	1,418,617	100,170,078
2016	84,695,191	16,858,894	2,433,491	3,741,935	1,353,020	109,082,531
2017	90,192,496	17,623,741	2,817,766	3,821,095	1,302,302	115,757,400
2018	98,639,443	18,708,376	3,025,487	4,024,001	1,325,729	125,723,036

(A) The County 's primary source of revenue is property taxes, amounting to 78 percent of Governmental Funds tax revenues in 2018. Consequently, supplemental required schedules are provided only for property tax revenues.

Indian River County, Florida
Assessed Value and Actual Value of Taxable Property (Unaudited)
Last Ten Fiscal Years

Schedule 6

Fiscal Year	Real Property Actual Value	Personal Property Actual Value	Total Actual Value	Less: Tax-Exempt Property	Total Taxable Assessed Value	Total Direct Tax Rate
2009	\$ 24,141,420,963	\$ 739,467,578	\$ 24,880,888,541	\$ 7,431,618,464	\$ 17,449,270,077	4.1493
2010	21,272,439,325	761,011,306	22,033,450,631	6,237,291,938	15,796,158,693	4.1666
2011	18,741,543,869	711,180,228	19,452,724,097	5,313,689,267	14,139,034,830	4.1625
2012	17,291,910,945	644,205,795	17,936,116,740	4,731,112,173	13,205,004,567	4.1625
2013	16,563,604,291	635,119,066	17,198,723,357	4,497,471,382	12,701,251,975	4.1625
2014	16,832,196,339	697,294,522	17,529,490,861	4,670,052,667	12,859,438,194	4.3353
2015	17,855,660,837	696,658,855	18,552,319,692	5,150,260,231	13,402,059,461	4.4108
2016	19,941,465,452	698,630,083	20,640,095,535	6,338,690,254	14,301,405,281	4.4335
2017	23,725,954,463	675,815,085	24,401,769,548	8,125,447,769	16,276,321,779	4.4335
2018	25,295,251,822	634,654,180	25,929,906,002	8,547,972,646	17,381,933,356	4.5337

Source: Indian River County Property Appraiser; values are established as of January 1 of the previous calendar year, i.e., January 1, 2017 taxable values apply to the fiscal year ending September 30, 2018.

The actual value is based upon market values in the area. Property is assessed at the actual values less various exemptions for homestead, age, disability, widows, religious, charitable, educational and governmental situations.

Total taxable values are also presented on Schedules 8 and 11.

Indian River County, Florida
Property Tax Rates
Direct and Overlapping Tax Rates (Unaudited)
Last Ten Fiscal Years

	2009	2010	2011	2012
<u>County direct rate</u>				
General fund	3.0689	3.0892	3.0892	3.0892
Municipal service	1.0804	1.0774	1.0733	1.0733
Total direct rate (A)	4.1493	4.1666	4.1625	4.1625
County-wide district school board rate	7.0400	7.5960	8.2500	8.2440
<u>Other County-wide rates</u>				
Emergency Management Services District	1.7148	1.7148	1.7148	1.7148
Land acquisition bond	0.4220	0.3879	0.4087	0.4364
Total other County-wide rates	2.1368	2.1027	2.1235	2.1512
Total County-wide rate (B)	13.3261	13.8653	14.5360	14.5577
<u>City rates</u>				
Fellsmere	4.4300	4.4300	4.4300	5.2455
Indian River Shores	1.3923	1.3923	1.4105	1.4731
Sebastian	3.3456	3.3456	3.3041	3.3041
Orchid	0.4550	0.4550	0.4550	0.4550
Vero Beach	1.9367	1.9367	1.9367	2.0336
Average of cities rates	2.3119	2.3119	2.3073	2.5023
Other special district rates	1.5362	1.7515	1.7663	1.6856

(A) Per Florida State Statute 200.081, no ad valorem tax millage shall be levied against real property and tangible personal property by counties in excess of 10 mills, except for voted levies.

(B) Total County-wide rate is borne by all property owners within the County boundaries.

Source: Indian River County Property Appraiser

2013	2014	2015	2016	2017	2018
3.0892	3.2620	3.3375	3.3602	3.3602	3.4604
1.0733	1.0733	1.0733	1.0733	1.0733	1.0733
4.1625	4.3353	4.4108	4.4335	4.4335	4.5337
8.3130	8.1160	7.9950	7.9550	7.4100	7.0530
1.7148	1.9799	1.9799	2.2551	2.3010	2.3655
0.3799	0.3788	0.3694	0.3315	0.3143	0.2955
2.0947	2.3587	2.3493	2.5866	2.6153	2.6610
14.5702	14.8100	14.7551	14.9751	14.4588	14.2477
5.4999	5.6190	5.5309	5.2756	4.9599	4.9599
1.4731	1.4731	1.6786	1.6786	1.7186	1.3774
3.7166	3.7166	3.8556	3.8556	3.8556	3.4000
0.5000	0.4864	0.5500	0.7000	1.2500	2.3000
2.0336	2.0336	2.0336	2.3800	2.3800	2.5194
2.6446	2.6657	2.7297	2.7780	2.8328	2.9113
1.6859	1.7128	1.7124	1.6993	1.5170	1.5390

Indian River County, Florida
Principal Property Taxpayers (Unaudited)
Year 2018 and Year 2009

Schedule 8

Taxpayer	2018			2009		
	Real Property Assessed Valuation	Rank	Percentages of Total Assessed Valuation	Real Property Assessed Valuation	Rank	Percentages of Total Assessed Valuation
Florida Power & Light	\$ 192,685,228	1	1.11%	\$ 108,569,583	1	0.62%
Disney Vacation Dev. Inc.	80,025,233	2	0.46	76,637,600	2	0.44
Windsor Properties	52,726,250	3	0.30	42,558,736	7	0.24
Johns Island Club, Inc.	41,807,484	4	0.24	46,423,148	6	0.27
Adult Community Total Services, Inc.	29,988,697	5	0.17	49,538,330	5	0.28
Bellsouth Telecommunications	27,475,005	6	0.16	58,013,479	3	0.33
Welltower TCG Ridea Landlord, LLC	26,506,098	7	0.15	-		
TSO Vero Beach, LP	26,064,227	8	0.15	-		
MPT of Sebastian-Steward, LLC	22,859,259	9	0.13	-		
MHC Village Green, LLC	21,712,643	10	0.12	-		
Indian River Mall Association	-		-	51,193,160	4	0.29
Shelby Homes	-		-	34,001,320	8	0.19
Health Care Reit, Inc.	-		-	29,353,840	9	0.17
Fellsmere Joint Venture	-		-	28,994,631	10	0.17
Total Principal Property Taxpayers Real Property Assessed Valuation	<u>\$ 521,850,124</u>		<u>2.99%</u>	<u>\$ 525,283,827</u>		<u>3.00%</u>
Total County Taxable Valuation (from schedule 6)	<u>\$ 17,381,933,356</u>			<u>\$ 17,449,270,077</u>		

Source: Indian River County Property Appraiser

Indian River County, Florida
Property Tax Levies And Collections (Unaudited)
Last Ten Fiscal Years

Schedule 9

Year	Total Tax Levy	Current Tax Collections	Percent of Current Tax Collections To Tax Levy	Delinquent Tax Collections (1)	Total Tax Collections	Percent of Total Tax Collections To Tax Levy
2009	\$ 97,439,623	\$ 94,107,423	96.58%	\$ 273,002	\$ 94,380,425	96.86%
2010	87,360,868	84,431,741	96.65	171,392	84,603,133	96.84
2011	77,790,733	75,215,452	96.69	290,472	75,505,924	97.06
2012	72,668,518	70,200,922	96.60	133,385	70,334,307	96.79
2013	69,251,173	66,838,348	96.52	111,341	66,949,689	96.68
2014	75,101,883	72,572,593	96.63	149,546	72,722,139	96.83
2015	79,309,078	76,537,192	96.50	91,754	76,628,946	96.62
2016	87,611,062	84,648,230	96.62	60,147	84,708,377	96.69
2017	93,167,061	90,100,287	96.71	78,624	90,178,911	96.79
2018	102,322,230	98,568,670	96.33	40,811	98,609,481	96.37

All taxes are due and payable on November 1 of each year or as soon thereafter as the assessment roll is certified and delivered to the Tax Collector. All unpaid taxes become delinquent on April 1 following the year in which they are assessed. Discounts are allowed for early payment at the rate of 4% in the month of November, 3% in the month of December, 2% in the month of January and 1% in the month of February. The taxes paid in March are without discount.

(1) On or prior to June 1 following the tax year, certificates are sold for all delinquent taxes on real property. After the sale, tax certificates bear interest of 18% per year or at any lower rate bid by the buyer. Application for a tax deed on any unredeemed tax certificates may be made by the certificate holder after a period of two years. Unsold certificates are held by the County.

Delinquent taxes on personal property bear interest of 18% per year until the tax is satisfied either by seizure and sale of the property or by the seven year statute of limitations. The County does not accrue its portion of the County-held certificates due to the immaterial amount.

Total tax collections differ from actual collections reported on Schedule 5 due to the exclusion of interest earnings on collections of \$29,962.

Indian River County, Florida
Ratios of Outstanding Debt by Type (Unaudited)
Last Ten Fiscal Years

Year	Governmental Activities			Business-type Activities		
	General Obligation Bonds (A)	Capital Leases	Spring Training Facility Bonds 2001 Series	Recreational Revenue Bonds (B)	Capital Leases	Water & Sewer Bonds (C)
2009	\$ 49,305,387	\$ -	\$ 12,895,000	\$ 3,652,985	\$ -	\$ 56,123,413
2010	44,482,163	-	12,310,000	3,147,614	-	53,016,507
2011	40,723,939	-	11,705,000	2,632,243	-	49,789,603
2012	33,200,714	-	11,075,000	2,101,871	-	46,462,698
2013	29,987,489	-	8,145,000	-	-	43,020,793
2014	26,639,265	-	7,700,000	-	-	39,433,889
2015	23,594,000	-	7,230,000	-	-	28,252,234
2016	19,706,000	-	6,735,000	-	-	25,198,884
2017	15,653,000	-	6,215,000	-	-	22,031,534
2018	11,495,000	-	5,665,000	-	-	18,749,183

(A) General Obligation Bonds include Series 2001 and Limited General Obligation Bonds, Series 2006.

The remaining balance of the 2001 issue was called early on July 1, 2012. The Series 2006 bonds were refinanced in fiscal year 2015. This information is also presented on Schedules 11 and 13.

(B) Recreational Revenue Refunding Bonds, Series 2003. The remaining balance was called early on September 30, 2013.

(C) Water & Sewer Bonds include Series 1993, Refunding Series 2005, and Series 2009. The Series 2005 bonds were refinanced in fiscal year 2015.

(D) Information not available.

(E) Refer to Schedule 15 for personal income and population information.

Further information may be found in Note 10.

Source of per capita income is University of Florida, Bureau of Economic and Business Research.

Total Primary Government	Percentage of Total Debt to Personal Income (E)	Debt Per Capita (E)
\$ 121,976,785	1.60%	\$ 862
112,956,284	1.69	818
104,850,785	1.48	756
92,840,283	1.25	666
81,153,282	1.05	581
73,773,154	0.81	523
59,076,234	0.59	412
51,639,884	0.50	353
43,899,534	0.39	295
35,909,183	(D)	237

Indian River County, Florida

Ratio of Net General Bonded Debt Outstanding to Taxable Value and Net Bonded Debt per Capita (Unaudited)

Last Ten Fiscal Years

Schedule 11

Fiscal Year	Population (A)	Taxable Value (A)	Gross General Obligation Bonded Debt	Debt Service Monies Available (A)	Net Bonded Debt	Ratio Of Net Bonded Debt To Taxable Value	Net Bonded Debt Per Capita
2009	141,475	\$ 17,449,270,077	\$ 49,305,387	\$ 2,841,769	\$ 46,463,618	0.0027	\$ 328.4228
2010	138,028	15,796,158,693	44,482,163	1,845,314	42,636,849	0.0027	308.9000
2011	138,694	14,139,034,830	40,723,939	1,743,781	38,980,158	0.0028	281.0515
2012	139,446	13,205,004,567	33,200,714	1,002,540	32,198,174	0.0024	230.9007
2013	139,586	12,701,251,975	29,987,489	828,029	29,159,460	0.0023	208.8996
2014	140,955	12,859,438,194	26,639,265	832,464	25,806,801	0.0020	183.0854
2015	143,326	13,402,059,461	23,594,000	967,599	22,626,401	0.0017	157.8667
2016	146,410	14,301,405,281	19,706,000	1,114,234	18,591,766	0.0013	126.9843
2017	148,962	16,276,321,779	15,653,000	1,269,367	14,383,633	0.0009	96.5591
2018	151,825	17,381,933,356	11,495,000	1,406,600	12,901,600	0.0007	84.9768

(A) Columns are provided as additional information for General Obligation Bonds (G.O.B.), Series 2001 and Limited G.O.B., Series 2006. The remaining balance of the 2001 issue was called early on July 1, 2012. The Series 2006 debt was refinanced in fiscal year 2015.

Gross G.O.B. debt is also presented on Schedules 10 and 13.

Total taxable assessed values also appear on Schedule 6 and 8.

Source of population data is obtained from the University of Florida, Bureau of Economic and Business Research.

Indian River County, Florida
Computation of Legal Debt Margin (Unaudited)
September 30, 2018

Schedule 12

Computation of the Legal Debt Margin is omitted because the Constitution of the State of Florida (F.S. 200.181) and Indian River County set no legal debt limit.

Indian River County, Florida
Direct and Overlapping Governmental Activities Debt (Unaudited)
September 30, 2018

Schedule 13

Governmental Unit

	Debt Outstanding	Percentage Applicable	Share of Overlapping Debt
Debt repaid with property taxes:			
Indian River County Limited General Obligation Refunding Note, Series 2015	\$ 11,495,000	100%	\$ 11,495,000
Revenue Bonds - Spring Training Facility - Series 2001	5,665,000	100%	5,665,000
Total direct debt of County:			<u>17,160,000</u>
Other debt:			
Indian River County School District Certificates of Participation	106,881,071 (A)	100%	106,881,071
Total overlapping debt:			<u>106,881,071</u>
Total direct and overlapping debt:			<u>\$ 124,041,071</u>

(A) Indian River County School District, as of June 30, 2018

Source: Information on outstanding debt provided by the Indian River County School District Finance Department.
Note: Overlapping debt is borne by all property owners within the County boundaries.



Indian River County, Florida
Pledged Revenue Coverage (Unaudited)
Water and Sewer Revenue Bonds
(Series 1993A, 1996, 2005, 2009)
Last Ten Fiscal Years

	2009	2010	2011	2012
<u>Uniform Charges</u>				
Water sales	\$ 13,001,743	\$ 13,570,657	\$ 13,565,766	\$ 13,621,878
Wastewater sales	11,954,333	12,375,346	12,203,750	12,515,394
Other	<u>1,285,605</u>	<u>1,430,966</u>	<u>1,639,985</u>	<u>1,727,411</u>
Total uniform charges	26,241,681	27,376,969	27,409,501	27,864,683
Septage/Sludge	294,459	302,187	314,969	373,616
Surcharges	244,619	245,011	245,245	246,298
Interest earnings	2,110,031	686,776	491,260	315,377
1989/1990 Special assessments	413	438	8,718	-
1996 Special assessments	<u>184,272</u>	<u>151,316</u>	<u>93,513</u>	<u>75,037</u>
Gross revenues	29,075,475	28,762,697	28,563,206	28,875,011
Less: Direct expenses	<u>17,057,273</u>	<u>16,007,055</u>	<u>15,404,503</u>	<u>15,657,085</u>
Net revenues available for debt service	<u>\$ 12,018,202</u>	<u>\$ 12,755,642</u>	<u>\$ 13,158,703</u>	<u>\$ 13,217,926</u>
Annual debt service				
Principal	\$ 2,745,000	\$ 2,870,000	\$ 2,990,000	\$ 3,090,000
Interest	<u>2,047,513</u>	<u>2,510,910</u>	<u>2,324,525</u>	<u>2,193,450</u>
Total debt service payment	<u>\$ 4,792,513</u>	<u>\$ 5,380,910</u>	<u>\$ 5,314,525</u>	<u>\$ 5,283,450</u>
Debt service coverage	2.51x	2.37x	2.48x	2.50x

Note: In accordance with Water and Sewer Revenue Refunding Bonds, Series 2005 bond covenants, there are items included in the debt service coverage calculation other than normal operating revenues. These items include surcharges and collections on special assessments. Expenses specifically excluded: renewal and replacement, depreciation, amortization and interest expense, and loss on disposal of equipment.

Note: Water and Sewer debt information can be found in Note 10.

2013	2014	2015	2016	2017	2018
\$ 13,667,115	\$ 14,059,231	\$ 14,345,074	\$ 14,829,381	\$ 15,325,231	\$ 15,350,614
12,546,429	12,879,006	13,116,393	13,498,090	13,777,255	13,980,424
1,763,426	2,025,378	2,005,106	2,068,865	2,262,801	2,793,060
27,976,970	28,963,615	29,466,573	30,396,336	31,365,287	32,124,098
426,634	478,555	483,828	531,432	521,882	507,233
246,363	242,073	98,163	-	-	-
239,270	258,741	294,303	363,597	375,208	624,790
-	-	-	-	-	-
69,757	22,091	30,872	31,915	22,440	9,008
28,958,994	29,965,075	30,373,739	31,323,280	32,284,817	33,265,129
15,217,294	16,040,433	16,129,860	18,064,619	18,590,922	18,754,402
<u>\$ 13,741,700</u>	<u>\$ 13,924,642</u>	<u>\$ 14,243,879</u>	<u>\$ 13,258,661</u>	<u>\$ 13,693,895</u>	<u>\$ 14,510,727</u>
\$ 3,205,000	\$ 3,350,000	\$ 3,485,000	\$ 2,878,000	\$ 2,992,000	\$ 3,107,000
2,080,951	1,937,450	1,827,867	1,095,886	983,267	866,899
<u>\$ 5,285,951</u>	<u>\$ 5,287,450</u>	<u>\$ 5,312,867</u>	<u>\$ 3,973,886</u>	<u>\$ 3,975,267</u>	<u>\$ 3,973,899</u>
2.60x	2.63x	2.68x	3.34x	3.44x	3.65x

Indian River County, Florida
Demographic and Economic Statistics (Unaudited)
Last Ten Years

Schedule 15

Year	Population (A)	Total Personal Income (B)	Per Capita Personal Income (B)	Unemployment Rate (C)
2009	141,475	\$ 7,610,327,000	\$ 47,689	15.2%
2010	138,028	6,687,691,000	48,378	15.2
2011	138,694	7,090,634,000	51,041	13.7
2012	139,446	7,429,653,000	52,855	11.3
2013	139,586	7,731,263,000	54,448	8.8
2014	140,955	9,139,920,000	63,140	7.9
2015	143,326	10,055,169,000	67,978	7.2
2016	146,410	10,380,777,000	68,491	6.7
2017	148,962	11,312,198,000	73,274	4.6
2018	151,825	(D)	(D)	3.9

Sources:

(A) University of Florida, Bureau of Economic and Business Research

(B) US Department of Commerce, Bureau of Economic Analysis

(C) Florida Agency for Workforce Innovation

(D) Information not available

The population and personal income information is used in Schedule 10 for calculation of Debt Per Capita and Percentage of Debt to Personal Income.

Indian River County, Florida
Principal Employers (Unaudited)
Year 2018 and Year 2009

Schedule 16

Employer	2018	
	Number of Employees	Percentage of Total County Employment
School District of Indian River County	2,407	3.95%
Indian River Medical Center	2,099	3.45
Indian River County*	1,543	2.53
Publix Supermarkets	1,300	2.14
Piper Aircraft Inc.	995	1.63
Wal-Mart	736	1.21
Sebastian River Medical Center	595	0.98
John's Island	580	0.95
Medical Data Systems	500	0.82
Visiting Nurse Association	432	0.71
Total	11,187	18.37
Total County Employees	60,878	
Employer	2009	
	Number of Employees	Percentage of Total County Employment
School District of Indian River County	2,147	4.14%
Indian River County*	1,425	2.75
Indian River Medical Center	1,093	2.11
Piper Aircraft Inc.	700	1.35
Publix Supermarkets	535	1.03
City of Vero Beach	489	0.94
Sebastian River Medical Center	380	0.73
CVS Warehouse/Distribution	325	0.63
Wal-Mart	293	0.57
John's Island	250	0.48
Total	7,637	14.73
Total County Employees	51,833	

Source: Indian River County, Florida annual budgets for individual employers. Florida Agency for Workforce Innovation - Labor Market Statistics, and Bureau of Economic and Business Research at University of Florida for total County employment figures.

* This includes the Board of County Commissioners, Clerk of the Circuit Court and Comptroller, Supervisor of Elections, Property Appraiser, Sheriff, and the Tax Collector.

Indian River County, Florida
Building Permits (Unaudited)
Last Ten Fiscal Years

Fiscal Year	Indian River County				Municipalities		
	# of Permits	New Construction	# of Permits	Additions & Alterations	# of Permits	New Construction	
2009	442	\$ 97,694,608	1,725	\$ 17,102,312	122	\$ 41,039,432	
2010	394	82,995,613	2,017	20,723,725	122	30,048,727	
2011	416	96,301,948	2,288	26,368,020	112	27,812,429	
2012	421	95,703,031	2,591	25,060,272	150	37,380,374	
2013	562	159,419,936	3,165	32,572,696	278	63,277,504	
2014	611	190,750,218	4,290	41,977,079	262	81,288,256	
2015	666	241,065,285	5,528	53,561,372	239	95,276,289	
2016	827	308,972,417	6,206	62,277,764	303	108,368,025	
2017	1,071	348,481,070	7,342	73,002,815	227 (A)	69,562,947 (A)	
2018	1,133	412,240,706	11,889	185,405,814	276	143,690,820	

Source: Building Departments - Indian River County (including the City of Vero Beach),
Town of Orchid, Town of Indian River Shores, City of Sebastian, and City of Fellsmere.

(A) Data for the Town of Indian River Shores was only available through April 30, 2017 due to conversion to new software.

Countywide					
# of Permits	Additions & Alterations	# of Permits	New Construction	# of Permits	Additions & Alterations
2,188	\$ 34,072,491	564	\$ 138,734,040	3,913	\$ 51,174,803
2,948	32,545,131	516	113,044,340	4,965	53,268,856
2,973	42,087,897	528	124,114,377	5,261	68,455,917
3,271	43,011,051	571	133,083,405	5,862	68,071,323
4,433	45,723,356	840	222,697,440	7,598	78,296,052
5,049	57,293,148	873	272,038,474	9,339	99,270,227
5,710	80,276,432	905	336,341,574	11,238	133,837,804
6,142	85,158,535	1,130	417,340,442	12,348	147,436,299
5,908 (A)	65,096,641 (A)	1,298	418,044,017	13,250	138,099,456
8,717	120,801,687	1,409	555,931,526	20,606	306,207,501

Indian River County, Florida
Operating Indicators by Function/Program (Unaudited)
Last Ten Fiscal Years

Function/Program	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>
General Government				
Purchasing				
Purchase orders issued	2,463	1,970	1,805	1,852
Public Safety				
Fire rescue				
Vehicle rescue response	34,480	34,529	37,550	39,316
Fire code inspections	5,917	2,358	2,239	1,874
Advanced life support calls	9,085	9,751	10,935	10,904
Basic life support calls (transport only)	3,486	3,269	3,077	3,406
Sheriff				
Arrests	4,331	5,065	4,464	3,144
Violent crimes	340	310	394	107
Non-violent crimes	6,099	5,719	6,058	6,063
Total calls for service	138,998	154,480	162,944	176,170
Building department				
Construction permits issued	442	394	416	421
Estimated value of construction (millions)	\$ 97.7	\$ 83.0	\$ 96.3	\$ 95.7
Physical Environment				
Solid waste				
Waste stream tonnage received	207,344	201,561	180,434	205,355
Total recycled material (tons)	40,931	45,298	30,424	53,255
Utilities - water & sewer				
Number of water customers	42,972	43,723	44,254	44,571
Number of wastewater customers	25,192	25,205	25,465	25,773
Water ERUs	63,147	64,146	64,391	64,820
Wastewater ERUs	45,319	45,427	45,863	46,107
Water consumption (Average Daily Demand)	8,700,000	8,225,000	8,198,000	7,798,000

Source: Internal reports prepared by the various departments of Indian River County

2013	2014	2015	2016	2017	2018
1,740	1,760	1,826	2,033	2,312	2,418
39,340	41,540	45,485	45,874	47,357	48,615
1,992	1,753	1,993	2,200	2,500	2,162
10,991	11,283	11,571	12,428	12,947	13,711
3,544	3,851	4,180	4,524	4,798	4,969
3,885	4,262	3,832	3,660	3,922	3,699
439	552	495	548	549	606
5,683	5,853	5,804	5,682	5,501	5,376
199,687	216,082	250,814	274,464	235,540	273,760
562	611	666	827	1,071	1,133
\$ 159.4	\$ 190.8	\$ 241.1	\$ 309.0	\$ 348.4	\$ 412.2
211,382	265,278	265,958	279,910	310,007	295,380
50,792	101,444	86,564	98,009	119,773	94,218
45,216	46,223	46,865	48,540	49,176	50,254
26,233	26,948	27,448	28,767	29,229	30,021
65,477	66,261	66,829	72,488	68,506	69,463
46,576	47,027	47,596	53,428	48,748	49,425
7,558,000	8,620,000	9,200,000	9,200,000	9,900,000	10,162,000

Continued

Indian River County, Florida
Operating Indicators by Function/Program (Unaudited)
Last Ten Fiscal Years

Function/Program	2009	2010	2011	2012
Transportation				
Public works				
Projects under design	29	13	26	19
Projects awarded for construction	5	7	7	10
Construction projects completed	12	6	8	8
County engineering				
Roads designed	5	6	4	4
Miles of roads designed	5.00	6.00	1.00	8.00
Traffic engineering				
Site plans reviewed	423	271	218	290
Culture/Recreation				
Library				
Circulation (County-wide)	1,314,372	1,403,367	1,362,857	1,277,253
Recreation department				
Total beach park attendance	437,302	467,434	449,213	420,609
Athletic and event attendance	14,730	23,750	24,112	23,979
Aquatic centers attendance	89,787	87,107	98,515	97,965
Shooting range				
Safety/Registration cards issued	9,050	6,471	8,176	8,302
Golf course				
Rounds played	101,810	96,593	94,713	96,723
Court Related				
Law library				
Circulation	18,512	13,079	9,168	9,428

(A) Law library circulation is now included in the County-wide library circulation.

2013		2014	2015	2016	2017	2018
20		43	34	13	15	31
5		7	9	3	7	8
5		20	17	17	13	11
6		8	8	6	5	4
6.00		8.35	10.00	8.50	11.00	4.75
357		387	554	412	560	715
1,300,764	(A)	1,317,458	1,295,310	1,389,188	1,315,425	1,254,954
404,287		434,397	416,962	669,465	553,630	792,782
23,841		23,900	24,073	24,267	23,974	25,016
97,183		105,459	110,186	116,997	112,308	113,592
8,462		7,911	7,655	5,984	6,867	7,318
91,770		90,306	93,739	91,426	96,332	93,361
N/A	(A)	N/A	N/A	N/A	N/A	N/A

Indian River County, Florida
Full-Time Equivalent County Government Employees by Function/Program (Unaudited)
Last Ten Fiscal Years

	2009	2010	2011	2012
General Government				
Board of County Commissioners	10	10	10	8.5
County Attorney	7	6	6	6
Administration	3	2.72	2.35	2.35
Financial/Administrative Service	23	21.5	19.85	19.85
Comprehensive Planning	19	16	14.32	15
Other	44.5	36.5	34	34.75
Clerk of Circuit Court	99.5	98.5	98	96
Property Appraiser	40	40	36	35
Supervisor of Elections	9.5	9.5	8	8.5
Tax Collector	38	38	38	38
Public Safety				
Fire Department	240	246	244	243
Advanced Life Support				
Sheriff - Corrections	195	198	207	163
Sheriff - Court Service	29.5	29.5	29.5	27.5
Sheriff - Law Enforcement	301	301	301	303
Building Department	18	17	15	14
Other	10	9	6.68	6
Physical Environment				
Solid Waste	49	49	10	9
Utilities - water and sewer	128	118	112.5	112.5
Other	9	9	8	8
Transportation				
Road and Bridges	86.5	80	77	77.25
County Engineering	33	28	27	26
Traffic Engineering	21	21	20	20
Real Estate Acquisition	2	2.28	1	1
Economic Environment	3.5	3.5	2.5	2.5
Human Services	14.5	13	13	13
Culture/Recreation				
Libraries	45.5	47.5	46.5	42
Parks	39	37	34	28
Recreation Department	46	37.5	33	33.3
Coastal Engineering	3	2	2	2
Shooting Range	5.5	5.5	5	5
Golf Course	16.5	15.5	15.5	15
Court Related				
Law Library	1	1	1	1
Total	1,590.0	1,549.0	1,478.0	1,416.0

Source: Indian River County, Florida annual budgets

Method: Using 1.0 for each full-time employee and 0.50 for each part-time employee.

Budgeted temps/seasonal employees are omitted. Totals include unfilled positions.

(A) The fire and advanced life support departments were consolidated on September 18, 2006.

2013	2014	2015	2016	2017	2018
9	9	9	9	9	9
6	6	6	6	6	6
2.35	2.35	2.35	2.35	2.35	2.35
19.35	20.85	21.85	22.85	21.85	22.35
15	14.5	14.5	14.5	15	16
33.9	33.4	33.4	33.4	35.4	36.4
98	93	93	97	90	87
35	36	36	39	38	39
8.5	9.5	9.5	9.5	10.5	11
44	45	47	47	49	51
243	243	244	265	276	295
163	163	163	168	171	171
27.5	27.5	27.5	34	29	29
303	303	303	278	289	305
15	18.5	21.5	25	29.5	30.5
4	4	4.5	5.5	6	6
9	9	10	10	11	11
113.5	116.5	118.5	120.5	122.5	127.5
7	8	8	10	9	11
77.1	78.1	78.1	79.1	79.1	79.1
24	24	26	26	28	30
19	19	20	21	22	22
1	1	1	1	1	1
2.5	2.5	2.5	2.5	2.5	2.5
12	12	12	12	12	12.5
41.5	41.5	42	42	42	42
28	28	28	28	30	30
32.3	32.8	38.3	38.3	42.3	43.3
2	2	2	2	2	3
5	5	5	5.5	9.5	9.5
13.5	13.5	13.5	13	13	13
1	1	1	1	1	1
1,415.0	1,422.5	1,442.0	1,456.0	1,501.0	1,555.0

Indian River County, Florida
Capital Asset Statistics by Function/Program (Unaudited)
Last Ten Fiscal Years

Function/Program	2009	2010	2011	2012
General Government				
Facilities Management				
Total square footage maintained (A)	715,215	715,215	715,215	720,215
Number of facilities and sites maintained (A)	47	47	47	48
Vehicles	15	15	15	15
General government				
Vehicles	27	26	31	31
Planning				
Vehicles	7	7	7	6
GIS				
Vehicles	1	1	1	1
Public Safety				
Fire department				
Vehicles	54	51	51	51
Fire stations	11	12	12	12
Advanced life support				
Vehicles	20	17	18	18
E911 Center				
Vehicles	1	1	1	1
Sheriff				
Vehicles	291	288	298	295
Building department				
Vehicles	9	9	9	9
Physical Environment				
Solid waste				
Vehicles	30	30	1	1
Telecommunications				
Vehicles	1	1	1	1
Ag Extension				
Vehicles	2	1	1	1
Utilities - Water and Sewer				
Vehicles	82	81	81	85
Water treatment plants	2	2	2	2
Wastewater treatment facilities	6	6	6	6
Water main - miles	819	845	839	843
Force main - miles	230	226	229	223
Gravity sewer lines - miles	262	269	271	270
Transportation				
Road and bridge				
Miles maintained (paved & unpaved)	628	636	636	638
Bridges maintained	78	78	75	75
Vehicles	65	64	67	67

Source: Internal reports prepared by the various departments of Indian River County.

(A) The amounts reflected for square footage maintained and number of facilities and sites maintained are only those structures that the Facilities Management Department maintains. Other structures are maintained by their respective departments. During fiscal year ending 9/30/2018, the County owned and maintained 263 structures totaling 1,635,365 square feet.

2013	2014	2015	2016	2017	2018
720,215	720,215	720,215	760,801	881,874	965,823
48	48	48	66	55	56
15	16	15	15	14	14
30	30	28	26	28	28
5	6	6	6	6	6
1	1	1	1	1	1
46	47	58	60	57	58
12	12	12	13	13	14
19	19	17	19	18	18
1	1	1	1	1	1
274	293	282	323	321	311
9	10	16	25	19	19
1	1	2	2	2	2
1	1	1	1	1	2
1	1	1	1	2	2
79	80	81	81	83	83
2	2	2	2	2	2
6	6	6	6	6	6
847	852	857	859	860	866
225	225	221	223	222	222
273	269	268	267	271	273
650	650	650	653	653	660
71	72	72	72	72	72
64	64	67	63	56	56

Continued

Indian River County, Florida
Capital Asset Statistics by Function/Program (Unaudited)
Last Ten Fiscal Years

Function/Program	2009	2010	2011	2012
Transportation - continued:				
Senior Resource Association				
Vehicles	25	32	34	34
Engineering				
Vehicles	16	16	16	13
Traffic engineering				
Traffic signals operated	133	137	137	137
Beacons operated	48	48	53	46
Vehicles	3	1	1	1
Traffic operations				
Vehicles	15	16	18	18
Human Services				
Health department				
Vehicles	16	15	15	17
Animal Control				
Vehicles	7	7	7	7
Rental Assistance				
Vehicles	2	2	2	2
Culture/Recreation				
Libraries				
Locations	2	3	3	3
Parks				
Number of neighborhood parks	12	12	12	12
Number of County parks	47	47	47	47
Acreage	4,014	4,014	4,014	4,014
Picnic shelters maintained	69	69	69	69
Boat ramps maintained	8	8	8	8
Vehicles	25	24	25	24
Recreation				
Vehicles	5	5	5	5
Shooting range				
Vehicles	1	1	1	1
Rifle range stations	29	29	29	29
Pistol range stations	35	35	35	35
Sporting clay course - skeet and trap fields	-	-	-	-
Golf Course				
Holes maintained	36	36	36	36
Vehicles	2	2	2	2

2013	2014	2015	2016	2017	2018
38	35	35	39	36	39
13	13	14	13	15	16
150	150	150	160	155	159
45	45	43	47	56	56
1	1	1	1	1	1
19	21	20	22	18	19
17	17	17	9	10	18
7	6	6	6	6	6
2	2	2	3	3	3
3	3	3	3	3	3
10	10	11	12	12	12
40	37	37	37	36	36
4,014	3,429	3,429	3,429	5,081	5,081
69	69	69	69	69	69
8	8	8	8	8	8
22	23	20	20	18	20
5	5	7	6	5	4
1	1	1	1	1	1
29	29	29	29	29	29
35	35	35	35	35	35
-	-	-	-	-	3
36	36	36	36	36	36
2	2	2	1	1	1

Indian River County, Florida
Department of Utility Services
Historical Rate Structure (Unaudited)
Last Ten Fiscal Years

Schedule 21

	Fiscal Years 2009-2018 *
<u>WATER RATES</u>	
Billing charges	\$ 1.29
Base facilities charges (per ERU)	
Single-family or commercial	7.76
Multi-family or manufactured home	6.60
Volume charge - per 1,000 gallons (per ERU)	
0-3,000 gallons	2.20
3,001-7,000 gallons	2.42
7,001 gallons and over	3.85
Excess volume surcharge - greater than 13,000 gallons per month (per ERU)	7.70
Base facilities charge where capacity is reserved but lines are not yet available (per ERU)	
Single-family or commercial	3.88
Multi-family or manufactured home	3.30
<u>SEWER RATES</u>	
Billing charges	1.29
Base facility charge (per ERU)	
Single-family or commercial	14.58
Multi-family or manufactured home	12.40
Volume charge - per 1,000 gallons	
Single-family & manufactured home (1,000-12,000)	2.86
Multi-family & commercial (0-13,000)	2.86
Multi-family & commercial (>13,000)	4.29
Base facilities charge where capacity is reserved but lines are not yet available (per ERU)	
Single-family or commercial	7.29
Multi-family or manufactured home	6.20

*The last change to the County's water and sewer rates occurred on October 1, 1999.

Source: Indian River County Utilities Department

Indian River County, Florida
Water and Wastewater Customers (Unaudited)
Last Ten Fiscal Years

Schedule 22

The number of County water and wastewater customers, expressed as the number of equivalent residential units (ERUs), for the years 2009 through 2018 as set forth below:

<u>Fiscal Year</u>	<u>Water ERUs</u>	<u>Wastewater ERUs</u>
2009	63,147	45,319
2010	64,146	45,427
2011	64,391	45,863
2012	64,820	46,107
2013	65,477	46,576
2014	66,261	47,027
2015	66,829	47,596
2016	72,488	53,428
2017	68,506	48,748
2018	69,463	49,425

Source: Indian River County Utilities Department

Indian River County, Florida
Top 10 High Volume Customers of Utility Services (Unaudited)
Fiscal Year 2018

Schedule 23

Below is a table depicting the ten highest volume customers of the utility system for the fiscal year ended September 30, 2018:

<u>Customer</u>		<u>Annual Water Volume (x 1,000 gals.)</u>		<u>Annual Wastewater Volume (x 1,000 gals.)</u>
Vista Royale	1	34,344	1	34,344
MHC Village Green LLC	2	26,723	2	26,723
Acts, Inc.	3	26,778	3	26,636
City of Fellsmere		-	4	23,219
IRC School Board	4	23,901	5	19,195
Disney's Vero Beach Resort	5	19,317	6	19,317
IRC Facilities Management	6	18,954	7	18,954
NHC FL1 LP/DBA Encore RV Park	7	18,300	8	18,300
Lakewood Village RO Assoc, Inc.	8	15,968	9	15,968
Vista Gardens	9	14,814	10	14,814
Pinnacle Grove, Ltd	10	14,366		-

Source: Indian River County Utilities Department

Indian River County, Florida
Capacity Charges - Utilities Department (Unaudited)
Last Ten Fiscal Years

Schedule 24

The County also receives capacity charges in connection with the system. Capacity charges are not pledged as a security for the bonds. While the County may pledge the capacity charges in the future, the County presently has no intention to pledge capacity charges as security for the bonds. Capacity charges for the last ten fiscal years ended September 30 are as follows:

Fiscal Year		Water Capacity Charges		Wastewater Capacity Charges		Total Charges
2009	\$	504,658	\$	367,940	\$	872,598
2010		1,025,700		276,551		1,302,251
2011		485,225		462,114		947,339
2012		585,490		755,838		1,341,328
2013		795,134		1,225,379		2,020,513
2014		1,081,355		1,625,404		2,706,759
2015		1,041,885		1,575,406		2,617,291
2016		1,271,725		1,795,923		3,067,648
2017		980,460		1,409,743		2,390,203
2018		1,385,670		2,074,352		3,460,022

Indian River County, Florida
Pledged Revenues for Spring Training Facility Revenue Bonds, Series 2001 (Unaudited)
Last Ten Fiscal Years Schedule 25

<u>Year Ended September 30</u>	<u>Professional Sports State Subsidy</u>	<u>Total Tourist Tax Collected</u>	<u>One Cent Tourist Tax (A)</u>	<u>Half Cent Sales Tax (B)</u>
2009	\$ 500,004	\$ 1,294,163	\$ 323,541	\$ 7,000,465
2010	500,004	1,324,953	331,238	6,929,458
2011	500,004	1,487,061	363,233	7,075,101
2012	500,004	1,604,919	401,230	7,412,887
2013	500,004	1,743,283	435,821	7,828,550
2014	500,004	1,918,200	479,550	8,219,778
2015	500,004	2,267,100	566,774	8,684,772
2016	500,004	2,433,491	608,373	9,043,910
2017	500,004	2,817,766	704,442	9,431,933
2018	500,004	3,025,487	756,372	9,907,733

(A) A 4th cent was imposed effective February 1, 2001.

(B) This amount represents 100% of the half-cent sales tax received. Eighty-six percent of this amount is pledged to the payment of debt service on the Series 2001 bonds.

Refer to pledged revenue coverage in County Note 10.

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

March 5, 2019

The Honorable Board of County Commissioners
and Constitutional Officers
Indian River County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial statements contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the **Indian River County, Florida** (the "County"), as of and for the year ended September 30, 2018, which collectively comprise the County's fund financial statements and have issued our report thereon dated March 5, 2019.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the County's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Rehmann Lohman LLC

MANAGEMENT LETTER

March 5, 2019

The Honorable Board of County Commissioners
and Constitutional Officers
Indian River County, Florida

Report on the Financial Statements

We have audited the financial statements of governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the **Indian River County, Florida** (the "County"), as of and for the year ended September 30, 2018, and have issued our report thereon dated March 5, 2019.

Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Auditor's Report on Compliance for Each Major Federal Program and State Project and Report on Internal Control over Compliance; Schedule of Findings and Questioned Costs; and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards, AT-C Section 315*, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated March 5, 2019, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding financial audit report. There were no findings or recommendations in the preceding annual financial audit report.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. This information is disclosed in the notes to the financial statements.

Financial Condition and Management

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the County has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific conditions met. In connection with our audit, we determined that the County did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.c. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the County. It is management's responsibility to monitor the County's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Board of County Commissioners and applicable management and is not intended to be and should not be used by anyone other than these specified parties.

A handwritten signature in black ink that reads "Lehmann Johnson LLC". The signature is written in a cursive, flowing style.

INDEPENDENT ACCOUNTANTS' REPORT

March 5, 2019

The Honorable Board of County Commissioners
Indian River County, Florida

We have examined the compliance of **Indian River County, Florida** ("the County") with Sections 218.415, 28.35, 28.36, 365.172(10), 365.173(2)(d) and 61.81 Florida Statutes, during the year ended September 30, 2018.

Management's Responsibility

Management is responsible for compliance with those requirements.

Independent Accountants' Responsibility

Our responsibility is to express an opinion on the County's compliance with those requirements based on our examination. Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the County is in compliance with specified requirements established by Florida Statute and performing such procedures as we considered necessary in the circumstances.

We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion. Our examination does not provide a legal determination on the County's compliance with specified requirements.

Opinion

In our opinion, the County complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2018.

Purpose of this Report

This report is intended solely for the information of management, the Board of County Commissioners and the Florida Auditor General and is not intended to be and should not be used by anyone other than these specified parties.

Rehmann Robson LLC

**INDEPENDENT AUDITORS' REPORT ON THE
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS AND STATE PROJECTS
REQUIRED BY UNIFORM GUIDANCE AND CHAPTER 10.550, RULES OF THE AUDITOR GENERAL**

March 5, 2019

The Honorable Board of County Commissioners
and Constitutional Officers
Indian River County, Florida

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of **Indian River County, Florida** (the "County") as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the County's basic financial statements. We issued our report thereon dated March 5, 2019, which contained unmodified opinions on those financial statements. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal awards and state projects is presented for purposes of additional analysis as required by *Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements of Federal Awards (Uniform Guidance)*, and Chapter 10.550, Rules of the Auditor General, and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditure of federal awards and state projects is fairly stated in all material respects in relation to the basic financial statements as a whole.

Rehmann Robson LLC

Indian River County, Florida
Schedule of Expenditures of Federal Awards and State Projects
For the Fiscal Year Ended September 30, 2018

Federal/State Agency Pass-through Entity Federal Program/State Project	CFDA/ CSFA No.	Contract/ Grant No.	Expenditures	Transfers to Subrecipients
Department of Housing and Urban Development:				
Direct Programs:				
Comm. Dev. Block Grant - Neighborhood Stabilization Pgm #3		B-11-UN-12-0022		
CDBG NSP #3 Program Income Expenditures	14.228	Program Income	\$ 300	
Passed through Florida Dept. of Economic Opportunity:		10DB-4X-10-40-01-F13		
CDBG NSP #1 Program Income Expenditures	14.228	Program Income	2,353	
Subtotal CFDA - 14.228			<u>2,653</u>	
Passed through Florida Housing Finance Corporation:				
Tenant Based Rental Assistance	14.239	2013-210TBRA	<u>27,216</u>	
Direct Programs:				
Continuum of Care -				
Rental Assistance	14.267	FL0113L4H091604	94,272	\$ 6,599
Rental Assistance	14.267	FL0114L4H091609	45,035	4,879
Rental Assistance	14.267	FL0114L4H091710	33,162	-
Homeless Management Information Systems	14.267	FL0116L4H091609	35,400	35,400
Homeless Management Information Systems	14.267	FL0116L4H091710	4,800	4,800
Rental Assistance	14.267	FL0119L4H091609	225,152	18,597
Rental Assistance	14.267	FL0119L4H091710	37,863	-
Rental Assistance	14.267	FL0338L4H091603	69,816	4,887
Rental Assistance	14.267	FL0360L4H091607	76,047	6,394
Rental Assistance	14.267	FL0360L4H091708	27,848	-
Rental Assistance	14.267	FL0380L4H091602	88,116	6,168
Homeless Management Information Systems	14.267	FL0418L4H091503	10,425	10,425
Homeless Management Information Systems	14.267	FL0418L4H091604	25,404	25,404
Rental Assistance	14.267	FL0440L4H091605	81,294	7,506
Rental Assistance	14.267	FL0440L4H091706	36,082	6,870
Subtotal CFDA - 14.267			<u>890,716</u>	<u>137,929</u>
Direct Programs:				
Section 8 Housing Choice Vouchers	14.871	FL-132-VO-014 to 017	<u>2,204,752</u>	-
Total Department of Housing and Urban Development			<u>3,125,337</u>	<u>137,929</u>

Indian River County, Florida
Schedule of Expenditures of Federal Awards and State Projects
For the Fiscal Year Ended September 30, 2018

Federal/State Agency Pass-through Entity Federal Program/State Project	CFDA/ CSFA No.	Contract/ Grant No.	Expenditures	Transfers to Subrecipients
Department of Justice:				
Passed through Office of the Attorney General:				
Crime Victim Assistance Program	16.575	V-2016-IRCSO-00470	\$ 1,348	
Crime Victim Assistance Program	16.575	V-2017-IRCSO-00510	83,089	
Total Department of Justice			<u>84,437</u>	
Department of Transportation:				
Passed through Florida Department of Transportation:				
LAP - Indian River Blvd.	20.205	G0S17	373,014	
Metropolitan Planning Organization	20.205	G0B28	247,476	
Metropolitan Planning Organization	20.205	G0Y81	60,720	
Hurricane Matthew Local Government Emergency Relief	20.205	G0O68	41,190 *	
Passed through University of Florida:				
Florida Safe Routes to School	20.205	G0N54	53,148	
Total Highway Planning and Construction Cluster			<u>775,548</u>	
Passed through Florida Department of Transportation:				
Federal Transit Metropolitan Planning Grant	20.505	G0359	<u>161,876</u>	
Section 5311 Non-Urbanized Public Transit	20.509	ARQ46	<u>66,692</u>	\$ <u>66,692</u>
Direct Programs:				
Federal Transit Formula Section 5307 Grant	20.507	FL-2018-103-00	1,892,800	1,892,800
Federal Transit Formula Section 5307 Grant	20.507	FL-2018-003-00	54,920	54,920
Federal Transit Formula Section 5307 Grant	20.507	FL-2016-033-00	9,262	9,262
Federal Transit Formula Section 5307 Grant	20.507	FL-90-X888	<u>347,841</u>	<u>347,841</u>
Subtotal CFDA - 20.507			2,304,823	2,304,823
Federal Transit Formula Section 5339 Grant	20.526	ARE87	<u>196,717</u>	<u>196,717</u>
Total Federal Transit Cluster			<u>2,501,540</u>	<u>2,501,540</u>
Total Department of Transportation			<u>3,505,656</u>	<u>2,568,232</u>

Indian River County, Florida
Schedule of Expenditures of Federal Awards and State Projects
For the Fiscal Year Ended September 30, 2018

Federal/State Agency Pass-through Entity Federal Program/State Project	CFDA/ CSFA No.	Contract/ Grant No.	Expenditures	Transfers to Subrecipients
Elections Assistance Commission:				
Passed through the Florida Dept. of State				
Division of Elections:				
Elections Security Grant	90.401	19.e.es.000.100	\$ 69,264	
Albert Network Monitoring Solution Grant	90.401	2018-2019-002-IND	7,069	
Federal Elections Activities 2014/2015	90.401	N/A	13,409	
Subtotal CFDA - 90.401			<u>89,742</u>	
Department of Health and Human Services, Agency for Children and Families, Office of Child Support Enforcement:				
Passed through Florida Department of Revenue:				
Sheriff Service of Notices	93.563	O0331	8,679	
Child Support Enforcement-Title IV D	93.563	COC31	307,201	
Total Department of Health and Human Services			<u>315,880</u>	
Department of Homeland Security:				
Passed through Division of Emergency Management:				
Disaster Relief Funding - Hurricane Matthew	97.036	FEMA4283DR	1,726,881 *	
Disaster Relief Funding - Hurricane Irma	97.036	FEMA4337	3,084	
Subtotal CFDA - 97.036			<u>1,729,965</u>	
Community Emergency Response Team	97.042	N/A	5,688	
Emergency Management Performance Grant	97.042	19-FG-AF-10-40-01-079	31,294	
Emergency Management Performance Grant	97.042	18-FG-7A-10-40-01-169	41,456	
Subtotal CFDA - 97.042			<u>78,438</u>	
Operation Stonegarden	97.067	17-DS-W1-10-53-02-250	29,324	
Subtotal CFDA - 97.067			<u>29,324</u>	
Total Department of Homeland Security			<u>1,837,727</u>	
TOTAL EXPENDITURES OF FEDERAL AWARDS:			<u>\$ 8,958,779</u>	<u>\$ 2,706,161</u>

* Expenditures incurred in prior fiscal years

Indian River County, Florida
Schedule of Expenditures of Federal Awards and State Projects
For the Fiscal Year Ended September 30, 2018

Federal/State Agency Pass-through Entity Federal Program/State Project	CFDA/ CSFA No.	Contract/ Grant No.	Expenditures	Transfers to Subrecipients
<u>STATE OF FLORIDA</u>				
Division of Emergency Management:				
Direct Projects:				
Emergency Management Programs				
Emergency Management Preparedness and Assistance	31.063	18-BG-W9-10-53-01-183	\$ 95,195	
Emergency Management Preparedness and Assistance	31.063	19-BG-21-10-40-01-016	21,612	
Subtotal CSFA - 31.063			<u>116,807</u>	
Hazardous Materials Analysis Grant	31.067	18-CP-11-10-40-01-146	2,848	
Total Division of Emergency Management			<u>119,655</u>	
Department of Environmental Protection:				
Direct Projects:				
Hurricane Sandy Beach Project	37.003	14IR2	20,887	
Wabasso Beach Restoration Post Construction Monitoring	37.003	17IR2	109,268	
Subtotal CSFA - 37.003			<u>130,155</u>	
Osprey Acres Floway and Nature Preserve	37.039	NS027	1,219,272	
Sebastian Harbor Preserve	37.078	S0958	1,156,406 *	
Total Department of Environmental Protection			<u>2,505,833</u>	
Florida Housing Finance Corporation:				
Direct Projects:				
State Housing Initiatives Partnership	40.901	N/A	1,409,626	
Total Florida Housing Finance Corporation			<u>1,409,626</u>	
Department of State:				
Direct Project:				
State Aid to Libraries	45.030	18-ST-21	100,798	
Division of Historical Resources				
Jones Pier Fruit Stand	45.031	19.H.SM.100.020	700	
Total Department of State			<u>101,498</u>	
Department of Transportation:				
Direct Projects:				
Transportation Disadvantaged Planning Grant	55.002	G0N55	18,261	
SCOP - Resurfacing CR512	55.009	G0999	753,507	
SCOP - Restructuring 58th Ave	55.009	G0G81	505,340	
SCOP - Restructuring 58th Ave	55.009	433068-1-54-01	447	
Subtotal CSFA - 55.009			<u>1,259,294</u>	
Fl Public Transit Block Grant	55.010	ARQ56	529,517	\$ 529,517
FDOT Service Development Grant	55.012	G0G90	319,667	319,667
Transit Corridor Grant	55.013	ARE86	118,695	126,374
Total Department of Transportation			<u>2,245,434</u>	<u>975,558</u>

Indian River County, Florida
Schedule of Expenditures of Federal Awards and State Projects
For the Fiscal Year Ended September 30, 2018

Federal/State Agency Pass-through Entity Federal Program/State Project	CFDA/ CSFA No.	Contract/ Grant No.	Expenditures	Transfers to Subrecipients
<u>STATE OF FLORIDA - Continued</u>				
Department of Health:				
Direct Project:				
County Awards Grant-Emergency Medical Svc	64.005	C5031/C6031	\$ 44,828	
Total Department of Health			<u>44,828</u>	
Department of Law Enforcement:				
Direct Project:				
Victim/Witness Protection Award	71.006	N/A	808	
Total Department of Law Enforcement			<u>808</u>	
Department of Revenue:				
Direct Project:				
Facilities for Retained Spring Training Franchise	73.016	N/A	500,004	
Total Department of Revenue			<u>500,004</u>	
TOTAL EXPENDITURES OF STATE FINANCIAL ASSISTANCE:			\$ <u>6,927,686</u>	\$ <u>975,558</u>

* Expenditures incurred in prior fiscal years

Indian River County, Florida
Notes to Schedule of Expenditures of Federal Awards and State Projects
For the Fiscal Year Ended September 30, 2018

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies and presentation of the Single Audit Report of Indian River County, Florida, (the “County”) have been designed to conform to generally accepted accounting principles as applicable to governmental units, including the reporting and compliance requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance).

A. Reporting Entity

The reporting entity consists of Indian River County, the primary government, and each of its component units. The County includes a Schedule of Expenditures of Federal Awards and State Projects in the Compliance Section.

B. Basis of Accounting

Basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus. The Schedule of Expenditures of Federal Awards and State Projects is maintained on a modified accrual basis of accounting for governmental funds and a full accrual basis for proprietary funds, which is explained further in the notes to the financial statements. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

C. Program Clusters

The Uniform Guidance defines a cluster of programs as a grouping of closely related programs that share common compliance requirements. According to this definition, similar programs deemed to be a cluster of programs are tested accordingly.

D. Contingencies

Grant revenue amounts received by the County are subject to audit and adjustment by the grantor agencies. Such audits may result in requests for reimbursement by the grantor agency. Any adjustments to grant funding are recorded in the year the adjustment occurs.

E. Indirect Cost Rates

In the absence of a negotiated federal indirect cost rate, the County has elected to use a de minimis rate of 10% of modified total direct costs.

Indian River County, Florida
Notes to Schedule of Expenditures of Federal Awards and State Projects
For the Fiscal Year Ended September 30, 2018

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

F. Reconciliation to the Basic Financial Statements

The Federal Emergency Management Agency (FEMA) requires that reimbursable disaster related expenditures only be reported on the Schedule of Expenditures of Federal Awards (SEFA) in the fiscal year the related project worksheet (PW) was approved. A reconciliation of the SEFA to the expenditures reported in the financial statements is as follows:

Disaster Relief Funding Expenditures – Hurricane Irma	\$ 3,564,994
Less: Hurricane Irma PWs Not Approved in FY 2018	<u>(3,561,910)</u>
Expenditures per SEFA	<u><u>\$ 3,084</u></u>

**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND
MAJOR STATE PROJECT AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE
UNIFORM GUIDANCE AND CHAPTER 10.550, *RULES OF THE AUDITOR GENERAL***

March 5, 2019

The Honorable Board of County Commissioners
and Constitutional Officers
Indian River County, Florida

Report on Compliance for Each Major Federal Program and Major State Project

We have audited the compliance of ***Indian River County, Florida*** (the "County") with the types of compliance requirements described in the *OMB Compliance Supplement* and the requirements described in the Florida Department of Financial Services' *State Projects Compliance Supplement* that could have a direct and material effect on each of the County's major federal programs or state projects for the year ended September 30, 2018. The County's major federal programs and state projects are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

Independent Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of the County's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements of Federal Awards* (Uniform Guidance); and Chapter 10.550, *Rules of the Auditor General*. Those standards and Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program or state project occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program and state project. However, our audit does not provide a legal determination of the County's compliance.

Opinion on Each Major Federal Program and State Project

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs and state projects for the year ended September 30, 2018.

Report on Internal Control Over Compliance

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program and state project to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and state project and to test and report on internal control over compliance in accordance with Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program or state project will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program or state project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Purpose of this Report

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of Uniform Guidance and Chapter 10.550, *Rules of the Auditor General*. Accordingly, this report is not suitable for any other purpose.

A handwritten signature in black ink that reads "Lehmann Lobson LLC". The signature is written in a cursive, flowing style.

INDIAN RIVER COUNTY, FLORIDA

Schedule of Findings and Questioned Costs

For the Year Ended September 30, 2018

SECTION I - SUMMARY OF AUDITORS' RESULTS

Financial Statements

Type of auditors' report issued:

Unmodified

Internal control over financial reporting:

Material weakness(es) identified?

_____ yes X no

Significant deficiency(ies) identified?

_____ yes X none reported

Noncompliance material to financial statements noted?

_____ yes X no

Federal Awards and State Projects

Internal control over major programs and projects:

Material weakness(es) identified?

_____ yes X no

Significant deficiency(ies) identified?

_____ yes X none reported

Type of auditors' report issued on compliance for major programs:

Unmodified

Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?

_____ yes X no

Identification of major programs:

CFDA Number

20.FTC

97.036

Name of Federal Program or Cluster

Federal Transit Cluster

Disaster Grants - Public Assistance

CSFA Number

37.039

37.078

55.009

45.03

Name of State Project

Statewide Surface Water Restoration and Wastewater Projects

Florida Communities Trust

Small County Outreach Program

State Aid to Libraries

Dollar threshold used to distinguish between Type A and Type B programs:

\$ 750,000 (Federal and State)

Auditee qualified as low-risk auditee?

X yes _____ no

INDIAN RIVER COUNTY, FLORIDA

Schedule of Findings and Questioned Costs

For the Year Ended September 30, 2018

SECTION II - FINANCIAL STATEMENT FINDINGS

None noted.

SECTION III - FEDERAL AWARD AND STATE PROJECT FINDINGS AND QUESTIONED COSTS

None noted.

INDIAN RIVER COUNTY, FLORIDA

Summary Schedule of Prior Audit Findings

For the Year Ended September 30, 2018

None noted.

JEFFREY R. SMITH, CPA, CGFO, CGMA

Clerk of Circuit Court and Comptroller
Comptroller Division
1801 27th Street, Building A
Vero Beach, Florida 32960
Telephone (772) 226-1945



AFFIDAVIT

BEFORE ME, the undersigned authority, personally appeared Jeffrey R. Smith, who being duly sworn, deposes and says on oath that:

1. I am the Chief Financial Officer of Indian River County which is a local governmental entity of the State of Florida;
2. Indian River County adopted Ordinance No. **2005-015** on May 17, 2005 implementing eight new impact fee categories, plus revised transportation impact fees (9 total impact fee categories). The impact fees were subsequently amended as follows: on March 24, 2009 in Ordinance No. **2009-003**, on September 22, 2009 in Ordinance No. **2009-015**, and on March 16, 2010 in Ordinance No. **2010-002**. The result of these amendments was suspension of five of the nine original impact fees from April 1, 2009 through March 31, 2011. On March 15, 2011 in Ordinance No. **2011-002**, the impact fees were amended to suspend three of the nine original impact fees from April 1, 2011 through March 31, 2012. On March 13, 2012, Ordinance No. **2012-003** continued this suspension from April 1, 2012 through March 31, 2014. On March 11, 2014, Ordinance No. **2014-004** continued this suspension from April 1, 2014 through March 31, 2015. On April 22, 2014, Ordinance No. **2014-009** adopted new non-residential impact fee schedules. On October 14, 2014, Ordinance No. **2014-016** was adopted. That ordinance contained new impact fee schedules comprised of the non-residential impact fees adopted as part of Ordinance 2014-009 and new impact fees for residential uses. That ordinance also continued the suspensions of three impact fee categories pending further trend evaluation during the next scheduled impact fee methodological update.
3. Indian River County has complied and, as of the date of this Affidavit, remains in compliance with Section 163.31801, Florida Statutes.

FURTHER AFFIANT SAYETH NAUGHT.


(Chief Financial Officer of the Entity)

STATE OF FLORIDA, COUNTY OF INDIAN RIVER

SWORN TO AND SUBSCRIBED before me this 1st day of March, 2019.


NOTARY PUBLIC

Print Name Michelle King

Personally known ✓ or produced identification _____

Type of identification produced: _____

My Commission Expires: 2/5/21





BOARD OF COUNTY COMMISSIONERS

INDEPENDENT AUDITORS' REPORT

March 5, 2019

The Honorable Board of County Commissioners
Indian River County, Florida

Report on the Financial Statements

We have audited the accompanying fund financial statements of each major fund and the aggregate remaining fund information of the ***Indian River County, Florida Board of County Commissioners*** (the "Board"), as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the Board's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Independent Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the funds of the Board as of September 30, 2018, and the respective changes in financial position and the respective budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Reporting Entity

As discussed in Note 1, the financial statements referred to above present only the *Indian River County, Florida Board of County Commissioners* and do not purport to, and do not, present fairly the financial position of Indian River County, Florida as of September 30, 2018, and the changes in its financial position for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 5, 2019, on our consideration of the Board's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Board's internal control over financial reporting and compliance.

Rehmann Johnson LLC

Indian River County, Florida
Board of County Commissioners
Balance Sheet
Governmental Funds
September 30, 2018

	General	Impact Fees	Secondary Roads Construction
ASSETS			
Cash and investments	\$ 47,577,507	\$ 19,662,000	\$ 11,037,688
Accounts receivable	501,157	-	-
Special assessments receivable	-	-	-
Due from other funds	400,255	-	-
Due from other governments	7,775,059	56,579	808,559
Interest receivable	97,863	36,758	20,996
Inventories	35,344	-	-
Prepays and other assets	114,451	-	39,569
Advances to other funds	571,994	-	-
Total assets	<u>\$ 57,073,630</u>	<u>\$ 19,755,337</u>	<u>\$ 11,906,812</u>
LIABILITIES			
Accounts payable	\$ 2,635,373	\$ 139,643	\$ 1,061,191
Retainage payable	-	116,957	75,529
Due to other funds	-	-	-
Due to other governments	360,116	98,318	-
Unearned revenues	331,967	-	-
Other deposits	22,039	-	-
Total liabilities	<u>3,349,495</u>	<u>354,918</u>	<u>1,136,720</u>
DEFERRED INFLOWS OF RESOURCES			
Unavailable revenue - special assessments	-	-	-
Unavailable revenue - ambulance services	-	-	-
Unavailable revenue - insurance recoveries	16,834	-	-
Unavailable revenue - state and federal grants	2,058,302	-	391,368
Total deferred inflows of resources	<u>2,075,136</u>	<u>-</u>	<u>391,368</u>
FUND BALANCES			
Nonspendable:			
Inventories	35,344	-	-
Prepaid items	114,451	-	39,569
Advances to other funds	571,994	-	-
Restricted for:			
Transportation/road improvements	-	12,838,054	10,339,155
Court-related costs and improvements	-	-	-
Housing assistance	-	-	-
Law enforcement/public safety	-	917,416	-
Fire/emergency services	-	480,425	-
Tourism-related activities	-	-	-
Beach renourishment	-	-	-
Boating related projects	-	-	-
Library services	-	657,423	-
Land acquisition	-	-	-
Stormwater, street lighting, and other special assessments	-	-	-
Debt service	-	-	-
Capital projects	-	1,037,918	-
Dodgertown repairs/improvements	-	-	-
Parks/recreational projects	1,139,811	3,469,183	-
Committed to:			
Economic incentives	1,279,573	-	-
Environmental conservation/preservation	-	-	-
Law enforcement/public safety	12,898	-	-
Library services	160,088	-	-
Parks/recreational projects	175,069	-	-
Assigned to:			
Transportation/road improvements	-	-	-
Unassigned	<u>48,159,771</u>	<u>-</u>	<u>-</u>
Total fund balances	<u>51,648,999</u>	<u>19,400,419</u>	<u>10,378,724</u>
Total liabilities, deferred inflows and fund balances	<u>\$ 57,073,630</u>	<u>\$ 19,755,337</u>	<u>\$ 11,906,812</u>

The accompanying notes are an integral part of the financial statements.

Transportation	Emergency Services District	Optional Sales Tax	Other Governmental Funds	Total Governmental Funds
\$ 8,047,961	\$ 11,138,786	\$ 78,990,202	\$ 33,479,776	\$ 209,933,920
17,529	2,302,749	60,985	21,938	2,904,358
175,151	-	-	-	175,151
-	-	-	-	400,255
703,504	832,084	3,030,709	1,030,899	14,237,393
175,829	22,828	147,250	53,189	554,713
-	39,683	-	-	75,027
939	28,733	-	10,987	194,679
-	-	-	-	571,994
<u>\$ 9,120,913</u>	<u>\$ 14,364,863</u>	<u>\$ 82,229,146</u>	<u>\$ 34,596,789</u>	<u>\$ 229,047,490</u>
\$ 715,313	\$ 1,167,507	\$ 3,537,879	\$ 564,844	\$ 9,821,750
-	-	330,590	17,574	540,650
-	-	-	60,000	60,000
108,512	-	-	27,308	594,254
-	146	-	1,098	333,211
-	-	-	-	22,039
<u>823,825</u>	<u>1,167,653</u>	<u>3,868,469</u>	<u>670,824</u>	<u>11,371,904</u>
335,929	-	-	-	335,929
-	2,299,917	-	-	2,299,917
15,661	41	60,801	-	93,337
<u>433,338</u>	<u>479,244</u>	<u>372,639</u>	<u>604,044</u>	<u>4,338,935</u>
<u>784,928</u>	<u>2,779,202</u>	<u>433,440</u>	<u>604,044</u>	<u>7,068,118</u>
-	39,683	-	-	75,027
939	28,733	-	10,987	194,679
-	-	-	-	571,994
-	-	-	3,342	23,180,551
-	-	-	467,074	467,074
-	-	-	920,529	920,529
-	-	-	2,333,169	3,250,585
-	10,349,592	-	-	10,830,017
-	-	-	994,518	994,518
-	-	-	16,635,438	16,635,438
-	-	-	2,880,568	2,880,568
-	-	-	-	657,423
-	-	-	1,237,533	1,237,533
-	-	-	1,819,519	1,819,519
-	-	-	4,421,410	4,421,410
-	-	77,927,237	-	78,965,155
-	-	-	208,310	208,310
-	-	-	-	4,608,994
-	-	-	-	1,279,573
-	-	-	1,391,924	1,391,924
-	-	-	-	12,898
-	-	-	-	160,088
-	-	-	-	175,069
7,511,221	-	-	-	7,511,221
-	-	-	(2,400)	48,157,371
<u>7,512,160</u>	<u>10,418,008</u>	<u>77,927,237</u>	<u>33,321,921</u>	<u>210,607,468</u>
<u>\$ 9,120,913</u>	<u>\$ 14,364,863</u>	<u>\$ 82,229,146</u>	<u>\$ 34,596,789</u>	<u>\$ 229,047,490</u>

Indian River County, Florida
Board of County Commissioners
Statement of Revenues, Expenditures, and Changes in Fund Balances
Governmental Funds
For the Year Ended September 30, 2018

	General	Impact Fees	Secondary Roads Construction
REVENUES			
Taxes	\$ 64,911,751	\$ -	\$ 4,024,001
Permits, fees and special assessments	9,763,658	7,244,549	-
Intergovernmental	20,383,173	-	2,416,621
Charges for services	2,524,710	-	-
Judgments, fines and forfeits	317,465	-	-
Interest	619,079	176,419	108,879
Miscellaneous	4,613,032	2,653	23,431
Total revenues	<u>103,132,868</u>	<u>7,423,621</u>	<u>6,572,932</u>
EXPENDITURES			
General government	11,439,521	629,102	-
Public safety	4,735,987	-	-
Physical environment	391,427	-	-
Transportation	4,702,480	2,322,212	6,074,974
Economic environment	423,432	-	-
Human services	4,755,503	-	-
Culture/recreation	9,879,282	158,309	-
Court related	268,095	-	-
Debt service:			
Principal	-	-	-
Interest and other fiscal charges	-	-	-
Capital projects	-	-	-
Total expenditures	<u>36,595,727</u>	<u>3,109,623</u>	<u>6,074,974</u>
Excess of revenues over (under) expenditures	66,537,141	4,313,998	497,958
OTHER FINANCING SOURCES (USES)			
Insurance recoveries	48,801	-	-
Transfers in	-	-	-
Transfers out	(10,469,276)	-	-
Transfers to constitutional officers	(51,888,116)	-	-
Total other financing sources (uses)	<u>(62,308,591)</u>	<u>-</u>	<u>-</u>
Net change in fund balances	4,228,550	4,313,998	497,958
Fund balances at beginning of year	<u>47,420,449</u>	<u>15,086,421</u>	<u>9,880,766</u>
Fund balances at end of year	<u>\$ 51,648,999</u>	<u>\$ 19,400,419</u>	<u>\$ 10,378,724</u>

The accompanying notes are an integral part of the financial statements.

Transportation	Emergency Services District	Optional Sales Tax	Other Governmental Funds	Total Governmental Funds
\$ -	\$ 30,416,229	\$ 18,708,376	\$ 7,662,679	\$ 125,723,036
286,124	-	-	530,716	17,825,047
3,245,894	103,665	2,647,659	7,363,175	36,160,187
111,993	6,639,383	-	1,077,764	10,353,850
-	7,300	-	386,547	711,312
86,789	162,899	734,584	281,033	2,169,682
575,414	23,026	97,431	89,571	5,424,558
<u>4,306,214</u>	<u>37,352,502</u>	<u>22,188,050</u>	<u>17,391,485</u>	<u>198,367,672</u>
320,016	-	-	624,587	13,013,226
-	34,056,372	-	711,309	39,503,668
659,885	-	-	80,084	1,131,396
13,507,744	-	-	292,974	26,900,384
-	-	-	2,653	426,085
-	-	-	4,546,622	9,302,125
-	-	-	2,052,346	12,089,937
-	-	-	583,534	851,629
-	-	-	4,708,000	4,708,000
-	-	-	562,153	562,153
-	-	17,978,862	-	17,978,862
<u>14,487,645</u>	<u>34,056,372</u>	<u>17,978,862</u>	<u>14,164,262</u>	<u>126,467,465</u>
(10,181,431)	3,296,130	4,209,188	3,227,223	71,900,207
256,364	-	-	6,708,922	7,014,087
10,228,276	-	-	324,633	10,552,909
(85,616)	-	(125,000)	-	(10,679,892)
-	(671,122)	(1,479,343)	(441,895)	(54,480,476)
<u>10,399,024</u>	<u>(671,122)</u>	<u>(1,604,343)</u>	<u>6,591,660</u>	<u>(47,593,372)</u>
217,593	2,625,008	2,604,845	9,818,883	24,306,835
<u>7,294,567</u>	<u>7,793,000</u>	<u>75,322,392</u>	<u>23,503,038</u>	<u>186,300,633</u>
<u>\$ 7,512,160</u>	<u>\$ 10,418,008</u>	<u>\$ 77,927,237</u>	<u>\$ 33,321,921</u>	<u>\$ 210,607,468</u>

Indian River County, Florida
Board of County Commissioners
Statement of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual
General Fund
For the Year Ended September 30, 2018

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts	Final Budget
				Positive
				(Negative)
REVENUES				
Taxes	\$ 63,897,259	\$ 63,897,259	\$ 64,911,751	\$ 1,014,492
Permits, fees and special assessments	8,776,100	8,776,100	9,763,658	987,558
Intergovernmental	12,871,251	17,702,480	20,383,173	2,680,693
Charges for services	2,046,434	2,201,434	2,524,710	323,276
Judgments, fines and forfeits	330,115	330,115	317,465	(12,650)
Interest	180,690	180,690	619,079	438,389
Miscellaneous	4,050,887	4,057,452	4,613,032	555,580
Total revenues	92,152,736	97,145,530	103,132,868	5,987,338
EXPENDITURES				
General government	10,698,206	12,058,579	11,439,521	619,058
Public safety	4,471,603	5,113,362	4,735,987	377,375
Physical environment	411,403	453,158	391,427	61,731
Transportation	1,083,333	6,769,663	4,702,480	2,067,183
Economic environment	459,863	463,885	423,432	40,453
Human services	5,059,135	5,079,353	4,755,503	323,850
Culture/recreation	9,916,993	12,159,989	9,879,282	2,280,707
Court related	351,565	353,160	268,095	85,065
Total expenditures	32,452,101	42,451,149	36,595,727	5,855,422
Excess of revenues over (under) expenditures	59,700,635	54,694,381	66,537,141	11,842,760
OTHER FINANCING SOURCES (USES)				
Insurance recoveries	-	-	48,801	48,801
Transfers out	(10,460,142)	(10,469,276)	(10,469,276)	-
Transfers to constitutional officers	(52,020,232)	(52,049,927)	(51,888,116)	161,811
Total other financing sources (uses)	(62,480,374)	(62,519,203)	(62,308,591)	210,612
Net change in fund balances	(2,779,739)	(7,824,822)	4,228,550	\$ 12,053,372
Fund balances at beginning of year	2,779,739	7,824,822	47,420,449	
Fund balances at end of year	\$ -	\$ -	\$ 51,648,999	

The accompanying notes are an integral part of the financial statements.

Indian River County, Florida
Board of County Commissioners
Statement of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual
Impact Fees Fund
For the Year Ended September 30, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance</u>
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>with Final</u> <u>Budget</u> <u>Positive</u> <u>(Negative)</u>
REVENUES				
Permits, fees and special assessments	\$ 3,761,250	\$ 3,761,250	\$ 7,244,549	\$ 3,483,299
Interest	34,500	34,500	176,419	141,919
Miscellaneous	-	-	2,653	2,653
Total revenues	<u>3,795,750</u>	<u>3,795,750</u>	<u>7,423,621</u>	<u>3,627,871</u>
EXPENDITURES				
General government	359,996	862,254	629,102	233,152
Transportation	7,402,000	9,843,920	2,322,212	7,521,708
Culture/recreation	<u>1,249,200</u>	<u>1,276,616</u>	<u>158,309</u>	<u>1,118,307</u>
Total expenditures	<u>9,011,196</u>	<u>11,982,790</u>	<u>3,109,623</u>	<u>8,873,167</u>
Net change in fund balances	(5,215,446)	(8,187,040)	4,313,998	<u>\$ 12,501,038</u>
Fund balances at beginning of year	<u>5,215,446</u>	<u>8,187,040</u>	<u>15,086,421</u>	
Fund balances at end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 19,400,419</u>	

The accompanying notes are an integral part of the financial statements.

**Indian River County, Florida
Board of County Commissioners
Statement of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual
Secondary Roads Construction Fund
For the Year Ended September 30, 2018**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance</u>
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>with Final Budget Positive (Negative)</u>
REVENUES				
Taxes	\$ 3,576,750	\$ 3,576,750	\$ 4,024,001	\$ 447,251
Intergovernmental	-	7,128,311	2,416,621	(4,711,690)
Interest	23,750	23,750	108,879	85,129
Miscellaneous	-	-	23,431	23,431
Total revenues	<u>3,600,500</u>	<u>10,728,811</u>	<u>6,572,932</u>	<u>(4,155,879)</u>
EXPENDITURES				
Transportation	<u>6,294,030</u>	<u>17,021,892</u>	<u>6,074,974</u>	<u>10,946,918</u>
Total expenditures	<u>6,294,030</u>	<u>17,021,892</u>	<u>6,074,974</u>	<u>10,946,918</u>
Net change in fund balances	(2,693,530)	(6,293,081)	497,958	<u>\$ 6,791,039</u>
Fund balances at beginning of year	<u>2,693,530</u>	<u>6,293,081</u>	<u>9,880,766</u>	
Fund balances at end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 10,378,724</u>	

The accompanying notes are an integral part of the financial statements.

Indian River County, Florida
Board of County Commissioners
Statement of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual
Transportation Fund
For the Year Ended September 30, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance</u>
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>with Final</u> <u>Budget</u> <u>Positive</u> <u>(Negative)</u>
REVENUES				
Permits, fees and special assessments	\$ 213,750	\$ 213,750	\$ 286,124	\$ 72,374
Intergovernmental	2,753,749	2,753,749	3,245,894	492,145
Charges for services	89,775	89,775	111,993	22,218
Interest	30,400	30,400	86,789	56,389
Miscellaneous	366,851	366,851	575,414	208,563
Total revenues	<u>3,454,525</u>	<u>3,454,525</u>	<u>4,306,214</u>	<u>851,689</u>
EXPENDITURES				
General government	331,294	335,914	320,016	15,898
Physical environment	733,278	917,833	659,885	257,948
Transportation	<u>13,512,249</u>	<u>15,143,842</u>	<u>13,507,744</u>	<u>1,636,098</u>
Total expenditures	<u>14,576,821</u>	<u>16,397,589</u>	<u>14,487,645</u>	<u>1,909,944</u>
Excess of revenues over (under) expenditures	(11,122,296)	(12,943,064)	(10,181,431)	2,761,633
OTHER FINANCING SOURCES (USES)				
Insurance recoveries	-	-	256,364	256,364
Transfers in	10,228,276	10,228,276	10,228,276	-
Transfers out	<u>(85,616)</u>	<u>(85,616)</u>	<u>(85,616)</u>	<u>-</u>
Total other financing sources (uses)	<u>10,142,660</u>	<u>10,142,660</u>	<u>10,399,024</u>	<u>256,364</u>
Net change in fund balances	(979,636)	(2,800,404)	217,593	<u>\$ 3,017,997</u>
Fund balances at beginning of year	<u>979,636</u>	<u>2,800,404</u>	<u>7,294,567</u>	
Fund balances at end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 7,512,160</u>	

The accompanying notes are an integral part of the financial statements.

Indian River County, Florida
Board of County Commissioners
Statement of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual
Emergency Services District Fund
For the Year Ended September 30, 2018

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance</u>
	<u>Original</u>	<u>Final</u>	<u>Amounts</u>	<u>with Final</u> <u>Budget</u> <u>Positive</u> <u>(Negative)</u>
REVENUES				
Taxes	\$ 30,033,653	\$ 30,033,653	\$ 30,416,229	\$ 382,576
Intergovernmental	45,125	69,784	103,665	33,881
Charges for services	5,659,451	5,659,451	6,639,383	979,932
Judgments, fines and forfeits	11,400	11,400	7,300	(4,100)
Interest	28,500	28,500	162,899	134,399
Miscellaneous	38,030	38,030	23,026	(15,004)
Total revenues	<u>35,816,159</u>	<u>35,840,818</u>	<u>37,352,502</u>	<u>1,511,684</u>
EXPENDITURES				
Public safety	<u>35,758,558</u>	<u>38,249,700</u>	<u>34,056,372</u>	<u>4,193,328</u>
Total expenditures	<u>35,758,558</u>	<u>38,249,700</u>	<u>34,056,372</u>	<u>4,193,328</u>
Excess of revenues over (under) expenditures	57,601	(2,408,882)	3,296,130	5,705,012
OTHER FINANCING SOURCES (USES)				
Transfers to constitutional officers	<u>(603,334)</u>	<u>(680,169)</u>	<u>(671,122)</u>	<u>9,047</u>
Total other financing sources (uses)	<u>(603,334)</u>	<u>(680,169)</u>	<u>(671,122)</u>	<u>9,047</u>
Net change in fund balances	(545,733)	(3,089,051)	2,625,008	<u>\$ 5,714,059</u>
Fund balances at beginning of year	<u>545,733</u>	<u>3,089,051</u>	<u>7,793,000</u>	
Fund balances at end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 10,418,008</u>	

The accompanying notes are an integral part of the financial statements.

Indian River County, Florida
Board of County Commissioners
Statement of Fund Net Position
Proprietary Funds
September 30, 2018

	Enterprise Funds					
	Solid Waste Disposal District	Golf Course	County Utilities	County Building	Total	Internal Service Funds
ASSETS						
Current assets:						
Cash and investments	\$ 17,625,094	\$ 301,547	\$ 47,313,920	\$ 7,960,257	\$ 73,200,818	\$ 29,813,395
Accounts receivable - net	857,525	1,597	2,891,914	78	3,751,114	1,477,508
Due from other governments	1,453,295	30,095	763,277	29,297	2,275,964	479,999
Interest receivable	61,308	1,653	738,807	25,605	827,373	105,560
Inventories	-	108,207	1,406,902	-	1,515,109	255,584
Prepays and other assets	-	60	11,113	-	11,173	1,159,014
Current restricted assets:						
Cash and investments	14,278,421	-	40,275,745	-	54,554,166	-
Total current assets	34,275,643	443,159	93,401,678	8,015,237	136,135,717	33,291,060
Non-current assets:						
Capital assets - non-depreciable	12,895,248	6,606,283	17,253,592	-	36,755,123	-
Capital assets - depreciable	31,954,052	4,879,812	438,440,608	599,678	475,874,150	3,017,627
Capital assets - accumulated depreciation	(14,767,925)	(2,074,722)	(279,674,687)	(383,396)	(296,900,730)	(2,418,959)
Non-current restricted assets:						
Special assessments receivable	-	-	620,377	-	620,377	-
Impact fees receivable	-	-	273,956	-	273,956	-
Liens receivable	-	-	7,738,123	-	7,738,123	-
Total non-current assets	30,081,375	9,411,373	184,651,969	216,282	224,360,999	598,668
Total assets	64,357,018	9,854,532	278,053,647	8,231,519	360,496,716	33,889,728
DEFERRED OUTFLOWS OF RESOURCES						
Deferred outflows related to pensions	205,052	168,480	2,502,036	550,052	3,425,620	465,902
Deferred outflows related to other postemployment benefits	13,534	3,981	168,510	40,071	226,096	29,987
Deferred amounts on refundings	-	-	862,724	-	862,724	-
Total deferred outflows of resources	218,586	172,461	3,533,270	590,123	4,514,440	495,889
LIABILITIES						
Current liabilities (payable from current assets):						
Accounts payable	1,255,451	77,052	2,398,450	146,692	3,877,645	843,671
Retainage payable	89,511	-	110,445	-	199,956	-
Due to other funds	-	340,255	-	-	340,255	-
Claims payable	-	-	-	-	-	2,530,000
Due to other governments	1,514	10,354	49,527	29,341	90,736	-
Other deposits	-	1,000	-	-	1,000	-
Unearned revenues	-	49,079	-	-	49,079	-
Accrued compensated absences	34,488	20,432	521,749	94,958	671,627	86,222
Total current liabilities (payable from current assets)	1,380,964	498,172	3,080,171	270,991	5,230,298	3,459,893
Current liabilities (payable from restricted assets):						
Accounts payable	-	-	827,641	-	827,641	-
Retainage payable	-	-	183,653	-	183,653	-
Accrued interest payable	-	-	62,107	-	62,107	-
Closure and maintenance costs payable	8,506,674	-	-	-	8,506,674	-
Notes payable	-	-	1,025,000	-	1,025,000	-
Bonds payable	-	-	2,205,000	-	2,205,000	-
Customer deposits	163,243	-	3,158,933	-	3,322,176	-
Total current liabilities (payable from restricted assets)	8,669,917	-	7,462,334	-	16,132,251	-
Total current liabilities	10,050,881	498,172	10,542,505	270,991	21,362,549	3,459,893
Non-current liabilities:						
Accrued compensated absences	25,145	54,297	223,560	35,119	338,121	71,752
Advance from other funds	-	571,994	-	-	571,994	-
Claims payable	-	-	-	-	-	5,909,000
Closure and maintenance costs payable	5,608,504	-	-	-	5,608,504	-
Net pension liability	478,042	410,404	6,071,140	1,241,808	8,201,394	1,105,502
Net other postemployment benefits liability	17,613	5,180	219,299	52,148	294,240	39,025
Notes payable	-	-	3,174,000	-	3,174,000	-
Bonds payable - net of unamortized discount/premium	-	-	12,345,183	-	12,345,183	-
Total non-current liabilities	6,129,304	1,041,875	22,033,182	1,329,075	30,533,436	7,125,279
Total liabilities	16,180,185	1,540,047	32,575,687	1,600,066	51,895,985	10,585,172
DEFERRED INFLOWS OF RESOURCES						
Deferred inflows related to pensions	44,870	45,294	674,931	135,743	900,838	118,808
Deferred inflows related to other postemployment benefits	54,156	15,928	674,292	160,343	904,719	119,992
Total deferred inflows of resources	99,026	61,222	1,349,223	296,086	1,805,557	238,800
NET POSITION						
Net investment in capital assets	30,081,375	9,411,373	158,133,054	216,282	197,842,084	598,668
Unrestricted (deficit)	18,215,018	(985,649)	89,528,953	6,709,208	113,467,530	22,962,977
Total net position	\$ 48,296,393	\$ 8,425,724	\$ 247,662,007	\$ 6,925,490	\$ 311,309,614	\$ 23,561,645

The accompanying notes are an integral part of the financial statements.

Indian River County, Florida
Board of County Commissioners
Statement of Revenues, Expenses, and Changes in Fund Net Position
Proprietary Funds
For the Year Ended September 30, 2018

	Enterprise Funds	
	Solid Waste Disposal District	Golf Course
OPERATING REVENUES		
Charges for services	\$ 14,774,028	\$ 3,216,513
Charges for services pledged as security for revenue bonds	-	-
Total operating revenues	<u>14,774,028</u>	<u>3,216,513</u>
OPERATING EXPENSES		
Personal services	635,008	579,871
Material, supplies, services and other operating	13,153,521	1,952,642
Depreciation	<u>1,106,933</u>	<u>233,762</u>
Total operating expenses	<u>14,895,462</u>	<u>2,766,275</u>
Operating income (loss)	(121,434)	450,238
NONOPERATING REVENUES (EXPENSES)		
Intergovernmental	191,393	8,592
Interest income	302,534	7,985
Interest income pledged as security for revenue bonds	-	-
Insurance recoveries	687,773	-
Gain on disposal of assets	-	1,350
Interest expense	-	(18,829)
Loss on disposal of assets	<u>(861,302)</u>	<u>(560)</u>
Total nonoperating revenues (expenses)	<u>320,398</u>	<u>(1,462)</u>
Income (loss) before transfers and capital contributions	198,964	448,776
Capital grants and contributions	-	-
Transfers	-	-
Change in net position	<u>198,964</u>	<u>448,776</u>
Total net position - beginning, as restated (Note 16)	<u>48,097,429</u>	<u>7,976,948</u>
Total net position - ending	<u>\$ 48,296,393</u>	<u>\$ 8,425,724</u>

The accompanying notes are an integral part of the financial statements.

Enterprise Funds			
County Utilities	County Building	Total	Internal Service Funds
\$ -	\$ 4,673,531	\$ 22,664,072	\$ 28,530,876
32,834,696	-	32,834,696	-
<u>32,834,696</u>	<u>4,673,531</u>	<u>55,498,768</u>	<u>28,530,876</u>
8,370,362	2,137,114	11,722,355	12,125,310
14,355,102	1,686,720	31,147,985	24,789,600
14,665,273	85,104	16,091,072	183,578
<u>37,390,737</u>	<u>3,908,938</u>	<u>58,961,412</u>	<u>37,098,488</u>
(4,556,041)	764,593	(3,462,644)	(8,567,612)
408,930	23,869	632,784	691
-	78,740	389,259	327,510
912,766	-	912,766	-
140,334	-	828,107	698,679
28,300	-	29,650	780
(857,620)	-	(876,449)	-
(9,321)	-	(871,183)	(2,050)
<u>623,389</u>	<u>102,609</u>	<u>1,044,934</u>	<u>1,025,610</u>
(3,932,652)	867,202	(2,417,710)	(7,542,002)
6,737,992	-	6,737,992	-
85,616	-	85,616	41,367
<u>2,890,956</u>	<u>867,202</u>	<u>4,405,898</u>	<u>(7,500,635)</u>
244,771,051	6,058,288	306,903,716	31,062,280
<u>\$ 247,662,007</u>	<u>\$ 6,925,490</u>	<u>\$ 311,309,614</u>	<u>\$ 23,561,645</u>

Indian River County, Florida
Board of County Commissioners
Statement of Cash Flows
Proprietary Funds
For the Year Ended September 30, 2018

	Enterprise Funds	
	Solid Waste Disposal District	Golf Course
CASH FLOWS FROM OPERATING ACTIVITIES		
Cash received from customers	\$ 15,295,738	\$ 3,233,432
Cash paid to suppliers for goods and services	(13,068,256)	(2,001,157)
Cash paid to employees for services	(652,889)	(567,753)
Net cash provided by (used in) operating activities	<u>1,574,593</u>	<u>664,522</u>
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES		
Transfers	-	-
Operating grants	3,923	6,209
Insurance recoveries	4,994	1,708
Net cash provided by (used in) noncapital financing activities	<u>8,917</u>	<u>7,917</u>
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES		
Principal payments - bonds/notes	-	-
Interest paid on long-term debt	-	(18,829)
Payments on advances from other funds	-	(338,927)
Proceeds from sales of capital assets	-	1,350
Purchase of capital assets	(1,278,180)	(149,398)
Bond paying agent and arbitrage fees	-	-
Capital grants and contributions	-	-
Net cash provided by (used in) capital and related financing activities	<u>(1,278,180)</u>	<u>(505,804)</u>
CASH FLOWS FROM INVESTING ACTIVITIES		
Interest and dividends on investments	<u>274,236</u>	<u>6,332</u>
Net cash provided by investing activities	<u>274,236</u>	<u>6,332</u>
Net increase (decrease) in cash and investments	579,566	172,967
Cash and investments at beginning of year	<u>31,323,949</u>	<u>128,580</u>
Cash and investments at end of year	<u><u>\$ 31,903,515</u></u>	<u><u>\$ 301,547</u></u>
Classified as:		
Current assets	\$ 17,625,094	\$ 301,547
Restricted assets	14,278,421	-
Totals	<u><u>\$ 31,903,515</u></u>	<u><u>\$ 301,547</u></u>

The accompanying notes are an integral part of the financial statements.

Enterprise Funds

County Utilities	County Building	Total	Internal Service Funds
\$ 32,139,296 (14,186,342) (8,644,770) <u>9,308,184</u>	\$ 4,673,453 (1,597,324) (2,174,845) <u>901,284</u>	\$ 55,341,919 (30,853,079) (12,040,257) <u>12,448,583</u>	\$ 27,207,419 (24,212,062) (3,638,812) <u>(643,455)</u>
85,616	-	85,616	41,367
75,967	-	86,099	-
-	-	6,702	698,679
<u>161,583</u>	<u>-</u>	<u>178,417</u>	<u>740,046</u>
(3,107,000)	-	(3,107,000)	-
(866,899)	-	(885,728)	-
-	-	(338,927)	-
28,300	-	29,650	780
(6,191,073)	(15,811)	(7,634,462)	(137,631)
(1,550)	-	(1,550)	-
4,044,180	-	4,044,180	-
<u>(6,094,042)</u>	<u>(15,811)</u>	<u>(7,893,837)</u>	<u>(136,851)</u>
785,536	66,122	1,132,226	272,469
<u>785,536</u>	<u>66,122</u>	<u>1,132,226</u>	<u>272,469</u>
4,161,261	951,595	5,865,389	232,209
83,428,404	7,008,662	121,889,595	29,581,186
<u>\$ 87,589,665</u>	<u>\$ 7,960,257</u>	<u>\$ 127,754,984</u>	<u>\$ 29,813,395</u>
\$ 47,313,920	\$ 7,960,257	\$ 73,200,818	\$ 29,813,395
40,275,745	-	54,554,166	-
<u>\$ 87,589,665</u>	<u>\$ 7,960,257</u>	<u>\$ 127,754,984</u>	<u>\$ 29,813,395</u>

Continued

**Indian River County
Board of County Commissioners
Statement of Cash Flows
Proprietary Funds
For the Year Ended September 30, 2018**

	Enterprise Funds	
	Solid Waste Disposal District	Golf Course
RECONCILIATION OF NET OPERATING INCOME (LOSS) TO NET CASH PROVIDED BY (USED IN) OPERATING ACTIVITIES		
Operating income (loss)	\$ (121,434)	\$ 450,238
Adjustments to reconcile operating income to net cash provided by operating activities:		
Depreciation	1,106,933	233,762
(Increase) decrease in assets:		
Accounts receivable	539,774	8,486
Due from other governments	(8,881)	(1,298)
Inventories	-	31,635
Liens receivable	-	-
Impact fees receivable	-	-
Special assessments receivable	-	-
Prepaid items	-	1,190
Increase (decrease) in liabilities:		
Accounts payable	(20,177)	(86,098)
Due to other governments	-	4,758
Retainage payable	-	-
Customer deposits	(9,183)	-
Closure and maintenance costs payable	105,442	-
Net pension liability	29,136	25,251
Net OPEB liability	(56,606)	(16,649)
Unearned revenues	-	9,731
Claims payable	-	-
Accrued compensated absences	9,589	3,516
Total adjustments	1,696,027	214,284
Net cash provided by (used in) operating activities	\$ 1,574,593	\$ 664,522
NONCASH CAPITAL AND RELATED FINANCING ACTIVITIES		
Change in fair value of investments	\$ 10,956	\$ 295
Capital grants and contributions	\$ -	\$ -
Capital assets purchased through accounts payable	\$ 317,552	\$ -

The accompanying notes are an integral part of the financial statements.

Enterprise Funds

County Utilities	County Building	Total	Internal Service Funds
<u>\$ (4,556,041)</u>	<u>\$ 764,593</u>	<u>\$ (3,462,644)</u>	<u>\$ (8,567,612)</u>
14,665,273	85,104	16,091,072	183,578
36,402	(78)	584,584	(1,226,950)
3,164	-	(7,015)	(96,507)
(343,609)	-	(311,974)	(52,533)
(1,477,011)	-	(1,477,011)	-
281,399	-	281,399	-
389,960	-	389,960	-
59,715	45,299	106,204	8,415,793
372,312	36,916	302,953	543,807
4,405	7,181	16,344	-
75,937	-	75,937	-
70,686	-	61,503	-
-	-	105,442	-
392,845	107,802	555,034	73,324
(704,797)	(167,598)	(945,650)	(125,421)
-	-	9,731	-
-	-	-	184,000
37,544	22,065	72,714	25,066
<u>13,864,225</u>	<u>136,691</u>	<u>15,911,227</u>	<u>7,924,157</u>
<u>\$ 9,308,184</u>	<u>\$ 901,284</u>	<u>\$ 12,448,583</u>	<u>\$ (643,455)</u>

\$ 47,843	\$ 4,576	\$ 63,670	\$ 18,624
\$ 2,693,813	\$ -	\$ 2,693,813	\$ -
\$ 1,020,844	\$ -	\$ 1,338,396	\$ -

**Indian River County, Florida
Board of County Commissioners
Statement of Fiduciary Net Position
Fiduciary Funds
September 30, 2018**

	<u>Agency</u>	<u>Other Postemployment Benefits Trust</u>
ASSETS		
Cash	\$ 2,482,795	\$ 49,235
Investments, at fair value:		
Index funds	-	14,805,055
U.S. government securities funds	-	11,734,781
Primary money market fund	-	2,931,777
Total assets	<u>\$ 2,482,795</u>	<u>\$ 29,520,848</u>
LIABILITIES		
Due to other governments	608,721	-
Other deposits held in escrow	1,874,074	-
Total liabilities	<u>\$ 2,482,795</u>	<u>-</u>
NET POSITION		
Net position restricted for OPEB		29,520,848
Total net position		<u>\$ 29,520,848</u>

The accompanying notes are an integral part of the financial statements.

Indian River County, Florida
Board of County Commissioners
Statement of Changes in Fiduciary Net Position
Other Postemployment Benefits Trust Fund
For the Year Ended September 30, 2018

ADDITIONS

Employer contributions	\$ 2,461,947
Net appreciation in fair value of investments	1,426,792
Less investment expense	<u>(1,252)</u>
Net investment income	<u>1,425,540</u>
Total additions	<u>3,887,487</u>

DEDUCTIONS

Benefit payments	<u>2,037,101</u>
Total deductions	<u>2,037,101</u>
Change in net position	1,850,386
Net position - beginning	<u>27,670,462</u>
Net position - ending	<u><u>\$ 29,520,848</u></u>

The accompanying notes are an integral part of the financial statements.



Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Board of County Commissioners (Board) is a County agency and a local governmental entity pursuant to Article VIII, Section 1(e) of the Constitution of the State of Florida. For financial statement and reporting purposes, the Board does not meet the definition of a legally separate organization and is not considered to be a component unit. The Board is considered to be a part of the primary government of Indian River County. The financial statements contained herein represent the financial transactions of the Board only.

The following is a summary of the significant accounting principles and policies used in the preparation of the accompanying financial statements.

A. Reporting Entity

The concept underlying the definition of the reporting entity is that elected officials are accountable to their constituents for their actions. The reporting entity's financial statements should allow users to distinguish between the primary government (the Board) and its component units. However, some component units, because of the closeness of their relationship with the Board, should be blended as though they are part of the Board. Otherwise, most component units should be discretely presented. As required by generally accepted accounting principles, the financial reporting entity consists of: (1) the primary government (the Board), (2) organizations for which the Board is financially accountable, and (3) other organizations for which the nature and significance of their relationship with the Board are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. The Board is financially accountable if it (a) serves as the governing body of the legally separate organization and there is a financial burden/benefit relationship or management has operational responsibility of the organization, (b) the organization provides almost exclusive service or benefit to the primary government, or (c) total debt of the organization is repayable almost entirely from the resources of the primary government. Based on these criteria, management determined that the Solid Waste Disposal District and the Emergency Services District were the only organizations that should be included in the Board's financial statements as blended component units.

Blended Component Units

Solid Waste Disposal District (SWDD) – Created pursuant to County Ordinance 87-67, the Board of County Commissioners serves as the governing body for and has operational responsibility over the SWDD. The Board also sets the non ad valorem assessment fees for the SWDD. Although legally separate, the SWDD is appropriately blended as a proprietary fund type (enterprise) component unit into the primary government.

Emergency Services District (EMS) – Created pursuant to County Ordinance 90-25, the Board of County Commissioners serves as the governing body for and has operational responsibility over the EMS. The Board also sets the millage rate for the EMS. Although legally separate, the EMS is appropriately blended as a governmental fund type (special revenue) component unit into the primary government.

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

B. Fund Financial Statements

The underlying accounting system of the Board is organized and operated on the basis of separate funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund balances, revenues and expenditures or expenses, as appropriate. Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

Fund financial statements for the Board's governmental, proprietary, and fiduciary funds are presented. Governmental accounting standards set forth minimum criteria (percentage of the assets plus deferred outflows of resources, liabilities plus deferred inflows of resources, revenues or expenditures/expenses of either fund category and the governmental and enterprise combined) for the determination of major funds. These statements display information about major funds individually and nonmajor funds in the aggregate for governmental and enterprise funds. The Statement of Fiduciary Net Position presents assets held by the Board in a custodial capacity for other individuals or organizations.

See Note 15 for more information on the spending hierarchy of fund balances in the fund financial statements.

Governmental Funds

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectable within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Board considers revenues to be available if they are collected within 45 days after the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. Franchise fees, sales taxes, gas taxes, operating and capital grants, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable only when cash is received by the Board.

Under the current financial resources measurement focus, only current assets, deferred outflows of resources, current liabilities, and deferred inflows of resources are generally included on the balance sheet. The reported fund balance is considered to be a measure of available spendable resources. Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in fund balances. Accordingly, they are said to present a summary of sources and uses of "available spendable resources" during a period.

Long-term receivables are reported on their balance sheets in spite of their spending measurement focus. Advances and notes to other funds are offset as nonspendable fund balance. See Note 15 for more information on the categories and descriptions of fund balances in the fund financial statements.

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

B. Fund Financial Statements – Continued

Because of their spending measurement focus, expenditure recognition for governmental fund types excludes amounts represented by non-current liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures or fund liabilities.

Amounts expended to acquire capital assets are recorded as expenditures in the year that resources were expended, rather than as fund assets. The proceeds of long-term debt are recorded as an other financing source rather than as a fund liability. Debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Proprietary Funds

The Board's enterprise and internal service funds are proprietary funds. In the fund financial statements, proprietary funds are presented using the accrual basis of accounting. Revenues are recognized when they are earned and expenses are recognized when the related goods or services are delivered. In the fund financial statements, proprietary funds are presented using the economic resources measurement focus. This means that all assets, deferred outflows of resources, liabilities, and deferred inflows of resources (whether current or non-current) associated with their activity are included on their balance sheets. Proprietary fund type operating statements present increases (revenues) and decreases (expenses) in total net position.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Proprietary fund operating revenues, such as charges for services and premiums charged to the Board and employees under various insurance programs, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Non-operating revenues, such as subsidies, taxes, and investment earnings result from non-exchange transactions or ancillary activities. Principal operating expenses include salary and benefits, cost of sales and services, claims, and insurance premiums. All revenues and expenses not meeting these definitions are reported as non-operating revenues and expenses.

Amounts paid to acquire capital assets are capitalized as assets in the proprietary fund financial statements, rather than reported as an expense. Proceeds of long-term debt are recorded as a liability in the proprietary fund financial statements, rather than as an other financing source. Amounts paid to reduce long-term indebtedness are reported as a reduction of the related liabilities, rather than as an expense.

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

B. Fund Financial Statements - Continued

Fiduciary Funds

The fiduciary financial statements include financial information for the Agency Fund and the Other Postemployment Benefits Trust Fund. The Agency Fund of the Board primarily represents assets held by the Board in a custodial capacity for other individuals or governments. The Other Postemployment Benefits Trust Fund (OPEB Trust) accounts for activities of the OPEB Trust, which accumulates resources for health insurance benefit payments for current retirees and for current employees upon their retirement. The Agency and Trust Fund statements are presented using the accrual basis of accounting.

Governmental Major Funds

General Fund – The General Fund is the general operating fund of the Board. It is used to account for all financial resources, except those accounted for and reported in another fund.

Impact Fees Fund – The Impact Fees Fund accounts for the receipt of various impact fees. Funds are used for the construction of roads and bridges, correctional, public safety, library, park, public building, and solid waste facilities. Funds are also used for administrative expenditures of monitoring the aforementioned activities.

Secondary Roads Construction Fund – The Secondary Roads Construction Fund accounts for the expenditures of road and bridge construction, roadway, bridge and right of way maintenance and drainage, and related administrative expenses. Financing is provided by collections of the local option gas tax.

Transportation Fund – The Transportation Fund accounts for expenditures incurred for the maintenance and repair of County roads. Financing is provided by the 5th and 6th cent gas tax, County gas tax and transfers from the General Fund.

Emergency Services District Fund – The Emergency Services District Fund accounts for the expenditures of providing fire protection and advanced life support to the County. Ad valorem taxes are the primary source of revenue.

Optional Sales Tax Fund – The Optional Sales Tax Fund accounts for revenue generated by the local option one-cent sales tax and some capital grants that use the local option one-cent sales tax as matching funds. Monies are used for various capital projects.

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

B. Fund Financial Statements - Continued

Proprietary Major Funds

Solid Waste Disposal District – The Solid Waste Disposal District Fund accounts for the revenues, expenses, assets, and liabilities associated with the County landfill.

Golf Course Fund – The Golf Course Fund accounts for the revenues, expenses, assets, and liabilities associated with the County golf course.

County Utilities Fund – The County Utilities Fund accounts for the revenues, expenses, assets, and liabilities associated with the County water and sewer system.

County Building Fund – The County Building Fund accounts for revenues, expenses, assets, and liabilities associated with the County building permit and inspection program.

Other Fund Types

Internal Service Funds – Internal Service Funds account for Fleet Management, Self Insurance, and Information Technology services provided to other departments of the Board on a cost reimbursement basis.

Agency Fund – The Agency Fund is used to account for assets held in a custodial capacity by the Board for other governmental units, other funds, individuals, and businesses. Examples include payroll deductions, self insurance premiums, and developer escrow funds.

Other Postemployment Benefits Trust Fund – The Other Postemployment Benefits Trust Fund (OPEB Trust) accounts for activities of the OPEB Trust, which accumulates resources for health insurance benefit payments for current retirees and for current employees upon their retirement. Contributions are recorded when earned and benefit payments and refunds when incurred within each year.

C. Cash and Investments

Cash reported on the financial statements includes bank deposits, cash on hand, certificates of deposit, money market accounts, and all highly liquid investments with maturities of ninety days or less when purchased. Investments consist of U.S. Treasury Securities, U.S. Government Agency Securities, and the Florida Cooperative Liquid Assets Securities System (FLCLASS) investment pool. Investments are reported at fair value based upon the average price obtained from three brokers/dealers. The FLCLASS values are measured at the net asset value per share determined by the pool. Refer to Note 2C, Investments, for further information on individual investments.

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

C. Cash and Investments - Continued

The Board maintains a cash and investment pool that is available for use by all funds. Earnings for the pooled investments are allocated to the respective funds based on applicable cash participation by each fund. The investment pool is managed such that all participating funds have the ability to deposit and withdraw cash as if they were demand deposit accounts. Therefore, all balances representing participants' equity in the investment pools are classified as cash and investments for financial statement purposes. In addition, longer-term investments are held by several of the Board's funds and are, therefore, reported as current restricted cash and investments on these statements. When restricted and unrestricted resources are available, expenses are paid first from restricted resources.

D. Allowance for Doubtful Accounts

The Board provides an allowance for water and sewer and ambulance service accounts receivables that may become uncollectable. At September 30, 2018, the allowance for water and sewer was \$424,493 and for ambulance services was \$514,472. No other allowances for doubtful accounts are maintained since other accounts receivable are considered collectable as reported at September 30, 2018.

E. Due from Other Governments

This account represents funds due from state and federal agencies for monthly revenue shares and grant reimbursements. It also includes excess fees due from the County's constitutional officers at September 30, 2018.

F. Inventories

Inventories are valued at cost, which approximates market, using the "first-in, first-out" method of accounting, with the exception of the Golf Course and Fleet Internal Service Fund's inventories which are valued using the average cost method of accounting. Inventories of all funds are recorded as expenditures (expenses) when consumed rather than when purchased.

G. Prepaids and Other Assets

This account represents prepayments for services that will be used in future periods. The Board's policy is to record the expenditure for the services when they are used rather than when the cash is disbursed.

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

H. Capital Assets

Capital assets, which include property, plant, equipment, infrastructure (e.g., roads, bridges, right-of-ways, water and sewer distribution systems, beach restoration, stormwater systems and similar items), and intangible assets (e.g. software, easements, and rights), are reported in the applicable governmental or business-type activities column in the government-wide financial statements. The Board defines capital assets as assets with an initial, individual cost of \$1,000 or more and an estimated useful life in excess of one year. Except for roads and bridges constructed prior to October 1, 1981, assets are recorded at historical cost. Roads and bridges constructed prior to October 1, 1981 are reported at estimated historical cost. Donated capital assets, donated works of art, historical treasures and similar assets, as well as capital assets that are received in a service concession arrangement are reported at original acquisition value. Transfers of capital assets within the Board are recorded at their carrying value at the time of the transfer. The costs of normal maintenance and repairs that do not add to the value of the asset nor materially extend its useful life are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. The Board holds legal title to the capital assets used in the operations of the Board, Clerk of the Circuit Court and Comptroller, Property Appraiser, Supervisor of Elections and Tax Collector, and is accountable for them under Florida Law.

Capital assets used by the Board's governmental funds are reported in the financial statements of the County. Capital assets of the Board's enterprise and internal service funds are reported in the Proprietary Funds' financial statements.

Property, plant, equipment, intangible, and infrastructure assets of the primary government, as well as the component units, are depreciated, or amortized as in the case of intangible assets, using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Building and improvements	10 – 50
Machinery and equipment	3 – 10
Utility distribution systems	25 – 50
Road and bridge infrastructure	20 – 50
Fiberoptics	20
Software	3-5
Beach preservation infrastructure	7
Stormwater infrastructure	30

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

I. Capitalization of Interest

Interest costs related to bond issues are capitalized during the construction period. These costs are netted against applicable interest earnings on construction fund investments. During the current period, the Board did not have any capitalized interest.

J. Deferred Outflows/Inflows of Resources

Deferred outflows of resources represent a consumption of net position/fund balance that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred inflows of resources represent an acquisition of net position/fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until then. The Board has three items that qualify for reporting in these categories.

The first item is unavailable revenue, which arises under a modified accrual basis of accounting, and is reported as a deferred inflow of resources in the governmental funds balance sheet. The sources of the unavailable revenue are special assessments on road paving, ambulance service billings, insurance recoveries and state and federal grant revenues. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

The second item is the deferred charge on refunding which is reported as a deferred outflow of resources on the Statement of Fund Net Position for the Proprietary Funds. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunding debt.

In addition to the above two deferred items, both deferred outflows and inflows related to pensions are calculated in accordance with GASB Statement 68, *Accounting and Financial Reporting for Pensions*. These deferred resources appear on the Statement of Fund Net Position for Proprietary Funds. These deferred outflows and inflows are an aggregate of various pension items and will be recognized as adjustments to pension expense or net pension liability in future reporting years. Also, there are deferred outflows and inflows items related to OPEB as calculated in accordance with GASB Statement 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. Further information and detail on the composition of these items is discussed in Note 12 and 13.

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

K. Pensions/Net Pension Liability

In the Statement of Fund Net Position for Proprietary Funds, net pension liability represents the Board's proportionate share of the net pension liability of the cost-sharing pension plans in which it participates. This proportionate amount represents a share of the present value of projected benefit payments to be provided through the cost-sharing pension plan to current active and inactive employees. The benefit payments are attributable to those employees past periods of service, less the amount of the cost-sharing pension plans' fiduciary net position.

The Board participates in both the Florida Retirement System (FRS), which operates a defined benefit and compensation plan, and the Health Insurance Subsidy Program (HIS Program), which is a defined benefit plan. For purposes of measuring the net pension liability, deferred outflows and inflows of resources related to pensions, pension expense, and fiduciary net position are determined on the same basis as the FRS. Benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

L. Other Postemployment Benefits Trust Fund (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Board's Retiree Benefits Plan and additions to/deductions from the Board's fiduciary net position have been determined on the same basis as they are reported by the Board. For this purpose, the Board recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments that have a maturity at the time of purchase of one year or less, which are reported at cost.

M. New Accounting Pronouncement

The Board implemented Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. This statement's objective was to improve accounting and financial reporting by state and local governments for postemployment benefits (OPEB) other than pensions. It also improves information provided by state and local governmental employers about financial support for OPEB that is provided by other entities.

N. Unamortized Bond Discounts and Premiums

Bond discounts and premiums associated with the issuance of Proprietary Fund revenue bonds are amortized over the life of the bonds according to the straight-line method. For financial reporting, unamortized bond discounts and premiums are netted against the applicable long-term debt. Refer to Note 9B for further information.

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

O. Landfill Closure Costs

Under the terms of current state and federal regulations, the Solid Waste Disposal District (SWDD) is required to place a final cover on closed landfill areas, and to perform certain monitoring and maintenance functions for a period of up to thirty years after closure. The SWDD recognizes these costs of closure and post-closure maintenance over the active life of each landfill area, based on landfill capacity used during the period. Required obligations for closure and post-closure costs are recognized in the Solid Waste Disposal District Enterprise Fund.

P. Unearned Revenues

In governmental fund financial statements (in accordance with the modified accrual basis of accounting), unearned revenues represent revenues which are available but not earned.

Q. Accrued Compensated Absences

The Board does not report compensated absences in the governmental fund statements since they are not current liabilities payable from available spendable resources. They are reported in the government-wide financial statements of the County. Proprietary fund types accrue compensated absences in the period they are earned.

R. Obligation for Bond Arbitrage Rebate

Pursuant to Section 148(f) of the U.S. Internal Revenue Code, the Board must rebate to the United States Government the excess of interest earned from the investment of certain debt proceeds and pledged revenues over the yield rate of the applicable debt. The Board has no arbitrage liability outstanding as of September 30, 2018.

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

S. Budgets and Budgetary Accounting

The Board uses the following procedures in establishing the budgetary data reflected in the financial statements:

1. The constitutional officers submit, at various times, to the Board and to certain divisions within the Florida Department of Revenue and the Florida Clerks of Court Operations Corporation, a proposed operating budget for the following fiscal year. The operating budget includes proposed expenditures and the means of financing them, as set forth in Chapter 129 of the Florida Statutes.
2. The Department of Revenue, State of Florida, has the final authority on the operating budgets for the Tax Collector and the Property Appraiser included in the General Fund.
3. Constitutional officers, all departments controlled by the Board, and outside state and local agencies submit their proposed budgets to the Office of Management and Budget for assistance, review, and compilation. The County Administrator then reviews all County departments, state agencies, and nonprofit organization's budgets and makes the budget recommendation to the Board.
4. On or before July 15 of each year, the County Administrator and the Director of the Office of Management and Budget, as the Board's designated budget officer, submit to the Board a tentative budget for the ensuing fiscal year. The tentative budget includes proposed expenditures and the means of financing them. The Board then holds workshops to review the tentative budget by fund on a departmental level.
5. During September, public hearings are held pursuant to Section 200.065 of the Florida Statutes in order for the Board to receive public input on the tentative budget. At the end of the last public hearing, the Board enacts resolutions to legally adopt the budgets at the fund level for all governmental and proprietary fund types. The budgets legally adopted by the Board set forth the anticipated revenues by source and the appropriations by function.
6. Formal budgetary integration on an object level is used as a management control device for the governmental and proprietary funds of the Board. Management is authorized to transfer budgeted amounts between objects and departments in any fund as long as management does not exceed the total appropriations of a fund. Board approval to amend the budget is only required when unanticipated revenues are received that management wishes to have appropriated, thereby increasing the total appropriations of a fund.
7. Budgets for the governmental and proprietary fund types are adopted on a basis consistent with generally accepted accounting principles.
8. Appropriations for the Board lapse at the close of the fiscal year.

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 2 - CASH AND INVESTMENTS

The Board maintains a cash and investment pool that is available for use by all funds except those whose cash and investments must be segregated due to bond covenants or other legal restrictions.

A. Deposits

At September 30, 2018, the carrying value of the Board's deposits was \$86,097,448 and the bank balance was \$88,341,329. All the deposits were covered by the FDIC or collateralized in accordance with Chapter 280, Florida Statutes, also known as the "Florida Security for Public Deposits Act".

B. Accrued Interest

Interest earnings on U.S. Treasury Notes and government agency bonds are recorded in the cash and investment pools and then allocated to each fund based on each fund's average monthly balance. As of September 30, 2018, accrued interest for the Board's portfolio totaled \$855,789 and was allocated to the funds based on their average monthly balance for September. The remaining accrued interest is reflected in utilities and road paving assessments.

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 2 - CASH AND INVESTMENTS - Continued

C. Investments

As of September 30, 2018, the Board had the following investments:

Investment Type	Fair Value	Weighted Average Maturity In Years	Portfolio Percentage	Credit Risks*
<u>Fixed Rate Debt Instruments:</u>				
U.S. Treasuries	\$ 87,979,650	0.99	30.99 %	N/A
U.S. Agencies:**				
Federal Farm Credit Bureau	52,160,396	1.45	18.37	AA+
Federal Home Loan Bank	56,369,577	1.04	19.86	AA+
Federal Home Loan Mortgage	38,603,160	1.08	13.60	AA+
Federal National Mortgage Assoc.	30,526,573	1.22	10.75	AA+
<u>Other Market Rate Investments:</u>				
Florida CLASS	14,091,026	0.19	4.96	AAAm
<u>W&S Sinking Fund Reserve:</u>				
U.S. Treasuries	4,157,264	0.97	1.47	N/A
Total Fair Value	<u>\$ 283,887,646</u>		<u>100.00</u> %	
Weighted Average Maturity of Investments		<u>1.07</u>		

* Ratings based upon Standard and Poor's

** The weighted calculation considers the investments are carried until full maturity (i.e. call dates are not considered).

Fair Value Measurement

The Board categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset, as determined by the Board's investment advisors. Level 1 inputs are quoted priced in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The Board's fair value measurements for U.S. Treasuries and U.S. Agencies are categorized as Level 2 and are valued by the Board's investment brokers using independent pricing services based on the type of asset. The pricing services may use valuation models or matrix pricing, which consider benchmark yields, reported trades, broker/dealer quotes, benchmark securities, bids or offers, and reference data.

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 2 - CASH AND INVESTMENTS - Continued

C. Investments – Continued

The Board's investments in the Florida Cooperative Liquid Assets Securities Systems, an external local government investment pool organized under the laws of the State of Florida, is presented at Net Asset Value (NAV), which reflects fair value. The objectives of the FLCLASS are to generate investment income while maintaining safety and liquidity.

Interest Rate Risk

The Board's investment policy limits interest rate risk by attempting to match investment maturities with known cash needs and anticipated cash flow requirements. All investments must have stated maturities of ten (10) years or less and no more than 25% of the portfolio shall be invested in instruments with stated final maturities greater than five (5) years. The portfolio shall have securities with varying maturity and at least 10% of the portfolio shall be invested in readily available funds.

Credit Risks

Florida Statutes, Section 218.415 and the Board's investment policy limit investments to the following:

1. Direct obligations of the United States Treasury;
2. Any intergovernmental investment pool, with the exception of SBA pools, authorized pursuant to the Florida Interlocal Cooperation Act as provided in Florida Statute 163.01;
3. Florida Local Government Investment Trust Funds (Florida Trust);
4. Interest-bearing time deposits or savings in qualified public depositories as defined in Section 280.02, Florida Statutes;
5. Federal agencies and instrumentalities;
6. Securities of, or other interests in, any open-end or closed-end management-type investment company or investment trust registered under the Investment Company Act of 1940, 15 U.S.C. ss. 80a-1 et seq., as amended from time to time, provided that the portfolio of such investment company or investment trust is limited to obligations of the United States Government or any agency or instrumentality thereof and to repurchase agreements fully collateralized by such United States Government obligations, and provided that such investment company or investment trust takes delivery of such collateral either directly or through an authorized custodian;
7. Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency;
8. Repurchase agreements with a term of one year or less collateralized by direct obligations of the United States Government which have maturities of three (3) years or less and a market value 103% or more of the repurchase amount.

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 2 - CASH AND INVESTMENTS - Continued

C. Investments – Continued

Concentration Risk

The Board's investment policy has established asset allocation and issuer limits to reduce concentration of credit risk in the Board's investment portfolio. The Board's investment policy does not allow for more than 20% of the entire portfolio to be invested in any one issuer, with the exception of United States Treasury Obligations and state authorized pools. No more than 10% of the portfolio may be placed in certificates of deposit and no more than \$6.5 million of the portfolio may be placed in certificates of deposit with any one financial institution. No more than 10% of the portfolio may be placed in any one money market fund, mutual fund, or intergovernmental investment pool.

Custodial Credit Risk

The Board's investment policy pursuant to Section 218.415 (18), Florida Statutes, requires securities to be registered and held with a third party custodian. All securities purchased, as well as all collateral obtained, by the Board shall be held in the name of the Board. The securities must be held in an account separate and apart from the assets of the financial institution. As of September 30, 2018, the Board's investment portfolio in U.S. Treasuries, U.S. Agencies, and money market funds was held by The Bank of New York/Mellon. Additional investments include the Florida Local Government Investment Trust which was held by the Bank of New York/Mellon.

D. OPEB Trust

Funds are held in the name of the Indian River County OPEB Trust (OBEB Trust), an irrevocable trust, by a third party custodian, The Bank of New York/Mellon. The contribution for the year ended September 30, 2018 was \$2,461,947. The cash balance in the OPEB Trust at September 30, 2018 was \$49,235. The investments are reported at fair value based upon market-close price on the last business day of each month.

The Board approved a separate investment policy for the OPEB Trust assets on February 3, 2009 (last amended on November 5, 2013). The Board adopted a broadly diversified portfolio composition consisting of equity, debt, and cash and investments. Asset allocations are divided between short term and long term investments. Short term asset allocations include cash and investments with maturities of 180 days or less. Long term asset allocations range from 0-60% for equities, 0-60% for fixed income securities, and 0-100% for cash and investments.

For the fiscal year ended September 30, 2018, the annual money-weighted rate of return on investments, net of investment expense, was 4.95%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 2 - CASH AND INVESTMENTS - Continued

D. OPEB Trust - Continued

As of September 30, 2018, the OPEB Trust had the following investments:

<u>Investment Type</u>	<u>Fair Value</u>	<u>Weighted Average Maturity In Years</u>	<u>Portfolio Percentage</u>
Vanguard 500 Index	\$ 6,633,064	N/A	22.51 %
Vanguard All World Ex-US	5,989,895	N/A	20.32
Vanguard Mid Cap Index	1,457,015	N/A	4.94
Vanguard Small Cap Index	725,081	N/A	2.46
Vanguard Short Term Treasury	8,805,132	2.20	29.88
Vanguard Intermediate Treasury	2,929,649	6.00	9.94
Vanguard Prime Money Market	<u>2,931,777</u>	<u>0.13</u>	<u>9.95</u>
Total Fair Value	<u>\$ 29,471,613</u>		<u>100.00 %</u>

The Board has the following recurring fair value measurements for investments in the OPEB Trust as of September 30, 2018:

	<u>Level 1</u>	<u>Level 2</u>	<u>Level 3</u>	<u>Total</u>
Index Funds	\$ 14,805,055	\$ -	\$ -	\$ 14,805,055
U.S. Government Securities Funds	11,734,781	-	-	11,734,781
Money Market Fund	<u>2,931,777</u>	<u>-</u>	<u>-</u>	<u>2,931,777</u>
Total investments	<u>\$ 29,471,613</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 29,471,613</u>

Investments classified as Level 1 of the fair value hierarchy are valued using quoted prices in active markets from the Board's custodian bank.

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 3 - PROPERTY TAX REVENUES

Taxable values for all property are established as of January 1, which is the date of lien, for the fiscal year starting October 1. Property tax revenues recognized for the 2018-2019 fiscal year were levied in October 2018. All taxes are due and payable on November 1 or as soon as the assessments roll is certified and delivered to the Tax Collector. Discounts are allowed for early payment at the rate of 4% in November, 3% in December, 2% in January, and 1% in February. Taxes paid in March are without discount. All unpaid taxes become delinquent as of April 1. Virtually all unpaid taxes are collected via the sale of tax certificates on or prior to June 1; therefore, there were no material taxes receivable at fiscal year end.

NOTE 4 – CAPITAL ASSETS

A. Governmental Fund Type Capital Assets

A summary of changes in the Governmental fund type capital assets is as follows:

	Land	Buildings And Improvements	Equipment	Intangibles	Infrastructure	Construction In Progress	Total
Balance 10/1/2017	\$ 134,491,628	\$ 239,895,310	\$ 44,348,479	\$ 4,383,280	\$ 417,293,138	\$ 30,458,691	\$ 870,870,526
Additions	473,223	6,935,922	6,498,099	74,511	3,388,737	15,519,737	32,890,229
Deletions	(183,196)	-	(2,048,038)	(389,226)	-	(9,955,723)	(12,576,183)
Balance 9/30/2018	<u>\$ 134,781,655</u>	<u>\$ 246,831,232</u>	<u>\$ 48,798,540</u>	<u>\$ 4,068,565</u>	<u>\$ 420,681,875</u>	<u>\$ 36,022,705</u>	<u>\$ 891,184,572</u>

Depreciation expense, which includes amortization expense on intangible assets, for governmental fund type capital assets is not reported in the financial statements of the Board. Depreciation expense is reported in the financial statements of the County. Please refer to the County Notes for a more detailed explanation of the County's policy on depreciation.

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 4 – CAPITAL ASSETS - Continued

B. Proprietary Fund Type Capital Assets

Enterprise Funds

A summary of changes in the Enterprise fund type capital assets is as follows:

	Land	Buildings And Improvements	Equipment	Intangibles	Construction In Progress	Total
Balance 10/1/2017	\$ 21,556,248	\$ 458,995,402	\$ 17,712,914	\$ 2,995,033	\$ 3,572,669	\$ 504,832,266
Additions	-	3,188,965	1,845,292	146,045	6,830,602	12,010,904
Deletions	(1,761,710)	(1,080)	(1,272,359)	-	(1,178,748)	(4,213,897)
	19,794,538	462,183,287	18,285,847	3,141,078	9,224,523	512,629,273
Less:						
Accumulated Depreciation	-	(281,721,926)	(14,032,535)	(1,146,269)	-	(296,900,730)
Balance 9/30/2018	<u>\$ 19,794,538</u>	<u>\$ 180,461,361</u>	<u>\$ 4,253,312</u>	<u>\$ 1,994,809</u>	<u>\$ 9,224,523</u>	<u>\$ 215,728,543</u>

Internal Service Funds

A summary of changes in the Internal Service fund type capital assets is as follows:

	Buildings And Improvements	Equipment	Intangibles	Total
Balance 10/1/2017	\$ 13,815	\$ 1,026,146	\$ 1,921,118	\$ 2,961,079
Additions	-	20,137	117,494	137,631
Deletions	-	(81,083)	-	(81,083)
	13,815	965,200	2,038,612	3,017,627
Less:				
Accumulated Depreciation	(4,576)	(786,789)	(1,627,594)	(2,418,959)
Balance 9/30/2018	<u>\$ 9,239</u>	<u>\$ 178,411</u>	<u>\$ 411,018</u>	<u>\$ 598,668</u>

NOTE 5 – RESTRICTED CASH AND INVESTMENTS

	Solid Waste Disposal District	County Utilities	Total
Sinking funds	\$ -	\$ 4,488,537	\$ 4,488,537
Renewal and replacement	-	3,485,928	3,485,928
Customer deposits	163,243	3,158,933	3,322,176
Capital construction	-	29,142,347	29,142,347
Closure and maintenance cost	14,115,178	-	14,115,178
Total	<u>\$ 14,278,421</u>	<u>\$ 40,275,745</u>	<u>\$ 54,554,166</u>

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 6 - INTERFUND BALANCES

Interfund balances at September 30, 2018, consisted of the following:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
General Fund	Nonmajor Governmental Funds	\$ 60,000
General Fund	Golf Course Enterprise Fund	340,255
		<u>\$ 400,255</u>

In January 2016, the General Fund loaned \$254,500 to the Golf Course Fund to purchase new golf carts. In September 2017, the General Fund loaned \$1,100,000 to the Golf Course Fund for a new irrigation system. The amount reported as due from the Golf Course Fund is the current portion of the scheduled payments due to the General Fund in fiscal year 2019. The remaining amount due from the Golf Course Fund is reported as an interfund advance. The amounts due from the Nonmajor Governmental Funds represent short-term cash loans that will be repaid within the next twelve months.

Interfund advance at September 30, 2018, consisted of the following:

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
General Fund	Golf Course Fund	<u>\$ 571,994</u>

This amount is considered a long-term advance between major funds expected to be paid in fiscal years 2020 and 2021. This amount has been presented as nonspendable on the General Fund Balance Sheet.

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 7 - INTERFUND TRANSFERS

Interfund transfers for the year ended September 30, 2018, consisted of the following:

	Transfers In:				Total
	Transportation Fund	Nonmajor Governmental Funds	Utilities Fund	Internal Service Funds	
Transfers Out:					
General Fund	\$ 10,228,276	\$ 199,633	\$ -	\$ 41,367	\$ 10,469,276
Transportation Fund	-	-	85,616	-	85,616
Optional Sales Tax Fund	-	125,000	-	-	125,000
Total	<u>\$ 10,228,276</u>	<u>\$ 324,633</u>	<u>\$ 85,616</u>	<u>\$ 41,367</u>	<u>\$ 10,679,892</u>

Transfers are used for the following purposes: 1) use unrestricted general fund revenues to finance transportation activities which are accounted for in a special revenue fund, 2) use unrestricted general fund revenues for beach restoration activities which must be accounted for in another fund, 3) use unrestricted general fund revenues to offset a portion of salaries and benefits expenses for an employee accounted for in the health insurance fund, 4) use unrestricted stormwater revenues to offset Egret Marsh employee costs accounted for in the utilities fund, and 6) use capital project fund revenues for improvements to the Historic Dodgertown facility.

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 8 – ACCOUNTS PAYABLE

Accounts payable at September 30, 2018, were as follows:

	Vendors	Salaries and Benefits	Total Accounts Payable
Governmental Funds:			
General	\$ 2,163,510	\$ 471,863	\$ 2,635,373
Impact Fees	134,556	5,087	139,643
Secondary Roads Construction	1,046,845	14,346	1,061,191
Transportation	407,553	307,760	715,313
Emergency Services	212,122	955,385	1,167,507
Optional Sales Tax	3,537,879	-	3,537,879
Other Governmental	528,266	36,578	564,844
Total Governmental Funds	<u>\$ 8,030,731</u>	<u>\$ 1,791,019</u>	<u>\$ 9,821,750</u>
Proprietary Funds:			
Payable from current assets:			
Solid Waste	\$ 1,231,980	\$ 23,471	\$ 1,255,451
Golf Course	57,799	19,253	77,052
Utilities	2,095,701	302,749	2,398,450
Building	58,420	88,272	146,692
Other Proprietary	785,641	58,030	843,671
Payable from restricted assets:			
Utilities	827,641	-	827,641
Total Proprietary Funds	<u>\$ 5,057,182</u>	<u>\$ 491,775</u>	<u>\$ 5,548,957</u>

Included in salaries and benefits payable is a liability to the Florida Retirement System (FRS) for pension contributions due. The amounts due to FRS at September 30, 2018 were \$235,130 for governmental funds and \$36,341 for proprietary funds.

The Board has not engaged in any short-term debt activity during fiscal year 2018 other than that listed in Note 6.

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 9 - LONG-TERM LIABILITIES

A. Governmental Long-Term Debt

Changes in Long-Term Liabilities

	Balance October 1, 2017	Additions	Deletions	Balance September 30, 2018
Accrued Compensated Absences:	\$ 4,004,783	\$ 2,628,234	\$ 2,502,104	\$ 4,130,913
Bonds Payable:				
Spring Training Facility				
Revenue Bonds - 2001 Series	6,215,000	-	550,000	5,665,000
Notes Payable:				
Limited General Obligation				
Refunding - 2015 Series	15,653,000	-	4,158,000	11,495,000
Grand Total	<u>\$ 25,872,783</u>	<u>\$ 2,628,234</u>	<u>\$ 7,210,104</u>	<u>\$ 21,290,913</u>

Of the \$4,130,913 liability for accrued compensated absences, management estimates that \$2,375,321 will be due and payable within one year. The long-term liabilities are not reported in the financial statements of the Board since they are not payable from available spendable resources. They are reported in the financial statements of the County.

The General Obligation Refunding Note and Spring Training Facility Revenue Bonds are not reported in the governmental fund statements since they are not current liabilities payable from available spendable resources. They are reported in the government-wide financial statements of the County. Payments on the general obligation note and the revenue bonds are made by debt service funds (refer to the Table of Contents for these debt service funds under the category: Combining Balance Sheet and Combining Statement of Revenues, Expenditures and Changes in Fund Balances of Nonmajor Governmental Funds).

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 9 - LONG-TERM LIABILITIES – Continued

A. Governmental Long-Term Debt - Continued

Annual Debt Service Payments

The annual debt service payments for bonds and notes outstanding at September 30, 2018, are as follows:

Fiscal Year Ending September 30	Spring Training Facility Revenue Bonds Series 2001		Limited General Obligation Refunding Note Series 2015	
	Principal	Interest	Principal	Interest
2019	\$ 585,000	\$ 287,875	\$ 4,227,000	\$ 190,817
2020	615,000	257,163	4,298,000	120,649
2021	650,000	224,875	2,970,000	49,302
2022	305,000	190,750	-	-
2023	320,000	175,500	-	-
2024-2028	1,870,000	619,250	-	-
2029-2031	1,320,000	132,250	-	-
Total	5,665,000	1,887,663	11,495,000	360,768
Less:				
Current portion	585,000	-	4,227,000	-
Total	<u>\$ 5,080,000</u>	<u>\$ 1,887,663</u>	<u>\$ 7,268,000</u>	<u>\$ 360,768</u>

Spring Training Facility Revenue Bonds

Purpose - On August 15, 2001, the Board issued \$16,810,000 of Spring Training Facility Revenue Bonds, Series 2001. The Series 2001 bonds are being issued by the Board to provide funds, together with other available funds, to (1) finance a portion of the cost of acquisition and expansion of a spring training facility currently known as “Historic Dodgertown”; (2) pay a premium for a municipal bond insurance policy and a debt service reserve account surety bond, and (3) pay certain costs and expenses incurred in connection with the issuance of the Series 2001 bonds.

Pledge of Revenues - The principal and interest on the Series 2001 bonds will be payable from and secured by a first lien upon and pledge of the following, together with any investment income realized on any funds held under the Resolution, except the Cost of Issuance Account and the Rebate Fund:

1. Payments received by the Board from the State of Florida pursuant to Section 212.20, Florida Statutes; and
2. The Fourth Cent Tourist Development Tax levied by the County in Ordinance No. 2000-029, enacted pursuant to Section 125.0104(3)(1), Florida Statutes; and

Indian River County, Florida
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Notes To Financial Statements
Year Ended September 30, 2018

NOTE 9 - LONG-TERM LIABILITIES - Continued

A. Governmental Long-Term Debt – Continued

Spring Training Facility Revenue Bonds - Continued

3. Eighty-six percent (86%) of the Local Government Half-Cent Sales Tax distributed to the Board, pursuant to Chapter 218, part VI, Florida Statutes.

The foregoing is collectively referred to herein as the “pledged revenues”. These revenue streams are pledged for the remaining term of the bonds.

The Fourth Cent Tourist Development Tax and the Local Government Half-Cent Sales Tax pledged to the payment of debt service on the Series 2001 bonds are automatically released as pledged revenue for the Series 2001 bonds immediately following the April 1, 2021 principal payment on the Series 2001 bonds.

The current principal and interest payments of \$852,312 represent 8.72% of total pledged revenues. All three pledged revenue sources totaled \$9,777,026 for the current fiscal year. The Board applied 100% of the state subsidy, 46% of the Fourth-Cent Tourist Tax, and none of the Half-Cent Sales Tax to the debt service payments. The total principal and interest remaining to be paid on the bonds is \$7,552,663.

Bonds Issued - At September 30, 2018, Spring Training Facility Revenue Bonds consisted of the following:

Description	Interest Rates and Date	Maturity	Issue	Outstanding at September 30, 2018
Spring Training Facility Revenue Bonds, 2001 Series	3.30%-5.25% 4/1 and 10/1	2031	\$ 16,810,000	<u>\$ 5,665,000</u>

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 9 - LONG-TERM LIABILITIES - Continued

A. Governmental Long-Term Debt – Continued

Spring Training Facility Revenue Bonds - Continued

Remaining Mandatory Redemption - The Series 2001 Term Bonds are subject to mandatory redemption prior to maturity, by lot, at par plus accrued interest, according to the following schedule:

Term Bonds due April 1, 2021

<u>Date</u>	<u>Principal Amount</u>
April 1, 2019	\$ 585,000
April 1, 2020	615,000
April 1, 2021	650,000

Term Bonds due April 1, 2027

<u>Date</u>	<u>Principal Amount</u>
April 1, 2022	\$ 305,000
April 1, 2023	320,000
April 1, 2024	340,000
April 1, 2025	355,000
April 1, 2026	375,000
April 1, 2027	390,000

Term Bonds due April 1, 2031

<u>Date</u>	<u>Principal Amount</u>
April 1, 2028	\$ 410,000
April 1, 2029	430,000
April 1, 2030	455,000
April 1, 2031	435,000

Limited General Obligation Refunding Note, Series 2015

Purpose - On April 7, 2015, the Board voted to redeem \$19,075,000 of outstanding 2006 Limited General Obligation Bonds with a 7 year note from Regions Capital Advantage, Inc. The refunding ultimately saved the Board \$1.2 million over the 7 year remaining life of the bonds.

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 9 - LONG-TERM LIABILITIES - Continued

A. Governmental Long-Term Debt - Continued

Limited General Obligation Refunding Note, Series 2015 - Continued

The aggregate difference in debt service between the 2015 note (\$28,959,008) and the 2006 bonds (\$30,315,331) was \$1,356,323. These amounts include the 7/1/2015 and 7/1/2016 principal and interest payments which were excluded in the refunding. The net economic gain was \$636,694 and is amortized over the life (72 months) of the new debt. The unamortized balance of \$375,826 is reflected as a deferred outflow of resources on the government-wide Statement of Net Position. This refinancing lowered the annual debt service by \$150,000.

Pledge of Revenues - The principal and interest on the bonds are payable from the sole source of ad valorem taxes not exceeding ½ mil and having a maturity not exceeding fifteen years, which are levied by the County upon the taxable real and personal property of the County. The total tax revenue received was \$4,636,034 of which 100% is pledged for payment of this note and the 2006 bond. Total principal and interest paid on this note was \$4,417,840 and represents 95% of total pledged revenue.

Maturity and Interest Rate - Interest payments are made semiannually beginning July 1, 2015 through July 1, 2021. Annual principal payments begin July 1, 2015 and end July 1, 2021. The interest rate is fixed at 1.66%. The note may be paid early without a prepayment penalty.

B. Proprietary Long-Term Debt

Changes in Long-Term Liabilities

	Balance October 1, 2017	Additions	Deletions	Balance September 30, 2018
Accrued Compensated Absences	\$ 1,069,942	\$ 847,322	\$ 749,542	\$ 1,167,722
Note Payable:				
Water & Sewer Revenue				
Refunding Note Series 2015	5,206,000	-	1,007,000	4,199,000
Bonds Payable:				
Water & Sewer Revenue				
Refunding Series 2009	15,620,000	-	2,100,000	13,520,000
Grand Total	<u>\$ 21,895,942</u>	<u>\$ 847,322</u>	<u>\$ 3,856,542</u>	<u>\$ 18,886,722</u>

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 9 - LONG-TERM LIABILITIES - Continued

B. Proprietary Funds Long-Term Debt - Continued

Annual Debt Service Payments

The annual debt service payments for bonds and notes outstanding at September 30, 2018 are as follows:

Fiscal Year Ending September 30	Water and Sewer Revenue Refunding Note Series 2015		Water and Sewer Revenue Refunding Bonds Series 2009	
	Principal	Interest	Principal	Interest
2019	\$ 1,025,000	\$ 69,284	\$ 2,205,000	\$ 676,000
2020	1,042,000	52,371	2,315,000	565,750
2021	1,058,000	35,178	2,430,000	450,000
2022	1,074,000	17,721	2,550,000	328,500
2023	-	-	2,680,000	201,000
2024	-	-	1,340,000	67,000
Total	4,199,000	174,554	13,520,000	2,288,250
Less:				
Current portion	1,025,000	-	2,205,000	-
Add:				
Unamortized bond premium	-	-	1,030,183	-
Total	<u>\$ 3,174,000</u>	<u>\$ 174,554</u>	<u>\$ 12,345,183</u>	<u>\$ 2,288,250</u>

Water and Sewer Revenue Refunding Note, Series 2015

Purpose - On August 18, 2015, the Board voted to early call all of the outstanding Water and Sewer Revenue Refunding 2005 Bonds. The Board paid down 50% of the debt (\$7,100,000) with cash and refinanced the remaining 50% (\$7,105,000) with a 7 year note. The total amount borrowed included the cost of issuance and accrued interest totaling \$66,000, for a grand total of \$7,171,000.

The aggregate difference in debt service between the Series 2005 bonds (\$18,866,875) and the Series 2015 note (\$7,653,356), cash contribution and September 1, 2016 principal and interest payment (\$9,162,642) is \$2,050,877. The net economic gain was \$583,991; which included the refinancing, accrued interest, and cash contribution. This lowered the annual debt service by \$1.2 million. The net economic gain is amortized over the 7 year life of the note. The unamortized balance of the deferred amount on the refunding at September 30, 2018 is \$326,757 and is reflected as a deferred outflow of resources on the Statement of Net Position.

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 9 - LONG-TERM LIABILITIES - Continued

B. Proprietary Funds Long-Term Debt - Continued

Water and Sewer Revenue Refunding Note, Series 2015 - Continued

Pledge of Revenues – The note is collateralized, for the remaining term of the note, by a pledge of all net revenues derived from the operation of the system, certain surcharges, and special assessments. Annual principal and interest payments of \$1,092,899 represent approximately eight percent of net revenues of \$14,510,727 of the utility system. The total principal and interest remaining to be paid on the 2015 note is \$4,373,554. Refer to Schedule 14 in the statistical section for further detail.

Rate Covenant – Net revenues shall be sufficient to pay 100% of reserve and 120% of current year principal and interest requirements.

Maturity and Interest Rate - Interest payments are made semiannually beginning September 1, 2016 through September 1, 2022. Annual principal payments begin September 1, 2016 and end September 1, 2022. The interest rate is fixed at 1.65%. Note may be paid early without any prepayment penalty.

Water and Sewer Revenue Refunding Bonds, Series 2009

Purpose - The Series 2009 bonds were issued to refund and redeem on September 11, 2009, \$28,270,000 of the Board's outstanding Water and Sewer Revenue Bonds, Series 1993A. The refunding excluded debt service payments due September 1, 2010 and 2011.

The aggregate difference in debt service between the Series 1993A (\$80,434,415) and Series 2009 (\$78,755,772) is \$1,678,643. The net economic gain, which lowered average annual debt service by \$126,000, was \$1,368,427 and is amortized over the life of the bonds. The unamortized balance of the deferred amount on the refunding at September 30, 2018 is \$535,967 and is reflected as a deferred outflow of resources on the Statement of Net Position.

Pledge of Revenues – The revenue bonds are collateralized, for the remaining term of the bonds, by a pledge of all net revenues derived from the operation of the system, certain surcharges, and special assessments. The current principal and interest payments of \$2,881,000 represent approximately twenty percent of net revenues of \$14,510,727 of the utility system. The total principal and interest remaining to be paid on the bonds is \$15,808,250.

Rate Covenant – Net revenues shall be sufficient to pay 100% of reserve and 120% of current year principal and interest requirements.

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 9 - LONG-TERM LIABILITIES - Continued

B. Proprietary Funds Long Term Debt – Continued

Water and Sewer Revenue Refunding Bonds, Series 2009 - Continued

Bonds Issued - At September 30, 2018, the revenue refunding bonds consisted of the following:

Description	Interest Rates and Date	Maturity	Issue	Outstanding at September 30, 2018
Water and Sewer Revenue Refunding Bonds, Series 2009	4-5% 3/1 and 9/1	2024	\$ 26,370,000	<u>\$ 13,520,000</u>

Optional Redemption - The Series 2009 bonds maturing on or prior to September 1, 2019, are not subject to redemption prior to their respective dates of maturity. The Series 2009 bonds stated to mature after September 1, 2019, are subject to redemption at the option of the Board in whole or, from time to time, in part on September 1, 2019, at the redemption price of the principal amount to be redeemed, plus accrued interest to the date of redemption.

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 10 - PROVISION FOR CLOSURE COSTS

Current regulations of the U.S. Environmental Protection Agency (EPA) and the Florida Department of Environmental Protection (FDEP) require the Solid Waste Disposal District (SWDD) to place a final cover on closed landfill areas, and to maintain those areas for up to thirty years after closure. The SWDD annually obtains updated and revised estimates of total future closure and post-closure costs from its consulting engineers. The SWDD recognizes the expenses associated with the final closure and post-closure maintenance of the landfill areas over the active life of those areas. The provision for closure costs reported in the financial statements as operating expense represents the portion of these estimated future outlays which are allocable to the current year based on the amount of capacity used.

The total unrecognized closure and post-closure costs are approximately \$5.7 million. These costs will be recognized in future periods as the remaining capacity is filled. The Board's policy is to fund 100% of the current year's allocation (based upon the consulting engineers' report) of both closure and post-closure care. Required closure and post-closure sub-accounts:

	<u>Capacity Used</u>	<u>Estimated Closing</u>	<u>Amount</u>
<u>Closure Costs</u>			
Class I - Segment III, Cell I	59%	2021	\$ 12,437,389
Construction and Demolition	91%	2027	884,866
<u>Post-closure Costs</u>			
Class I - Segments I and II	N/A	N/A	763,435
Construction and Demolition	N/A	N/A	29,488
Total account balance at 9/30/18			<u><u>\$ 14,115,178</u></u>

All amounts recognized are based on what it would cost to perform all closure and post-closure functions in current dollars. Actual costs may be different due to inflation, deflation, changes in technology, or changes in laws and regulations. The SWDD is required by FDEP to annually show proof of ability to finance closure and post-closure costs. The SWDD is making annual deposits to a closure and post-closure costs account to provide for the financing of future closure-related expenses. At September 30, 2018, \$14,091,026 was on deposit at the Florida Cooperative Liquid Assets Securities System (FLCLASS) and \$24,152 was on deposit in the Board's operating account.

A summary of changes in the landfill closure liability account is as follows:

	<u>Balance 10/1/2017</u>	<u>Deposits</u>	<u>Withdrawals</u>	<u>Balance 9/30/2018</u>
Closure and long-term care costs	<u>\$ 14,009,736</u>	<u>\$ 1,270,000</u>	<u>\$ (1,164,558)</u>	<u>\$ 14,115,178</u>

Of the \$14,115,178 liability for closure and long-term care costs, management estimates that \$8,506,674 will be due and payable within one year.

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 11 – POLLUTION REMEDIATION

In accordance with GASB Statement 49, Accounting and Financial Reporting for Pollution Remediation Obligations, a consultant evaluated two sites to assess pollution remediation liabilities. The consultant calculated for each site an expected value (EV) estimate for pollution remediation based on three plausible mitigation scenarios. An obligating event occurred at each of the following two sites requiring the Board (using the consultant's services) to attempt to accrue a liability for pollution remediation. The liability totaled \$2,121,900 at September 30, 2018 for the two sites. Of the \$2,121,900 liability for pollution remediation, management estimates that \$92,647 will be due and payable within one year. The pollution remediation obligation is an estimate and subject to changes resulting from price increases and reductions, technology, and changes in applicable laws or regulations. There are no estimated recoveries that would reduce the liability.

Governmental Funds:

1. *South Gifford Road closed landfill* – The nature of the pollution remediation obligation is chlorinated solvent contamination. The consultant will conduct monitoring, bioremediation and reporting with the FDEP. The amount of the estimated year end liability is \$2,110,000 and will be paid from the Optional Sales Tax Fund.
2. *Old Administration Building* – The nature of the pollution remediation obligation is closed underground storage tank contamination. The consultant will conduct monitoring and reporting with the FDEP. The amount of the estimated year end liability is \$11,900 and will be paid from the General Fund.

Total governmental funds liability: \$2,121,900

The Board does not report the liability for pollution remediation in the governmental fund statements since they are not current liabilities payable from available spendable resources. The liability is reported in the government-wide financial statements of the County.

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 12 - RETIREMENT PLAN

General Information: All of the Board's employees participate in the Florida Retirement System (FRS). As provided by Chapters 121 and 112, Florida Statutes, the FRS provides two cost sharing, multiple employer defined benefit plans administered by the Florida Department of Management Services, Division of Retirement, including the FRS Pension Plan (Pension Plan) and the Retiree Health Insurance Subsidy (HIS Program). Under Section 121.4501, Florida Statutes, the FRS also provides a defined contribution plan (Investment Plan) alternative to the Pension Plan, which is administered by the State Board of Administration (SBA). As a general rule, membership in the FRS is compulsory for all employees working in a county, state university, community college, or a participating city or special district within the State of Florida. The FRS provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefits are established by Chapter 121, Florida Statutes, and Chapter 60S, Florida Administrative Code. Amendments to the law can be made only by an act of the Florida State Legislature.

The State of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by writing to the State of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000, or from the web site: www.dms.myflorida.com/workforce_operations/retirement/publications.

Pension Plan

Plan Description: The Pension Plan is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program (DROP) for eligible employees.

Benefits Provided: Benefits under the Pension Plan are computed on the basis of age, average final compensation, and service credit. For Pension Plan members enrolled before July 1, 2011, Regular Class members who retire at or after age 62 with at least six years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life. The benefit is equal to 1.6% of their final average compensation based on the 5 highest years of salary, for each year of credited service. Vested members with less than 30 years of service may retire before age 62 and receive reduced retirement benefits.

Special Risk Administrative Support class members who retire at or after age 55 with at least 6 years of credited service or 25 years of service regardless of age are entitled to a retirement benefit payable monthly for life. This benefit is equal to 1.6% of their final average compensation based on the 5 highest years of salary, for each year of credited service.

Special Risk class members (sworn law enforcement officers, firefighters, and correctional officers) who retire at or after age 55 with at least 6 years of credited service, or with 25 years of service regardless of age, are entitled to a retirement benefit payable monthly for life equal to 3.0% of their final average compensation based on the 5 highest years of salary for each year of credited service.

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 12 - RETIREMENT PLAN - Continued

Pension Plan - Continued

Senior Management Service class members who retire at or after age 62 with at least 6 years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 2.0% of their final average compensation based on the 5 highest years of salary for each year of credited service. Elected Officers' class members who retire at or after age 62 with at least 6 years of credited service or 30 years of service regardless of age are entitled to a retirement benefit payable monthly for life, equal to 3.0% (3.33% for judges and justices) of their final average compensation based on the 5 highest years of salary for each year of credited service.

For Plan members enrolled on or after July 1, 2011, the vesting requirement is extended to 8 years of credited service for all these members and increasing normal retirement to age 65 or 33 years of service regardless of age for Regular, Senior Management Service, and Elected Officers' class members, and to age 60 or 30 years of service regardless of age for Special Risk and Special Risk Administrative Support class members. Also, the final average compensation for all these members will be based on the 8 highest years of salary.

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the Pension Plan before July 1, 2011 and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3% per year. If the member is initially enrolled before July 1, 2011 and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is proportion of 3% determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3%. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

In addition to the above benefits, the DROP program allows eligible members to defer receipt of monthly retirement benefit payments while continuing employment with a FRS employer for a period not to exceed 60 months after electing to participate. Deferred monthly benefits are held in the FRS Trust Fund and accrue interest. There are no required contributions by DROP participants.

Contributions: The State of Florida establishes contribution rates for participating employers and employees in section 121.71 Florida Statutes. Effective July 1, 2011, the FRS became a contributory plan for all members, except DROP participants, whereby members contribute 3% and employers pay a rate based upon each member's employment class. Classes and rates in effect at July 1, 2018 were: Regular Class 8.26%, Special Risk 24.50%, Special Risk Administrative Support 34.98%, Senior Management 24.06%, DROP 14.03%, and Elected Official Class 48.70%. Included in these rates is a health insurance subsidy of 1.66%. Employer contributions to the FRS are based on a percentage of covered payroll that has been actuarially determined as an amount, when combined with the 3% employee contributions, is expected to finance the cost of benefits earned by employers during the year with an additional amount to finance any unfunded accrued liability.

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 12 - RETIREMENT PLAN - Continued

Pension Plan - Continued

The Board's actuarial contribution to FRS under the Pension Plan for the year ended September 30, 2018, was \$5,305,879. Employee contributions for September 30, 2018 were \$1,018,802. Both employer and employee contributions were equal to 100% of the required contribution.

Pension Liabilities, Pension Expense, and Deferred Outflow of Resources and Deferred Inflow of Resources Related to Pension Plan: At September 30, 2018, the Division of Retirement calculated the Board's liability of \$55,071,659 for the FRS plan for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2018. The Board's proportion of the net pension liability was based on a projection of the Board's long-term share of contributions to the Pension Plan relative to the projected contributions of all participating employers, actuarially determined. At June 30, 2018, the Board's proportionate share was 0.182838% for the FRS Pension Plan. This was a decrease of 0.004119% from its proportionate share measured as of June 30, 2017.

For the year ended September 30, 2018, the Board's calculated total increase of actuarially determined pension expense was \$5,639,735. Of this amount, the Board recognized \$644,622 in the enterprise funds and \$85,160 in the internal service funds. In addition, the Board's calculated deferred outflows of resources and deferred inflows of resources related to pensions from the following sources were:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 4,665,397	\$ 169,332
Changes in assumptions	17,994,740	-
Net difference between projected and actual earnings on pension plan investments	-	4,254,957
Changes in proportion and differences between Board contributions and proportionate share of contributions	2,754,888	1,126,945
Board contributions subsequent to the measurement date	1,281,082	-
Total	<u>\$ 26,696,107</u>	<u>\$ 5,551,234</u>

Deferred outflows related to pensions recognized by enterprise funds were \$3,425,620 and \$465,902 for internal service funds. Deferred inflows related to pensions recognized by the enterprise funds were \$900,838 and \$118,808 for the internal service funds.

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 12 - RETIREMENT PLAN - Continued

Pension Plan - Continued

The deferred outflows of resources related to pensions totaling \$1,281,082 resulting from Board contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended September 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ending September 30:</u>	<u>Amount Recognized</u>
2019	\$ 7,696,069
2020	5,252,247
2021	732,317
2022	3,497,309
2023	2,338,507
Thereafter	347,342
Total	<u>\$ 19,863,791</u>

Actuarial Assumptions: The total pension liability in the July 1, 2018 actuarial valuation was determined using the following actuarial assumption, applied to all periods included in the measurement:

Valuation date:	July 1, 2018
Measurement date:	June 30, 2018
Discount rate:	7.00%
Long-term expected rate of return:	7.00%, net of pension plan investment expense, including inflation
Inflation:	2.60%
Salary increase:	3.25%, including inflation
Mortality:	Generational RP-2000 with Projections Scale BB
Actuarial cost method:	Individual Entry Age

The actuarial assumptions that determined the total pension liability used in the July 1, 2018 valuation were based on the results of an actuarial experience study for the period July 1, 2008 through June 30, 2013.

The following changes in actuarial assumptions occurred in 2018:

- The long-term expected rate of return, was decreased from 7.10% to 7.00%, and the active member mortality assumption was updated for the Pension Plan.

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 12 - RETIREMENT PLAN - Continued

Pension Plan - Continued

Long-Term, Expected Rate of Return: The long-term expected rate of return on pension plan investments are not based on historical returns, but instead are based on a forward-looking capital market economic model. The allocation policy's description of each class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based upon a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Annual Arithmetic Return	Compound Annual (Geometric) Return	Standard Deviation
Cash	1%	2.9%	2.9%	1.8%
Fixed Income	18%	4.4%	4.3%	4.0%
Global Equity	54%	7.6%	6.3%	17.0%
Real Estate (Property)	11%	6.6%	6.0%	11.3%
Private Equity	10%	10.7%	7.8%	26.5%
Strategic Investments	6%	6.0%	5.7%	8.6%
Total	100%			
Assumed inflation-mean			2.6%	1.9%

Discount Rate for Pension Plan: The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that the Board's contributions will be made at statutorily required rates, actuarially determined. Based on those assumptions, the Pension Plans' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees if future experience follows assumptions and the actuarially determined contribution is contributed in full each year. Therefore, the discount rate for calculation of the total pension liability is equal to the long-term expected rate of return.

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 12 - RETIREMENT PLAN - Continued

Pension Plan - Continued

Sensitivity of the Board's Proportionate Share of the Net Position Liability to Changes in the Discount Rate for the Pension Plan: The following presents the Board's proportionate share of the Net Pension Liability (NPL) of the Pension Plan calculated using the discount rate of 7.00%. Also presented is what the Board's proportionate share of the FRS plan NPL would be if it were calculated using a discount rate that is 1% lower or 1% higher than the current rate:

	1% Decrease <u>(6.00%)</u>	Current Discount Rate <u>(7.00%)</u>	1% Increase <u>(8.00%)</u>
Board's proportionate share of NPL	\$100,508,087	\$55,071,659	\$17,334,019

Pension Plan Fiduciary Net Position: Detailed information regarding the Pension Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report. This report is available by writing to the State of Florida, Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000 or by email at rep@dms.myflorida.com, or by telephone toll free at (844) 377-1888 or (850) 907-6500. This report identifies statements that were prepared in accordance with generally accepted accounting principles, the measurement focus and basis of accounting, various investment valuations, various pension plan benefits, assumptions used, and many other details.

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
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NOTE 12 - RETIREMENT PLAN - Continued

Retiree Health Insurance Subsidy (HIS Program)

Plan Description: The HIS Program is a cost-sharing, multiple-employer, defined benefit pension plan established to provide a monthly subsidy payment to retired members of any state-administered retirement system. It was established under Section 112.363, Florida Statutes. Benefits are not guaranteed and are subject to annual legislative appropriation. In the event legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled. The HIS Program is administered by the Florida Department of Management Services, Division of Retirement.

Benefits Provided: For fiscal year ended September 30, 2018, eligible retirees and beneficiaries received a monthly HIS Program payment of \$5 for each year of creditable service completed. The payments are at least \$30 but not more than \$150 per month. To be eligible to receive a HIS Program benefit, a retiree under a state-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

Contributions: The HIS Program is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended September 30, 2018, the HIS Program contribution rate was 1.66%. There are no employee contributions required. The Board contributed 100% of its statutorily required contributions for the current and preceding 3 years. HIS Program contributions are deposited in a separate trust fund from which payments are authorized. The Board's actuarial contributions to the HIS Program totaled \$741,374 for the fiscal year ended September 30, 2018.

Pension Liabilities, Pension Expense, and Deferred Outflow of Resources and Deferred Inflow of Resources Related to HIS Program: At September 30, 2018, the Division of Retirement calculated the Board's liability of \$14,447,109 for its proportionate share of the HIS Program's net pension liability. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2018. At June 30, 2018, the Board's proportional share was 0.136498% for the HIS Program. This was a decrease of 0.000681% from its proportionate share measured as of June 30, 2017.

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 12 - RETIREMENT PLAN - Continued

Retiree Health Insurance Subsidy (HIS Program) - Continued

For the year ended September 30, 2018, the Board's calculated total actuarially determined pension expense was \$667,553. Of this amount, the Board recognized \$76,301 in the enterprise funds and \$10,080 in the internal service funds. In addition, the Board's calculated deferred outflows of resources and deferred inflows of resources related to pensions from the following sources were:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ -	\$ 24,545
Changes in assumptions	1,606,697	1,527,469
Net difference between projected and actual earnings on pension plan investments	8,720	-
Changes in proportion and differences between Board contributions and proportionate share of contributions	1,024,042	154,036
Board contributions subsequent to the measurement date	170,268	-
Total	<u>\$ 2,809,727</u>	<u>\$ 1,706,050</u>

The deferred outflows of resources related to the HIS Program totaling \$170,268 resulting from Board contributions subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the year ended September 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to HIS Program will be recognized in pension expense as follows:

<u>Fiscal Year Ending September 30:</u>	<u>Amount Recognized</u>
2019	\$ 651,910
2020	649,499
2021	455,018
2022	102,199
2023	(634,378)
Thereafter	(290,839)
Total	<u>\$ 933,409</u>

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 12 - RETIREMENT PLAN - Continued

Retiree Health Insurance Subsidy (HIS Program) - Continued

Actuarial Assumptions: The total pension liability for the HIS Program in the July 1, 2018 actuarial valuation was determined using the following actuarial assumption, applied to all periods included in the measurement:

Valuation date:	July 1, 2018
Measurement date:	June 30, 2018
Discount rate:	3.87%
Long-term expected rate of return:	N/A
Municipal bond rate:	3.87%
Inflation:	2.60%
Salary increase:	3.25%, average, including inflation
Mortality	Generational RP-2000 with Projections Scale BB
Actuarial cost method:	Individual Entry Age

The actuarial assumptions that determined the total HIS Program pension liability used in the July 1, 2018 valuation were based on the results of an actuarial experience study for the period July 1, 2008 through June 30, 2013.

The following changes in actuarial assumptions occurred in 2018:

- The municipal rate used to determine the total pension liability was increased from 3.58% to 3.87%

Discount Rate for HIS Program: In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS Program is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate. The single equivalent discount rate is equal to the municipal bond rate selected by the plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

Long-Term Expected Rate of Return: As stated above, the HIS Program is essentially funded on a pay-as-you-go basis. As such, there is no assumption for a long-term expected rate of return on a portfolio, no assumptions for cash flows into and out of the Pension Plan, or assumed asset allocation.

Indian River County, Florida
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Notes To Financial Statements
Year Ended September 30, 2018

NOTE 12 - RETIREMENT PLAN - Continued

Retiree Health Insurance Subsidy (HIS Program) - Continued

Sensitivity of the Board's Proportionate Share of the Net Position Liability to Changes in the Discount Rate for the HIS Program: The following presents the Board's proportionate share of the Net Pension Liability (NPL) of the HIS Program calculated using the discount rate of 3.87%. Also presented is what the Board's proportionate share of the HIS Program NPL would be if it were calculated using a discount rate that is 1% lower or 1% higher than the current rate:

	1% Decrease <u>(2.87%)</u>	Current Discount <u>Rate (3.87%)</u>	1% Increase <u>(4.87%)</u>
Board's proportionate share of NPL	\$ 16,454,411	\$14,447,109	\$ 12,773,907

HIS Program Fiduciary Net Position: Detailed information regarding the HIS Program's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Comprehensive Annual Financial Report. This report is available by writing to the State of Florida, Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000 or by email at rep@dms.myflorida.com, or by telephone toll free at (844) 377-1888 or (850) 907-6500.

FRS Investment Plan

Plan Description: The Board contributes to the Investment Plan, a defined contribution pension plan, for its eligible employees electing to participate in the Investment Plan. The Investment Plan is administered by the State Board of Administration (SBA), and is reported in the SBA's annual financial statements and in the State of Florida Comprehensive Annual Financial Report. As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. Board employees already participating in DROP are not eligible to participate in this program.

Benefits Provided: Service retirement benefits are based upon the value of the member's account upon retirement. Employers and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended by the Florida Legislature.

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 12 - RETIREMENT PLAN - Continued

FRS Investment Plan - Continued

Benefits Provided - Continued: For all membership classes, employees are immediately vested in their own contributions and are vested after one year of service for employer contributions and investment earnings. Non-vested employer contributions are placed in a suspense account for up to 5 years. If the employee returns to FRS-covered employment within the five year period, the employee will regain control over his/her account. If the employee does not return within the 5-year period, the employee will forfeit the accumulated account balance. For fiscal year ended September 30, 2018, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the Board.

If an accumulated benefit obligation for service credit originally earned under the Pension Plan is transferred to the Investment Plan, the member must have the years of service required for Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided; the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan, or remain in the Investment Plan and rely upon that account balance for retirement income.

Contributions: Cost of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of .06% of payroll and by forfeited benefits of Investment Plan members. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances to various approved investment choices.

Allocations to the investment member's accounts during the 2017-2018 fiscal year were as follows: Regular class 6.30%, Special Risk class 14.00%, Senior Management Service class 7.67%, and Elected Officers' class 11.34%. This includes the employee contribution of 3%.

The Board's Investment Plan contributions and pension expense totaled \$790,007 for fiscal year ended September 30, 2018. Employee contributions totaled \$185,182 for the same period.

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 13 – OTHER POSTEMPLOYMENT BENEFITS PLAN (OPEB)

A. Plan Description

On September 23, 2008, the Board of County Commissioners approved resolution number 2008-163, establishing an irrevocable trust (OPEB Trust) to separately identify assets accumulated to pay OPEB benefits for eligible retirees. The OPEB Trust includes the Board of County Commissioners and the five constitutional officers (Clerk of the Circuit Court and Comptroller, Property Appraiser, Sheriff, Supervisor of Elections, and Tax Collector). The resolution also established the Board of County Commissioners as trustees of the OPEB Trust and the authority for the trustees to amend the benefit provisions.

The OPEB Trust is a single-employer defined benefit plan (OPEB Plan). The OPEB Plan subsidizes the cost of health care for employees hired prior to February 1, 2006 and their eligible dependents according to the provisions of the substantive plan (the plan as understood by the employer and plan members). Employees hired on or after February 1, 2006, will not be eligible for any subsidy, regardless of the years of service or Medicare eligibility.

Active participants as well as retirees are subject to the same benefits and rules. Retired employees are permitted to remain covered under the Board's medical and life insurance plans as long as they pay a premium applicable to the coverage elected. This conforms to the minimum required of Florida governmental employers per Florida Statute 112.0801. The retiree has the option to continue with the Board group health plan or elect Medicare Advantage Plan.

The implicit rate subsidy applies to health and life insurance coverage since the premiums charged are based upon a blending of younger active employees and older retired employees. Health insurance premiums, effective October 1, 2017 range from \$364 for single coverage Medicare participants to \$875 for family coverage. Life insurance is available to retirees at a flat rate of \$.50 per \$1,000 of coverage (to a maximum of \$20,000 until the age of 70). After 70, the maximum amount of life insurance is \$10,000.

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 13 – OTHER POSTEMPLOYMENT BENEFITS PLAN (OPEB) - Continued

A. Plan Description - Continued

The Board subsidizes the cost of the health insurance premiums for each retiree based upon their years of service and employment date (as mentioned above); a 2% discount is given for each year of service based upon the following table:

Hired Before 2/1/2006				Hired On or After 2/1/2006
Retirement Date	Service	Under Age 65	Retiree or Spouse Medicare Eligible	
Before 10/1/2004		No Subsidy	60%*	No Subsidy
			**	
After 10/1/2004 but on or before 1/31/2009***	Less than 15 years	No Subsidy	20% Subsidy**	
	At least 15 years	2% per Year of Service (maximum of 40%)	Additional 20% Subsidy (maximum of 60%)**	
After 1/31/2009***	Less than 15 years	No Subsidy	No Subsidy	
	At least 15 years	2% per Year of Service (maximum of 40%)	Subsidy Ceases****	

*60% Subsidy if Medicare Eligible prior to October 1, 2004 or 20% if becoming Medicare Eligible after October 1, 2004

**Additional Subsidy will be paid to Medicare Eligible retirees regardless of which plan they are enrolled in (County's medical plan or Medicare Advantage Plan) and regardless of whether they become Medicare Eligible before or after October 1, 2004.

***Employees who commit by June 1, 2008 to retire before January 31, 2009 will receive subsidy as if retired before June 1, 2008.

****Effective May 1, 2016 and prospectively, subsidy does not cease until both Retiree and Spouse are Medicare eligible.

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 13 – OTHER POSTEMPLOYMENT BENEFITS PLAN (OPEB) – Continued

A. Plan Description – Continued

The OPEB Trust financial statements are reported using the accrual basis of accounting and are included in the Indian River County Comprehensive Annual Financial Report (CAFR). Questions regarding the OPEB Plan may be directed to the Finance Director.

At October 1, 2017, the date of the latest actuarial valuation, plan participation consisted of:

Active participants	1,380
Retired participants	<u>558</u>
Total participants	<u>1,938</u>

There are two classes of participants at October 1, 2017:

Regular and senior management	1,248
Special risk	<u>690</u>
Total participants	<u>1,938</u>

Financial statements for the OPEB Trust are included in this report and can be found on pages 260-261. A separate, stand-alone financial report is not issued by the Board; however, the OPEB Trust investments can be found in Note 2D.

B. Contributions and Funding Policy

The Board of County Commissioners, in concert with the OPEB Board of Trustees, has the authority to establish and amend the funding policy of the OPEB Plan. The OPEB Trust is advance funded by the Board. For the year ended September 30, 2018, the Board contributed \$2.5 million to the qualifying OPEB Trust. The average employer's contribution was \$1,784 per employee, approximately 3.6% of current payroll. Plan members receiving benefits contributed \$2.0 million. It is the Board's policy to base future contributions on the annual required contribution (ARC) in subsequent annual actuarial reports. The contributions are paid by the fund(s) by which the participant is employed. Custodial and individual fund administrative fees are paid from the portfolio dividend and interest income.

C. Net OPEB Liability

The County's Net OPEB liability was measured as of October 1, 2017 and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The components of the net OPEB liability of the County at September 30, 2018, were as follows:

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 13 – OTHER POSTEMPLOYMENT BENEFITS PLAN (OPEB) – Continued

C. Net OPEB Liability - Continued

Total OPEB liability	\$ 32,974,379
Plan fiduciary net position	<u>(29,520,848)</u>
County's net OPEB liability	<u>\$ 3,453,531</u>
Plan fiduciary net position as a percentage of the total OPEB liability	89.53%

D. Actuarial Methods and Assumptions

The total OPEB liability was determined by an actuarial valuation as of October 1, 2017, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified:

Methods and Assumptions Used to Determine Net OPEB Liability:

Actuarial Cost Method	Entry age normal
Inflation	2.50%
Discount Rate	6.00%
Salary Increases	3.7% to 7.8%, including inflation, varies by plan type and years of service.
Retirement Age	Experience-based table of rates that are specific to the plan and type of eligibility condition.
Mortality	Mortality tables used in the July 1, 2016 actuarial valuation of the Florida Retirement System. They are based on the results of a statewide experience study covering the period 2008 through 2013.
Healthcare Cost Trend Rates	Based on the Getzen Model, with trend starting at 7.0% and gradually decreasing to an ultimate trend rate of 4.39% (including the impact of the excise tax).
Aging Factors	Based on the 2013 SOA Study "Health Care Costs - From Birth to Death".

NOTE 13 – OTHER POSTEMPLOYMENT BENEFITS PLAN (OPEB) – Continued

Expenses	Investment expenses are net of the investment returns; Administrative expenses are included in the per capita
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Notes	There were no benefit changes during the year.
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	Increase(Decrease)		
	Plan		
	Total OPEB Liability (a)	Fiduciary Net Position (b)	Net OPEB Liability (a)-(b)
Balances at 9/30/2017	<u>\$ 41,252,267</u>	<u>\$ 27,670,462</u>	<u>\$ 13,581,805</u>
Changes for the year:			
Service cost	498,665	-	498,665
Interest	2,443,943	-	2,443,943
Differences between expected and actual experience	2,762,722	-	2,762,722
Changes of assumptions and other inputs	(11,946,117)	-	(11,946,117)
Contributions - employer	-	2,461,947	(2,461,947)
Net investment income	-	1,425,540	(1,425,540)
Benefit payments	<u>(2,037,101)</u>	<u>(2,037,101)</u>	<u>-</u>
Net changes	<u>(8,277,888)</u>	<u>1,850,386</u>	<u>(10,128,274)</u>
Balances at 9/30/2018	<u>\$ 32,974,379</u>	<u>\$ 29,520,848</u>	<u>\$ 3,453,531</u>

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 13 – OTHER POSTEMPLOYMENT BENEFITS PLAN (OPEB) - Continued

F. Discount Rate

Calculation of the Single Discount Rate

GASB Statement No. 74 includes a specific requirement for the discount rate that is used for the purpose of the measurement of the Total OPEB Liability. This rate considers the ability of the fund to meet benefit obligations in the future. To make this determination, employer contributions, employee contributions, benefit payments, expenses and investment returns are projected into the future. The Plan Net Position (assets) in future years can then be determined and compared to its obligation to make benefit payments in those years. As long as assets are projected to be on hand in a future year, the assumed valuation discount rate is used. In years where assets are not projected to be sufficient to meet benefit payments, the use of a municipal bond rate is required, as described in the following paragraph.

The Single Discount Rate (SDR) is equivalent to applying these two rates to the benefits that are projected to be paid during the different time periods. The SDR reflects (1) the long-term expected rate of return on OPEB Plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits) and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of this valuation the expected rate of return on OPEB Plan investments is 6.00%, the municipal bond rate is 3.83%; and the resulting SDR is 6.00%.

The County has a policy of depositing at least the full amount of the Actuarially Determined Contribution developed under the Entry Age Method. Consequently, the plan's fiduciary net position is projected to be sufficient to pay benefits and the resulting SDR is 6.00%.

G. Sensitivity of Net OPEB Liability

Regarding the sensitivity of the net OPEB liability to changes in the SDR, the following presents the plan's net OPEB liability, calculated using a SDR of 6.00%, as well as what the plan's net OPEB liability would be if it were calculated using a SDR that is one percent lower or 1% higher:

**Sensitivity of Net OPEB Liability
to the Single Discount Rate Assumption**

1% Decrease 5.00%	Current Single Discount Rate Assumption 6.00%	1% Increase 7.00%
\$ 6,473,988	\$ 3,453,531	\$ 768,754

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 13 – OTHER POSTEMPLOYMENT BENEFITS PLAN (OPEB) - Continued

G. Sensitivity of Net OPEB Liability - Continued

Regarding the sensitivity of the net OPEB liability to changes in the healthcare cost trend rates, the following presents the plan's net OPEB liability, calculated using the assumed trend rates as well as what the plan's net OPEB liability would be if it were calculated using a trend rate that is one percent lower or one percent higher:

**Sensitivity of Net OPEB Liability
to the Healthcare Cost Trend Rate Assumption**

1% Decrease (6% down to 3.39%)	Current Healthcare Cost Trend Rate Assumption (7% down to 4.39%)	1% Increase (8% down to 5.39%)
\$ 662,882	\$ 3,453,531	\$ 6,660,276

H. OPEB Expense and Deferred Outflows and Inflows of Resources Related to OPEB

For the year ended September 30, 2018, the Board recognized OPEB Expense of \$298,745. At September 30, 2018, the Board reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 2,455,753	\$ -
Changes of assumptions	-	10,618,771
Net difference between projected and actual earnings on OPEB plan investments	197,946	-
	<u>\$ 2,653,699</u>	<u>\$ 10,618,771</u>

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 13 – OTHER POSTEMPLOYMENT BENEFITS PLAN (OPEB) - Continued

H. OPEB Expense and Deferred Outflows and Inflows of Resources Related to OPEB - Continued

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

<u>Year Ending September 30</u>	<u>Net Deferred Outflows of Resources</u>
2019	\$ (970,890)
2020	(970,890)
2021	(970,890)
2022	(970,892)
2023	(1,020,377)
Thereafter	(3,061,133)
Total	<u>\$ (7,965,072)</u>

NOTE 14 - OPERATING LEASES

The Board has entered into noncancelable operating leases, both as lessor and lessee. Lease terms vary from 1 to 99 years. Lease revenues totaled \$766,252 and lease expenditures totaled \$102,131 for the year ended September 30, 2018. The Board also leases other equipment and office facilities as both lessor and lessee on a month-to-month basis.

A. Future Minimum Lease Receipts

<u>Year</u>	<u>Amount</u>
2019	\$ 699,312
2020	721,788
2021	678,876
2022	695,360
2023	711,993
2024-2028	2,381,618
2029-2033	1,238,195
2034-2038	586,647
2039-2043	490,192
2044-2047	225,167
Total future minimum receipts:	<u>\$ 8,429,148</u>

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 14 - OPERATING LEASES - Continued

A. Future Minimum Lease Receipts - Continued

The property being leased is reported in the financial statements of the County and has a cost of \$33,928,527, and a carrying value of \$23,503,799. Current year depreciation on property being leased is \$599,980.

B. Future Minimum Lease Payments

The following is a schedule, by years, of minimum future rentals to be paid by the Board for various noncancelable operating leases as of September 30, 2018:

Year	Amount
2019	\$ 88,380
2020	13,500
2021	13,500
2022	1,500
2023	1,500
2024-2028	7,500
2029-2033	7,500
2034-2038	6,900
2039-2043	4,500
2044-2048	4,200
2049-2053	2,100
2054-2058	1,500
2059-2063	1,500
2064-2068	1,500
2069-2073	1,500
2074-2076	900
Total future minimum lease payments:	<u>\$ 157,980</u>

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 15 - FUND BALANCE

GASB Statement 54 – Fund Balance Reporting and Governmental Funds Type Definitions requires the fund balance for governmental funds to be reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

A. Categories

There are five categories of fund balance for governmental funds under GASB Statement 54:

Nonspendable – Amounts that cannot be spent because they are not in spendable form or are legally or contractually required to remain intact.

Restricted – Use of these resources is based on the constraints imposed externally by creditors, grantors, contributors, or laws and regulations of other governments; or imposed by law through constitutional provisions or enabling legislation.

Committed – Amounts whose use is constrained by the approval of a Board ordinance by the Board of County Commissioners. This category also includes existing resources on hand to satisfy the obligations that arise from contractual obligations entered into by the Board of County Commissioners.

Assigned – The Board of County Commissioners is the governing body authorized to assign fund balance amounts to be used for specific purposes. This assignment is done through the budget approval and amendment process. Amounts appropriated to eliminate a budgetary deficit in a subsequent year are reported in this category as well.

Unassigned – Residual amounts in the general fund that do not meet any of the other fund balance classifications.

B. Fund Balance Policy

On September 21, 2010, the Board approved a Fund Balance and Reserve Policy that set forth the following reserves of fund balance in the General, Transportation, and Emergency Services District Funds:

Emergency/Disaster Relief Reserve – A balance of no less than 5% of budgeted operating expenditures for the current fiscal year will be reserved only for the purpose of responding to natural and man-made disasters. Disasters include hurricanes, tropical storms, floods, wildfires, or terrorist activities. These funds can only be used to respond and provide relief after such a disaster. Funds will be replenished over a five-year period after the completion of the recovery from the disaster.

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 15 - FUND BALANCE – Continued

B. Fund Balance Policy - Continued

Budget Stabilization Reserve – A balance of no less than 5% of budgeted operating expenditures for the current fiscal year will be reserved only for the purpose of revenue declines or unfunded mandates from the state and federal governments. Funds utilized due to revenue declines will be replenished over a five-year period. Funds utilized for unfunded mandates or unanticipated expenditures cannot be used for more than a three-year period and must be replenished within five-years after the three-year period.

At September 30, 2018, reserve amounts for those funds were:

	Disaster Relief	Budget Stabilization	Total
General Fund	\$ 6,350,000	\$ 6,350,000	\$ 12,700,000
Transportation Fund	900,000	900,000	1,800,000
Emergency Services District Fund	2,000,000	2,000,000	4,000,000
Total	\$ 9,250,000	\$ 9,250,000	\$ 18,500,000

The General Fund reserves are included in the unassigned fund balance on the balance sheet. The Transportation Fund reserves are included in the assigned fund balance and the Emergency Services District Fund reserves are included in the restricted fund balance on the balance sheet. The Emergency/Disaster Relief and Budget Stabilization Reserve amounts may only be revised by the Board of County Commissioners.

Minimum Fund Balance - The approved fund balance policy dictates the Board's attempt to maintain a minimum fund balance in the General, Transportation, and Emergency Services District funds of 20% of budgeted annual operating expenditures. The minimum fund balance level may be revised by the County Administrator or his designee.

C. Spending Hierarchy

For all governmental funds, when restricted, committed, assigned, and unassigned fund balances are combined in a fund, qualified expenditures are paid first from restricted or committed fund balance, as appropriate, then assigned and finally unassigned fund balances.

D. Fund Balance Deficit

The Federal/State Grants Fund, a nonmajor Governmental Fund, had a deficit in fund balance of \$2,400 at September 30, 2018. This deficit will be eliminated by grant proceeds in fiscal year 2019.

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 16 - NET POSITION

Restatement of Proprietary Funds Beginning Net Position

The beginning net position at October 1, 2017 of the Board proprietary funds was decreased due to the implementation of GASB Statement No. 75 *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions* (see Board Note 1M for further explanation). The proprietary funds beginning net position has been adjusted as follows:

Fund	Original 10/1/2017 Net Position	GASB 75 Adjustment	Restated 10/1/2017 Net Position
Solid Waste Disposal District	\$ 48,212,270	\$ (114,841)	\$ 48,097,429
Golf Course	8,010,724	(33,776)	7,976,948
Utilities	246,200,929	(1,429,878)	244,771,051
Building	6,398,306	(340,018)	6,058,288
Internal Service Funds	31,316,731	(254,451)	31,062,280
Total	<u>\$ 340,138,960</u>	<u>\$ (2,172,964)</u>	<u>\$ 337,965,996</u>

NOTE 17 - RISK MANAGEMENT

General Liability, Property, Worker's Compensation and Medical

The Board is exposed to various risks of loss related to torts, theft of, damage to and destruction of assets, errors or omissions, injuries to employees, and natural disasters. The Board established a Self Insurance Fund (an internal service fund) to account for and finance its uninsured risk of loss. Under this program, the Self Insurance Fund provides coverage as follows:

	10/01/14 to 9/30/2015	10/01/15 to 9/30/2016	10/01/16 to 9/30/2017	10/01/17 to 9/30/2018
Worker's Compensation	\$ 750,000	\$ 650,000	\$ 650,000	\$ 650,000
General Liability	200,000	200,000	200,000	200,000
Auto Liability	200,000	200,000	200,000	200,000
Property Damage	200,000	200,000	200,000	200,000
Error or Omissions	200,000	200,000	200,000	200,000
Annual Aggregate	2,000,000	2,000,000	2,000,000	2,000,000
Liquor Liability	1,000,000	N/A	N/A	N/A

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 17 - RISK MANAGEMENT - Continued

General Liability, Property, Worker's Compensation and Medical - Continued

All departments of the Board participate in the program. Payments are made by various funds to the Self Insurance Fund based on past experience and actual estimates of the amounts needed to pay current year claims. The Board has received three workers compensation reimbursements totaling \$1,685 in fiscal year 2018, three workers compensation reimbursements totaling \$37,643 in fiscal year 2017, and two workers compensation reimbursements totaling \$49,222 in fiscal year 2016.

The Board purchases excess insurance to cover claims in excess of the amounts listed above. There is a 5% deductible per location for property damages arising due to a hurricane under the reinsurance policy. In fiscal year 2018, the County was approved by the insurance carriers to receive approximately \$1.03 million in insurance recoveries related to Hurricane Irma damage.

The Board is also self-insured for medical claims covering employees and their eligible dependents. As required by Section 112.081, Florida Statutes, retirees and their eligible dependents are provided the same health care coverage as is offered to active employees; however, the retirees are responsible for payment of the premiums. Medical claims are paid from premiums contributed by employees, retirees, and by the Board. Premiums and contributions are determined by projected claims based on historical and actuarial experience. The self-insurance medical plan assumes all risk for claims, other than worker's compensation, up to \$300,000 per occurrence. The Board has purchased a reinsurance policy to cover claims in excess of these limits. There were eleven medical claim reimbursements totaling \$471,549 in excess of the \$300,000 limit for fiscal year 2018. In fiscal year 2017 there were three medical claim reimbursements totaling \$61,593 and in fiscal year 2016 there were none.

The claims liability of \$8,439,000 reported at September 30, 2018, is based on the requirements of generally accepted governmental accounting standards, which require that a liability for claims be reported if information is available prior to the issuance of the financial statements, and the amount of the loss, can be reasonably estimated. Estimates for claims incurred but not reported are actuarially determined and recorded. Based on the actuary's report, \$2,530,000 will be liquidated over the next twelve months.

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 17 - RISK MANAGEMENT - Continued

General Liability, Property, Worker's Compensation and Medical – Continued

Changes in the fund's claims liability amount during the current and prior three fiscal years are as follows:

	Balance at Fiscal Year Beginning	Claims and Changes in Estimates	Claims Payments	Balance at Fiscal Year End
2014-2015	\$ 8,226,545	\$ 17,188,927	\$ (17,237,952)	\$ 8,177,520
2015-2016	8,177,520	17,953,550	(17,618,550)	8,512,520
2016-2017	8,512,520	16,364,331	(16,621,851)	8,255,000
2017-2018	8,255,000	21,400,694	(21,216,694)	8,439,000

Included in the charges to other funds is an amount to fund future catastrophic losses not actuarially determined; and at September 30, 2018, unrestricted net position of \$22,857,178 has been designated for this purpose. The Board has elected to accrue the larger of the discounted liability or undiscounted liability. At September 30, 2018, the undiscounted liability was the greater of the two amounts. The discount rate used in the calculation was 2%.

NOTE 18 - COMMITMENTS AND CONTINGENCIES

A. Litigation

The Board is involved in litigation regarding a zoning dispute and other matters, and may be required to pay damages at a future date. While the ultimate amount of damages is currently unknown, management has estimated that the amount is likely to equal or exceed \$537,000. Accordingly, management has recorded an estimated liability in that amount in the financial statements.

Various other suits and claims are currently pending against the Board. It is impossible for the Board to accurately quantify the exposure involved given the jury's latitude in assessing compensatory and punitive damages, and the court's latitude in awarding attorney's fees. The Board intends to vigorously defend against these lawsuits and believes it has a good chance of prevailing on their merits. The Board is contingently liable with respect to lawsuits and other claims incidental to the ordinary course of its operations. In the opinion of management and based on the advice of legal counsel, the ultimate disposition of lawsuits will not have a material adverse effect on the financial position of the Board.

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 18 - COMMITMENTS AND CONTINGENCIES - Continued

B. Contracts and Other Commitments

The Board has various contracts and commitments outstanding at September 30, 2018. In the General Fund, contracts are for janitorial services, beach park landscape and custodial maintenance, legislative consulting services and external auditing services. In the Special Revenue Funds, contracts are for 58th Avenue pavement reclamation and resurfacing, CR512 resurfacing and shoulder widening from Myrtle Street to 125th Avenue, Courthouse renovations, 45th Street beautification - Phase II, beach profile surveys and monitoring, several conservation area improvements as well as a variety of other road paving and drainage projects. In the Capital Projects Fund, contracts are for roof replacements at the jail, health department and Sebastian Corners, the Osprey Acres floway and nature preserve, P25 radio system migration project, and several sidewalk and road improvement projects throughout the County. In the Enterprise Funds, contracts are for the golf course maintenance, aquifer wells rehabilitation project, north county water and sewer, Countywide meter replacement program, landfill closure, expansion & gas system, and various other water and sewer projects. In the Internal Service Funds, contracts are for GIS oblique aerial imagery acquisition.

A summary of these projects at September 30, 2018, is as follows:

	Total Contract Price	Total Paid as of September 30, 2018	Remaining Balance at September 30, 2018
General	\$ 1,228,107	\$ (551,378)	\$ 676,729
Special Revenue	11,716,034	(5,249,011)	6,467,023
Capital Projects	19,358,468	(11,532,277)	7,826,191
Enterprise	30,883,618	(10,661,789)	20,221,829
Internal Service	345,933	(230,622)	115,311
Total	<u>\$ 63,532,160</u>	<u>\$ (28,225,077)</u>	<u>\$ 35,307,083</u>

C. Grants

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies. If any expenditures are disallowed as a result of these audits, the claims for reimbursement to the grantor agency would become a liability of the Board. In the opinion of management, any such adjustments would not be significant.

Indian River County, Florida
Board of County Commissioners
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 19 - SUBSEQUENT EVENTS

On December 18, 2018 the Board approved a new lease agreement with Major League Baseball (MLB) for the Historic Dodgertown facility. This 11 year agreement included repairs and improvements to be completed by both the Board and MLB. In addition, the Board will fund \$800,000 per year into the Capital Reserve Account for the first 5 years of the agreement, and then \$400,000 per year for the remainder of the term. On January 22, 2019, the Board approved a partial payoff of the Series 2001 Spring Training Bonds in the amount of \$1,125,000 with Fourth Cent Tourist Tax reserves. This partial payoff eliminated the need to utilize the Fourth Cent Tourist Development Tax for debt service payments. Future debt service payments will be funded from the State of Florida spring training facility payments. In February 2019, the City of Vero Beach agreed to sell the former Dodgertown Golf Course property to the Board for \$2,450,000. The property will be used for future anticipated expansions and parking needs.

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

March 5, 2019

The Honorable Board of County Commissioners
Indian River Board, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial statements contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the fund financial statements of the major fund and the aggregate remaining fund information of the ***Indian River County, Florida Board of County Commissioners*** (the "Board"), as of and for the year ended September 30, 2018, which collectively comprise the Board's fund financial statements and have issued our report thereon dated March 5, 2019.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Board's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Board's internal control. Accordingly, we do not express an opinion on the effectiveness of the Board's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Board's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Board's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Rehmann Lohman LLC

MANAGEMENT LETTER

March 5, 2019

The Honorable Board of County Commissioners
Indian River County, Florida

Report on the Financial Statements

We have audited the financial statements of each major fund and the aggregate remaining fund information of the **Indian River County, Florida Board of County Commissioners** (the "Board"), as of and for the year ended September 30, 2018, and have issued our report thereon dated March 5, 2019.

Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance); and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Auditor's Report on Compliance for Each Major Federal Program and State Project and Report on Internal Control over Compliance; Schedule of Findings and Questioned Costs; and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards, AT-C Section 315*, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated March 5, 2019, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding financial audit report. There were no findings or recommendations in the preceding annual financial audit report.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. This information is disclosed in the notes to the financial statements.

Financial Management

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, and applicable management and is not intended to be and should not be used by anyone other than these specified parties.

A handwritten signature in black ink that reads "Lehmann Lobson LLC". The signature is written in a cursive, flowing style.

INDEPENDENT ACCOUNTANTS' REPORT

March 5, 2019

The Honorable Board of County Commissioners
Indian River County, Florida

We have examined the compliance of **Indian River County, Florida Board of County Commissioners** ("the Board") with Sections 218.415, 365.172(10), and 365.173(2)(d) Florida Statutes, during the year ended September 30, 2018.

Management's Responsibility

Management is responsible for compliance with those requirements.

Independent Accountants' Responsibility

Our responsibility is to express an opinion on the Board's compliance with those requirements based on our examination. Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Board is in compliance with specified requirements established by Florida Statute and performing such procedures as we considered necessary in the circumstances.

We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion. Our examination does not provide a legal determination on the Board's compliance with specified requirements.

Opinion

In our opinion, the Board complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2018.

Purpose of this Report

This report is intended solely for the information of management, the Board of County Commissioners and the Florida Auditor General and is not intended to be and should not be used by anyone other than these specified parties.

Rehmann Robson LLC



**CLERK OF THE CIRCUIT COURT AND
COMPTROLLER**

INDEPENDENT AUDITORS' REPORT

March 5, 2019

The Honorable Jeffrey R. Smith
Clerk of the Court and Comptroller
Indian River County, Florida

Report on the Financial Statements

We have audited the accompanying fund financial statements of each major fund and the aggregate remaining fund information of the ***Indian River County, Florida Clerk of Court*** (the "Clerk"), as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the Clerk's fund financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Independent Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the funds of the Clerk as of September 30, 2018 and the respective changes in financial position and the respective budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Reporting Entity

As discussed in Note 1, the financial statements referred to above present only the *Indian River County, Florida Clerk of Court* and do not purport to, and do not, present fairly the financial position of Indian River County, Florida as of September 30, 2018, and the changes in its financial position for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 5, 2019, on our consideration of the Clerk's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Clerk's internal control over financial reporting and compliance.

Rehmann Lobson LLC

Indian River County, Florida
Clerk of the Circuit Court and Comptroller
Balance Sheet
Governmental Funds
September 30, 2018

	<u>General</u>	<u>Nonmajor Fund Special Revenue</u>	<u>Total Governmental Funds</u>
ASSETS			
Cash	\$ 1,002,779	\$ 1,655,711	\$ 2,658,490
Accounts receivable	5,388	-	5,388
Prepaid items	57,071	56,342	113,413
Due from other governments	86,640	-	86,640
Total assets	<u>\$ 1,151,878</u>	<u>\$ 1,712,053</u>	<u>\$ 2,863,931</u>
LIABILITIES AND FUND BALANCES			
Liabilities:			
Accounts payable	\$ 95,679	\$ 9,594	\$ 105,273
Due to other governments	195,934	120	196,054
Other deposits held in escrow	653,253	12,195	665,448
Unearned revenues	207,012	-	207,012
Total liabilities	<u>1,151,878</u>	<u>21,909</u>	<u>1,173,787</u>
Fund Balances:			
Nonspendable:			
Prepaid items	57,071	56,342	113,413
Restricted for:			
Court-related costs and improvements	-	1,633,802	1,633,802
Unassigned	<u>(57,071)</u>	<u>-</u>	<u>(57,071)</u>
Total fund balances	<u>-</u>	<u>1,690,144</u>	<u>1,690,144</u>
Total liabilities fund balances	<u>\$ 1,151,878</u>	<u>\$ 1,712,053</u>	<u>\$ 2,863,931</u>

The accompanying notes are an integral part of the financial statements.

Indian River County, Florida
Clerk of the Circuit Court and Comptroller
Statement of Revenues, Expenditures, and Changes in Fund Balances
Governmental Funds
For the Year Ended September 30, 2018

	<u>General</u>	<u>Nonmajor Fund Special Revenue</u>	<u>Total Governmental Funds</u>
REVENUES			
Intergovernmental	\$ 165,314	\$ -	\$ 165,314
Charges for services	3,300,955	454,939	3,755,894
Judgments, fines and forfeits	918,354	-	918,354
Interest	43,909	12,323	56,232
Miscellaneous	29,385	-	29,385
Total revenues	<u>4,457,917</u>	<u>467,262</u>	<u>4,925,179</u>
EXPENDITURES			
General government	1,920,111	674,182	2,594,293
Court related	3,355,980	-	3,355,980
Total expenditures	<u>5,276,091</u>	<u>674,182</u>	<u>5,950,273</u>
Excess of revenues over (under) expenditures	<u>(818,174)</u>	<u>(206,920)</u>	<u>(1,025,094)</u>
OTHER FINANCING SOURCES (USES)			
Transfers from Board of County Commissioners	1,013,285	-	1,013,285
Transfer to Board of County Commissioners	(195,111)	-	(195,111)
Total other financing sources (uses)	<u>818,174</u>	<u>-</u>	<u>818,174</u>
Net change in fund balances	-	(206,920)	(206,920)
Fund balances at beginning of year	<u>-</u>	<u>1,897,064</u>	<u>1,897,064</u>
Fund balances at end of year	<u><u>\$ -</u></u>	<u><u>\$ 1,690,144</u></u>	<u><u>\$ 1,690,144</u></u>

The accompanying notes are an integral part of the financial statements.

Indian River County, Florida
Clerk of the Circuit Court and Comptroller
Statement of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual
General Fund
For the Year Ended September 30, 2018

	Budgeted Amount			Variance with Final Budget Positive (Negative)
	Original	Final	Actual	
REVENUES				
Intergovernmental	\$ 130,646	\$ 130,646	\$ 165,314	\$ 34,668
Charges for services	3,184,025	3,214,025	3,300,955	86,930
Judgments, fines and forfeits	684,000	684,000	918,354	234,354
Interest	4,805	4,805	43,909	39,104
Miscellaneous	39,544	39,544	29,385	(10,159)
Total revenues	<u>4,043,020</u>	<u>4,073,020</u>	<u>4,457,917</u>	<u>384,897</u>
EXPENDITURES				
General government	1,945,190	1,971,050	1,920,111	50,939
Court related	3,111,115	3,115,255	3,355,980	(240,725)
Total expenditures	<u>5,056,305</u>	<u>5,086,305</u>	<u>5,276,091</u>	<u>(189,786)</u>
Excess of revenues over (under) expenditures	(1,013,285)	(1,013,285)	(818,174)	195,111
OTHER FINANCING SOURCES (USES)				
Transfers from Board of County Commissioners	1,013,285	1,013,285	1,013,285	-
Transfers to Board of County Commissioners	-	-	(195,111)	(195,111)
Total other financing sources (uses)	<u>1,013,285</u>	<u>1,013,285</u>	<u>818,174</u>	<u>(195,111)</u>
Net change in fund balances	<u>\$ -</u>	<u>\$ -</u>	-	<u>\$ -</u>
Fund balances at beginning of year			-	
Fund balances at end of year			<u>\$ -</u>	

The accompanying notes are an integral part of the financial statements.

Indian River County, Florida
Clerk of the Circuit Court and Comptroller
Statement of Fiduciary Net Position
Agency Fund
September 30, 2018

ASSETS

Cash	\$ 3,696,964
Total assets	<u>\$ 3,696,964</u>

LIABILITIES

Due to other governments	\$ 975,322
Escrow deposits	<u>2,721,642</u>
Total liabilities	<u>\$ 3,696,964</u>

The accompanying notes are an integral part of the financial statements.

Indian River County, Florida
Clerk of the Circuit Court and Comptroller
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Clerk of the Circuit Court and Comptroller (Clerk) is a County agency and a local governmental entity pursuant to Article VIII, Section 1(d) of the Constitution of the State of Florida. For financial statement and reporting purposes, the Clerk does not meet the definition of a legally separate organization and is not considered to be a component unit. The Clerk is considered to be a part of the primary government of Indian River County.

Court-related expenditures are funded through filing fees, service charges, court costs and fines assessed to parties using the court system. Under 2013-44, Laws of Florida, revenue collected by the Clerk is retained by the County and remitted to the Florida Department of Revenue based upon various formulas determined by Florida Clerks of Court Operations Corporation. Non-court expenditures are funded by the Board of County Commissioners for both the finance and recording (board meeting recordings) departments. Additional non-court revenues include various fees assessed for the recording of documents, passports, marriage licenses and court reporter services. Both court and non-court operations are reported in these financial statements.

The financial statements contained herein represent the financial transactions of the Clerk of the Circuit Court and Comptroller only. The format of the Clerk's statements has been prepared in accordance with the presentation requirements of GASB 34 for fund financial statements.

The following is a summary of the significant accounting principles and policies used in the preparation of the accompanying financial statements.

A. Description of Funds

For reporting purposes, the accounting records are organized into the following two fund types: governmental funds and a fiduciary fund.

Governmental Funds

General Fund – The General Fund, which is a governmental fund, is used to account for all revenues and expenditures applicable to the general (both court and non-court) operations of the Clerk which are not accounted for in another fund. All financial resources, which are not accounted for and reported in another fund, are recorded in the General Fund. The governmental fund measurement focus is based upon determination of financial position and changes in financial position (sources, uses and balances of financial resources) rather than upon net income determination.

Special Revenue Fund – The Special Revenue Fund accounts for the proceeds from recording fees to be used for modernizing the Clerk's public records systems, subsidizing court-related operational needs and program enhancements, and adding access to public records (by charging a computer usage fee).

Indian River County, Florida
Clerk of the Circuit Court and Comptroller
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

Fiduciary Fund

Agency Fund – The Agency Fund is used to account for assets held by the Clerk in a trustee capacity or as an agent. These funds cannot be used to support the Clerk’s own programs.

B. Basis of Accounting, Measurement Focus and Presentation

The accounts of the governmental funds are maintained on the modified accrual basis. Under the modified accrual basis, expenditures are recorded at the time liabilities are incurred. Revenues are recorded when received or when they are considered both measurable and available. The Clerk only considers revenue to be available if collected within the current fiscal year, except for Title IV-D grant revenue. This grant revenue is subject to accrual and has been recognized as revenue of the current fiscal period. Revenues collected in excess of expenditures are not considered earned and are reflected as liabilities. The fiduciary fund is accounted for on the accrual basis.

C. Budgetary Requirements

State statutes require the Clerk to prepare the budget in two parts: the budget relating to the State court system and the budget relating to the requirements of the Clerk as Clerk to the Board of County Commissioners, County auditor, and custodian of all County funds and other County-related duties. The budget relating to the State court system is prepared by the Clerk and submitted to the Florida Clerks of Court Operations Corporation (CCOC) by June 1 of each year (for consolidation to the Florida Legislative Budget Commission by August 1). The budget relating to the requirements of the Clerk as Clerk to the Board of County Commissioners is prepared prior to May 1 and is reviewed, modified if required, and approved by the Board by October 1. Both budgets are adopted on a basis consistent with generally accepted accounting principles.

The budget legally adopted by the Clerk must be balanced; that is, the total of estimated receipts, including funding from the Board, shall equal the total estimated expenditures. Management is authorized to transfer budgeted amounts between objects and departments in any fund as long as management does not exceed the total appropriations of a fund.

D. Cash

Cash reported on the financial statements includes bank deposits, cash on hand, certificates of deposit, money market accounts, and all highly liquid investments with maturities of ninety days or less when purchased.

Indian River County, Florida
Clerk of the Circuit Court and Comptroller
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

E. Prepaid Items

This account represents prepayments for services that will be used in future periods. The Clerk's policy is to record the expenditure for the services when they are used rather than when the cash is disbursed.

F. Capital Assets

Acquisitions of equipment are recorded as expenditures at the time of purchase for governmental fund financial statements. Tangible personal property used by the Clerk in operations is reported in the

financial statements of the County. Refer to the County-wide note on capital assets for capitalization threshold, depreciation methodology and useful lives.

G. Compensated Absences

The Clerk accrues a liability for employees' rights to receive compensation for future absences when certain conditions are met. The Clerk does not, nor is legally required to, accumulate expendable, available financial resources to liquidate this obligation. Accordingly, the liability for compensated absences is not reported in the Clerk's financial statements. Additional information on the liability is reflected in subsequent Note 6.

H. Transfer In

The non-court operations (finance function and board meeting recordings) were funded by the Board of County Commissioners in the amount of \$1,013,285.

I. Transfer Out

In accordance with Florida Statutes, all non-court-related revenues in excess of expenditures as of year-end are owed to the Board of County Commissioners before November 1. A total of \$195,111 of excess fees was returned to the Board. This transfer is included in the amount reported as Due to Other Governments on the balance sheet.

J. Fund Balance

GASB Statement 54 – *Fund Balance Reporting and Governmental Funds Type Definitions* was implemented as of October 1, 2009. The Statement requires the fund balance for governmental funds to be reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Categories for fund balance are as follows: nonspendable, restricted, committed, assigned, and unassigned. For more information, see the County-wide note on fund balance.

Indian River County, Florida
Clerk of the Circuit Court and Comptroller
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 2 - CASH

A. Deposits

At September 30, 2018, the carrying value of the Clerk's deposits was \$6,355,454 and the bank balance was \$7,052,199. All deposits with financial institutions were 100% insured by federal depository insurance or by collateral provided by qualified public depositories to the State Treasurer in accordance with Section 280.01, Florida Statutes, also known as the Florida Security for Public Deposits Act.

The Clerk's office follows the above state law (governing custodial credit risk) for cash deposits. Refer to the County-wide note on cash and investments for the definition of custodial credit risk.

B. Deposit and Investment Policies

The Clerk adopted a cash and investment policy on April 25, 2013 with the intent to match investment maturities with known cash needs and anticipated cash flow requirements. The policy was updated on April 24, 2014 to increase individual money market allocations from 35% to 40%.

Interest Rate Risk

The Clerk's cash and investment policy includes the following limits:

- All final maturities are three years or less,
- At least 50% of the portfolio shall be invested in readily available funds.

Concentration Risk

The following limits on portfolio compensation are outlined in the Clerk's investment policy:

- No more than 10% or \$1 Million of the total portfolio may be placed in certificates of deposit with a Qualified Public Depository with any one financial institution,
- No more than 40% of the portfolio may be placed in any money market fund or intergovernmental investment pool.

Custodial Credit Risk

The Clerk's cash and investment policy pursuant to 218.415, Florida Statutes, requires securities to be held in the name of the Clerk and separately identified from the assets of the financial institution. All cash and money market accounts are listed under the name of the Indian River County Clerk of Circuit Court.

Indian River County, Florida
Clerk of the Circuit Court and Comptroller
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 2 - CASH - Continued

B. Deposit and Investment Policies - Continued

Credit Risk

Authorized investments are subject to the restrictions imposed by Section 218.145 of the Florida Statutes and are limited to the following securities:

- Florida Local Government Investment Trust Funds (Florida Trust),
- State of Florida Local Government Surplus Funds Trust Funds, for existing fund only,
- Interest-bearing time deposits or savings accounts in qualified public depositories (as defined in Section 280.02, F.S.),
- Money market funds registered with the Securities and Exchange Commission (with the highest quality rating from a nationally recognized rating agency),
- Derivatives are prohibited.

NOTE 3 – PENSION PLAN

Florida Retirement System

Plan Description: The Clerk's employees participate in the Florida Retirement System (FRS), a cost-sharing, multiple-employer public employee retirement system, administered by the Florida Department of Management Services (DMS). Benefit provisions are established and may be amended by state statute. A financial report is available from the DMS website at www.dms.myflorida.com or by mail at Florida Division of Retirement, PO Box 9000, Tallahassee, FL 32315-9000.

Effective July 1, 2011, the FRS became a contributory plan for all members, except DROP participants, whereby members contribute 3% and employers pay a rate based upon each member's employment class. Classes and rates in effect at July 1, 2018 were: regular class 8.26%, senior management class 24.06%, DROP class 14.03%, and elected official class 48.70%. Included in these rates is a health insurance subsidy of 1.66%.

Employees elect participation in either the defined benefit plan (Pension Plan) or the defined contribution plan (Investment Plan). If the employee enrolled in the FRS Pension Plan prior to July 1, 2011, normal retirement is age 62 with 6 years of service or 30 years of service, regardless of age. If the employee enrolled in the FRS Pension Plan on or after July 1, 2011, normal retirement is age 65 with 8 years of service or 33 years of service, regardless of age.

Indian River County, Florida
Clerk of the Circuit Court and Comptroller
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 3 – PENSION PLAN - Continued

Florida Retirement System - Continued

Under the Pension Plan, early retirement is available before reaching normal retirement age and will be subject to an early-retirement reduction of 5% for each year your age at retirement is under your normal retirement age. For those employees who elect participation in the Investment Plan rather than the Pension Plan, vesting occurs after one year of service. Participants have access to the full value of their vested account balance when they leave FRS employment, regardless of age. These participants receive a defined contribution for self-direction in an investment product with a third party administrator selected by the State Board of Administration.

Benefits Provided: Retirement benefits are determined by age, years of service, the average of the highest 5 or 8 fiscal years of pay, membership class and the payment option selected at retirement. For further information concerning the FRS and contribution rates, please read the County-wide note on pension plans.

Contributions: Employer contributions to the FRS are based on a percentage of covered payroll that has been actuarially determined as an amount, when combined with employee contributions, is expected to finance the cost of benefits earned by employees during the year with an additional amount to finance any unfunded accrued liability.

For the year ended September 30, 2018, the Clerk's actuarial contribution to FRS under the Pension Plan was \$281,013 and the Health Insurance Subsidy (HIS Program) was \$57,920. Employee contributions for both plans were \$88,707. Both employer and employee contributions were equal to 100% of the required contribution for each year.

Pension Liabilities: At September 30, 2018, the Division of Retirement calculated the Clerk's liability of \$3,162,940 for the FRS plan and \$1,136,721 for the HIS Program, for a total of \$4,299,661 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2018. The Clerk's proportion of the net pension liability was based on a projection of the Clerk's long-term share of contributions to the Pension Plan relative to the projected contributions of all participating employers, actuarially determined. At September 30, 2018, the Clerk's proportion was .010501% for the FRS Pension Plan and .010740% for the HIS Program.

Discount Rate for Pension Plan: The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that the Clerk's contributions will be made at statutorily required rates, actuarially determined. Based on those assumptions, the pension plans' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Indian River County, Florida
Clerk of the Circuit Court and Comptroller
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 3 – PENSION PLAN - Continued

Florida Retirement System - Continued

Sensitivity of the Clerk's Proportionate Share of the Net Position Liability to Changes in the Discount Rate for the Pension Plan: The following presents the Clerk's proportionate share of the net pension liability (NPL) of the Pension Plan calculated using the discount rate of 7.00%. Also presented is what the Clerk's proportionate share of the FRS plan NPL would be if it were calculated using a discount rate that is 1% lower or 1% higher than the current rate:

	<u>1% Decrease (6.00%)</u>	<u>Current Discount Rate (7.00%)</u>	<u>1% Increase (8.00%)</u>
Clerk's proportionate share of NPL	\$ 5,772,498	\$ 3,162,940	\$ 995,548

Discount rate for the HIS Program: In general, the discount rate for calculating the pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS Program is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate. The single equivalent discount rate is equal to the municipal bond rate selected by the plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

Sensitivity of the Clerk's Proportionate Share of the Net Position Liability to Changes in the Discount Rate for the HIS Program: The following presents the Clerk's proportionate share of the NPL of the HIS Program calculated using the discount rate of 3.87%. Also presented is what the Clerk's proportionate share of the HIS Program NPL would be if it were calculated using a discount rate that is 1% lower or 1% higher than the current rate:

	<u>1% Decrease (2.87%)</u>	<u>Current Discount Rate (3.87%)</u>	<u>1% Increase (4.87%)</u>
Clerk's proportionate share of NPL	\$ 1,294,659	\$ 1,136,721	\$ 1,005,071

Refer to the County-wide note for actuarial assumptions (including the investment rate of return), pension liability on financial statements, and an explanation of pension expense components. The pension liability is not reported in the financial statements of the Clerk since they are not payable from available spendable resources. It is reported in the financial statements of the County by the fund which normally pays the personnel service costs of the employee.

Indian River County, Florida
Clerk of the Circuit Court and Comptroller
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 4 – OTHER POSTEMPLOYMENT BENEFITS

The Clerk participated in the Indian River County Other Postemployment Benefits Trust (OPEB Trust). The Clerk's 2018 annual contribution of \$96,385 was funded by: the Board of County Commissioners in the amount of \$18,574; non-court operations in the amount of \$12,708; court operations in the amount of \$60,139; and special revenue funds in the amount of \$4,964. This contribution was considered part of a total contribution determined by the OPEB Trust actuary. Further information on the OPEB Trust can be found in the County-wide financial statements and in the County notes.

NOTE 5 – RISK MANAGEMENT

Indian River County maintains a risk management program that provides for coverage of risks of loss related to torts, theft of, damage to and destruction of assets, errors or omissions, injuries to employees, natural disasters, and medical and life insurance coverage for employees and their eligible dependents. Various excess catastrophe insurance policies with a commercial carrier are also in force for claims exceeding the amount chargeable against the Self Insurance Fund. The Clerk participated in the County's self-insurance program during the fiscal year at an annual cost of approximately \$605,897. Further details of this self-insurance program are discussed in the County-wide financial statements and County-wide note on risk management.

NOTE 6 – LONG-TERM LIABILITIES

Changes in Long-Term Liabilities

The following is a schedule of changes in long-term liabilities as of September 30, 2018:

	Beginning Balance 10/01/17	Additions	Deletions	Ending Balance 9/30/18
Accrued Compensated Absences	<u>\$ 251,730</u>	<u>\$ 282,784</u>	<u>\$ 288,681</u>	<u>\$ 245,833</u>

Of the \$245,833 liability for accrued compensated absences, management estimates that \$75,000 will be due and payable within one year. The long-term liabilities are not reported in the financial statements of the Clerk since they are not payable from available spendable resources. They are reported in the financial statements of the County by the fund which normally pays the personnel service costs of the employee.

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

March 5, 2019

The Honorable Jeffrey R. Smith
Clerk of the Circuit Court and Comptroller
Indian River Clerk, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial statements contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the fund financial statements of the major fund and the aggregate remaining fund information of the ***Indian River County, Florida Clerk of Court*** (the "Clerk"), as of and for the year ended September 30, 2018, which collectively comprise the Clerk's fund financial statements and have issued our report thereon dated March 5, 2019.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Clerk's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Clerk's internal control. Accordingly, we do not express an opinion on the effectiveness of the Clerk's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Clerk's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion.

Clerk of the Circuit Court and Comptroller
March 5, 2019
Page 2

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Clerk's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Rehmann Lobson LLC

MANAGEMENT LETTER

March 5, 2019

The Honorable Jeffrey R. Smith
Clerk of the Circuit Court and Comptroller
Indian River County, Florida

Report on the Financial Statements

We have audited the fund financial statements of the major fund and the aggregate remaining fund information of the **Indian River County, Florida Clerk of Court** (the "Clerk"), as of and for the year ended September 30, 2018, which collectively comprise the Clerk's fund financial statements and have issued our report thereon dated March 5, 2019.

Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Accountants' Report on an examination conducted in accordance with *AICPA Professional Standards, AT-C Section 315*, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated March 5, 2019, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no findings or recommendations in the preceding annual financial audit report.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. This information is disclosed in the notes to the financial statements.

Financial Management

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Clerk of Court and applicable management and is not intended to be and should not be used by anyone other than these specified parties.

A handwritten signature in black ink that reads "Lehmann Johnson LLC". The signature is written in a cursive, flowing style.

INDEPENDENT ACCOUNTANTS' REPORT

March 5, 2019

The Honorable Jeffrey R. Smith
Clerk of the Circuit Court and Comptroller
Indian River County, Florida

We have examined the compliance of *Indian River County, Florida Clerk of Circuit Court and Comptroller* ("the Clerk") with Sections 218.415, 28.35, 28.36, and 61.81 Florida Statutes, during the year ended September 30, 2018.

Management's Responsibility

Management is responsible for compliance with those requirements.

Independent Accountants' Responsibility

Our responsibility is to express an opinion on the Clerk's compliance with those requirements based on our examination. Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Clerk is in compliance with specified requirements established by Florida Statute and performing such procedures as we considered necessary in the circumstances.

We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion. Our examination does not provide a legal determination on the Clerk's compliance with specified requirements.

Opinion

In our opinion, the Clerk complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2018.

Purpose of this Report

This report is intended solely for the information of management, the Clerk, the Board of County Commissioners and the Florida Auditor General and is not intended to be and should not be used by anyone other than these specified parties.



PROPERTY APPRAISER

INDEPENDENT AUDITORS' REPORT

March 5, 2019

The Honorable Wesley Davis
Property Appraiser
Indian River County, Florida

Report on the Financial Statements

We have audited the accompanying fund financial statements of the major fund information of the ***Indian River County, Florida Property Appraiser*** (the "Property Appraiser"), as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the Property Appraiser's fund financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Independent Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the fund of the Property Appraiser as of September 30, 2018, and the respective changes in financial position and the respective budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Reporting Entity

As discussed in Note 1, the financial statements referred to above present only the *Indian River County, Florida Property Appraiser* and do not purport to, and do not, present fairly the financial position of Indian River County, Florida as of September 30, 2018, and the changes in its financial position for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 5, 2019, on our consideration of the Property Appraiser's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Property Appraiser's internal control over financial reporting and compliance.

Rehmann Lobson LLC

Indian River County, Florida
Property Appraiser
Balance Sheet
General Fund
September 30, 2018

ASSETS

Cash	\$ 80,416
Prepaid items	34,674
Total assets	<u>\$ 115,090</u>

LIABILITIES AND FUND BALANCES

Liabilities:

Accounts payable	\$ 34,452
Due to other governments	80,086
Other deposits	552
Total liabilities	<u>115,090</u>

Fund Balances:

Nonspendable:

Prepaid items	34,674
Unassigned	<u>(34,674)</u>
Total fund balances	<u>-</u>

Total liabilities and fund balances	<u>\$ 115,090</u>
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The accompanying notes are an integral part of the financial statements.

Indian River County, Florida
Property Appraiser
Statement of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual
General Fund
For the Year Ended September 30, 2018

	<u>Budgeted Amount</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
REVENUES				
Charges for services	\$ 3,783,993	\$ 3,791,954	\$ 3,792,715	\$ 761
Interest	-	-	1,567	1,567
Miscellaneous	-	-	7,097	7,097
Total revenues	<u>3,783,993</u>	<u>3,791,954</u>	<u>3,801,379</u>	<u>9,425</u>
EXPENDITURES				
General government	<u>3,783,993</u>	<u>3,791,954</u>	<u>3,728,252</u>	<u>63,702</u>
Total expenditures	<u>3,783,993</u>	<u>3,791,954</u>	<u>3,728,252</u>	<u>63,702</u>
Excess of revenues over (under) expenditures	<u>-</u>	<u>-</u>	<u>73,127</u>	<u>73,127</u>
OTHER FINANCING USES				
Transfers to Board of County Commissioners	<u>-</u>	<u>-</u>	<u>(73,127)</u>	<u>(73,127)</u>
Total other financing uses	<u>-</u>	<u>-</u>	<u>(73,127)</u>	<u>(73,127)</u>
Net change in fund balances	<u>\$ -</u>	<u>\$ -</u>	<u>-</u>	<u>\$ -</u>
Fund balances at beginning of year			<u>-</u>	
Fund balances at end of year			<u>\$ -</u>	

The accompanying notes are an integral part of the financial statements.

Indian River County, Florida
Property Appraiser
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Property Appraiser is a County agency and a local governmental entity pursuant to Article VIII, Section 1(d) of the Constitution of the State of Florida. For financial statement and reporting purposes, the Property Appraiser does not meet the definition of a legally separate organization and is not considered to be a component unit. The Property Appraiser is considered to be a part of the primary government of Indian River County. The financial statements contained herein represent the financial transactions of the Property Appraiser only. The format of the Property Appraiser's statements has been prepared in accordance with the presentation requirements of GASB 34 for fund financial statements.

The following is a summary of the significant accounting principles and policies used in the preparation of the accompanying financial statements.

A. Description of Funds

For reporting purposes, the accounting records are organized on the basis of governmental funds.

Governmental Fund

General Fund – The General Fund, which is a governmental fund, is used to account for all revenues and expenditures applicable to the general operations of the Property Appraiser. All financial resources, which are not accounted for and reported in another fund, are recorded in the General Fund. The governmental fund measurement focus is based upon determination of financial position and changes in financial position (sources, uses and balances of financial resources) rather than upon net income determination.

B. Basis of Accounting, Measurement Focus and Presentation

The accounts of the governmental funds are maintained on the modified accrual basis. Under the modified accrual basis, expenditures are recorded at the time liabilities are incurred. Revenues are recorded when received or when they are considered both measurable and available. Revenues collected in excess of expenditures are not considered earned and are reflected as liabilities.

C. Budgetary Requirements

State statutes require the Property Appraiser to prepare an annual budget, which clearly reflects the revenues available to his office and the functions for which money is to be expended. The budgeted revenues and expenditures are subject to the review and approval of the Department of Revenue. Management is authorized to transfer budgeted amounts between objects and departments as long as management does not exceed the total appropriations of a fund. Department of Revenue approval is only required when unanticipated revenues are received that management wishes to have appropriated, thereby increasing the total appropriations. The budget is prepared on a basis consistent with generally accepted accounting principles.

Indian River County, Florida
Property Appraiser
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – Continued

D. Capital Assets

Acquisitions of equipment are recorded as expenditures at the time of purchase for governmental fund financial statements. Tangible personal property used by the Property Appraiser in operations is reported in the financial statements of the County. Refer to the County-wide note on capital assets for capitalization threshold, depreciation methodology and useful lives.

E. Compensated Absences

The Property Appraiser accrues a liability for employees' rights to receive compensation for future absences when certain conditions are met. The Property Appraiser does not, nor is legally required to, accumulate expendable available financial resources to liquidate this obligation. Accordingly, the liability for compensated absences is not reported on the Property Appraiser's financial statements. Additional information on the liability is reflected in subsequent Note 6.

F. Transfer Out

In accordance with Florida Statutes, all revenues in excess of expenditures as of year-end are owed to the Board of County Commissioners and other governments. These "excess fees" totaled \$80,087 at September 30, 2018, and are included as due to other governments on the balance sheet. Of this amount, \$73,127 was owed to the Board of County Commissioners and is reported as Transfers to Board of County Commissioners on the Statement of Revenues, Expenditures and Changes in Fund Balances.

G. Fund Balance

GASB Statement 54 – *Fund Balance Reporting and Governmental Funds Type Definitions* was implemented as of October 1, 2009. This Statement requires the fund balance for governmental funds to be reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Categories for fund balance are as follows: nonspendable, restricted, committed, assigned, and unassigned. For more information, see the County-wide note on fund balance.

Indian River County, Florida
Property Appraiser
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 2 - CASH

Deposits

At September 30, 2018, the carrying amount of the Property Appraiser's deposits was \$80,416 and the bank balance was \$129,199. All deposits with financial institutions were 100% insured by federal depository insurance or by collateral provided by qualified public depositories to the State Treasurer in accordance with Section 280.01, Florida Statutes, also known as the Florida Security for Public Deposits Act. The Property Appraiser adopted the Board of County Commissioners' investment policy. This policy requires the Property Appraiser's office to follow the above state law (governing custodial credit risk) for cash deposits. Refer to the County-wide note on cash and investments for the definition of custodial credit risk.

NOTE 3 – PENSION PLAN

Florida Retirement System

Plan Description: The Property Appraiser's employees participate in the Florida Retirement System (FRS), a cost-sharing, multiple-employer public employee retirement system, administered by the Florida Department of Management Services (DMS). Benefit provisions are established and may be amended by state statute. A financial report is available from the DMS website at www.dms.myflorida.com or by mail at Florida Division of Retirement, PO Box 9000, Tallahassee, FL 32315-9000.

Effective July 1, 2011, the FRS became a contributory plan for all members, except DROP participants, whereby members contribute 3% and employers pay a rate based upon each member's employment class. Classes and rates in effect at July 1, 2018 were: regular class 8.26%, senior management class 24.06%, DROP class 14.03%, and elected official class 48.70%. Included in these rates is a health insurance subsidy of 1.66%.

Employees elect participation in either the defined benefit plan (Pension Plan) or the defined contribution plan (Investment Plan). If the employee enrolled in the FRS prior to July 1, 2011, normal retirement is age 62 with 6 years of service or 30 years of service, regardless of age. If the employee enrolled in the FRS on or after July 1, 2011, normal retirement is age 65 with 8 years of service or 33 years of service, regardless of age.

Under the Pension Plan, early retirement is available before reaching normal retirement age and will be subject to an early-retirement reduction of 5% for each year your age at retirement is under your normal retirement age. For those employees who elect participation in the Investment Plan rather than the Pension Plan, vesting occurs after one year of service. Participants have access to the full value of their vested account balance when they leave FRS employment, regardless of age. These participants receive a defined contribution for self-direction in an investment product with a third party administrator selected by the State Board of Administration.

Indian River County, Florida
Property Appraiser
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 3 – PENSION PLAN - Continued

Florida Retirement System - Continued

Benefits Provided: Retirement benefits are determined by age, years of service, the average of the highest 5 or 8 fiscal years of pay, membership class and the payment option selected at retirement. For further information concerning the FRS and contribution rates, please read the County-wide note on pension plans.

Contributions: Employer contributions to the FRS are based on a percentage of covered payroll that has been actuarially determined as an amount, when combined with employee contributions, is expected to finance the cost of benefits earned by employees during the year with an additional amount to finance any unfunded accrued liability.

For the year ended September 30, 2018, the Property Appraiser's actuarial contributions to FRS under the Pension Plan were \$204,615 and the Health Insurance Subsidy (HIS Program) were \$36,931. Employee contributions were \$56,630. Both employer and employee contributions were equal to 100% of the required contribution for each year.

Pension Liabilities: At September 30, 2018, the Division of Retirement calculated the Property Appraiser's liability of \$2,130,603 for the FRS plan and \$727,077 for the HIS Program, for a total of \$2,857,680 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2018. The Property Appraiser's proportion of the net pension liability was based on a projection of the Property Appraiser's long-term share of contributions to the Pension Plan relative to the projected contributions of all participating employers, actuarially determined. At September 30, 2018, the Property Appraiser's proportion was .007073% for the FRS Pension Plan and .006869% for the HIS Program.

Discount Rate for Pension Plan: The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that the Property Appraiser's contributions will be made at statutorily required rates, actuarially determined. Based on those assumptions, the pension plans' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Indian River County, Florida
Property Appraiser
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 3 – PENSION PLAN - Continued

Sensitivity of the Property Appraiser's Proportionate Share of the Net Position Liability to Changes in the Discount Rate for the Pension Plan: The following presents the Property Appraiser's proportionate share of the Net Pension Liability (NPL) of the Pension Plan calculated using the discount rate of 7.00%. Also presented is what the Property Appraiser's proportionate share of the FRS plan NPL would be if it were calculated using a discount rate that is 1% lower or 1% higher than the current rate:

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
Property Appraiser 's proportionate share of NPL	\$ 3,888,439	\$ 2,130,603	\$ 670,615

Discount rate for the HIS Program: In general, the discount rate for calculating the pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS Program is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate. The single equivalent discount rate is equal to the municipal bond rate selected by the plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

Sensitivity of the Property Appraiser's Proportionate Share of the Net Position Liability to Changes in the Discount Rate for the HIS Program: The following presents the Property Appraiser's proportionate share of the NPL of the HIS Program calculated using the discount rate of 3.87%. Also presented is what the Property Appraiser's proportionate share of the HIS Program NPL would be if it were calculated using a discount rate that is 1% lower or 1% higher than the current rate:

	1% Discount (2.87%)	Current Discount Rate (3.87%)	1% Increase (4.87%)
Property Appraiser's proportionate share of NPL	\$ 828,098	\$ 727,077	\$ 642,870

Refer to the County-wide note for actuarial assumptions (including the investment rate of return), pension liability on financial statements, and an explanation of pension expense components. The pension liability is not reported in the financial statements of the Property Appraiser since they are not payable from available spendable resources. It is reported in the financial statements of the County by the fund which normally pays the personnel service costs of the employee.

Indian River County, Florida
Property Appraiser
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 4 – OTHER POSTEMPLOYMENT BENEFITS

The Property Appraiser participated in the Indian River County Other Postemployment Benefits Trust (OPEB Trust). The Property Appraiser's 2018 annual contribution of \$47,158 was funded by the Board of County Commissioners as part of a total contribution determined by the OPEB Trust actuary. Further information on the OPEB Trust can be found in the County-wide financial statements and in the County notes.

NOTE 5 – RISK MANAGEMENT

Indian River County maintains a risk management program that provides for coverage of risks of loss related to torts, theft of, damage to and destruction of assets, errors or omissions, injuries to employees, natural disasters, and medical and life insurance coverage for employees and their eligible dependents. Various excess catastrophe insurance policies with a commercial carrier are also in force for claims exceeding the amount chargeable against the Self Insurance Fund. The Property Appraiser participated in the County's self-insurance program during fiscal year 2018 at an annual cost of approximately \$319,892. Further details on the self-insurance program are discussed in the County-wide financial statements and County notes.

NOTE 6 – LONG-TERM LIABILITIES

Changes in Long-Term Liabilities

A summary of changes in long-term liabilities is as follows:

	Beginning Balance 10/01/17	Additions	Deletions	Ending Balance 9/30/2018
Accrued Compensated Absences	<u>\$ 21,914</u>	<u>\$ 244,048</u>	<u>\$ 217,425</u>	<u>\$ 48,537</u>

Of the \$48,537 liability for accrued compensated absences, management estimates that \$10,000 will be due and payable within one year. The long-term liabilities are not reported in the financial statements of the Property Appraiser since they are not payable from available spendable resources. They are reported in the financial statements of the County.

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

March 5, 2019

The Honorable Wesley Davis
Property Appraiser
Indian River Property Appraiser, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial statements contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the fund financial statements of the major fund of the ***Indian River County, Florida Property Appraiser*** (the "Property Appraiser"), as of and for the year ended September 30, 2018, which collectively comprise the Property Appraiser's fund financial statements and have issued our report thereon dated March 5, 2019.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Property Appraiser's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Property Appraiser's internal control. Accordingly, we do not express an opinion on the effectiveness of the Property Appraiser's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Property Appraiser's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on

The Honorable Wesley Davis
Property Appraiser
March 5, 2019
Page 2

compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Property Appraiser's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "Lehmann Lohman LLC". The signature is written in a cursive, flowing style.

MANAGEMENT LETTER

March 5, 2019

The Honorable Wesley Davis
Property Appraiser
Indian River County, Florida

Report on the Financial Statements

We have audited the fund financial statements of the major fund of the ***Indian River County, Florida Property Appraiser*** (the "Property Appraiser"), as of and for the year ended September 30, 2018, which collectively comprise the Property Appraiser's fund financial statements and have issued our report thereon dated March 5, 2019.

Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Accountants' Report on an examination conducted in accordance with *AICPA Professional Standards, AT-C Section 315*, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated March 5, 2019, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no findings or recommendations in the preceding annual financial audit report.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. This information is disclosed in the notes to the financial statements.

Financial Management

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Property Appraiser and applicable management and is not intended to be and should not be used by anyone other than these specified parties.

Rehmann Lobson LLC

INDEPENDENT ACCOUNTANTS' REPORT

March 5, 2019

The Honorable Wesley Davis
Property Appraiser
Indian River County, Florida

We have examined the compliance of ***Indian River County, Florida Property Appraiser*** ("the Property Appraiser") with Sections 218.415 Florida Statutes, during the year ended September 30, 2018.

Management's Responsibility

Management is responsible for compliance with those requirements.

Independent Accountants' Responsibility

Our responsibility is to express an opinion on the Property Appraiser's compliance with those requirements based on our examination. Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Property Appraiser is in compliance with specified requirements established by Florida Statute and performing such procedures as we considered necessary in the circumstances.

We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion. Our examination does not provide a legal determination on the Property Appraiser's compliance with specified requirements.

Opinion

In our opinion, the Property Appraiser complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2018.

Purpose of this Report

This report is intended solely for the information of management, the Property Appraiser, the Board of County Commissioners and the Florida Auditor General and is not intended to be and should not be used by anyone other than these specified parties.



SHERIFF

INDEPENDENT AUDITORS' REPORT

March 5, 2019

The Honorable Deryl Loar
Sheriff
Indian River County, Florida

Report on the Financial Statements

We have audited the accompanying fund financial statements of each major fund and the aggregate remaining fund information of the **Indian River County, Florida Sheriff** (the "Sheriff"), as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the Sheriff's fund financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Independent Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the funds of the Sheriff as of September 30, 2018, and the respective changes in financial position and the respective budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Reporting Entity

As discussed in Note 1, the financial statements referred to above present only the *Indian River County, Florida Sheriff* and do not purport to, and do not, present fairly the financial position of Indian River County, Florida as of September 30, 2018, and the changes in its financial position for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 5, 2019, on our consideration of the Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Sheriff's internal control over financial reporting and compliance.

Rehmann Lobson LLC

Indian River County, Florida
Sheriff
Balance Sheet
Governmental Funds
September 30, 2018

	General	Nonmajor Fund Special Revenue	Total Governmental Funds
ASSETS			
Cash	\$ 1,807,087	\$ 1,892,680	\$ 3,699,767
Accounts receivable - net	57,857	98,981	156,838
Inventories	77,730	22,881	100,611
Total assets	<u>\$ 1,942,674</u>	<u>\$ 2,014,542</u>	<u>\$ 3,957,216</u>
LIABILITIES AND FUND BALANCES			
Liabilities:			
Accounts payable	\$ 1,896,179	\$ 183,003	\$ 2,079,182
Due to other governments	46,495	-	46,495
Total liabilities	<u>1,942,674</u>	<u>183,003</u>	<u>2,125,677</u>
Fund Balances:			
Nonspendable:			
Inventories	77,730	22,881	100,611
Restricted for:			
Law enforcement/public safety	-	1,481,298	1,481,298
Committed to:			
Law enforcement/public safety	-	218,375	218,375
Assigned to:			
Law enforcement/public safety	-	108,985	108,985
Unassigned	(77,730)	-	(77,730)
Total fund balances	<u>-</u>	<u>1,831,539</u>	<u>1,831,539</u>
Total liabilities and fund balances	<u>\$ 1,942,674</u>	<u>\$ 2,014,542</u>	<u>\$ 3,957,216</u>

The accompanying notes are an integral part of the financial statements.

Indian River County, Florida
Sheriff
Statement of Revenues, Expenditures, and Changes in Fund Balances
Governmental Funds
For the Year Ended September 30, 2018

	General	Nonmajor Fund Special Revenue	Total Governmental Funds
REVENUES			
Intergovernmental	\$ -	\$ 120,150	\$ 120,150
Charges for services	-	261,547	261,547
Judgments, fines and forfeits	-	67,419	67,419
Miscellaneous	58,674	378,513	437,187
Total revenues	<u>58,674</u>	<u>827,629</u>	<u>886,303</u>
EXPENDITURES			
Public safety	44,603,262	1,051,210	45,654,472
Court related	2,332,436	-	2,332,436
Total expenditures	<u>46,935,698</u>	<u>1,051,210</u>	<u>47,986,908</u>
Excess of revenues over (under) expenditures	(46,877,024)	(223,581)	(47,100,605)
OTHER FINANCING SOURCES (USES)			
Transfers from Board of County Commissioners	46,923,519	278,925	47,202,444
Transfers to Board of County Commissioners	(46,495)	-	(46,495)
Total other financing sources	<u>46,877,024</u>	<u>278,925</u>	<u>47,155,949</u>
Net change in fund balances	-	55,344	55,344
Fund balances at beginning of year	<u>-</u>	<u>1,776,195</u>	<u>1,776,195</u>
Fund balances at end of year	<u>\$ -</u>	<u>\$ 1,831,539</u>	<u>\$ 1,831,539</u>

The accompanying notes are an integral part of the financial statements.

**Indian River County, Florida
Sheriff
Statement of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual
General Fund
For the Year Ended September 30, 2018**

	<u>Budgeted Amounts</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
REVENUES				
Miscellaneous	\$ -	\$ 58,674	\$ 58,674	\$ -
Total revenues	-	58,674	58,674	-
EXPENDITURES				
Public safety	44,490,613	44,660,280	44,603,262	57,018
Court related	2,417,906	2,321,913	2,332,436	(10,523)
Total expenditures	46,908,519	46,982,193	46,935,698	46,495
Excess of revenues over (under) expenditures	(46,908,519)	(46,923,519)	(46,877,024)	46,495
OTHER FINANCING SOURCES (USES)				
Transfers from Board of County Commissioners	46,908,519	46,923,519	46,923,519	-
Transfers to Board of County Commissioners	-	-	(46,495)	(46,495)
Total other financing sources	46,908,519	46,923,519	46,877,024	(46,495)
Net change in fund balances	<u>\$ -</u>	<u>\$ -</u>	-	<u>\$ -</u>
Fund balances at beginning of year			-	
Fund balances at end of year			<u>\$ -</u>	

The accompanying notes are an integral part of the financial statements.

**Indian River County, Florida
Sheriff
Statement of Fiduciary Net Position
Agency Fund
September 30, 2018**

ASSETS

Cash	\$ 34,355
Total assets	<u>\$ 34,355</u>

LIABILITIES

Escrow deposits	\$ 34,355
Total liabilities	<u>\$ 34,355</u>

The accompanying notes are an integral part of the financial statements.

Indian River County, Florida
Sheriff
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Sheriff is a County agency and a local governmental entity pursuant to Article VIII, Section 1(d) of the Constitution of the State of Florida. For financial statement and reporting purposes, the Sheriff does not meet the definition of a legally separate organization and is not considered to be a component unit. The Sheriff is considered to be a part of the primary government of Indian River County. The financial statements contained herein represent the financial transactions of the Sheriff only. The format of the Sheriff's statements has been prepared in accordance with the presentation requirements of GASB 34 for fund financial statements.

The following is a summary of the significant accounting principles and policies used in the preparation of the accompanying financial statements.

A. Description of Funds

For reporting purposes, the accounting records are organized into the following two fund types: governmental funds and a fiduciary fund.

Governmental Funds

General Fund – The General Fund, which is a governmental fund, is used to account for all revenues and expenditures applicable to the general operations of the Sheriff, which are not accounted for in another fund. All financial resources, which are not accounted for and reported in another fund, are recorded in the General Fund. The governmental fund measurement focus is based upon determination of financial position and changes in financial position (sources, uses and balances of financial resources) rather than upon net income determination.

Special Revenue Fund – The Special Revenue Fund accounts for the proceeds of specific revenue sources that are legally restricted, committed or assigned for public safety such as police education, special purpose equipment, jail commissary, and special law enforcement activities.

Fiduciary Fund

Agency Fund – The Agency Fund is used to account for assets held by the Sheriff in a trustee capacity or as an agent. Funds are for the employee cafeteria plan.

B. Basis of Accounting, Measurement Focus and Presentation

The accounts of the governmental funds are maintained on the modified accrual basis. The fiduciary fund is reported on an accrual basis. Under the modified accrual basis, expenditures are recorded at the time liabilities are incurred. Revenues are recorded when received or when they are considered both measurable and available. Revenues collected in excess of expenditures are not considered earned and are reflected as liabilities.

Indian River County, Florida
Sheriff
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

C. Budgetary Requirements

State statutes require the Sheriff to submit a proposed budget to the Board of County Commissioners by May 1 of each year. The budget reflects the estimated amounts of all proposed expenditures for operating and equipping the Sheriff's office and jail. Capital improvements for these buildings are funded by the Board. The budget is prepared on a basis consistent with generally accepted accounting principles. After review and approval of the budget by the Board, the Sheriff is authorized to transfer budgeted amounts between objects and departments as long as it does not exceed the total appropriations approved by the Board. Increases in the total budget are subject to the review and approval of the Board. The budgeted revenues and expenditures in the accompanying financial statements reflect all amendments approved by the Board of County Commissioners.

D. Compensated Absences

The Sheriff accrues a liability for employees' rights to receive compensation for future absences when certain conditions are met. The Sheriff does not, nor is legally required to, accumulate expendable, available financial resources to liquidate this obligation. Accordingly, the liability for compensated absences is not reported on the Sheriff's financial statements. Additional information on the liability is reflected in subsequent Note 8.

E. Transfer Out

In accordance with Florida Statutes, all general fund revenues in excess of expenditures as of year-end are owed to the Board of County Commissioners. The September 30, 2018 amount totaled \$46,495 and was reported as a transfer to the Board of County Commissioners at year end. This transfer is also reported as due to other governments on the balance sheet.

F. Fund Balance

GASB Statement 54 – *Fund Balance Reporting and Governmental Funds Type Definitions* was implemented as of October 1, 2009. This Statement requires the fund balance for governmental funds to be reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Categories for fund balance are as follows: nonspendable, restricted, committed, assigned, and unassigned. For more information, see the County-wide note on fund balance.

Indian River County, Florida
Sheriff
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 2 - CASH

Deposits

At September 30, 2018, the carrying amount of the Sheriff's deposits was \$3,734,122 and the bank balance was \$5,454,184. All deposits with financial institutions were 100% insured by federal depository insurance or by collateral provided by qualified public depositories to the State Treasurer in accordance with Section 280.01, Florida Statutes, also known as the Florida Security for Public Deposits Act.

The Sheriff's office elected not to adopt a formal investment policy and selects the alternative investment guidelines as provided by Florida Statutes 218.415, subsection 17. Refer to the County-wide note on cash and investments for the definition of custodial credit risk.

NOTE 3 – CAPITAL ASSETS

Equipment used by the Sheriff in operations is reported in the financial statements of the County. State law requires the Sheriff to account for all tangible property used by the Sheriff. A summary of changes in capital assets is as follows:

	Beginning Balance 10/01/17	Additions	Deletions	Ending Balance 09/30/18
Equipment	<u>\$ 25,489,634</u>	<u>\$ 3,862,742</u>	<u>\$ 1,786,650</u>	<u>\$ 27,565,726</u>

Refer to the County-wide note on capital assets for capitalization threshold, depreciation methodology and useful lives.

NOTE 4 - INVENTORIES

Inventories are valued at cost, which approximates market, using the "first-in, first-out" method of accounting. The costs of inventory are recorded as an expenditure when consumed rather than when purchased. Inventory of the Sheriff represents law enforcement gear, miscellaneous clothing and store items.

Indian River County, Florida
Sheriff
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 5 – PENSION PLAN

Florida Retirement System

Plan Description: The Sheriff's employees participate in the Florida Retirement System (FRS), a cost-sharing, multiple-employer public employee retirement system, administered by the Florida Department of Management Services (DMS). Benefit provisions are established and may be amended by state statute. A financial report is available from the DMS website at www.dms.myflorida.com or by mail at Florida Division of Retirement, PO Box 9000, Tallahassee, FL 32315-9000.

Effective July 1, 2011, the FRS became a contributory plan for all members, except DROP participants, whereby members contribute 3% and employers pay a rate based upon each member's employment class. Classes and rates in effect at July 1, 2018 were: regular class 8.26%, special risk 24.50%, senior management class 24.06%, DROP class 14.03%, and elected official class 48.70%. Included in these rates is a health insurance subsidy of 1.66%.

Employees elect participation in either the defined benefit plan (Pension Plan) or the defined contribution plan (Investment Plan). If the employee enrolled in the FRS prior to July 1, 2011, normal retirement is age 62 with 6 years of service or 30 years of service, regardless of age. If the employee enrolled in the FRS on or after July 1, 2011, normal retirement is age 65 with 8 years of service or 33 years of service, regardless of age.

Under the Pension Plan, early retirement is available before reaching normal retirement age and will be subject to an early-retirement reduction of 5% for each year your age at retirement is under your normal retirement age. For those employees who elect participation in the Investment Plan rather than the Pension Plan, vesting occurs after one year of service. Participants have access to the full value of their vested account balance when they leave FRS employment, regardless of age. These participants receive a defined contribution for self-direction in an investment product with a third party administrator selected by the State Board of Administration.

Benefits Provided: Retirement benefits are determined by age, years of service, the average of the highest 5 or 8 fiscal years of pay, membership class and the payment option selected at retirement. For further information concerning the FRS and contribution rates, please read the County-wide note on pension plans.

Contributions: Employer contributions to the FRS are based on a percentage of covered payroll that has been actuarially determined as an amount, when combined with employee contributions, is expected to finance the cost of benefits earned by employees during the year with an additional amount to finance any unfunded accrued liability.

For the year ended September 30, 2018, the Sheriff's actuarial contributions to FRS under the Pension Plan were \$3,930,490 and the HIS Program were \$421,043. Employee contributions were \$693,272. Both employer and employee contributions were equal to 100% of the required contribution for each year.

Indian River County, Florida
Sheriff
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 5 – PENSION PLAN - Continued

Florida Retirement System - Continued

Pension Liabilities: At September 30, 2018, the Division of Retirement calculated the Sheriff's liability of \$40,917,513 for the FRS plan and \$8,256,279 for the HIS Program, for a total of \$49,173,793 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2018. The Sheriff's proportion of the net pension liability was based on a projection of the Sheriff's long-term share of contributions to the Pension Plan relative to the projected contributions of all participating employers, actuarially determined. At September 30, 2018, the Sheriff's proportion was .135846% for the FRS Pension Plan and .078006% for the HIS Program.

Discount Rate for Pension Plan: The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that the Sheriff's contributions will be made at statutorily required rates, actuarially determined. Based on those assumptions, the Pension Plans' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Sheriff's Proportionate Share of the Net Position Liability to Changes in the Discount Rate for the Pension Plan: The following presents the Sheriff's proportionate share of the net pension liability (NPL) of the Pension Plan calculated using the discount rate of 7.00%. Also presented is what the Sheriff's proportionate share of the FRS plan NPL would be if it were calculated using a discount rate that is 1% lower or 1% higher than the current rate:

	<u>1% Decrease (6.00%)</u>	<u>Current Discount Rate (7.00%)</u>	<u>1% Increase (8.00%)</u>
Sheriff's proportionate share of NPL	\$ 74,676,178	\$ 40,917,513	\$ 12,878,947

Discount rate for the HIS Program: In general, the discount rate for calculating the pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS Program is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate. The single equivalent discount rate is equal to the municipal bond rate selected by the plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

Indian River County, Florida
Sheriff
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 5 – PENSION PLAN - Continued

Florida Retirement System - Continued

Sensitivity of the Sheriff's Proportionate Share of the Net Position Liability to Changes in the Discount Rate for the HIS Program: The following presents the Sheriff's proportionate share of the NPL of the HIS Program calculated using the discount rate of 3.87%. Also presented is what the Sheriff's proportionate share of the HIS Program NPL would be if it were calculated using a discount rate that is 1% lower or 1% higher than the current rate:

	<u>1% Decrease (2.87%)</u>	<u>Current Discount Rate (3.87%)</u>	<u>1% Increase (4.87%)</u>
Sheriff's proportionate share of NPL	\$ 9,403,418	\$ 8,256,279	\$ 7,300,072

Refer to the County-wide note for actuarial assumptions (including the investment rate of return), pension liability on financial statements, and an explanation of pension expense components. The pension liability is not reported in the financial statements of the Sheriff since they are not payable from available spendable resources. It is reported in the financial statements of the County by the fund which normally pays the personnel service costs of the employee.

NOTE 6 – OTHER POSTEMPLOYMENT BENEFITS

The Sheriff participated in the Indian River County Other Postemployment Benefits Trust (OPEB Trust). The Sheriff's 2018 annual contribution of \$1,000,154 was funded by the Board of County Commissioners as part of a total contribution determined by the OPEB Trust actuary. Further information on the OPEB Trust can be found in the County-wide financial statements and County notes.

NOTE 7 – RISK MANAGEMENT

Indian River County maintains a risk management program that provides for coverage of risks of loss related to torts, theft of, damage to and destruction of assets, errors or omissions, injuries to employees, natural disasters, and medical and life insurance coverage for employees and their eligible dependents. Various excess catastrophe insurance policies with a commercial carrier are also in force for claims exceeding the amount chargeable against the Self Insurance Fund. The Sheriff participated in the County's self-insurance program during fiscal year 2018 at an annual cost of approximately \$3,971,393. Further details on this self-insurance program are disclosed in the County-wide financial statements and County notes.

Indian River County, Florida
Sheriff
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 8 – LONG-TERM LIABILITIES

Changes in Long-Term Liabilities

The following is a schedule of changes in long-term liabilities as of September 30, 2018:

	Beginning Balance 10/01/17	Additions	Deletions	Ending Balance 09/30/18
Accrued Compensated Absences	<u>\$ 6,868,926</u>	<u>\$ 4,000,934</u>	<u>\$ 3,551,240</u>	<u>\$ 7,318,620</u>

Of the \$7,318,620 liability for accrued compensated absences, management estimates that \$3,698,450 will be due and payable within one year. The long-term liabilities are not reported in the financial statements of the Sheriff since they are not payable from available spendable resources. They are reported in the County-wide financial statements and County notes.

NOTE 9 – OPERATING LEASES

The Sheriff has entered into noncancelable operating leases as lessee of a building, hangar, mail machine, and copiers. Lease expenditures totaled \$86,665 for the year ended September 30, 2018.

The following is a schedule by years of minimum future rentals to be paid by the Sheriff for noncancelable operating leases as of September 30:

<u>Year</u>	<u>Amount</u>
2019	\$ 48,566
2020	38,425
2021	37,494
2022	10,522
Total Future Minimum Lease Payments	<u>\$ 135,007</u>

NOTE 10 – COMMITMENTS AND CONTINGENCIES

Various suits and claims are currently pending against the Sheriff. It is impossible for the Sheriff to accurately quantify the exposure involved given the jury's latitude in assessing compensatory and punitive damages, and the court's latitude in awarding attorney's fees. The Sheriff intends to vigorously defend against these lawsuits and believes he has a good chance of prevailing on their merits. In the opinion of management and based on the advice of legal counsel, the ultimate disposition of these lawsuits will not have a material adverse effect on the financial position of the Sheriff.

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

March 5, 2019

The Honorable Deryl Loar
Sheriff
Indian River County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial statements contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the fund financial statements of the major fund and the aggregate remaining fund information of the **Indian River County, Florida Sheriff** (the "Sheriff"), as of and for the year ended September 30, 2018, which collectively comprise the Sheriff's fund financial statements and have issued our report thereon dated March 5, 2019.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Sheriff's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Sheriff's internal control. Accordingly, we do not express an opinion on the effectiveness of the Sheriff's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Sheriff's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion.

The Honorable Deryl Loar
Sheriff
March 5, 2019
Page 2

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Sheriff's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "Lehmann Lobson LLC". The signature is written in a cursive, flowing style.

MANAGEMENT LETTER

March 5, 2019

The Honorable Deryl Loar
Sheriff
Indian River County, Florida

Report on the Financial Statements

We have audited the fund financial statements of the major fund and the aggregate remaining fund information of the **Indian River County, Florida Sheriff** (the "Sheriff"), as of and for the year ended September 30, 2018, which collectively comprise the Sheriff's fund financial statements and have issued our report thereon dated March 5, 2019.

Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Accountants' Report on an examination conducted in accordance with *AICPA Professional Standards, AT-C Section 315*, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated March 5, 2019, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no findings or recommendations in the preceding annual financial audit report.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. This information is disclosed in the notes to the financial statements.

The Honorable Deryl Loar
Sheriff
March 5, 2019
Page 2

Financial Management

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Sheriff and applicable management and is not intended to be and should not be used by anyone other than these specified parties.

Rehmann Johnson LLC

SUPERVISOR OF ELECTIONS

INDEPENDENT AUDITORS' REPORT

March 5, 2019

The Honorable Leslie Swan
Supervisor of Elections
Indian River County, Florida

Report on the Financial Statements

We have audited the accompanying fund financial statements of each major fund and the aggregate remaining fund information of the *Indian River County, Florida Supervisor of Elections* (the "Supervisor of Elections"), as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the Supervisor of Elections' fund financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Independent Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the funds of the Supervisor of Elections as of September 30, 2018, and the respective changes in financial position and the respective budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Reporting Entity

As discussed in Note 1, the financial statements referred to above present only the *Indian River County, Florida Supervisor of Elections* and do not purport to, and do not, present fairly the financial position of Indian River County, Florida as of September 30, 2018, and the changes in its financial position for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 14, 2018, on our consideration of the Supervisor of Elections' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Supervisor of Elections' internal control over financial reporting and compliance.

Rehmann Lobson LLC

Indian River County, Florida
Supervisor of Elections
Balance Sheet
Governmental Funds
September 30, 2018

	<u>General</u>	<u>Nonmajor Fund Special Revenue</u>	<u>Total Governmental Funds</u>
ASSETS			
Cash	\$ 11,100	\$ 121,467	\$ 132,567
Prepaid items	62,010	-	62,010
Total assets	<u>\$ 73,110</u>	<u>\$ 121,467</u>	<u>\$ 194,577</u>
LIABILITIES AND FUND BALANCES			
Liabilities:			
Accounts payable	\$ 65,939	\$ -	\$ 65,939
Due to other governments	7,171	-	7,171
Unearned revenues	-	121,132	121,132
Total liabilities	<u>73,110</u>	<u>121,132</u>	<u>194,242</u>
Fund Balances:			
Nonspendable:			
Prepaid items	62,010	-	62,010
Restricted for:			
Voting/election activities	-	335	335
Unassigned	(62,010)	-	(62,010)
Total fund balances	<u>-</u>	<u>335</u>	<u>335</u>
Total liabilities and fund balances	<u>\$ 73,110</u>	<u>\$ 121,467</u>	<u>\$ 194,577</u>

The accompanying notes are an integral part of the financial statements.

Indian River County, Florida
Supervisor of Elections
Statement of Revenues, Expenditures, and Changes in Fund Balances
Governmental Funds
For the Year Ended September 30, 2018

	<u>General</u>	<u>Nonmajor Fund Special Revenue</u>	<u>Total Governmental Funds</u>
REVENUES			
Intergovernmental	\$ -	\$ 89,742	\$ 89,742
Charges for services	3,301	-	3,301
Interest	-	361	361
Miscellaneous	61,324	-	61,324
Total revenues	<u>64,625</u>	<u>90,103</u>	<u>154,728</u>
EXPENDITURES			
General government	<u>1,362,323</u>	<u>96,051</u>	<u>1,458,374</u>
Total expenditures	<u>1,362,323</u>	<u>96,051</u>	<u>1,458,374</u>
Excess of revenues over (under) expenditures	(1,297,698)	(5,948)	(1,303,646)
OTHER FINANCING SOURCES (USES)			
Transfers from Board of County Commissioners	1,307,355	-	1,307,355
Transfers from other funds	-	2,486	2,486
Transfers to Board of County Commissioners	(7,171)	-	(7,171)
Transfers to other funds	(2,486)	-	(2,486)
Total other financing sources (uses)	<u>1,297,698</u>	<u>2,486</u>	<u>1,300,184</u>
Net change in fund balances	-	(3,462)	(3,462)
Fund balances at beginning of year	<u>-</u>	<u>3,797</u>	<u>3,797</u>
Fund balances at end of year	<u>\$ -</u>	<u>\$ 335</u>	<u>\$ 335</u>

The accompanying notes are an integral part of the financial statements.

Indian River County, Florida
Supervisor of Elections
Statement of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual
General Fund
For the Year Ended September 30, 2018

	<u>Budgeted Amount</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
REVENUES				
Charges for services	\$ -	\$ -	\$ 3,301	\$ 3,301
Miscellaneous	-	61,324	61,324	-
Total revenues	-	61,324	64,625	3,301
EXPENDITURES				
General government	1,303,455	1,364,779	1,362,323	2,456
Total expenditures	1,303,455	1,364,779	1,362,323	2,456
Excess of revenues over (under) expenditures	(1,303,455)	(1,303,455)	(1,297,698)	5,757
OTHER FINANCING SOURCES (USES)				
Transfers from Board of County Commissioners	1,307,355	1,307,355	1,307,355	-
Transfers to Board of County Commissioners	-	-	(7,171)	(7,171)
Transfers to other funds	(3,900)	(3,900)	(2,486)	1,414
Total other financing sources (uses)	1,303,455	1,303,455	1,297,698	(5,757)
Net change in fund balances	<u>\$ -</u>	<u>\$ -</u>	-	<u>\$ -</u>
Fund balances at beginning of year			-	
Fund balances at end of year			<u>\$ -</u>	

The accompanying notes are an integral part of the financial statements.

Indian River County, Florida
Supervisor of Elections
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Supervisor of Elections is a County agency and a local governmental entity pursuant to Article VIII, Section 1(d) of the Constitution of the State of Florida. For financial statement and reporting purposes, the Supervisor of Elections does not meet the definition of a legally separate organization and is not considered to be a component unit. The Supervisor of Elections is considered to be a part of the primary government of Indian River County. The financial statements contained herein represent the financial transactions of the Supervisor of Elections only. The format of the Supervisor of Elections' statements has been prepared in accordance with the presentation requirements of GASB 34 for fund financial statements.

The following is a summary of the significant accounting principles and policies used in the preparation of the accompanying financial statements.

A. Description of Funds

The accounting records are organized for reporting purposes on the basis of governmental funds.

Governmental Funds

General Fund – The General Fund, which is a governmental fund, is used to account for all revenues and expenditures applicable to the general operations of the Supervisor of Elections. All financial resources, which are not accounted for and reported in another fund, are recorded in the General Fund. The governmental fund measurement focus is based upon determination of financial position and changes in financial position (sources, uses and balances of financial resources) rather than upon net income determination.

Special Revenue Fund – The Special Revenue Fund accounts for the grant proceeds from the State and matching funds from the County. These funds are legally restricted for voter education and poll worker recruitment and training.

B. Basis of Accounting, Measurement Focus and Presentation

The accounts of the governmental funds are maintained on the modified accrual basis. Under the modified accrual basis, expenditures are recorded at the time liabilities are incurred. Revenues are recorded when received in cash or when they are considered both measurable and available. Revenues collected in excess of expenditures are not considered earned and are reflected as liabilities.

C. Budgetary Requirements

State statutes require the Supervisor of Elections to submit a proposed budget to the Board of County Commissioners by May 1 of each year. After review and approval of the budget by the Board, the Supervisor of Elections is authorized to transfer budgeted amounts between objects and departments as long as it does not exceed the total appropriations approved by the Board. Increases in the total budget are subject to the review and approval of the Board. The budgeted revenues and expenditures in the accompanying financial statements reflect all amendments approved by the Board of County Commissioners. The budget is prepared on a basis consistent with generally accepted accounting principles.

Indian River County, Florida
Supervisor of Elections
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

D. Prepaid Items

Deposits in the governmental funds represent prepayments for services that will be used in future periods. The Supervisor of Elections' policy is to record the expenditure for the services when they are used rather than when the cash is disbursed.

E. Capital Assets

Acquisitions of equipment are recorded as expenditures at the time of purchase for governmental fund financial statements. Tangible personal property used by the Supervisor of Elections in operations is reported in the financial statements of the County. Refer to the County-wide note on capital assets for the capitalization threshold, depreciation methodology and useful lives.

F. Unearned Revenues

Unearned revenues reported on the Supervisor of Elections' balance sheet represent revenues which are available but not earned.

G. Compensated Absences

The Supervisor of Elections accrues a liability for employees' rights to receive compensation for future absences when certain conditions are met. The Supervisor of Elections does not, nor is legally required to, accumulate expendable, available financial resources to liquidate this obligation. Accordingly, the liability for compensated absences is not reported on the Supervisor of Elections' financial statements. Additional information on the liability is reflected in subsequent Note 6.

H. Transfer Out

In accordance with Florida Statutes, all general fund revenues in excess of expenditures as of year-end are owed to the Board of County Commissioners and other governments. This unspent budget totaled \$7,171 and was reported as a transfer to the Board of County Commissioners. These transfers are also reflected as due to other governments on the balance sheet.

I. Fund Balance

GASB Statement 54 – *Fund Balance Reporting and Governmental Funds Type Definitions* was implemented as of October 1, 2009. This Statement requires the fund balance for governmental funds to be reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Categories for fund balance are as follows: nonspendable, restricted, committed, assigned, and unassigned. For more information, see the County-wide note on fund balance.

Indian River County, Florida
Supervisor of Elections
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 2 - CASH

Deposits

At September 30, 2018, the carrying amount of the Supervisor of Elections' deposits was \$132,567, and the bank balance was \$210,653. All deposits with financial institutions were 100% insured by federal depository insurance or by collateral provided by qualified public depositories to the State Treasurer in accordance with Section 280.01, Florida Statutes, also known as the Florida Security for Public Deposits Act.

The Supervisor of Elections has adopted the Board of County Commissioners' investment policy. This policy requires the Supervisor of Elections' office to follow the above state law (governing custodial credit risk) for cash deposits. Refer to the County-wide note on cash and investments for the definition of custodial credit risk.

NOTE 3 – PENSION PLAN

Florida Retirement System

Plan Description: The Supervisor of Elections' employees participate in the Florida Retirement System (FRS), a cost-sharing, multiple-employer public employee retirement system, administered by the Florida Department of Management Services (DMS). Benefit provisions are established and may be amended by state statute. A financial report is available from the DMS website at www.dms.myflorida.com or by mail at Florida Division of Retirement, PO Box 9000, Tallahassee, FL 32315-9000.

Effective July 1, 2011, the FRS became a contributory plan for all members, except DROP participants, whereby members contribute 3% and employers pay a rate based upon each member's employment class. Classes and rates in effect at July 1, 2018 were: regular class 8.26%, senior management class 24.06%, DROP class 14.03%, and elected official class 48.70%. Included in these rates is a health insurance subsidy of 1.66%.

Employees elect participation in either the defined benefit plan (Pension Plan) or the defined contribution plan (Investment Plan). If the employee enrolled in the FRS prior to July 1, 2011, normal retirement is age 62 with 6 years of service or 30 years of service, regardless of age. If the employee enrolled in the FRS on or after July 1, 2011, normal retirement is age 65 with 8 years of service or 33 years of service, regardless of age.

Under the Pension Plan, early retirement is available before reaching normal retirement age and will be subject to an early-retirement reduction of 5% for each year your age at retirement is under your normal retirement age. For those employees who elect participation in the Investment Plan rather than the Pension Plan, vesting occurs after one year of service. Participants have access to the full value of their vested account balance when they leave FRS employment, regardless of age. These participants receive a defined contribution for self-direction in an investment product with a third party administrator selected by the State Board of Administration.

Indian River County, Florida
Supervisor of Elections
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 3 – PENSION PLAN - Continued

Florida Retirement System - Continued

Benefits Provided: Retirement benefits are determined by age, years of service, the average of the highest 5 or 8 fiscal years of pay, membership class and the payment option selected at retirement. For further information concerning the Florida Retirement System and contribution rates, please read the County-wide note on pension plans.

Contributions: Employer contributions to the FRS are based on a percentage of covered payroll that has been actuarially determined as an amount, when combined with employee contributions, is expected to finance the cost of benefits earned by employees during the year with an additional amount to finance any unfunded accrued liability.

For the year ended September 30, 2018, the Supervisor of Elections' actuarial contribution to FRS under the Pension Plan were \$80,330 and the HIS Program were \$8,554. Employee contributions were \$15,455. Both employer and employee contributions were equal to 100% of the required contribution for each year.

Pension Liabilities: At September 30, 2018, the Division of Retirement calculated the Supervisor of Elections' liability of \$826,008 for the FRS plan and \$163,911 for the HIS Program, for a total of \$989,919 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2018. The Supervisor of Elections' proportion of the net pension liability was based on a projection of the Supervisor of Elections' long-term share of contributions to the Pension Plan relative to the projected contributions of all participating employers, actuarially determined. At September 30, 2018, the Supervisor of Elections' proportion was .002742% for the FRS Pension Plan and .001549% for the HIS Program.

Discount Rate for Pension Plan: The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that the Supervisor of Elections' contributions will be made at statutorily required rates, actuarially determined. Based on those assumptions, the pension plans' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Indian River County, Florida
Supervisor of Elections
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 3 – PENSION PLAN - Continued

Florida Retirement System - Continued

Sensitivity of the Supervisor of Elections' Proportionate Share of the Net Position Liability to Changes in the Discount Rate for the Pension Plan: The following presents the Supervisor of Elections' proportionate share of the net pension liability (NPL) of the Pension Plan calculated using the discount rate of 7.00%. Also presented is what the Supervisor of Elections' proportionate share of the FRS plan NPL would be if it were calculated using a discount rate that is 1% lower or 1% higher than the current rate:

	1% Decrease (6.00%)	Current Discount Rate (7.00%)	1% Increase (8.00%)
Supervisor of Elections's proportionate share of NPL	\$ 1,507,500	\$ 826,008	\$ 259,989

Discount rate for the HIS Program: In general, the discount rate for calculating the pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS Program is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate. The single equivalent discount rate is equal to the municipal bond rate selected by the plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

Sensitivity of the Supervisor of Elections' Proportionate Share of the Net Position Liability to Changes in the Discount Rate for the HIS Program: The following presents the Supervisor of Elections' proportionate share of the NPL of the HIS Program calculated using the discount rate of 3.87%. Also presented is what the Supervisor of Election's proportionate share of the HIS Program NPL would be if it were calculated using a discount rate that is 1% lower or 1% higher than the current rate:

	1% Decrease (2.87%)	Current Discount Rate (3.87%)	1% Increase (4.87%)
Supervisor of Election's proportionate share of NPL	\$ 186,684	\$ 163,911	\$ 144,927

Refer to the County-wide note for actuarial assumptions (including the investment rate of return), pension liability on financial statements, and an explanation of pension expense components. The pension liability is not reported in the financial statements of the Supervisor of Elections since they are not payable from available spendable resources. It is reported in the financial statements of the County by the fund which normally pays the personnel service costs of the employee.

Indian River County, Florida
Supervisor of Elections
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 4 – OTHER POSTEMPLOYMENT BENEFITS

The Supervisor of Elections participated in the Indian River County Other Postemployment Benefit Trust (OPEB Trust). The Supervisor of Election's 2018 annual contribution of \$12,410 was funded by the Board of County Commissioners as part of a total contribution determined by the OPEB Trust actuary. Further information on the OPEB Trust can be found in the County-wide financial statements and County notes.

NOTE 5 – RISK MANAGEMENT

Indian River County maintains a risk management program that provides for coverage of risks of loss related to torts, theft of, damage to and destruction of assets, errors or omissions, injuries to employees, natural disasters, and medical and life insurance coverage for employees and their eligible dependents. Various excess catastrophe insurance policies with a commercial carrier are also in force for claims exceeding the amount chargeable against the Self Insurance Fund. The Supervisor of Elections participated in the County's self-insurance program during fiscal year 2018 at an annual cost of approximately \$66,132.

NOTE 6 – LONG-TERM LIABILITIES

Changes in Long-Term Liabilities

The following is a schedule of changes in long-term liabilities as of September 30, 2018:

	Beginning Balance <u>10/1/2017</u>	<u>Additions</u>	<u>Deletions</u>	Ending Balance <u>9/30/2018</u>
Accrued Compensated Absences	<u>\$ 23,660</u>	<u>\$ 30,802</u>	<u>\$ 27,010</u>	<u>\$ 27,452</u>

Of the \$27,452 liability for accrued compensated absences, management estimates that \$11,542 will be due and payable within one year. The liability for accrued compensated absences is not reported in the financial statements of the Supervisor of Elections since it is not payable from available spendable resources. The liability is reported in the financial statements of the County.

Indian River County, Florida
Supervisor of Elections
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 7 – OPERATING LEASES

The Supervisor of Elections has entered into noncancelable operating leases as lessee for a mail machine and letter opener. Lease expenditures totaled \$3,217 for the year ended September 30, 2018.

The following is a schedule by years of minimum future rentals to be paid by the Supervisor of Elections for the noncancelable operating leases as of September 30:

<u>Year</u>	<u>Amount</u>
2019	\$ 3,588
2020	3,588
2021	3,588
2022	1,813
	<u>\$ 12,577</u>

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

March 5, 2019

The Honorable Leslie Swan
Supervisor of Elections
Indian River County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial statements contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the fund financial statements of the major fund and the aggregate remaining fund information of the ***Indian River County, Florida Supervisor of Elections*** (the "Supervisor of Elections"), as of and for the year ended September 30, 2018, which collectively comprise the Supervisor of Elections' fund financial statements and have issued our report thereon dated March 5, 2019.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Supervisor of Elections' internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Supervisor of Elections' internal control. Accordingly, we do not express an opinion on the effectiveness of the Supervisor of Elections' internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Supervisor of Elections' financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and

The Honorable Leslie Swan
Supervisor of Elections
March 5, 2019
Page 2

material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Supervisor of Elections' internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "Lehmann Lobson LLC". The signature is written in a cursive, flowing style.

MANAGEMENT LETTER

March 5, 2019

The Honorable Leslie Swan
Supervisor of Elections
Indian River County, Florida

Report on the Financial Statements

We have audited the fund financial statements of the major fund and the aggregate remaining fund information of the **Indian River County, Florida Supervisor of Elections** (the "Supervisor of Elections"), as of and for the year ended September 30, 2018, which collectively comprise the Supervisor of Elections' fund financial statements and have issued our report thereon dated March 5, 2019.

Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Accountants' Report on an examination conducted in accordance with *AICPA Professional Standards, AT-C Section 315*, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated March 5, 2019, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no findings or recommendations in the preceding annual financial audit report.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. This information is disclosed in the notes to the financial statements.

Financial Management

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Supervisor of Elections and applicable management and is not intended to be and should not be used by anyone other than these specified parties.

Rehmann Lobson LLC



TAX COLLECTOR

INDEPENDENT AUDITORS' REPORT

March 5, 2019

The Honorable Carole Jean Jordan
Tax Collector
Indian River County, Florida

Report on the Financial Statements

We have audited the accompanying fund financial statements of each major fund and the aggregate remaining fund information of the ***Indian River County, Florida Tax Collector*** (the "Tax Collector"), as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the Tax Collector's fund financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Independent Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the funds of the Tax Collector as of September 30, 2018, and the respective changes in financial position and the respective budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Reporting Entity

As discussed in Note 1, the financial statements referred to above present only the *Indian River County, Florida Tax Collector* and do not purport to, and do not, present fairly the financial position of Indian River County, Florida as of September 30, 2018, and the changes in its financial position for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 5, 2019, on our consideration of the Tax Collector's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Tax Collector's internal control over financial reporting and compliance.

Rehmann Lobson LLC

**Indian River County, Florida
Tax Collector
Balance Sheet
General Fund
September 30, 2018**

ASSETS

Cash and investments	\$ 3,035,739
Accounts receivable	288,149
Inventories	5,314
Prepaid items	18,384
Total assets	<u>\$ 3,347,586</u>

LIABILITIES AND FUND BALANCES

Liabilities:

Accounts payable	\$ 388,550
Due to other governments	2,890,492
Unearned revenues	67,536
Other deposits	1,008
Total liabilities	<u>3,347,586</u>

Fund Balances:

Nonspendable:	
Inventories	5,314
Prepaid items	18,384
Unassigned	<u>(23,698)</u>
Total fund balances	<u>-</u>

Total liabilities and fund balances	<u>\$ 3,347,586</u>
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The accompanying notes are an integral part of the financial statements.

Indian River County, Florida
Tax Collector
Statement of Revenues, Expenditures, and
Changes in Fund Balances - Budget and Actual
General Fund
For the Year Ended September 30, 2018

	<u>Budgeted Amount</u>		<u>Actual</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
REVENUES				
Charges for services	\$ 6,504,920	\$ 6,504,920	\$ 6,858,696	\$ 353,776
Interest	14,000	14,000	45,533	31,533
Total revenues	<u>6,518,920</u>	<u>6,518,920</u>	<u>6,904,229</u>	<u>385,309</u>
EXPENDITURES				
General government	3,935,230	4,343,787	4,290,717	53,070
Total expenditures	<u>3,935,230</u>	<u>4,343,787</u>	<u>4,290,717</u>	<u>53,070</u>
Excess of revenues over (under) expenditures	2,583,690	2,175,133	2,613,512	438,379
OTHER FINANCING USES				
Transfers to Board of County Commissioners	<u>(2,583,690)</u>	<u>(2,175,133)</u>	<u>(2,613,512)</u>	<u>(438,379)</u>
Total other financing uses	<u>(2,583,690)</u>	<u>(2,175,133)</u>	<u>(2,613,512)</u>	<u>(438,379)</u>
Net change in fund balances	<u>\$ -</u>	<u>\$ -</u>	-	<u>\$ -</u>
Fund balances at beginning of year			-	
Fund balances at end of year			<u>\$ -</u>	

The accompanying notes are an integral part of the financial statements.

**Indian River County, Florida
Tax Collector
Statement of Fiduciary Net Position
Agency Fund
September 30, 2018**

ASSETS

Cash and investments	\$ 4,520,091
Total assets	<u>\$ 4,520,091</u>

LIABILITIES

Due to other governments	\$ 4,520,091
Total liabilities	<u>\$ 4,520,091</u>

The accompanying notes are an integral part of the financial statements.

Indian River County, Florida
Tax Collector
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Tax Collector is a County agency and a local governmental entity pursuant to Article VIII, Section 1(d) of the Constitution of the State of Florida. For financial statement and reporting purposes, the Tax Collector does not meet the definition of a legally separate organization and is not considered to be a component unit. The Tax Collector is considered to be a part of the primary government of Indian River County. The financial statements contained herein represent the financial transactions of the Tax Collector only. The format of the Tax Collector's statements has been prepared in accordance with the presentation requirements of GASB 34 for fund financial statements.

The following is a summary of the significant accounting principles and policies used in the preparation of the accompanying financial statements.

A. Description of Funds

The accounting records are organized for reporting purposes on the basis of governmental funds and a fiduciary fund.

Governmental Fund

General Fund – The General Fund, which is a governmental fund, is used to account for all revenues and expenditures applicable to the general operations of the Tax Collector. All financial resources, which are not accounted for and reported in another fund, are recorded in the General Fund. The governmental fund measurement focus is based upon determination of financial position and changes in financial position (sources, uses and balances of financial resources) rather than upon net income determination.

Fiduciary Fund

Fiduciary Fund – The Fiduciary Fund of the Tax Collector is the Agency Fund, which is used to account for assets held by the Tax Collector as an agent. The Agency Fund is custodial in nature and does not involve measurement of results of operations. These funds cannot be used to support the Tax Collector's own programs.

B. Basis of Accounting, Measurement Focus and Presentation

The accounts of the governmental funds are maintained on the modified accrual basis. The fiduciary fund is reported on an accrual basis. Under the modified accrual basis, expenditures are recorded at the time liabilities are incurred. Revenues are recorded when received or when they are considered both measurable and available. Revenues collected in excess of expenditures are not considered earned and are reflected as liabilities.

Indian River County, Florida
Tax Collector
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

C. Budgetary Requirements

State statutes require the Tax Collector to prepare an annual budget that clearly reflects the revenues available to the office and the functions for which money is to be expended. The budgeted revenues and expenditures are subject to the review and approval of the Department of Revenue.

Management is authorized to transfer budgeted amounts between objects and departments as long as management does not exceed the total appropriations of a fund. Department of Revenue approval is only required when unanticipated revenues are received that management wishes to have appropriated, thereby increasing the total appropriations of a fund. The budget is prepared on a basis consistent with generally accepted accounting principles.

D. Cash

Cash includes cash on hand, bank deposits, certificates of deposit, money market accounts, and short term investments with original maturities of ninety days or less from the date of acquisition.

E. Prepaid Items

This account represents prepayments for services that will be used in future periods. The Tax Collector's policy is to record the expenditure for the services when they are used rather than when the cash is disbursed.

F. Capital Assets

Acquisitions of equipment are recorded as expenditures at the time of purchase for governmental fund financial statements. Tangible personal property used by the Tax Collector in operations is reported in the financial statements of the County. Refer to the County-wide note on capital assets for capitalization threshold, depreciation methodology and useful lives.

G. Unearned Revenues

Unearned revenues represent revenues which are available but not earned. The amount reported on the Tax Collector's balance sheet of \$67,536 represents prepaid vehicle registrations.

H. Compensated Absences

The Tax Collector accrues a liability for employees' rights to receive compensation for future absences when certain conditions are met. The Tax Collector does not, nor is legally required to, accumulate expendable available financial resources to liquidate this obligation. Accordingly, the liability for compensated absences is not reported on the Tax Collector's financial statements. Additional information on the liability is reflected in subsequent Note 7.

Indian River County, Florida
Tax Collector
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

I. Transfer Out

In accordance with Florida Statutes, all revenues in excess of expenditures as of year-end are owed to the Board of County Commissioners and other governments. These “excess fees” totaled \$2,890,492 at September 30, 2018, and are included as due to other governments on the balance sheet. Of this amount, \$2,613,512 was owed to the Board of County Commissioners and is reported as Transfers to Board of County Commissioners on the Statement of Revenues, Expenditures and Changes in Fund Balances.

J. Fund Balance

GASB Statement 54 – *Fund Balance Reporting and Governmental Funds Type Definitions* was implemented as of October 1, 2009. This Statement requires the fund balance for governmental funds to be reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Categories for fund balance are as follows: nonspendable, restricted, committed, assigned, and unassigned. For more information, see the County-wide note on fund balance.

NOTE 2 - CASH AND INVESTMENTS

A. Deposits

All bank deposits and certificates of deposit with financial institutions were 100% insured by federal depository insurance or by collateral provided by qualified public depositories to the State Treasurer in accordance with Section 280.01, Florida Statutes, also known as the Florida Security for Public Deposits Act. At September 30, 2018, the carrying amount of the Tax Collector’s deposits was \$4,788,235 and the bank balance was \$4,929,662.

B. Investments

At September 30, 2018, the Tax Collector had investments with a balance of \$2,767,595. The Florida Prime had a balance of \$1,151,486 and weighted average maturity of 35 days. The Florida Trust Day to Day Fund had a balance of \$531,066 and weighted average maturity of 34 days. The FL CLASS had a balance of \$1,085,043 and a weighted average maturity of 71 days.

Indian River County, Florida
Tax Collector
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 2 - CASH AND INVESTMENTS - Continued

B. Investments - Continued

Fair Value Measurement

The Tax Collector's investments in the Florida Cooperative Liquid Assets Securities Systems (FLCLASS) and the Florida Trust, both external local government investment pools organized under the laws of the State of Florida, are presented at Net Asset Value (NAV), which reflects fair value. The objectives of the FLCLASS and the Florida Trust are to generate investment income while maintaining safety and liquidity. The Florida PRIME is valued at amortized cost. There are no restrictions or limitations on withdrawals, however, Florida PRIME may, on occurrence of an event that has a material impact on liquidity or operations, impose restrictions on withdrawals for up to 48 hours.

C. Deposit and Investment Policy

The Tax Collector last modified their investment and deposit policy in September 2016. This policy requires the Tax Collector's office to follow the above state law (governing custodial credit risk) for deposits and Section 218.415, Florida Statutes. Refer to the County-wide note on cash and investments for the definition of custodial credit risk.

Concentration Risk

The Tax Collector's cash and investment policy limits portfolio composition to the following maximum guidelines:

Local Government Surplus Funds Trust Fund (Florida Prime)	50%
Florida Trust Day to Day Fund (Florida Trust)	50%
Florida Cooperative Liquid Assets Securities System (FLCLASS)	95%
Direct Obligations of the U.S. Government	25%
Money Market, CD's, and Savings Accounts	95%
Securities & Exchange Commission Money Funds	25%
Bank Super NOW Accounts	95%
Bank Repo Agreements	50%
United States Government Agencies	25%

Indian River County, Florida
Tax Collector
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 2 - CASH AND INVESTMENTS - Continued

C. Deposit and Investment Policy - Continued

Interest Rate Risk

The Tax Collector will attempt to match investment maturities with known cash needs and anticipated cash flow requirements. Investments of current operating funds shall have maturities of no longer than twelve months and funds in excess of current operating needs may have maturities of no longer than twenty-four months.

Credit Risk

Florida Statutes authorize investments in certificates of deposit, savings accounts, the Local Government Surplus Funds Trust Fund administered by the Florida State Board of Administration; Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency, and direct obligations of the U.S. Treasury. At September 30, 2018 the Florida PRIME, the Florida Trust Day to Day Fund and FLCLASS held a rating of AAAM.

Custodial Credit Risk

All investments are held in the name of the Tax Collector, by the Tax Collector, with the exception of the Florida Trust Day to Day Fund, which was held by UMB Fund Services; the FLCLASS, which was held by Wells Fargo Bank, N.A.; and the Florida PRIME, which was held by BNY Mellon.

NOTE 3 - INVENTORIES

Inventories are valued at cost, which approximates market, using the “first-in, first-out” method of accounting. The costs of general fund inventory are recorded as an expenditure when consumed rather than when purchased. Inventory of the Tax Collector, included in the general fund, represents postage.

NOTE 4 – PENSION PLAN

Florida Retirement System

Plan Description: The Tax Collector’s employees participate in the Florida Retirement System (FRS), a cost-sharing, multiple-employer public employee retirement system, administered by the Florida Department of Management Services (DMS). Benefit provisions are established and may be amended by state statute. A financial report is available from the DMS website at www.dms.myflorida.com or by mail at Florida Division of Retirement, PO Box 9000, Tallahassee, FL 32315-9000.

Indian River County, Florida
Tax Collector
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 4 – PENSION PLAN - Continued

Florida Retirement System - Continued

Effective July 1, 2011, the FRS became a contributory plan for all members, except DROP participants, whereby members contribute 3% and employers pay a rate based upon each member's employment class. Classes and rates in effect at July 1, 2018 were: regular class 8.26%, senior management class 24.06%, DROP class 14.03%, and elected official class 48.70%. Included in these rates is a health insurance subsidy of 1.66%.

Employees elect participation in either the defined benefit plan (Pension Plan) or the defined contribution plan (Investment Plan). If the employee enrolled in the FRS prior to July 1, 2011, normal retirement is age 62 with 6 years of service or 30 years of service, regardless of age. If the employee enrolled in the FRS on or after July 1, 2011, normal retirement is age 65 with 8 years of service or 33 years of service, regardless of age.

Under the Pension Plan, early retirement is available before reaching normal retirement age and will be subject to an early-retirement reduction of 5% for each year your age at retirement is under your normal retirement age. For those employees who elect participation in the Investment Plan rather than the Pension Plan, vesting occurs after one year of service. Participants have access to the full value of their vested account balance when they leave FRS employment, regardless of age. These participants receive a defined contribution for self-direction in an investment product with a third party administrator selected by the State Board of Administration.

Benefits Provided: Retirement benefits are determined by age, years of service, the average of the highest 5 or 8 fiscal years of pay, membership class and the payment option selected at retirement. For further information concerning the FRS and contribution rates, please read the County-wide note on pension plans.

Contributions: Employer contributions to the FRS are based on a percentage of covered payroll that has been actuarially determined as an amount, when combined with employee contributions, is expected to finance the cost of benefits earned by employees during the year with an additional amount to finance any unfunded accrued liability.

For the year ended September 30, 2018, the Tax Collector's actuarial contributions to FRS under the Pension Plan were \$208,965 and the Health Insurance Subsidy (HIS Program) were \$33,692. Employee contributions were \$58,137. Both employer and employee contributions were equal to 100% of the required contribution for each year.

Indian River County, Florida
Tax Collector
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 4 – PENSION PLAN - Continued

Florida Retirement System - Continued

Pension Liabilities: At September 30, 2018, the Division of Retirement calculated the Tax Collector's liability of \$2,132,009 for the FRS plan and \$643,036 for the HIS Program, for a total of \$2,775,045 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2018. The Tax Collector's proportion of the net pension liability was based on a projection of the Tax Collector's long-term share of contributions to the Pension Plan relative to the projected contributions of all participating employers, actuarially determined. At September 30, 2018, the Tax Collector's proportion was .007078% for the FRS Pension Plan and .006075% for the HIS Program.

Discount Rate for Pension Plan: The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that the Tax Collector's contributions will be made at statutorily required rates, actuarially determined. Based on those assumptions, the pension plans' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Tax Collector's Proportionate Share of the Net Position Liability to Changes in the Discount Rate for the Pension Plan: The following presents the Tax Collector's proportionate share of the net pension liability (NPL) of the Pension Plan calculated using the discount rate of 7.00%. Also presented is what the Tax Collector's proportionate share of the FRS plan NPL would be if it were calculated using a discount rate that is 1% lower or 1% higher than the current rate:

	<u>1% Decrease (6.00%)</u>	<u>Current Discount Rate (7.00%)</u>	<u>1% Increase (8.00%)</u>
Tax Collector's proportionate share of NPL	\$ 3,891,006	\$ 2,132,009	\$ 671,058

Discount rate for the HIS Program: In general, the discount rate for calculating the pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS Program is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate. The single equivalent discount rate is equal to the municipal bond rate selected by the plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

Indian River County, Florida
Tax Collector
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 4 – PENSION PLAN - Continued

Florida Retirement System - Continued

Sensitivity of the Tax Collector's Proportionate Share of the Net Position Liability to Changes in the Discount Rate for the HIS Program: The following presents the Tax Collector's proportionate share of the NPL of the HIS Program calculated using the discount rate of 3.87%. Also presented is what the Tax Collector's proportionate share of the HIS Program NPL would be if it were calculated using a discount rate that is 1% lower or 1% higher than the current rate:

	<u>1% Decrease (2.87%)</u>	<u>Current Discount Rate (3.87%)</u>	<u>1% Increase (4.87%)</u>
Tax Collector's proportionate share of NPL	\$ 732,380	\$ 643,036	\$ 568,562

Refer to the County-wide note for actuarial assumptions (including the investment rate of return), pension liability on financial statements, and an explanation of pension expense components. The pension liability is not reported in the financial statements of the Tax Collector since they are not payable from available spendable resources. It is reported in the financial statements of the County by the fund which normally pays the personnel service costs of the employee.

NOTE 5 – OTHER POSTEMPLOYMENT BENEFITS

The Tax Collector participated in the Indian River County Other Postemployment Benefits Trust (OPEB Trust). The Tax Collector paid their 2018 annual contribution of \$60,809 which was their part of the total contribution determined by the OPEB Trust actuary. Further information on the OPEB Trust can be found in the County-wide financial statements and County notes.

NOTE 6 – RISK MANAGEMENT

Indian River County maintains a risk management program that provides for coverage of risks of loss related to torts, theft of, damage to and destruction of assets, errors or omissions, injuries to employees, natural disasters, and medical and life insurance coverage for employees and their eligible dependents. Various excess catastrophe insurance policies with a commercial carrier are also in force for claims exceeding the amount chargeable against the Self Insurance Fund. The Tax Collector participated in the County's self-insurance program during fiscal year 2018 at an annual cost of approximately \$424,886. Further details of this self-insurance program are discussed in the risk management note in the County-wide financial statements.

Indian River County, Florida
Tax Collector
Notes To Financial Statements
Year Ended September 30, 2018

NOTE 7 – LONG-TERM LIABILITIES

Changes in Long-Term Liabilities

The following is a schedule of changes in long-term liabilities as of September 30, 2018:

	Beginning Balance <u>10/1/2017</u>	<u>Additions</u>	<u>Deletions</u>	Ending Balance <u>9/30/2018</u>
Accrued Compensated Absences	<u>\$ 117,608</u>	<u>\$ 28,268</u>	<u>\$ 23,462</u>	<u>\$ 122,414</u>

Of the \$122,414 liability for accrued compensated absences, management estimates that \$12,490 will be due and payable within one year. The long-term liabilities are not reported in the financial statements of the Tax Collector since they are not payable from available spendable resources. They are reported in the financial statements of the County.

NOTE 8 – OPERATING LEASES

The Tax Collector has entered into noncancelable operating leases as lessee for office space and office equipment. Lease expenditures totaled \$122,469 for the fiscal year ended September 30, 2018.

The following is a schedule by years of minimum future rentals to be paid by the Tax Collector for noncancelable operating leases as of September 30:

<u>Year</u>	<u>Amount</u>
2019	\$ 104,354
2020	66,765
2021	68,768
2022	<u>52,728</u>
Total future minimum lease payments	<u>\$ 292,615</u>

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

March 5, 2019

The Honorable Carole Jean Jordan
Tax Collector
Indian River County, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial statements contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the fund financial statements of the major fund and the aggregate remaining fund information of the ***Indian River County, Florida Tax Collector*** (the "Tax Collector"), as of and for the year ended September 30, 2018, which collectively comprise the Tax Collector's fund financial statements and have issued our report thereon dated March 5, 2019.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Tax Collector's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Tax Collector's internal control. Accordingly, we do not express an opinion on the effectiveness of the Tax Collector's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Tax Collector's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and

The Honorable Carole Jean Jordan
Tax Collector
March 5, 2019
Page 2

material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Tax Collector's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "Lehmann Lobson LLC". The signature is written in a cursive, flowing style.

MANAGEMENT LETTER

March 5, 2019

The Honorable Carole Jean Jordan
Tax Collector
Indian River County, Florida

Report on the Financial Statements

We have audited the fund financial statements of the major fund and the aggregate remaining fund information of the **Indian River County, Florida Tax Collector** (the "Tax Collector"), as of and for the year ended September 30, 2018, which collectively comprise the Tax Collector's fund financial statements and have issued our report thereon dated March 5, 2019.

Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

Other Reporting Requirements

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards*; and Independent Accountants' Report on an examination conducted in accordance with *AICPA Professional Standards, AT-C Section 315*, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated March 5, 2019, should be considered in conjunction with this management letter.

Prior Audit Findings

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. There were no findings or recommendations in the preceding annual financial audit report.

Official Title and Legal Authority

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. This information is disclosed in the notes to the financial statements.

Financial Management

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

Additional Matters

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

Purpose of this Letter

Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Tax Collector and applicable management and is not intended to be and should not be used by anyone other than these specified parties.

Rehmann Lobson LLC

INDEPENDENT ACCOUNTANTS' REPORT

March 5, 2019

The Honorable Carole Jean Jordan
Tax Collector
Indian River County, Florida

We have examined the compliance of **Indian River County, Florida Tax Collector** ("the Tax Collector") with Sections 218.415 Florida Statutes, during the year ended September 30, 2018.

Management's Responsibility

Management is responsible for compliance with those requirements.

Independent Accountants' Responsibility

Our responsibility is to express an opinion on the Tax Collector's compliance with those requirements based on our examination. Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Tax Collector is in compliance with specified requirements established by Florida Statute and performing such procedures as we considered necessary in the circumstances.

We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion. Our examination does not provide a legal determination on the Tax Collector's compliance with specified requirements.

Opinion

In our opinion, the Tax Collector complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2018.

Purpose of this Report

This report is intended solely for the information of management, the Tax Collector, the Board of County Commissioners and the Florida Auditor General and is not intended to be and should not be used by anyone other than these specified parties.

Rehmann Robson LLC